

RIBBLE VALLEY BOROUGH COUNCIL

REPORT TO PLANNING & DEVELOPMENT COMMITTEE

Agenda Item No.

meeting date: THURSDAY, 11 AUGUST 2011
title: REVIEWING HOUSING REQUIREMENTS FOR RIBBLE VALLEY
submitted by: MARSHAL SCOTT – CHIEF EXECUTIVE
principal author: COLIN HIRST – HEAD OF REGENERATION AND HOUSING

1 PURPOSE

1.1 To receive the consultant's report relating to housing requirements in the Ribble Valley.

1.2 Relevance to the Council's ambitions and priorities:

- Council Ambitions – To match the supply of homes in our area with the identified housing needs.
- Community Objectives – To protect and enhance the existing environmental quality of our area.
- Corporate Priorities – To be a well-managed Council, providing efficient services based on identified customer needs.
- Other Considerations – None.

2 BACKGROUND

2.1 Members will be aware of the concern being generated around the provision of housing across Ribble Valley and the recent commission of consultants to undertake a review of housing requirements.

2.2 The nature and origin of the housing requirement has been a key issue raised in response to the Core Strategy consultation with many respondents questioning whether the figure was appropriate. It was also identified by many respondents as an issue to revisit given the Government's stated intention to abolish regional strategies, leaving Local Authorities to determine housing requirements locally rather than being set at a regional level.

2.3 Ribble Valley currently uses the housing numbers set out in the adopted Regional Spatial Strategy (RSS). This requires 2,898 additional housing units to be provided over the RSS plan period 2003 – 2021, equating to 161 units per year. This figure is the basis upon which the Council's five-year housing land supply is calculated which is the underpinning factor for determining planning applications. It should be noted that in preparing the Core Strategy, the Council will be required to make a provision for housing over a 15 year period from the point at which the Core Strategy is adopted. It is anticipated adoption would take place in 2012, therefore a housing requirement would need to be established for the period up to 2027, beyond the current regional plan figure. Members have previously agreed to establish a plan period of 2008 – 2028 to accommodate this and the consultants have prepared their advice against this plan period. The existing RSS figure has been rolled forward, pending this review, for the purposes of progressing the Core Strategy.

3 THE HOUSING REQUIREMENT REVIEW – NEXT STEPS

- 3.1 Nathaniel Litchfield and Partners were commissioned to undertake the housing requirement review and a copy of their report and advice is attached for Members of the Planning and Development Committee as an appendix to this Agenda. A reference copy is available in the Level D Members' Room and the report can also be viewed on the Council's website. A member of the consultancy team will provide a short presentation to the Committee and will be available to discuss their findings as Members consider the item.
- 3.2 The approach and methodology undertaken is set out in the report that presents a series of scenarios and findings based upon the model runs and assumptions agreed with Members when the report was commissioned. The scenarios generated a wide range of housing requirements based upon a number of different indicators. Across the scenarios the housing requirement ranges from 43 dwellings per annum to some 559 dwellings per annum dependant upon the modelling assumptions applied.
- 3.3 The report goes into some detail to analyse each of the respective scenarios and highlights areas of concern and caution. The analysis identifies where circumstances or assumptions that lead to unrealistic or unsustainable requirements should be taken into account ultimately informing the consultant's advice. The conclusion drawn overall by the consultancy team is that the Borough's housing requirement will lie within a range of between 190 and 220 dwellings per annum in order to address the underlying requirement.
- 3.4 Whilst the indicated range exceeds the current strategic housing figure of 161 units per year used to plan for housing it does not take into account as the consultants identify wider policy considerations which will be a matter for the Council. Further work will be undertaken to refine the recommendations to inform the level of housing requirement that in turn will be incorporated into the Core Strategy and decisions on planning applications. It should be noted however that the RSS figure continues to be the relevant development plan figure for the purposes of deciding planning applications. At this stage the housing requirement review is not sufficiently advanced to apply its findings. This further work will need to be undertaken without delay in order to support the progression of the Core Strategy at its next stages.
- 3.5 Having received the consultants report and in order to inform the Council's deliberations on housing requirement it is considered important to publish the report and invite comments from the public and wider stakeholders. Consultation would take place as soon as possible if agreed and would provide an opportunity for people to contribute to the process over a six-week consultation period. The report would be published on the Council's website and its availability advertised using our normal methods of press release and direct mailing as appropriate.
- 3.6 Given the importance of this work, it is proposed that the Chief Executive establishes a small working group to contribute to the housing requirement review informed by the proposed consultation.
- 3.7 As indicated the consultant's study provides the modelling and information in order to help the Council as Local Planning Authority determine the most appropriate level of housing. The creation of the working group will provide a vehicle by which the detailed consideration of the issues concerned can be looked at in order to present the Committee with a recommendation in relation to future housing requirements.

3.8 A number of factors will need to be considered as the review progresses. This will include the implications of the recently published Draft National Planning Framework intended to replace existing national policies. The draft framework for example introduces a presumption in favour of sustainable development as well as a need to allow for an additional 20% on the identified five-year supply of housing land. Other considerations include the opportunity that the Localism Bill may present for local communities to propose additional housing through Neighbourhood plans. Together this indicates the potential for an increase in the housing requirement that local authorities will need to identify through the planning system. A separate report will be presented to Members as part of the consultation on the Government's draft proposals however it is clear that policy is leaning much more towards supporting housing delivery and growth and this will require careful consideration when determining the housing requirement for the borough.

4 RISK ASSESSMENT

4.1 The approval of this report may have the following implications:

- Resources – The costs of public consultation is contained within existing budgets for the Local Development Framework.
- Technical, Environmental and Legal – It is important that planning decisions are made on up-to-date and tested information.
- Political – Housing requirements are a significant issue affecting the borough.
- Reputation – The Council is responding to the Government's published intention and high levels of concern from the community relating to development pressures in the area enabling the Council to make informed decisions.

5 **RECOMMENDED THAT COMMITTEE**

5.1 Agree to publish the findings of the review of housing requirements for a 6 week period of consultation and instruct the Chief Executive to establish a working group to consider housing requirements further in the light of the consultation response.

CHIEF EXECUTIVE

For further information please ask for Colin Hirst, extension 4503.

(11081104)



Nathaniel Lichfield
& Partners
Planning. Design. Economics.

HEaDROOM REPORT

Ribble Valley Housing Requirement

Ribble Valley Borough Council

25 July 2011

40895/MW/0

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Contents

1.0	Introduction	1
	HEaDROOM	1
	Background to the Study	2
	Approach and Structure of the Report	3
2.0	Ribble Valley Borough Context	5
	Strategic Context	5
	Demographic Trends	7
	Housing Trends	14
	Economic Trends	17
3.0	Establishing a Gross Housing Requirement	20
	Scenarios – Assumptions and Approach	20
	Demographic Scenarios	25
	Economic Factors	29
	Housing Factors	34
4.0	Policy and Delivery	39
	Policy Issues	39
	Delivery Opportunities and Constraints	40
	Land Supply	43
	Housing Delivery and Viability	44
	Summary	44
5.0	Defining a Local Housing Requirement	46
	Summary of Scenarios	46
	Appropriateness of Scenarios	47
	Emerging Housing Requirement	48
	Conclusions and Recommendations	51
6.0	Conclusions	53

Figures

Figure 1.1	NLP HEaDROOM model	2
Figure 2.1	IMD 2010	6
Figure 2.2	Population and Household change in Ribble Valley 1991-2009	7
Figure 2.3	Average Household Size in Ribble Valley 1991-2008	8
Figure 2.4	Domestic and International Migration	9
Figure 2.5	Male and Female Migration Rates by Age (National and Ribble Valley Out-Migration)	10
Figure 2.6	Age Profile of Domestic Migrants	11
Figure 2.7	Ribble Valley Baseline Demographic Profile (2009)	12
Figure 2.8	Total Fertility Rate [TFR] Ribble Valley 1982-2009	13
Figure 2.9	Age-Standardised Mortality Rate [ASMR] 2001-2009	14
Figure 2.10	Ribble Valley Borough Long Term Housing Data – Completions/Conversions	15
Figure 2.11	Unemployment Rates 2001-2010	18
Figure 2.12	Inter-district commuting flows, 2001	19
Figure 3.1	Demographic Factors Summary	28
Figure 3.2	Economic Factors Summary	32
Figure 3.3	Housing Factors Summary	36
Figure 5.1	Summary of Scenarios	46

Tables

Table 2.1	Affordable Housing Completions	17
Table 2.2	Annual Job Change for Ribble Valley	17

Appendices

Appendix 1	Inputs and Assumptions
Appendix 2	PopGroup Summary
Appendix 3	PopGroup Modelling Outputs

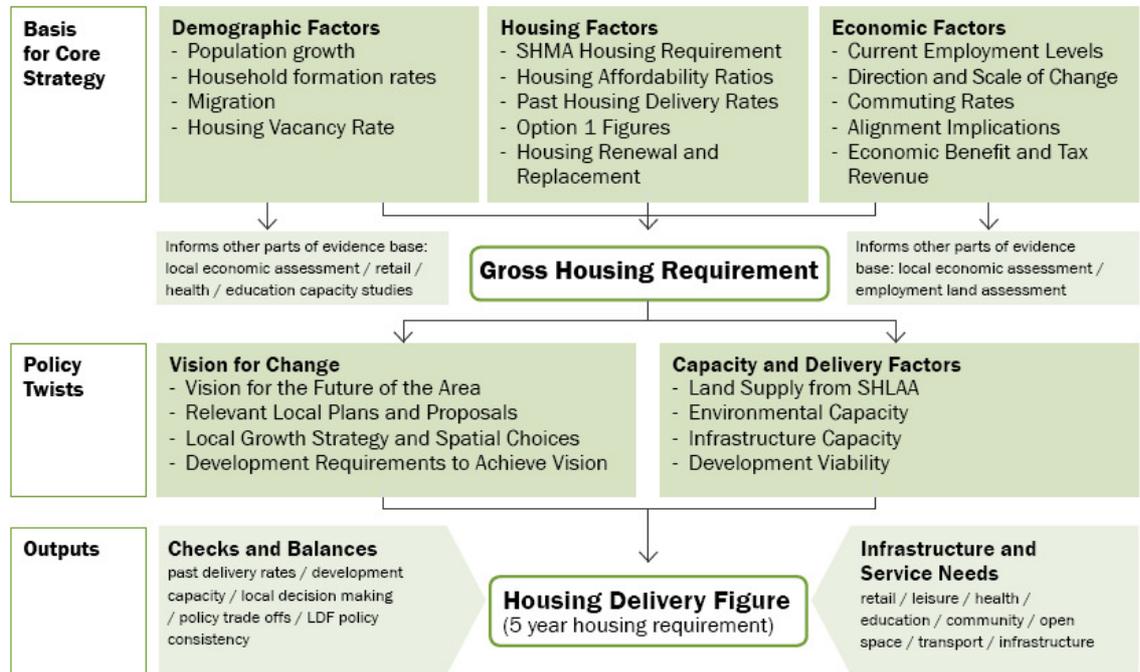
1.0 Introduction

- 1.1 Nathaniel Lichfield and Partners [NLP] was appointed in March 2011 by Ribble Valley Borough Council [RVBC], to undertake a study into local housing requirements within the Borough.
- 1.2 The purpose of the study is to set out the potential scale of future housing requirements in Ribble Valley Borough based upon a range of housing, economic and demographic factors, trends and forecasts. This will provide RVBC with evidence on the housing requirements of their Borough to help them plan for future growth and make informed policy choices through the Local Development Framework [LDF] process.
- 1.3 The report presents the outputs of the application of NLP's HEaDROOM framework to the Ribble Valley area. HEaDROOM is NLP's bespoke framework for identifying locally generated housing requirements based upon an analysis of the housing, economic and demographic factors within an area.

HEaDROOM

- 1.4 The Coalition Government's policy approach to planning has been focused on applying principles of 'localism' to give local planning authorities greater autonomy in planning for housing, and in particular setting local housing requirements in their development plans.
- 1.5 On the 6 July 2010, the Secretary of State [SoS] for Communities and Local Government announced the revocation of Regional Strategies [RS]. The High Court overturned the SoS's revocation on 10th November 2010, and consequently the RS currently remains part of the Development Plan. However, the legislation proposed in the Localism Bill will result in the removal of regionally imposed housing requirements. The responsibility will therefore fall to local councils, such as RVBC, to set housing requirement figures for their Local Development Framework. The Secretary of State has confirmed that local housing targets may be tested through the LDF process and local authorities will need to collect and use reliable information to justify housing policies.
- 1.6 At the present time there is no agreed approach for local planning authorities to follow in setting local housing requirements. In response, NLP has prepared HEaDROOM, a conceptual framework which provides a robust basis for defining the amount of housing that could be planned for through LDFs.
- 1.7 The HEaDROOM framework is illustrated in Figure 1.1.

Figure 1.1 NLP HEaDROOM model



Source: NLP

1.8 At the heart of HEaDROOM is an understanding of the role of housing in ensuring that the future population of a locality can be accommodated and the extent to which housing plays a crucial role in securing the economic well-being of a local area. It seeks to take account of how the housing delivery figure is informed by and helps to support the achievement of an established vision for Ribble Valley.

1.9 In the context of a substantial shift in the planning policy agenda, which has exposed Local Planning Authorities to a new requirement to establish a housing delivery figure for their area over the LDF period, the framework provides the basis for assembling and presenting evidence on local housing requirements in a transparent manner.

Background to the Study

1.10 We understand that the study will form part of the evidence base of RVBC's LDF and the achievement of its housing delivery aspirations. The study will therefore need to provide a robust and credible evidence base to inform Core Strategy policies and be robust in terms of an LDF Examination in Public [EiP] or Planning Inquiries.

1.11 This report represents one input into the LDF's approach to growth within the Borough. It will sit alongside (and subsequently inform) other evidence base documents such as Strategic Housing Land Availability Assessments [SHLAA], Strategic Housing Market Assessments [SHMA] and the Infrastructure Delivery Plan as well as other environmental and technical studies. It will assist the

LPA in formulating the spatial strategy for the Borough and enable the Council to make the informed policy choices required for a sound LDF.

- 1.12 The main project objectives for the study are to provide:
- A sound justification for any change in the housing numbers set out in the LDF;
 - A revised housing figure for a 20 year period from 2008, assuming adoption of the Core Strategy in 2012;
 - A revised annual target/figure for a 20 year period from 2008, assuming adoption of the Core Strategy in 2012; and,
 - A figure that can be evidenced to inform sub-regional work which is also appropriate to the borough.

Approach and Structure of the Report

- 1.13 This report presents the findings of NLP's demographic analysis regarding the level of housing that would be appropriate for RVBC to plan for. Our analysis takes the form of a number of scenarios, the basis for which is set out in the relevant sections of the report. These scenarios are then set against the delivery and capacity factors facing Ribble Valley using a review of the existing technical evidence base and also the policy choices available to the Council when planning for new homes.
- 1.14 The outputs of the study are identified for the period 2008 to 2028 to correspond with the time period of the Borough's emerging Core Strategy, although this is annualised across many data strands for ease of comparison.
- 1.15 For the scenarios where demographic modelling is necessary, NLP has used specialist demographic modelling and forecasting tool PopGroup to model future trends in demography, household and dwelling estimates. The PopGroup software is widely utilised by Local Authorities and County Councils.
- 1.16 It is important to note that HEaDROOM is dependent upon the availability of a wide range of existing data sources. Many of the modelled assumptions take account of datasets (particularly those demographically-driven) that are updated annually. It also relies on a number of older datasets which, due to reporting periods and data availability, represent the most recently available and/or most appropriate and robust data to use. It will be important to keep the analysis under review and to take account of emerging information as it arises as part of the evidence base informing the Council's LDF.
- 1.17 The analysis in the report is set out under the following headings:
- a Context and Past Trends** (Section 2.0) – this reviews what has occurred previously in Ribble Valley and what the current position is, providing a baseline upon which to test potential future scenarios;
 - b Evidence for a Gross Housing Requirement** (Section 3.0) – this outlines the scenarios for possible dwelling requirements based on a range of housing, economic and demographic factors;

- c **Policy and Delivery** (Section 4.0) – this sets the gross housing requirements against the Borough’s policy aspirations and the deliverability of housing levels given identified constraints including infrastructure, land supply and market capacity to support development;
- d **Defining a Local Housing Requirement** (Section 5.0) – this draws together the evidence to identify the potential range for an appropriate local housing requirement at Borough level;
- e **Conclusions** – (Section 6.0) summarises the report and outlines the suggested housing requirements and policy and delivery factors.

1.18 The appendices set out the relevant assumptions used for the demographic modelling and also provide a technical guide to the approach adopted in the demographic modelling.

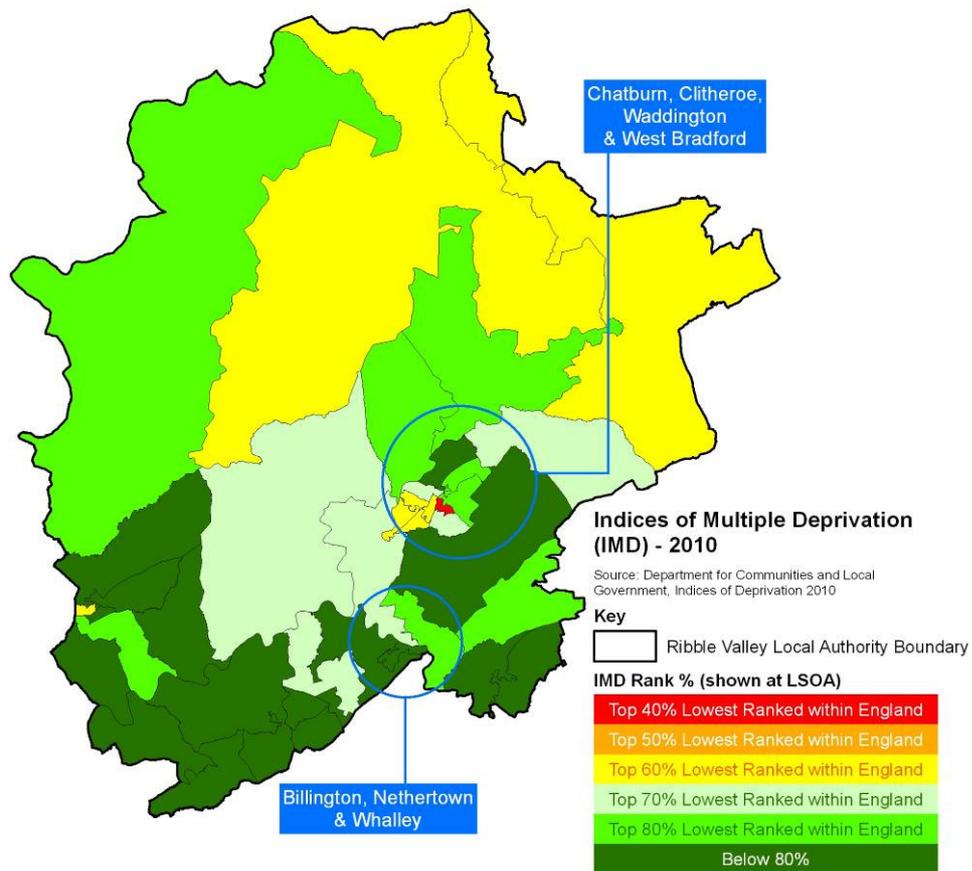
2.0 Ribble Valley Borough Context

- 2.1 In order to look at the future housing, economic and demographic pressures the Borough will face, it is important to ground this within the context of what has happened previously alongside current circumstances. This provides an indication of what may occur in the future and helps inform the creation and testing of a number of scenarios. Whilst past trends are useful, it is also important to acknowledge that those trends may themselves have been shaped by previous policy positions and therefore, whilst a reasonable starting point, they may not reflect the implications of changing policy at national or local level.

Strategic Context

- 2.2 Ribble Valley Borough comprises the largest district in Lancashire in terms of physical size, comprising 585 square kilometres set in the heart of the County. It is predominantly rural in nature, with a very high quality environment - over 70% of the district has been designated as an Area of Outstanding Natural Beauty [AONB]. The main urban areas of the Borough comprise Clitheroe, the administrative focus and largest town accommodating around 15,000 residents; Longridge, and Whalley, much smaller settlements of around 8,250 and 2,040 residents respectively. The Borough also contains a variety of other settlements spread across the countryside of differing size and scale. The A59 is the main route through the Borough from east to west, linking directly to the M6 and serving access routes to the M65 motorway.
- 2.3 As might be expected, Ribble Valley has very low levels of deprivation. The latest English Index of Multiple Deprivation (2010) ranks it as the 285th least deprived authority out of 326 (down from 302nd in 2007, although this was out of 354 districts). It is by far the least deprived district (by ranking) in Lancashire and also the North West region as a whole. However, as Figure 2.1 illustrates, this level of deprivation is not quite uniform across the whole of the Borough with a pocket of deprivation in Clitheroe.

Figure 2.1 IMD 2010



Source: CLG / NLP analysis

- 2.4 Economically, the Borough (prior to the recession at least) had excellent levels of prosperity, with around 2,900 businesses¹ providing around 25,200 full and part-time employee jobs². Despite the recession, unemployment is, and has historically been, very low at 3.3% compared to the national rate of 7.7% and the regional rate of 8.2%³. Employment is concentrated in a reasonable mix of sectors, but particularly manufacturing, tourism & leisure, and agriculture, and there are a number of major national and multi-national companies based in the district including Johnson Matthey and BAE Systems.
- 2.5 Whilst there are clear drivers for growth, Ribble Valley faces some challenges in delivering growth. This includes consideration of:
- a Delivery of low cost housing to tackle affordability problems associated with the area's general affluence, particularly in contrast with the Lancashire districts to the south and west;

¹ Source: BERR - VAT registrations/de-registrations by industry, 2007

² Source: ONS Annual Business Inquiry employee analysis, 2008

³ Source: ONS Annual Population Survey, October 2009 – September 2010

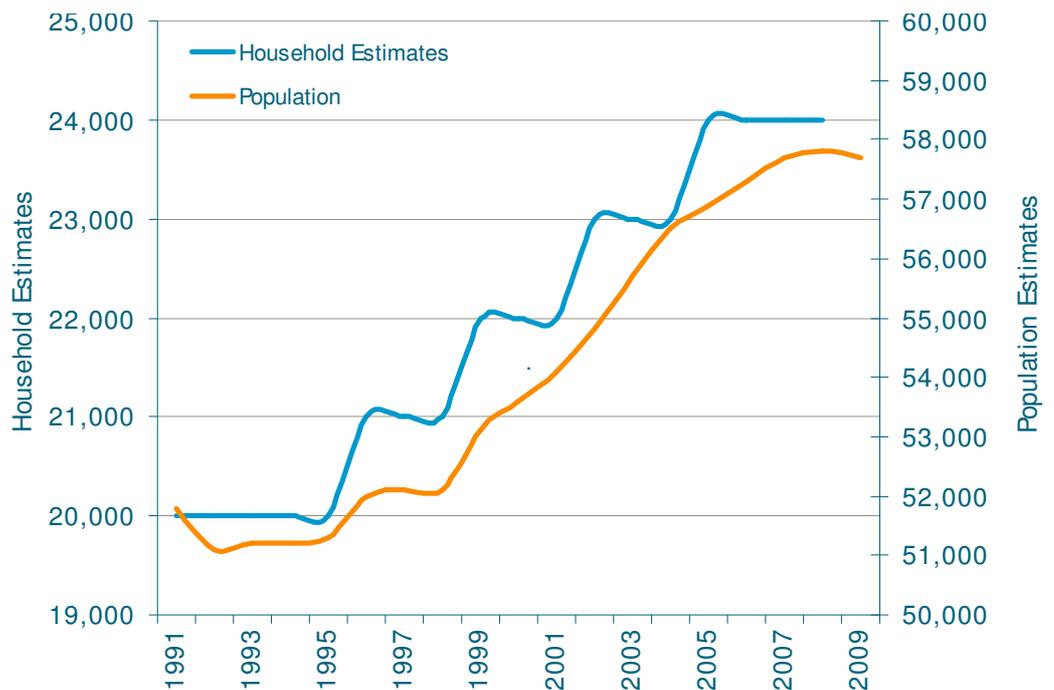
- b High and unaffordable house prices, exacerbated by a high level of wealthy in-migrants to the Borough;
- c Environmental constraints associated with nature and landscape designations, including the AONB and Green Belt;
- d A very low representation of future growth sectors of the service industry;
- e An ageing population placing increased demands on certain services;
- f Loss of young residents from the Borough;
- g A number of small and relatively isolated rural communities;
- h Future spending priorities are likely to mean less investment in infrastructure, particularly in transport.

2.6 This backdrop poses a number of challenges for estimating housing need and provision that should be taken into account in the study. This particularly relates to the role that good quality, reasonably priced, housing can play in tackling these issues as well as how it can improve the vitality and sustainability of the settlements in Ribble Valley.

Demographic Trends

2.7 The population of Ribble Valley has been steadily growing over the past three decades, rising 7% from 53,900 in 1981 to 57,700 in 2009. This level of population growth is in stark contrast with the North West's total population, which fell by around 1% over the same time period. Furthermore, in 2008 there were an estimated 24,000 households in Ribble Valley Borough, an increase from 20,000 in 1991 (Figure 2.2).

Figure 2.2 Population and Household change in Ribble Valley 1991-2009

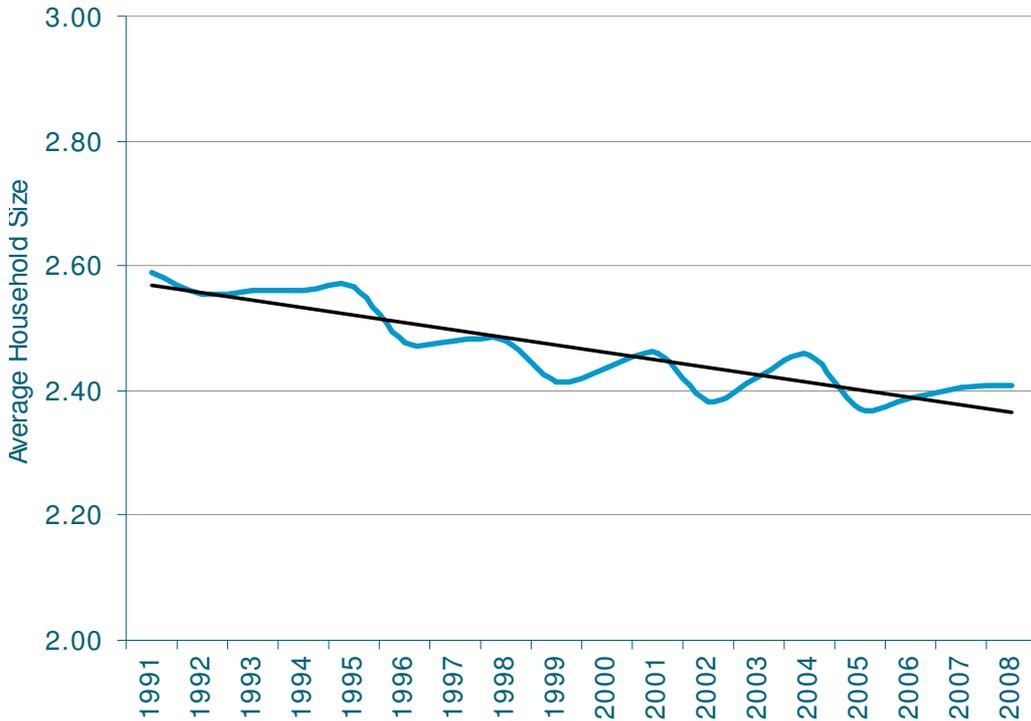


Source: ONS mid-year population estimates and CLG household estimates (CLG Live Table 406)

2.8

The increase in household numbers has been due to a combination of steady population growth combined with a reduction in average household sizes which reduced from 2.59 in 1991 to 2.41 in 2008 (Figure 2.3). This reduction reflects the natural trend towards smaller household sizes, with the social composition of households shifting over time leading to more single person households and smaller family units (e.g. single parents and single elderly households).

Figure 2.3 Average Household Size in Ribble Valley 1991-2008



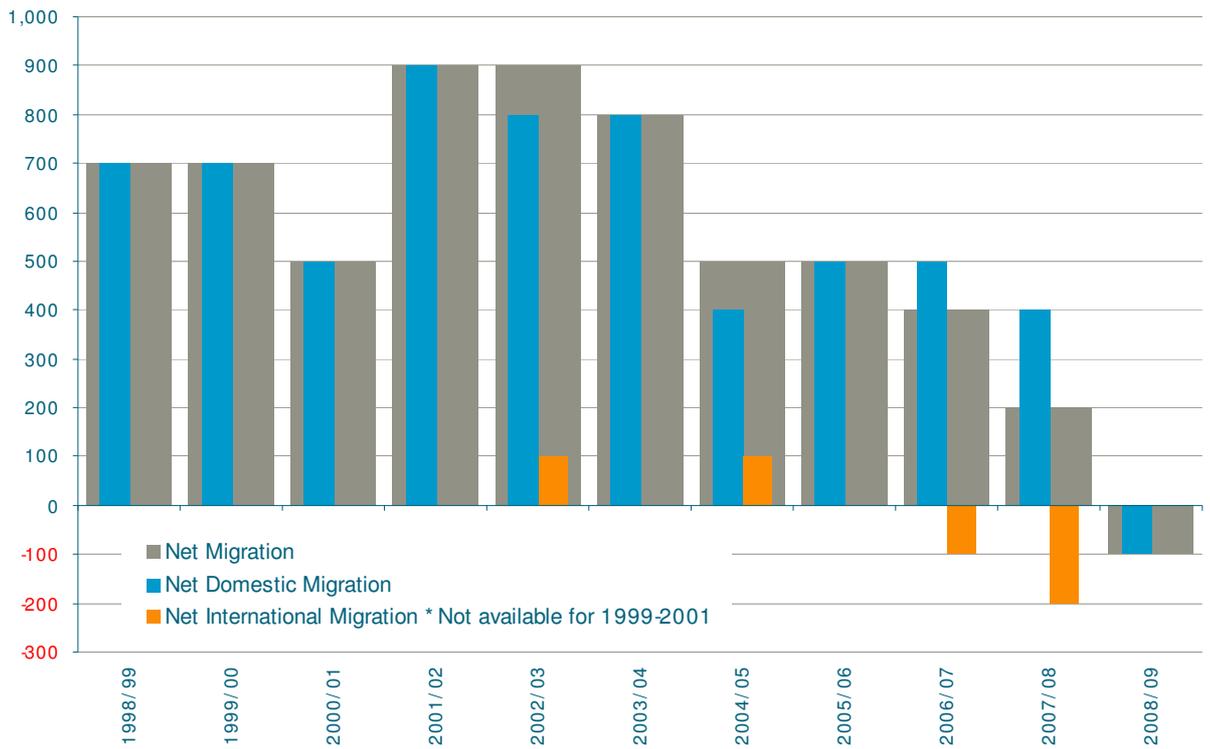
Source: ONS mid-year population estimates and CLG 2008-based household estimates

2.9

The majority of this population growth in Ribble Valley is attributable to migration. Over the previous decade, migration has been predominantly inwards, with high levels of net migration into the Borough, virtually all of which is domestic. International migration both into and out of the Borough is very limited as illustrated in Figure 2.4.⁴

⁴ Domestic migration relates to migration between Ribble Valley Borough and the rest of the UK, including to adjoining authority areas; this also includes cross border migration (i.e. migration between England, Wales, Scotland and Northern Ireland). International migration comprises migration into and out of Ribble Valley from areas beyond the UK.

Figure 2.4 Domestic and International Migration



Source: ONS Migration Statistics

2.10 With the exception of 2008/09 (where levels of domestic in-migration fell to a ten year low of 2,400), every year since 1998/9 has seen a net gain of at least 200 residents per annum, with 2001/02 and 2002/03 seeing the highest levels of gain with 2,500 Ribble Valley residents moving away from the Borough and 3,400 people moving in the other direction. In total, there has been an average net migration gain of 513 residents per annum since 2001/02.

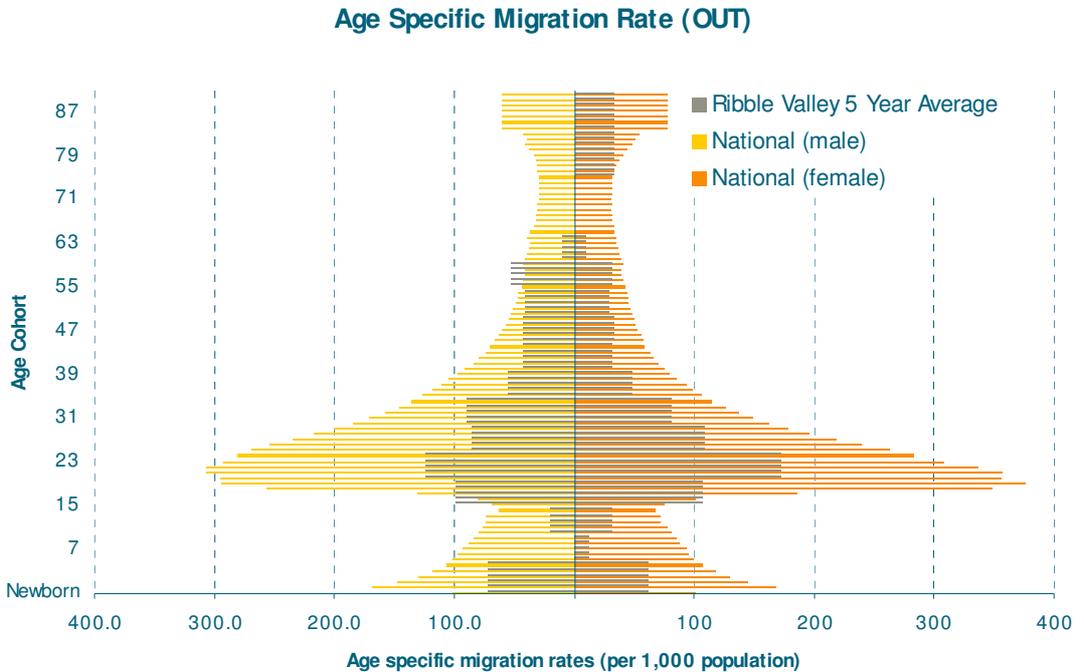
2.11 Overall, past migration trends for Ribble Valley show:

- Domestic net migration of +555 people per annum (1998-2009)
- International net migration of -13 people per annum (2001-2009)

2.12

Looking at domestic out-migration only (using ONS migration statistics for the previous five years), the propensity of people to migrate from Ribble Valley is much lower than the national authority average as illustrated in Figure 2.5. This suggests a relatively low level of turnover among the resident population.

Figure 2.5 Male and Female Migration Rates by Age (National and Ribble Valley Out-Migration)



Source: NLP Analysis using ONS Migration Statistics Unit data 2004-2009

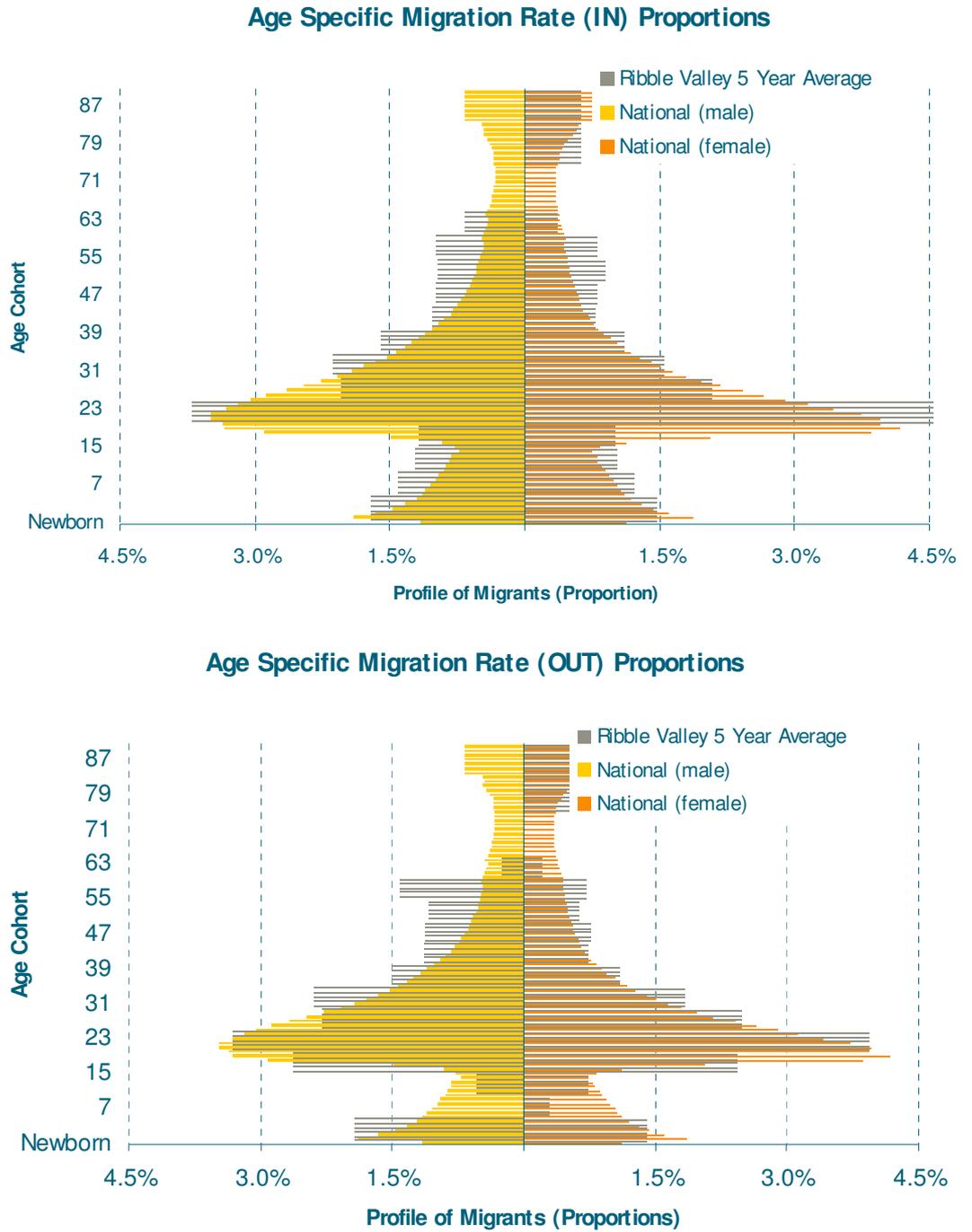
2.13

However, the age profile of out-migrants is more similar to the national picture with a higher propensity to migrate among age cohorts in their 20's and 30's, meaning that the majority of out-migration has come from these age groupings. Both the inward and outward migration movements in Ribble Valley diverge from the national picture in that the proportion of people in their forties and fifties moving into/leaving the Borough is significantly higher than might be expected, whilst perhaps surprisingly, virtually no male residents over the age of 65 either move into, or leave, the Borough. Furthermore, there are very few instances of younger children moving out of the Borough, which is perhaps representative of the fact that the Borough is regarded as a good location for parents to bring up young families.

2.14

These patterns are illustrated in Figure 2.6 which shows the age profile of domestic migrants coming into the Borough and the age profile of those moving out (split by gender).

Figure 2.6 Age Profile of Domestic Migrants

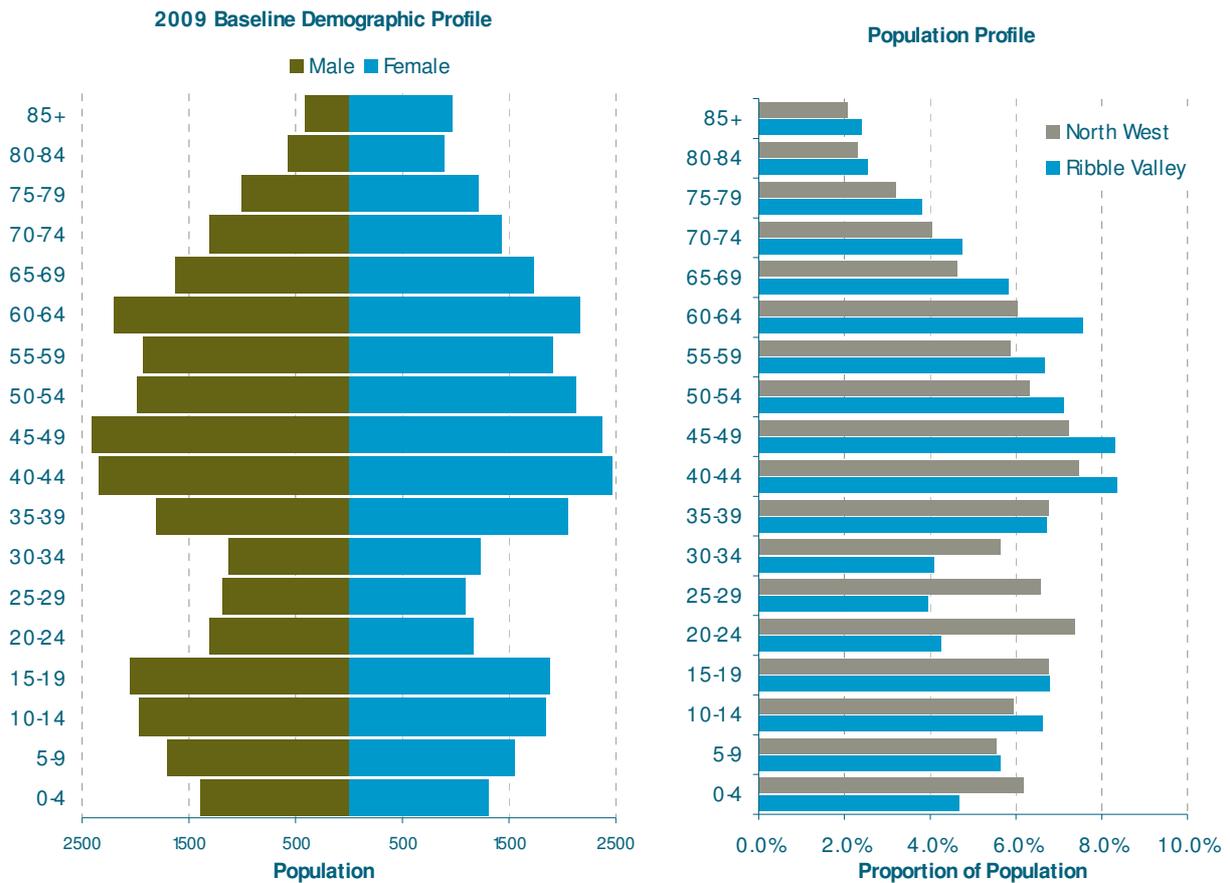


Source: NLP

2.15

The above trends have led to a population profile in Ribble Valley as illustrated in Figure 2.7. This shows that the profile in Ribble Valley is significantly different to the wider North West region, with a greater proportion of older working age population (40 to 65) but a much smaller proportion of younger working age population (20 to 34). Ribble Valley also has a slightly higher proportion of elderly retired residents than the national average, and fewer young children aged 0-4. This suggests that people are moving away from the area once they leave school and do not return until their mid to late thirties.

Figure 2.7 Ribble Valley Baseline Demographic Profile (2009)

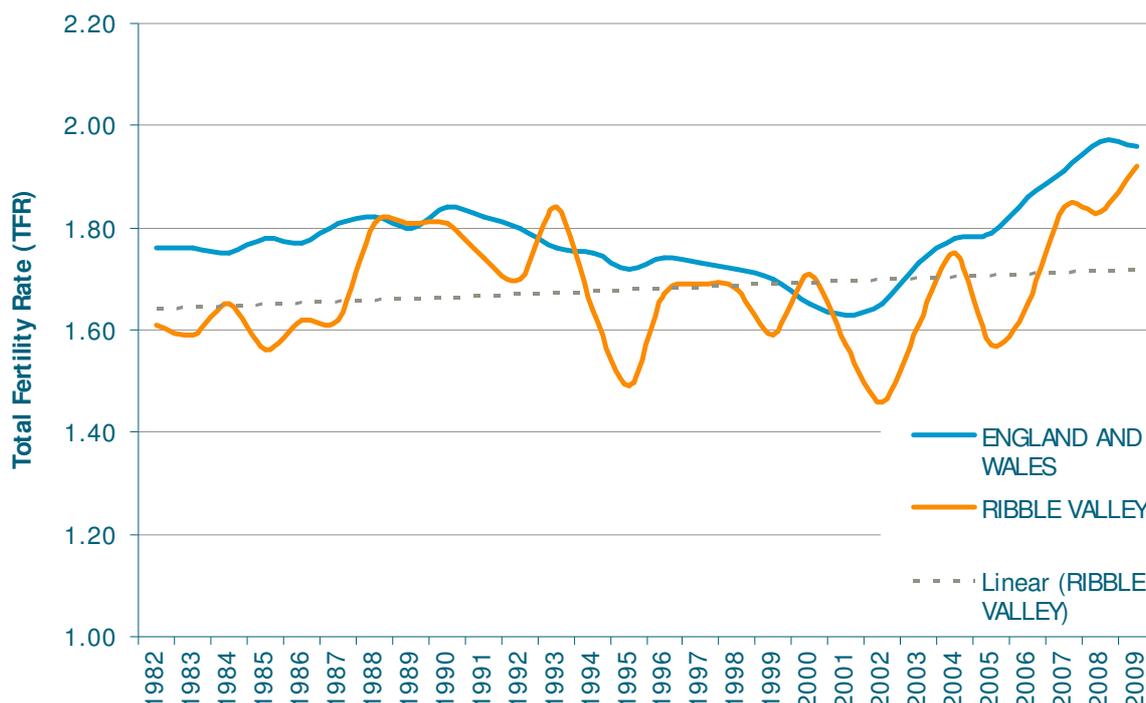


Source: ONS 2008-based Sub-National Population Projections (North West Population)

2.16

The Total Fertility Rate [TFR] – the average number of children that a woman would have over her lifetime if she were to survive to the end of her productive period – within Ribble Valley has varied over the previous three decades, but has broadly followed national fertility trends. Figure 2.8 illustrates the TFR for Ribble Valley and for England and Wales since 1982, showing trends have been generally heading upwards since 2002, but with some short term volatility in the TFR (particularly at a local level which uses a smaller statistical base).

Figure 2.8 Total Fertility Rate [TFR] Ribble Valley 1982-2009



Source: ONS Fertility and Mortality Statistics⁵

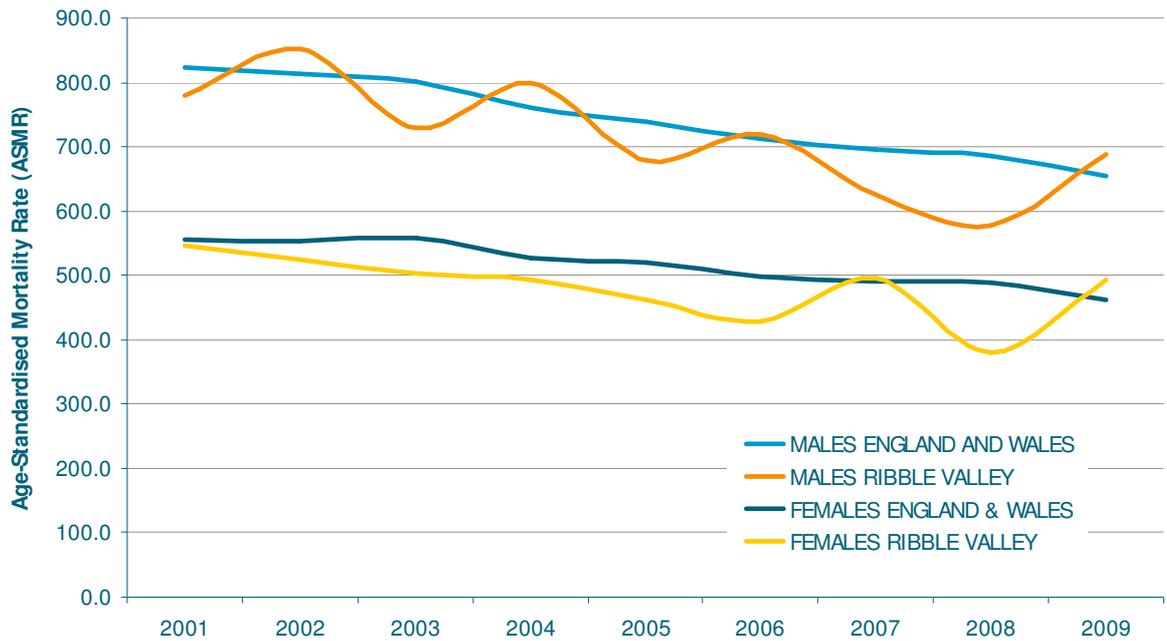
2.17

Similarly, trends in the Age-Standardised Mortality Rate [ASMR] – the number of deaths per 100,000 persons that would occur in that area if it had the same age structure as the standard population and local age specific mortality rates are applied – within Ribble Valley have also seen a downwards trend, similar to the national direction of travel. This trend towards lower rates of mortality is indicative of increasing life expectancy at both a national and local level. As shown in Figure 2.9, Ribble Valley has very similar mortality rates for both males and females as those nationally (although again with more volatility at a local level due to the smaller statistical base).⁶

⁵ http://www.statistics.gov.uk/downloads/theme_population/fertility-mortality-ew.xls

⁶ It should be noted that the PopGroup modelling uses Standard Mortality Rates (SMRs) – a comparison of the number of the observed deaths in a population with the number of expected deaths if the age-specific death rates were the same as a standard population, expressed at a rate/index with 100 being the standard – This is not the same as the ASMR although ASMR data is available through ONS hence it is used here as it is more up-to-date.

Figure 2.9 Age-Standardised Mortality Rate [ASMR] 2001-2009



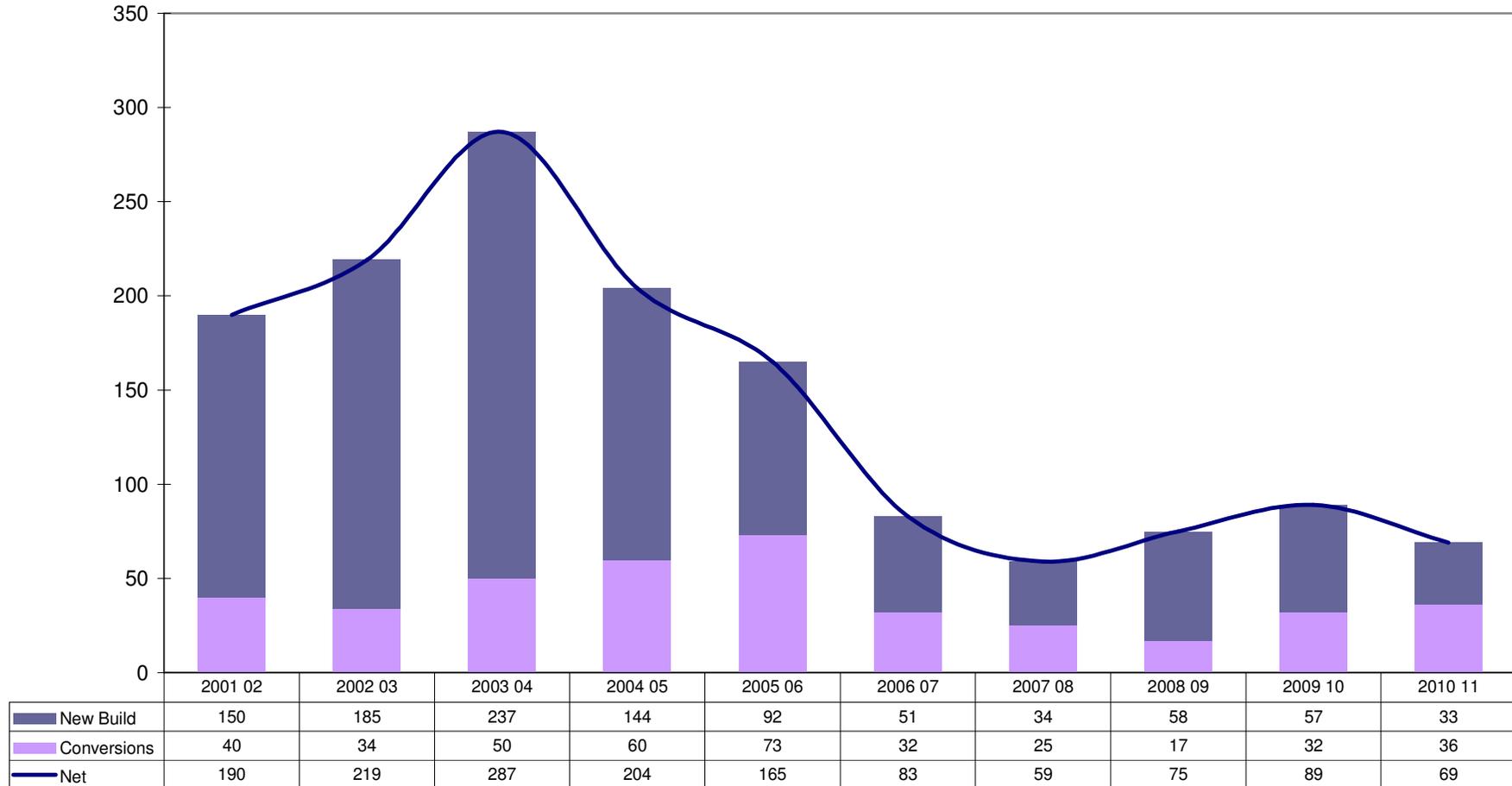
Source: ONS Fertility and Mortality Statistics

2.18 These trends provide a backdrop for population change within Ribble Valley, with natural change indicating a moderate increase in population over time, and overall gains through migration resulting in a modest net gain in the resident population. In this context the level of population will be one driver of gross future housing requirements within Ribble Valley, with the population change dependent on the future levels of births and deaths within the indigenous population as well as the migration flows to and from the Borough.

Housing Trends

2.19 Figure 2.10 indicates that past net completions in Ribble Valley have averaged 144 dwellings (net) per annum since 2001/02. The trend line indicates a sharp decline in the net housing development rates since 2003/04 with a high of 287 units (net) in that year, declining to a low of 59 in 2007/08 in the run up to the recession. It is important to note, however, that a housing moratorium was in operation in the Borough from 2004 to 2008. Allowing for the timelag in developers building out existing residential permissions, it is likely that this partly explains the sudden drop off in completions post 2004 and the gradual rise post 2008 despite the onset of the recession.

Figure 2.10 Ribble Valley Borough Long Term Housing Data – Completions/Conversions



Source: Based on RVBC AMR data

Note: According to RVBC officers, demolitions in the Borough have been cancelled out by new build on the same site, hence providing an overall net figure of zero to the annual figures indicated above. Replacement dwellings have not, therefore, been included in the above table.

- 2.20 In terms of affordable housing completions, data from RVBC shows that completion numbers have varied since 2006 (the longest time period over which data is available), but have most recently been around 35-49% of total completions. This may be affected in the years ahead by a lack of HCA funding.

Table 2.1 Affordable Housing Completions

Year	06/07	07/08	08/09	09/10	10/11	TOTAL
Completions	12	27	37	43	24	143
Proportion of Total	14%	46%	49%	48%	35%	38%

Source: RVBC (April 2011)

Economic Trends

- 2.21 The number of jobs located within Ribble Valley was approximately 29,000 in 2009⁷. This is an increase of almost 7,200 jobs over the figure recorded a decade earlier in 1999. The data indicates that the number of jobs increased significantly between 2008 and 2009 despite the onset of the recession. It is understood that this was almost entirely attributable to the substantial expansion of the BAE Systems site in Samlesbury with the development of the Regional Aerospace Business Park.

Table 2.2 Annual Job Change for Ribble Valley

Year	Jobs [ABI]	Jobs [(BRES)]	ABI/BRES Scaled ⁸	Year on Year	Annual Change (%)
1998	21,830	~	20,390		
1999	21,835	~	20,394	5	0.0%
2000	22,783	~	21,280	885	4.3%
2001	23,154	~	21,626	347	1.6%
2002	25,689	~	23,994	2,368	10.9%
2003	25,301	~	23,632	-362	-1.5%
2004	25,825	~	24,121	489	2.1%
2005	23,598	~	22,041	-2,080	-8.6%
2006	24,277	~	22,675	634	2.9%
2007	25,488	~	23,806	1,131	5.0%
2008	25,203	23,540	23,540	-266	-1.1%
2009	~	29,005	29,005	5,465	23.2%
Average	1999-2009			783	3.5%

Source: ONS Annual Business Inquiry [ABI] and ONS Business Register and Employment Survey [BRES]

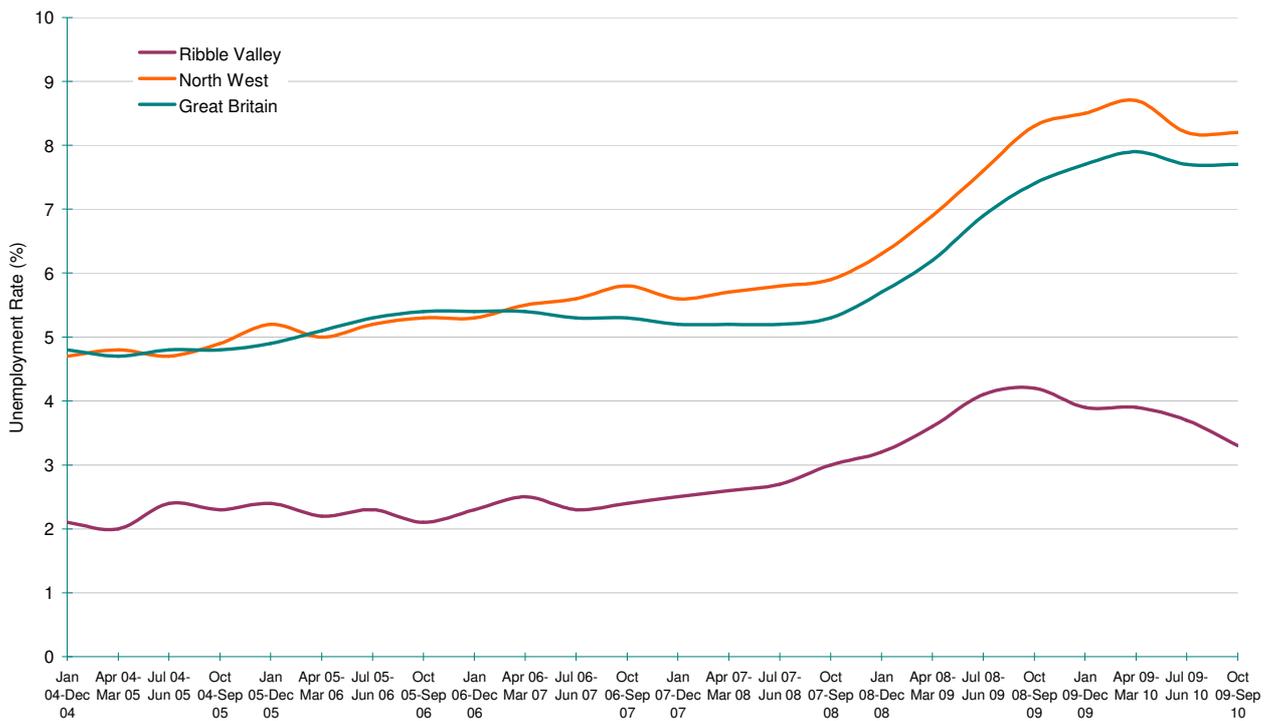
⁷ Employee Jobs, Business Register and Employment Survey (BRES) 2009

⁸ ABI and BRES apply different methodologies and are not directly comparable. ONS state that the best way to deal with this is to examine the scale of ABI/BRES discontinuity in the area of examination, calculate a scaling factor for the 2008 data published for both data sets, and apply this to the pre-2008 ABI data. In Ribble Valley the scaling factor is 0.934 (i.e. 90,678 ÷ 90,766).

2.22 The total population of Ribble Valley was estimated at 57,700 in 2009⁹ of whom 31,400 were economically active. Looking solely at those aged 16-64, 82.3% of the population is economically active, a higher proportion than for the North West as a whole (74.7%)¹⁰.

2.23 Claimant unemployment is currently estimated at 430 people claiming Job Seekers Allowance, or 1.2% of the working-age population¹¹ (well below the North West average of 3.9%). However, the ONS model based unemployment rate (which is a wider, and arguably more realistic, measure of unemployment based upon the International Labour Organization [ILO] definition which includes all those looking for work and not just those claiming benefit) indicates that unemployment is higher at around 3.3%, albeit that this is still well below the regional rate for this measure (8.2%) as illustrated in Figure 2.11. Past model-based unemployment trends show a 6-year average (2004/10) of 2.88% and based on the downward trend as illustrated below, it is reasonable to assume that the current rate may reduce to a comparable level again as the economy stabilises and grows in the future.

Figure 2.11 Unemployment Rates 2001-2010



Source: ONS Annual Population Survey

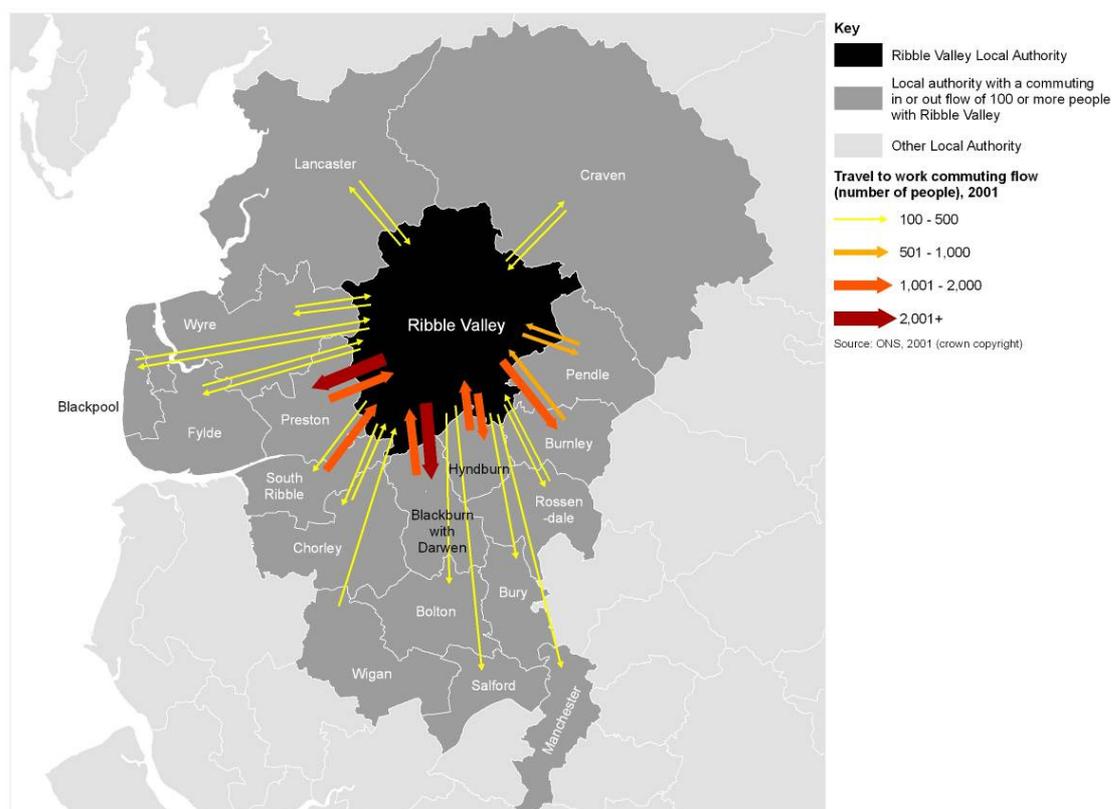
(Note: % is for those aged 16 and over as a proportion of economically active residents)

⁹ ONS Mid-year population estimate

¹⁰ ONS Annual Population Survey (Oct 2009 – Sept 2010)

¹¹ ONS Job Seekers Allowance Claimant Count, August 2010

Figure 2.12 Inter-district commuting flows, 2001



Source: 2001 Census and NLP Analysis

2.24 At the time of the 2001 census, 12,311 people commuted out of Ribble Valley Borough daily (47% of employed residents) and there were 10,046 in-commuters (accounting for 41.6% of jobs in the Borough), giving a net total of 2,265 out-commuters. As shown in Figure 2.12, these reasonably high cross-boundary flows are a reflection of the economic inter-dependencies of the surrounding districts and the proximity of other major settlements, particularly Preston, Blackburn and Burnley.

2.25 More recent (2008) Annual Population Survey [APS] data, compared with 2008 ABI employee analysis data, indicates that the level of net out-commuting of Ribble Valley residents has increased from 2,265 (as recorded in the 2001 Census) to 3,600 by 2008. Although the methodology for the APS/LLFS is different to that of the 2001 Census¹², these estimates do suggest that increases in the local labour force have resulted in noticeably higher levels of out commuting to adjoining districts (albeit tempered in 2009 following the expansion of BAE).

¹² The APS (2008) and LLFS (2001) are based on a sample survey of residents and are therefore subject to sampling errors, hence the need to consider statistical significance of changes between the 2001 and 2008 data. The Census 2001 data is more comprehensive and robust, surveying all residents, but is now substantially out of date and the 2008 APS data is a reasonable alternative.

3.0

Establishing a Gross Housing Requirement

3.1

This section of the report sets out the scenarios (A-H) for future housing requirements based on:

- 1 Demographic Factors (Scenarios A-D) – what projections of natural change, migration and headship rates will mean for future levels of household growth;
- 2 Economic Factors (Scenarios E-F) – what levels of housing are needed to sustain different estimates of employment change; and
- 3 Housing Factors (Scenarios G-H) – how past trends of delivery are reflected in future household growth and how this has been related to the RS requirement.

Scenarios – Assumptions and Approach

3.2

Based on past trends and the baseline demographic, economic and housing context of Ribble Valley Borough, NLP has identified and agreed with RVBC officers a number of scenarios which reflect potential future growth within the Borough. These have been identified to reflect what has occurred previously, as well as what might occur in the future given a range of factors affecting population and household growth.

3.3

Notwithstanding the above, there are a number of assumptions which will underpin all modelled scenarios (outlined in more detail in Appendix 1) including:

- a Future change assumed in the Total Fertility Rate [TFR] and Standardised Mortality Rate [SMR] uses the births and deaths projections from the ONS 2008-based Sub-National Population Projections [SNPP]. This in turn is used to derive future projected TFRs and SMRs through PopGroup;
- b Inputs on headship rates (using the latest CLG 2008-based household forecast headship rates);
- c In Ribble Valley (as in any area), it is expected that housing vacancies and second homes will result in the number of dwellings exceeding the number of households. In establishing future projections, it is likewise expected that the dwelling requirement will exceed the household forecast. Hence a rate of 3.7% has been factored into the model, based upon the most recent vacancy data available for Ribble Valley Borough (ONS 2008 vacancy and second home data);
- d The minimum level of transactional vacancy that is required is normally viewed as 3%¹³, hence 3.7% is not atypical (and indeed is lower than the

¹³ A vacancy/second homes rate of 3% is widely regarded as the level necessary to ensure the efficient recycling of the existing stock.

regional average of 5.1%). Tackling vacancy rates has long been an aspiration of RVBC. However, given the complex issues involved, we have taken a precautionary view and assumed that current stock vacancy rates of 3.7% will remain the same for the modelling exercise (albeit a sensitivity test has been undertaken on the baseline figure using a lower rate of 1.9%, based on the Borough's valuation list data). Furthermore, any reduction in vacant dwellings achieved must be regarded as a net figure after allowing for other stock that may fall into vacancy over time. The extent to which Ribble Valley will be able to bring net vacancy rates down in the future will be a key challenge for the Borough. Given this, the success of any Borough initiatives to address this will be a point to address in future monitoring exercises.

- e To calculate the unemployment rate, NLP took Oct 2009 – Sept 2010 NOMIS unemployment figure (3.3%) to equate to the 2010 rate, and the Oct 08/09 figure (4.2%) to equate to 2009. NLP kept the former figure constant for 2011 and 2012 to reflect initial stabilisation at the current high rate, and then gradually reduced the rate on a linear basis to the 6 year average (04-10) of 2.88% over a five year time frame. This figure was then held constant to the end of the forecasting period on the grounds that this is a better reflection of the long term trend than the current high rate.
- f It has been assumed that the commuting rate remains static with no inferred increase or decrease in commuting levels for the majority of the scenarios (see below)¹⁴.

3.4 It should be noted that whilst most of the scenarios indicate moderate population growth in Ribble Valley Borough to 2028 and beyond, there will also be an additional driver underpinning growth in household formation due to the strong trend towards smaller average household sizes.

3.5 All the demographic and employment PopGroup scenarios provide a 2010-28 dwelling requirement, subsequently taken back on a pro-rata basis to 2008.

3.6 Whilst the above is able to be tweaked, the main input which will be changed between each scenario is the level of migration. The modelled scenarios, and the rationale for these, are outlined below:

Baseline (using 2008-based ONS/CLG forecasts)

3.7 The baseline scenario represents a projection of the demographic shift based on current factors and recent trends in Ribble Valley Borough. The PopGroup modelling is based on ONS-assumptions for natural change and ONS 2008-based sub-national population projections for migration. NLP applied a variety of assumptions to the base data including the application of more detailed population breakdowns (by single year and gender); working back from the

¹⁴ Commuting rate kept constant – 28,800 residents in Ribble Valley in employment as of 2008 (ONS Annual Population Survey); 25,200 jobs as of 2008, hence a rate of 1.143.

total births/deaths forecast for Ribble Valley Borough in the Sub-National Population Projections [SNPP] to calculate annual TFRs/SMRs for the Borough; and calculating domestic Age Specific Migration Rates [ASMigRs] based upon the age profile of migrants to, and from, Ribble Valley over an extended time period. Inputs on headship rates were based on the latest CLG 2008-based headship forecasts.

- 3.8 Whilst the Baseline scenario used the 3.7% vacancy rate to convert households into dwellings as discussed above, a sensitivity test was run using a lower rate of 1.9%. This figure was obtained from RVBC's March 2011 Valuation lists, which identified the number of residents paying reduced rates for reasons of occupancy. The figure is likely to be an under-estimation as anecdotal evidence suggests that a number of the wealthier second home owners in the Borough pay the full Council tax rates on both properties, which does not get picked up in the figures.

Migration Trends

- 3.9 In addition to the baseline scenario and sensitivity test, two further scenarios based on past migration trends have been undertaken as follows:

- 1 **Natural change** - based upon Ribble Valley providing for its indigenous population and household growth. This removes all migration forecasts from the model.
- 2 **Zero net migration** – where the annual international and domestic migration flows under the baseline scenario are equalised to result in a net migration of zero (i.e. an identical number of people move into the area as leave the Borough, hence in 2010, the baseline domestic in-migration totalled 3,100, whilst out-migration totalled 2,700; this was subsequently split to equal 2,900 domestic migrants in and 2,900 out);

- 3.10 These scenarios provide two different trend based migration scenarios, with different population and household implications arising from each. Being trend based estimates of future migration they represent a reasonable basis for testing the range of scenarios that may occur in the future.

Employment Scenarios

- 3.11 There are a complex set of issues involved in matching labour markets and housing markets (with different occupational groups having a greater or lesser propensity to travel to work). However, there are some simple metrics that can explore the basic alignment of employment, demographic and housing change, notably the amount of housing needed to sustain a given labour force assuming certain characteristics of commuting and employment levels.
- 3.12 Ensuring a sufficient supply of homes within easy access of employment opportunities represents an important facet of an efficiently functioning economy and can help to minimise housing market pressures and unsustainable levels of commuting (and therefore congestion and carbon

emissions). If the objective of employment growth is to be realised, then it will generally need to be supported by an adequate supply of suitable housing.

- 3.13 Based upon the economic context above, two scenarios for household growth associated with employment growth have been adopted:
- 1 **Past Trends Job Growth** – between 1991 and 2008, BE Group's economic model for Ribble Valley recorded a net job growth of 3,400 jobs in the Borough¹⁵. Taking this forward on a pro-rata basis for the period 2009 to 2028 indicates a total job gain of 7,935. Hence a target employment figure for local residents of 31,555 was programmed into the model for 2028.
 - 2 **Forecast Job Growth (ELS)** –BE Group's Employment Land Study used Oxford Economics Econometric Model to forecast employment land requirements for the Borough for the period up to 2018. These forecasts provided employment growth figures for the period 2008-2018 of 2,300 jobs, at an annual rate of 230¹⁵. Taking this forward to 2028 on a pro-rata basis indicates a total job gain of 4,370 over 19 years. Hence a target employment figure for local residents of 27,990 was programmed into the model for 2028.
 - 3 **Sensitivity tests:** The two scenarios above keep commuting rates constant despite the increase in jobs over the plan period; hence the underlying assumption is that the need will be met by economic migrants moving into the area. Two sensitivity tests were applied to these scenarios factoring in an element of increased in-commuting to offset some of the growth in economic in-migrants (and by extension, the need for new dwellings). Around 41.6% of jobs in the Borough (ONS 2001) are taken up by in commuters; hence the level of net in-migration was adjusted to ensure that 58.4% of the new jobs would go to new residents, with the remainder being taken up by in-commuters. This approach increases the level of in-migration by a smaller margin than the two scenarios detailed above, whilst making up the difference through modifying commuting rates.
- 3.14 These scenarios are based upon an appreciation of the economic context for the Borough and the aspirations for future job growth, accepting that much of the modelling work undertaken by BE Group and Oxford Economics was undertaken immediately prior to the recession, and hence some of the job forecasts may be overly optimistic.
- 3.15 The modelling for these scenarios assumes that rates of natural population change, household formation, rates of economic activity and net commuting (with the exception of the sensitivity tests discussed above) remain the same as that which underpins all scenarios. However, the rate of in/out migration is altered (consequently changing the associated total population and housing

¹⁵ BE Group (October 2008) Ribble Valley Employment Land and Retail Study (Appendix 7)

numbers) to estimate the rate required to sustain growth in the number of jobs in Ribble Valley.

Non-modelled Scenarios

3.16 In addition to the above demographically modelled scenarios, a range of further scenarios not modelled through PopGroup were also used as comparators for benchmarking the housing requirement and reflecting a wider range of approaches to defining housing requirements, including:

- 2008-based CLG household projections;
- Past delivery trends;
- RS requirements; and
- Housing need from the SHMA, and the level of market housing necessary to achieve delivery of this affordable housing need.

Summary of Scenarios

3.17 The scenarios adopted for testing are summarised as follows:

- a **Baseline Scenario** – the PopGroup Baseline model run, incorporating ONS assumptions on projected natural change rates and projected migration;
- b **Baseline Scenario (Vacancy Sensitivity)** – the PopGroup Baseline model, incorporating lower vacancy rates to reflect RVBC’s latest valuation lists;
- c **Natural change** - based upon Ribble Valley providing for its indigenous population and household growth, resulting in zero migration;
- d **Zero net migration** – whereby the annual migration flows are equalised, resulting in zero net migration;
- e **2008-based ONS/CLG Scenario** – using CLG’s standalone 2008-based household projections (which are based upon the ONS sub-national population projections, SNPP), allowing for second homes/vacant units;
- f **Past Trends Job Growth** – taking forward past growth in employment in Ribble Valley between 1991 and 2008 on a consistent basis to 2028;
- g **Past Trends Job Growth (Changing the Commuting Balance Sensitivity)** – As above, but changing the balance of net commuting at the expense of a proportion of in-migrants to the Borough ;
- h **Forecast Job Growth (ELS)** – taking forward job growth forecasts in the Borough’s ELR to 2028;
- i **Forecast Job Growth (ELS) (Changing the Commuting Balance Sensitivity)** – As above, but changing the balance of net commuting at the expense of a proportion of in-migrants to the Borough;
- j **Past delivery trends** –using past delivery trends to illustrate what the market has previously delivered; and

k **RS Requirements** - RS requirement of 161 dwellings per annum.

- 3.18 Where scenarios have been demographically modelled, a full schedule of the assumptions and inputs underpinning each one is contained within Appendix 1, and the outputs from the modelling are contained within Appendix 2.

Demographic Scenarios

- 3.19 The demographic scenarios use components of population change to project how the future population, their household composition, and subsequently their requirements for housing, will shift in the future. These projected population changes comprise of natural change (i.e. births and deaths) and net migration, for which the headline results for each scenario are outlined below.

Scenario A – Baseline Scenario

- 3.20 The baseline scenario represents a projection of the demographic shift based on current demographic factors and recent trends in Ribble Valley. The PopGroup modelling is based solely on ONS assumptions for natural change, using projected fertility and mortality rates and ONS 2008-based sub-national projections for migration. This scenario involves projecting net in-migration across the period 2010-28 as set out in the ONS 2008-based SNPP. This reflects trends seen in the past decade, which have seen relatively high levels of net domestic in-migration. Net domestic in-migration is projected to result in a cumulative total of 8,900 people moving into the Borough by 2028; conversely, international net out-migration is projected to total 1,800 people leaving the Borough to 2028, resulting in an overall gain in population in the Borough due to migration in the order of 7,100 residents over the period to 2028 (394 per annum).
- 3.21 Projected trends in natural change from the ONS suggest that the Total Fertility Rate will fall gradually over time, whilst the Standard Mortality Rate is set to generally fall from 2010 with expectation of life set to rise slowly over the plan period. However, the age profile of the Borough is such that the population is due to decline due to natural change, with deaths exceeding births over the whole of the forecast period. This is accompanied by an increasingly aged population as life expectancy rises.
- 3.22 The above factors together lead to a population increase of approximately 5,100 residents 2010-28. When combined with the strong trend towards reduced average household sizes (reflecting ONS projected headship rates), this still leads to a projected growth in households of around 3,810 to 2028 and a concurrent need for additional dwellings. Taking account of the dwelling vacancy rate and second homes for the Borough (3.7%), this generates a requirement of 3,955 dwellings between 2010 and 2028 (an increase of 16%). Taking it back on a pro-rata basis to 2008, this provides a 20 year requirement of 4,395, or 220 per annum to 2028.

Scenario A: 4,395 dwellings 2008-2028, 220 per annum

Scenario Aa – Baseline Scenario Sensitivity Test

- 3.23 As noted above, a sensitivity test has been applied that seeks to model the implications of reducing the levels of vacant units/second homes in the Borough to a level commensurate with RVBC's latest valuation lists. Hence a rate of 1.9% was modelled as opposed to the 3.7% in the Baseline. All the other assumptions remained the same.
- 3.24 Whilst the population and household growth forecasts remained constant, the dwelling requirement decreased slightly, to 3,415 dwellings between 2010 and 2028 (an increase of 13.5%). Taking it back on a pro-rata basis to 2008, this provides a 20 year requirement of 3,795, or 190 per annum to 2028.

Scenario Aa: 3,795 dwellings 2008-2028, 190 per annum

Scenario B – Natural Change

- 3.25 The natural change scenario represents a demographic forecast where there is no in or out migration to/from the Borough whatsoever. This theoretical scenario examines the potential housing requirement if Ribble Valley was to provide only for the needs of existing residents. Although unrealistic, this provides a useful benchmark against which to consider balancing housing requirements for existing residents with those resulting from net in-migration.
- 3.26 This natural change scenario would lead to a population decline of 2,350 people from 2010 to 2028 in Ribble Valley (compared to a growth of 5,100 under the baseline scenario). With forecast reductions in average household size over the period, the demographic shift and population churn would result in the creation of approximately 1,540 new households to 2028. Hence even though Ribble Valley is forecast to experience a net decline in population over the time period under this scenario, the number of new households forming is forecast to increase by 85 per annum to 2028. Again, taking account of the dwelling vacancy rate and second homes rate, this generates a requirement of 1,780 new dwellings 2008-2028 in Ribble Valley (89 per annum).

Scenario B: 1,780 dwellings 2008-2028, 89 per annum

Scenario C – Zero Net Migration

- 3.27 This scenario examines the consequences of taking forward migration rates on an equalised basis, so that net in/out migration is zero at both domestic and international levels. Unlike Scenario B, which has no in or out migration at all, Scenario C allows for domestic/international migration, but the 'ins' equal the 'outs', so there is no net increase in population as a result.
- 3.28 Essentially, the in-migration and out-migration figures for 2010 to the end of the plan period have been adjusted so that they reflect the mid-point between the existing in and out figures and ensure they remain the same. Whilst there is relatively limited difference between this scenario and the natural change

scenario, population growth is slightly lower as the in-migrants tend to have a lower proportion of residents aged in the productive 18+ age bracket. As a consequence, whilst the resulting in/out migrants over the study period is zero (equal to the natural change scenario), the demographic characteristics of the new population has significant implications.

- 3.29 This scenario would lead to a population loss of 2,740 people 2010 to 2028 in Ribble Valley, although 750 new households would still be created overall to 2028. This scenario generates a requirement for just 865 new dwellings 2008 to 2028 at a rate of 43 per annum. This figure is more than half the requirement identified in Scenario B (natural change), which would suggest that the households moving into the area are larger in size than those moving out (i.e. established families with children are moving into the area as opposed to younger, single adults moving away). This is supported by the population profile of the Borough as illustrated in Figure 2.7.

Scenario C: 865 dwellings 2008-2028, 43 per annum

Scenario D – 2008-based ONS/CLG Scenario

- 3.30 The ONS 2008-based sub-national population projections [SNPP] are the most recent demographic projections published by ONS. Following these, CLG have published 2008-based household estimates, which use the SNPP to estimate the future household growth in each local authority. Paragraph 33 of PPS3 indicates that, in assessing an appropriate level of housing, local planning authorities should take account of evidence on current and future levels of need and demand for housing including:

“the government’s latest published household projections and the needs of the regional economy, having regard to economic factors”.

- 3.31 The 2008-based ONS population projections estimate that the population of Ribble Valley will increase by 5,300 to 63,100 people between 2008 and 2028, equivalent to 265 people per annum. CLG household projections estimate this to be equivalent to a rise in households from 24,000 to 29,000 over the period 2008-2028 (rounded to the nearest 1,000). This is equivalent to an additional 250 additional households per annum, which taken simply would require an additional 5,000 dwellings to house them 2008-28 or, taking into consideration the vacant/second homes rate (3.7%), would require an additional 260 dwellings per annum (5,190 dwellings in total over 20 years).
- 3.32 The requirement for 5,190 additional dwellings may seem peculiar when contrasted with the growth of 5,300 residents 2008-28. However, it is a function not just of the housing requirements of the additional residents, but also of the declining headship rates of the existing population. The number of residents per household is forecast to decline from 2.41 in 2008 to 2.18 in 2028, which would in itself lead to an increased requirement for new dwellings even if the growth in population over the intervening period was zero.

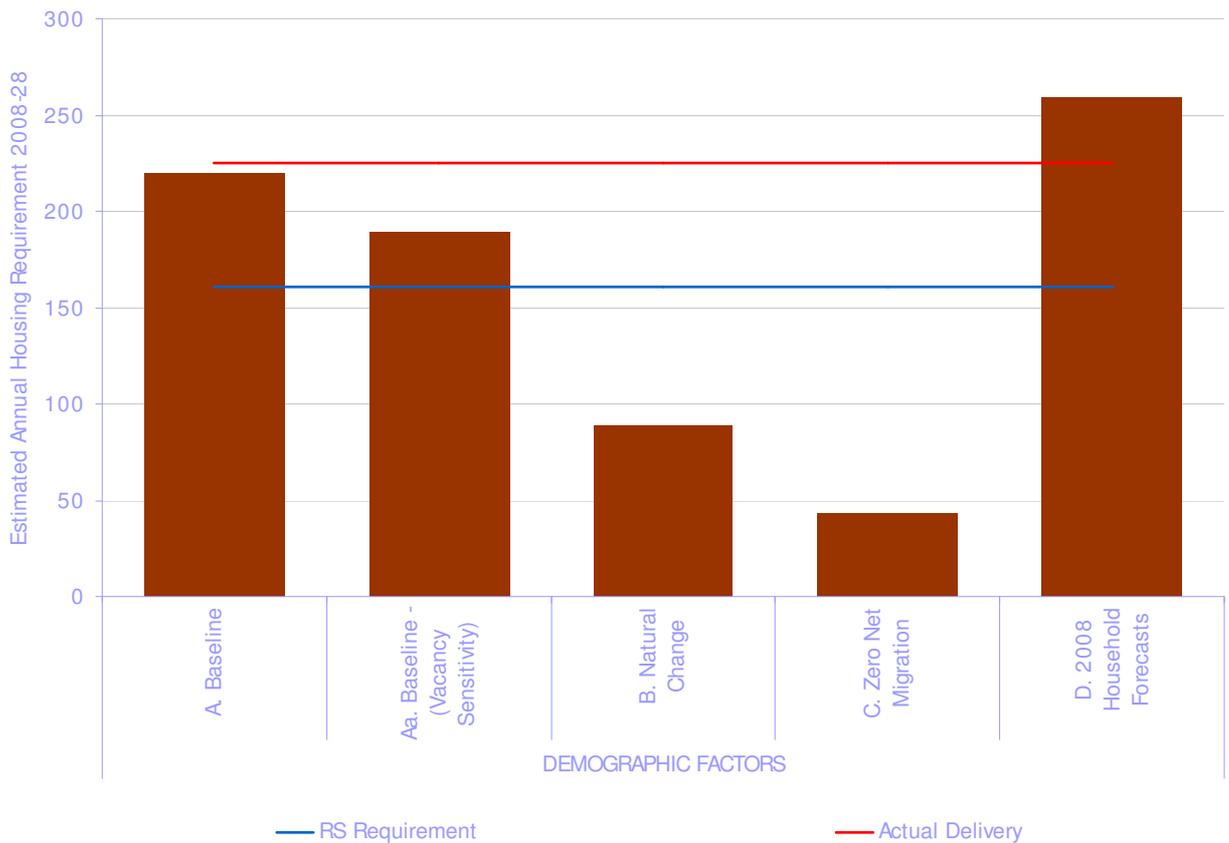
Scenario D: 5,190 dwellings 2008-2028, 260 per annum

Summary of Demographic Scenarios

3.33 Each demographic scenario assessed shows that there continues to be a need for new dwellings within Ribble Valley Borough. The demographic modelling undertaken using PopGroup shows that, assuming net in-migration levels remain reasonably strong in the longer term, dwelling requirements are above the level required by the RS (i.e. 161 dpa), with between 190 and (based on CLG forecasts) 260 new dwellings necessary per annum; scenarios A, Aa and D fall into this range. However, if migration is neutralised, the Natural Change and Zero Net Migration projections (Scenarios B and C respectively) indicate dwelling requirements well below this figure (89 and 43 dpa). This demonstrates the extent to which the Borough is reliant on inward migration to generate population growth going forward, with an increasingly ageing population gradually declining in size without this stimulus.

3.34 The outputs from the demographic scenarios are illustrated in Figure 3.1.

Figure 3.1 Demographic Factors Summary



Source: NLP Analysis using PopGroup and ONS/CLG data

Economic Factors

- 3.35 The economic scenarios are based upon an understanding of the relationship between housing and employment. The projected migration is set at a level which, alongside the profile of migrants moving in and out and natural change, produces a labour force which is sufficient to support employment growth in the Borough. The headline results for each scenario are outlined below.

Economic Scenarios

Scenario E – Past Trends Job Growth

- 3.36 This scenario increases the number of jobs in the Borough by 7,935 2009-28 on the basis of past trends (job growth 1991-2008), as indicated in Ribble Valley Borough Council's Employment Land Study¹⁶.
- 3.37 PopGroup modelling identifies that to maintain the labour force with sufficient people to underpin these jobs (assuming that the ratio of jobs to workers – a measure of commuting – remains constant and unemployment is reduced as outlined previously) would require a rate of in-migration significantly above that which has been observed in recent years. This approach therefore assumes that all of the new jobs will go to economic migrants moving into the area rather than any increase in in-commuting/decreasing out-commuting or reductions in unemployment to compensate.
- 3.38 The modelling of this scenario assumes that to accommodate a labour force sufficient to support the growth in jobs would require net in-migration of around 20,320 additional people 2010-2028. Combined with indigenous household growth this would generate a need for 11,175 dwellings 2008-2028, equivalent to 559 dwellings per annum.
- 3.39 This level of in-migration could be curbed with the job market supported by a shift in commuting patterns instead (see below), with lower levels of out-commuting and more residents working within Ribble Valley, albeit the achievability of this and the extent to which it is likely to occur is unclear. Clearly the level of migration suggested by this scenario is extremely high and would run counter to the demographic forecasts discussed above.

Scenario E: 11,175 dwellings 2008-2028, 559 per annum

Scenario Ea – Past Trends Job Growth (Changing the Commuting Balance Sensitivity)

- 3.40 This sensitivity test to the Past Trends Job Growth Scenario discussed above also increases the number of jobs by 7,935 2009-28, but attempts to modify

¹⁶ BE Group (October 2008): Ribble Valley Employment Land and Retail Study (Appendix 7)

the number of new homes required for economic in-migrants by increasing the level of commuting into the Borough from surrounding districts.

3.41 Around 41.6% of jobs in the Borough are taken up by in-commuters into the Borough (ONS 2001); the sensitivity test therefore adjusts the level of net in-migration to ensure that 58.4% of the new jobs (4,633) go to new residents, with the remainder going to in-commuters / clawback of out-commuters who previously travelled beyond the Borough for work.

3.42 The outcome of this sensitivity test involves population growth of 13,580 people 2010 to 2028 in Ribble Valley, which generates a requirement for 8,675 new dwellings 2008 to 2028 at a rate of 434 per annum.

Scenario Ea: 8,675 dwellings 2008-2028, 434 per annum

Scenario F – Forecast Job Growth (ELS)

3.43 This scenario increases the number of jobs in the Borough by 4,370 2009-28 based on increasing the level of job growth projected in the Borough's ELS on a pro-rata basis¹⁷. As above, this approach assumes that all of the new jobs will go to economic migrants moving into the area rather than any increase in in-commuting/decreased out-commuting or reductions in unemployment to compensate.

3.44 The modelling of this scenario assumes that to accommodate a labour force sufficient to support the growth in jobs would require net in-migration of around 14,030 additional people 2010-2028. Combined with indigenous household growth this would generate a need for 7,965 dwellings 2008-2028, equivalent to 398 dwellings per annum.

Scenario F: 7,965 dwellings 2008-2028, 398 per annum

Scenario Fa – Forecast Job Growth (ELS) (Changing the Commuting Balance Sensitivity)

3.45 Again, as with the sensitivity test to Scenario E, this also increases the number of jobs in line with the previous scenario (i.e. by 4,370 2009-28), and modifies the number of new homes required for economic in-migrants by increasing the level of commuting into the Borough from surrounding districts.

3.46 In this case, the sensitivity test adjusts the level of net in-migration to ensure that 2,551 of the new jobs go to new residents, with the remainder going to in-commuters or clawback of out-commuters who previously travelled beyond the Borough for work.

¹⁷ BE Group (October 2008): Ribble Valley Employment Land and Retail Study (Appendix 7)

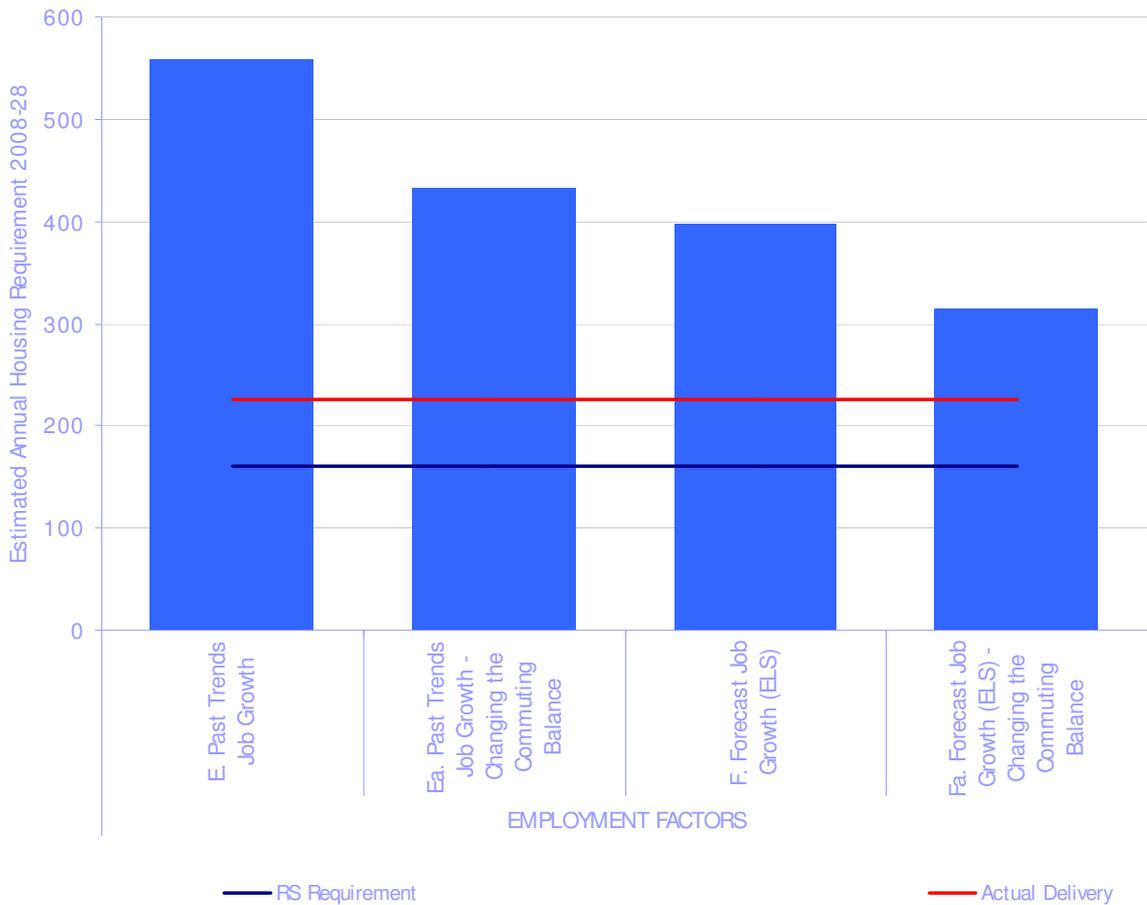
- 3.47 The outcome of this sensitivity test involves population growth of 9,312 people 2010 to 2028 in Ribble Valley, which generates a requirement for 6,295 new dwellings 2008 to 2028 at a rate of 315 per annum.

Scenario Fa: 6,295 dwellings 2008-2028, 315 per annum

Summary of Economic Scenarios

- 3.48 The two main economic-based scenarios above, along with their respective sensitivity tests, suggest that due to an ageing population in the Borough to 2028, there is potentially an acute need for either substantial levels of in-migration or in-commuting/clawback of out-commuters in order to maintain a labour force of a sufficient size to support the levels of job growth aspired to/previously attained in the Borough.
- 3.49 The higher levels of in-migration necessary to underpin the labour force under Scenarios E and F are driven by the fact that the indigenous population is ageing, hence existing residents are being removed from the available pool of labour to support the local economy. This generates a requirement for new economically active people within the Borough to both maintain the existing job base, as well as support any employment growth. This is highlighted by the decline in the size of the labour force under all of the demographic led scenarios. The need for in-migration is further exacerbated by the profile of in-migrants, with economically inactive people (e.g. a workers family) moving in as well as economically active people. This leads to necessary in-migration in excess of the number of jobs supplied by the labour force.

Figure 3.2 Economic Factors Summary



Source: NLP analysis using PopGroup

3.50

Meeting job growth can be achieved in three main ways: by changing commuting patterns; increasing the numbers of in-migrants moving into the Borough; or by increasing the levels of employment amongst the existing resident population (i.e. reducing unemployment). The merits of these approaches are discussed below:

- 1 **Changing commuting patterns:** This would involve either increasing the number of people who commute into the Borough on a daily basis for work, or by encouraging local out-commuters to work in Ribble Valley instead. The latter approach, of ‘clawing back’ local residents, would have a number of benefits but in practice is likely to be difficult to achieve in the short to medium term at least. As regards increasing the number of commuters into the Borough, this may not be a sustainable or desirable outcome but, as can be seen from the sensitivity test scenarios Ea and Fa, it can lead to reduced dwelling requirements.

It is possible that commuting patterns may change in the years ahead. However, whilst there have been fluctuations in recent years, insufficient data is available to allow a reasoned judgement to be made. It appears that much of the previous change was due to two major phases of development expansion by BAE as well as the national economic cycle, as well as residents' increased mobility and ease of movement. It is accepted that whilst there are some factors at play which could suggest more local working may be sensible in the future (i.e. fuel costs, the sustainability agenda, IT enhancements and quality of life issues), the likelihood is that net out commuting from Ribble Valley is unlikely to change significantly. As RVBC have been unable to provide detailed evidence on commuting changes over time, or that they may reduce in the future, it has been assumed that there will be an element of rebalancing over time, albeit at a lower level (reflected in the increased level of in-commuting into the area as set out in Scenarios Ea and Fa).

- 2 **Economic In-Migration:** Alternatively, achieving job growth targets can be delivered through in-migration, which would lead to an increased housing requirement. These pressures may also be partly mitigated through adjustments to economic activity rates, with pressures on the labour market incentivising people back into economic activity (e.g. people coming out of retirement due to better work opportunities). However, this is unlikely to entirely address the full scale of the problem.
- 3 **Reduced Unemployment:** A reduction in unemployment rates could also help to meet job growth and hence reduce the amount of dwellings that would need to be provided to meet this objective. This could be achieved through a comprehensive programme of up-skilling and training to ensure that existing unemployed residents have a better chance of entering the job market. However, as discussed above, Ribble Valley Borough already has very low levels of unemployment, with rates considerably below both the regional and national average. The model has also been 'tweaked' so that current levels return to the historic average rate of 2.88% in the medium to long term.

Whilst a lower level of unemployment would, under this scenario, lead to a requirement for fewer dwellings, it is not considered that a level much below this figure is either attainable or even desirable. For example, whilst 'full employment' could theoretically be taken to mean an unemployment rate of zero, in practice there will always be an element of unemployment even during economic boom periods. This is due to a combination of frictional (i.e. allowing for the time it takes for employers and workers to find a suitable match) and structural unemployment (a mismatch between the skills of workers and the jobs available to them in an area). Consequently, a practical interpretation of full, or natural, unemployment by academics is often taken to be at least 2% and sometimes higher (Beveridge, for example in 1945, set the full employment level at 3% unemployment). It is therefore considered that the effectiveness of programmes to upskill and re-train the workforce are

likely to have a limited impact on housing requirements in Ribble Valley due to the very low rates of unemployment in the Borough.

- 3.51 Based upon the scenarios of future employment growth, and assuming that factors such as forecast economic activity or current rates of commuting do not significantly shift in the future, Ribble Valley would need to deliver between 315 and 559 new homes per annum to meet employment growth to 2028. All of these scenarios are considerably in excess of the demographic forecasts and demonstrate the tough policy choices that would need to be taken by the Council should these economic growth forecasts be aggressively pursued. It is considered that Scenario F, which comprises the lower growth Scenario, represents a more defensible forecast given that this is the target set within the Borough's ELS, although even this would require a step change in housing delivery and/or significant levels of commuters coming into the Borough on a daily basis.

Housing Factors

- 3.52 The third element of the model involves the consideration of factors relating to the need for housing, past delivery rates, and policy decisions on targets.

Scenario G – Past Dwelling Completion Rates

- 3.53 The past rate of delivery of dwellings ostensibly provides a proxy for realisable demand for housing development in Ribble Valley. However, it should be noted that whilst this may provide a guide of past delivery, it may have been constrained by land availability and planning policy as well as any wider economic or market trends to that period. In particular, a housing restraint mechanism operated between 2004 and 2008, which has had the effect of significantly reducing housing delivery at a time when the market was at its pre-recession peak.
- 3.54 It is clear that the policy of housing moratorium has acted as an artificial brake on housing delivery in Ribble Valley since 2004. As previously illustrated in Figure 2.10, dwelling completions in Ribble Valley have been as high as 287 (net) in 2003/04 immediately prior to the moratorium, since which time it has declined substantially to a low of just 59 in 2007/08. On average, 144 dwellings (net) have been delivered per annum over the period 2001-2011, which would equate to 2,880 projected forward over a 20 year time period. It should be noted that - allowing for a year's timelag in extant permissions coming through the system - the rate of housing delivery prior to the moratorium coming fully into force was 225 dwellings per annum (2001/05).
- 3.55 The pre-moratorium figure is likely to be a better reflection of market demand for housebuilding going forward and the ability of the Borough to deliver housing. It is therefore considered that an annual rate of 225 should be used, resulting in a 20-year requirement of 4,500 dwellings.

Scenario G: 4,500 dwellings 2008-2028, 225 per annum

Scenario H – Regional Strategy Requirement

- 3.56 Although it is the coalition government's intention to abolish Regional Strategies, the housing requirements contained within them (and the process undertaken to arrive at them) still continue to provide a benchmark and remain, arguably, a valid indicator of local requirements.
- 3.57 The current North West RS figures for Ribble Valley indicate a requirement for 2,900 new dwellings (net) over the period 2003-21. Rolling this figure forward for a 20 year period (2008-2028) results in a total requirement in Ribble Valley of 3,220 dwellings, at an average annual rate of 161 dpa.

Scenario H: 3,220 dwellings 2008-2028, 161 per annum

Housing Need

- 3.58 The Ribble Valley Strategic Housing Market Assessment [SHMA]¹⁸ was approved by the Borough Council in December 2008. It sets out the need and demand for housing in the Borough, with a focus on estimating the need for affordable housing. The SHMA calculates that the outstanding need for affordable or social rented housing is for an additional 264 units per year across the Borough. This figure has been calculated on the basis of reducing the existing backlog of 837 to zero over 5 years, meeting any newly arising need and taking the number of available units into account.
- 3.59 Over the past 5 years the waiting list has increased steadily from 748 households in 2002 to 942 in 2008; an increase of 26%. In 2006 an affordable housing waiting list was established to enable households to register for any affordable housing in the borough. In December 2008, the SHMA recorded 890 households as being registered, with over 65% being young people [p.34]. The latest figures provided by Ribble Valley Housing (April 2011) suggest that this figure has fallen slightly, to 828 in housing need, of which 443 are on the waiting list for sheltered housing and 385 for general needs.
- 3.60 Affordability of housing therefore remains a major problem in the Borough and this issue was investigated through the 2001 Housing Needs Survey. This report concluded that of those leaving the Borough, 39% required 2 bed and 48% 3 bed housing which suggested that young families were the primary age group leaving the borough [p.33]. Figure 2.7 of this HEaDROOM report suggests a similar finding, with a high proportion of young people leaving the Borough.
- 3.61 Further analysis in the SHMA indicated that there is a shortage of semi-detached housing away from the Borough's key service centres. In the rural villages of the borough, there is a lack of terraced housing, which is often the housing type purchased by first time buyers. This is therefore a barrier to first

¹⁸ Ribble Valley Strategic Housing Market Assessment Report, Ribble Valley Borough Council, December 2008

time buyers and a disincentive for young people to stay in, or return to, the Borough following university.

3.62 The Housing Strategy Statistical Appendix [HSSA] returns for 2007 show that Ribble Valley has a low vacancy rate, with 3.7% of all houses empty. This is below the national average and is an indication of strong demand for housing.

3.63 In terms of specific areas in which affordable need is most acute, the SHMA indicated that affordable housing units should be prioritised in places such as Whalley, Waddington and Bowland with more market than affordable units in St Marys, Read and Simonstone, Primrose and Sabden.

3.64 Over the past three years (April 2008 – March 2011) a total of 104 affordable units have been delivered in the Borough, out of a total of 233 units delivered (45%). Although this falls short of the figure outlined in the SHMA, it does indicate that a large proportion of the total housing delivered in the Borough has been affordable. It is also important to point out that the SHMA is not designed to be a binding target for the provision of affordable rented housing as this scale of development would be extremely challenging and would also be in excess of the RS’s target for all new housing development.

Summary of Housing Scenarios

3.65 Based on housing factors, the level of housing requirement varies from 225 dpa reflecting past delivery rates, to as low as 161 dpa based on the RS requirement.

Figure 3.3 Housing Factors Summary



Source: RVBC

- 3.66 As outlined in Section 2.0, net dwelling completions have totalled 1,440 since 2001/02, at an annual average of 144 units. Whilst the historic record gives a reasonable proxy for the minimum of what could be achieved going forward over the Core Strategy period, in reality, this is likely to be an under-estimate given that:
- The policy of housing restraint in place between 2004 and 2008 which artificially constrained the supply of land for housing has now finished;
 - The figure includes declining levels of delivery in recent years as a direct result of the unprecedented recession in the housebuilding industry.
- 3.67 Hence it is considered that the pre-moratorium dwelling completion rate of 225 dwellings per annum should comprise the higher end of any range on housing requirements, and that the RS figure of 161 dpa remains a valid indicator, particularly allowing for the very high levels of affordable housing need identified in the Borough's SHMA.

4.0 Policy and Delivery

4.1 Having established a series of scenario-based housing requirement figures, it is important to consider the presence of capacity and delivery constraints and realities that could limit Ribble Valley Borough's scope for accommodating housing growth.

4.2 The purpose of this is to help place the housing requirement in the context of factors which may give cause to stimulate or constrain development, not merely assessing a gross housing requirement based upon the current and future demographic or need led factors. It is essential to apply these checks and balances to the gross housing requirements identified to ensure that any adopted housing requirement is consistent with the wider evidence and policies coming forward through the LDF and is also grounded in a level of delivery which can realistically be achieved. These factors will all influence RVBC's judgement regarding which level of housing delivery is most appropriate to plan for.

Policy Issues

4.3 The Core Strategy will set out RVBC's overall vision, objectives and spatial strategy for the Borough up until 2028. It will also set the wider land use framework for private sector investment and the delivery of public services within the area. RVBC is currently working towards the Core Strategy Preferred Options consultation that is due to begin in October 2011. The proposed date for adoption is November 2012.

4.4 The Core Strategy Issues and Options Regulation 25 Report (August 2010) sets out an agreed vision to attain:

'An area with an exceptional environment and quality of life for all, sustained by vital and vibrant market towns and villages acting as thriving service centres, meeting the needs of residents, businesses and visitors' [¶3.1.2]

4.5 A number of key objectives are identified to help deliver this vision, including:

- Respect, protect and enhance the high quality environment and biodiversity in the Borough;
- Match the supply of affordable and decent homes in the Borough with the identified housing need; and
- Ensure a suitable proportion of housing meets local needs.

4.6 Three Development Strategy Options are identified for consultation [¶4.1.3], specifically:

- 1 directing development towards the service centres of Clitheroe, Longridge and Whalley, including the opportunity to expand their existing settlement limits to accommodate residential and employment growth;

- 2 focusing development in Longridge as a strategic economic growth area; and
- 3 accommodating development through the strategic release of sites that can accommodate high levels of development.

- 4.7 Ribble Valley also has a small area of Green Belt within its boundary; the Issues and Options Report states that the overall extent of the Green Belt will be maintained to safeguard the surrounding countryside from inappropriate encroachment [¶5.2.1]. There are no planned strategic reviews of Green Belt proposed within Lancashire and fundamentally the Core Strategy states that there is a presumption against substantial strategic change at this time.
- 4.8 The RS required Ribble Valley to deliver a minimum of 161 net additional dwellings per annum, equal to 2,900 dwellings over the 18 year RS plan period (2003/04 - 2020/21). This figure is also highlighted as the minimum level of housing provision in the Core Strategy Issues and Options Report [¶6.1.2]. Previously, Ribble Valley's housing target in the Lancashire Structure Plan (February 1997) sought 2,400 new dwellings over a 15 year period 1991-2006, at a rate of around 160 dwellings per annum.
- 4.9 The Borough's Local Plan (Adopted June 1998) stated that between 1991 and 1997 a total of 1,330 new dwellings were developed. Allowing for around 60 dwellings per annum to come forward on windfall sites (570 dwellings over the remaining plan period), the Local Plan identified an outstanding need of around 500 dwellings to be provided to meet the Structure Plan target. A number of sites with extant planning permission were also available, capable of providing 778 residential units, hence the Council only identified a need for two small additional allocations of housing land (at Clitheroe and Sabden), totalling 42 dwellings.
- 4.10 A housing moratorium was introduced in 2004 as a result of the Joint Lancashire Structure Plan (JLSP) housing requirement being exceeded. This was subsequently lifted on 30th September 2008 when the North West RS was adopted.

Delivery Opportunities and Constraints

- 4.11 The delivery of a housing requirement needs to be put in the context of the opportunities and potential constraints on development at the Borough-wide scale. The evidence to underpin this comes through the existing LDF evidence base. This section provides a high level review of the key areas which may constrain or help deliver different amounts of housing growth in the Borough.

Environmental and Infrastructure Capacity Constraints

- 4.12 The ability of infrastructure and the environment to accommodate development in the Ribble Valley is an important consideration in balancing housing delivery against the fundamental barriers to delivery. This includes whether there are

any overarching infrastructure pressures which could act as a 'show stopper' to development or whether there are overriding environmental constraints which would prevent a certain level of growth being appropriate for the Borough.

Environmental Capacity Constraints

- 4.13 Ribble Valley comprises land of a very high quality from an environmental landscape perspective with over 70% of the District designated as an Area of Outstanding Natural Beauty [AONB] – Forest of Bowland. Furthermore, there are 39 Biological Heritage Sites, 6 Sites of Special Scientific Interest [SSSIs], 21 Conservation Areas and over 1,000 listed buildings.
- 4.1 The Forest of Bowland is the most impressive of these areas and covers 312 square miles. It is predominantly rural in nature with only a handful of villages and hamlets scattered throughout the countryside. As well as being designated an AONB, the area also contains ecological features of national importance, with 13% of the land designated as a SSSI. The moors are major breeding grounds for upland birds and a major part of the Bowland fell is designated as a Special Protection Area under the European Birds Directive.
- 4.2 The emerging Core Strategy sets out as a Key Statement the protection of the landscape, especially surrounding the Forest of Bowland. It states that the landscape and character of the Forest of Bowland ANOB will be protected, conserved and enhanced. Any development will need to contribute to the conservation of the natural beauty of the area.
- 4.3 The Ribble Valley Local Plan (1998) clearly sets out its environmental aims and objectives. These include:
- The safeguarding of open land from unnecessary development;
 - The protection of all sites of particular landscape or wildlife value;
 - The safeguarding of the Forest of Bowland AONB; and
 - The protection and enhancement of the sixteen conservation areas in the district and the thousand plus listed buildings.
- 4.4 A Strategic Flood Risk Assessment [SFRA]¹⁹ for Ribble Valley was approved in May 2010. The SFRA concluded that a relatively small amount of the dwellings within the Borough are located within a Flood Zone 3 area. There are 24,285 dwellings in the borough (829 dwellings or 3.2% of the total). The SFRA identified four areas within the Borough which are formal flood warning areas. These are: Low Moor (Clitheroe), Mearley Brook (Clitheroe), Whalley and Ribchester. In terms of future development potential within the Borough, the SFRA states that there is scope to locate future development away from flood prone areas.

¹⁹ Ribble Valley Strategic Flood Risk Assessment – Level One -, Ribble Valley Borough Council, May 2010

4.5 In terms of climate change, the SFRA notes that this will influence flood risk from all sources within the borough in the future and also the risks to and from surrounding areas within the same river catchments. This means that there may be an increase in winter river flows and therefore flooding in the catchment, particularly in areas vulnerable to main river flooding (for example, Whalley and Ribchester). Areas susceptible to flash flooding from intense rainfall events and areas susceptible to flooding from culverts may see an increase in flooding during the winter.

4.6 Much of Ribble Valley's land falls within the above designations and hence is constrained in terms of how much land is suitable and deliverable for housing. Whilst development opportunities free from absolute constraints do exist within the Borough, it will be key to consider the cumulative effects of development upon the environment, including impacts upon landscape, and through the LDF process. Any pressures for development will need to be set against these environmental factors.

Infrastructure Capacity

4.7 An understanding of infrastructure capacity in Ribble Valley Borough has been obtained from the Local Plan (1998), the Ribble Valley Issues and Options Core Strategy (2010) and the Lancashire County Council Draft Local Transport Plan (2010).

4.8 An understanding of the infrastructure capacity in Ribble Valley Borough has been obtained from the Local Plan, the RVBC Issues and Options CS and the Lancashire County Council Draft Local Transport Plan.

4.9 It is understood that current levels of infrastructure provision are likely to be inadequate to meet the Borough's aspirations as set out in the CS over the plan period. Improvements are likely to be needed for all elements of infrastructure, including education, utilities provision and healthcare to name a few, regardless of which Development Strategy option will be progressed as the preferred strategy approach for Ribble Valley. This will be addressed in detail as part of Ribble Valley's emerging Local Infrastructure Plan and CS delivery strategy.

4.10 Ribble Valley has relatively good levels of transport infrastructure that opens up the Borough to the rest of the country. The A59 is the main carriageway through the Borough from the west coast through to the east, linking directly to the M6 and servicing access routes to the M65 motorway. Main line rail services are available from Preston, which is only 30 minutes from Clitheroe. There are also rail services to Manchester from Clitheroe. In addition there are three international airports (Manchester, Blackpool and Leeds-Bradford), within 60 minutes from Clitheroe, which provides a convenient gateway to many national and international destinations.

4.11 Given the rural nature of Ribble Valley, a particular problem is the lack of accessibility to certain areas particularly the sparsely populated Forest of Bowland to the north. Agriculture is a large component of the area's economy

and farming communities experience problems when relying on a rural road network that is unsuitable to their needs. This is particularly so for the heavy goods vehicles that they require to carry produce to market. Furthermore, there is a high dependence on private modes of transit as opposed to the public transport network in the rural areas of the Borough.

- 4.12 Traffic congestion is not highlighted as a major problem, although the village of Gisburn lies on the A59 trunk road and consequently suffers badly from the effects of heavy traffic. Indeed traffic levels (especially HGVs) through Gisburn have reached a level whereby the village regularly suffers major environmental disturbance. Also, there are conflicts between pedestrians and traffic on some of the main retail streets of the Borough, particularly in Clitheroe²⁰.
- 4.13 In summary whilst there are some infrastructure and environmental constraints that affect Ribble Valley, they tend to be localised and in general they do not represent insurmountable constraints to housing delivery.

Land Supply

- 4.14 The adopted Ribble Valley SHLAA (2009) provides the most up-to date estimate of the amount of land that could potentially be available to deliver housing. Although the SHLAA is only a proxy for land availability and is an 'off-policy' assessment of the ability of land to accommodate housing, it provides a reasonable basis for considering whether land supply could represent a constraint on delivery.
- 4.15 The headline results from the SHLAA show that there is a significant amount of land within the Borough which could potentially accommodate residential development. The SHLAA methodology assesses 308 sites throughout the borough in its initial filtering process. This saw 133 sites being excluded. The remaining 175 sites met the SHLAA methodology criteria and were then assessed further in terms of suitability, availability and achievability. The SHLAA identified 138ha of land as being deliverable and forming part of the 5 year supply. This equates to 5,441 dwellings, of which the majority (70%), would be located in the Key Service Centres of Clitheroe, Longridge and Whalley. The remaining 30% is located within the smaller villages and hamlets.
- 4.16 The SHLAA also indicates that there is the potential for 1,010 dwellings that could be developed within years 6-10, and 3,603 dwellings that could be developed within 11-15 years from the time of the SHLAA being undertaken. The SHLAA therefore shows that based on the RS's annual housing figure of 161 dwellings per annum, there is approximately 62 years supply of residential land available in the borough that is deliverable and developable over the 15 year period.
- 4.17 This indicates that there are no specific housing land supply issues that could prevent any of the housing scenarios presented in Section 3.0 from being met.

²⁰ Ribble Valley Local Plan 1998, Ribble Valley Borough Council

Housing Delivery and Viability

- 4.18 The achievement of housing development to meet local needs has represented a challenge to all involved in the development process at a time of austerity; when housebuilding is reported to be at its lowest level for half a century or more, the magnitude of this challenge is even more apparent. Although the underlying demographic and social drivers of housing need are still firmly in place, the undermining of consumer and investor confidence and the inability of homeowners and house builders to secure necessary funding has resulted in a fundamental contraction in development activity. The recession has caused significant weakening of development capacity and caution over the ability of housing development to deliver the values needed to fund infrastructure.
- 4.19 The credit crunch has meant that development in certain neighbourhoods has temporarily stalled. However, despite these recent seismic shifts in the housing market, the pressure for new development over the longer term in Ribble Valley remains, arising from demographic changes, economic development and a wide range of policy requirements. As market conditions slowly improve, the key challenge in the medium term will be to deliver the necessary housing to meet the needs within Ribble Valley Borough.
- 4.20 Due to its outstanding environmental quality and built heritage, the Borough remains a highly attractive and desirable place to live, which is reflected in its relatively high house prices in the Lancashire context. As such, pressure remains to develop residential properties in the District and it is not considered that viability remains a particular problem for delivery in the Ribble Valley. Although recent build rates have been low, the discussion above has indicated that this is in large part due to the housing moratorium that operated up to 2008 and which acted as an artificial brake on the housing market.
- 4.21 However, prior to the moratorium and subsequent recession, some 225 dwellings per annum were being delivered; it is therefore clear that the market has demonstrated an ability to consistently deliver relatively high levels of housing over and above the RS requirement of 161 dpa. Hence it is considered that once viability and the housing market buoyancy in Ribble Valley improves from its current levels it is reasonable to assume that these levels of past delivery could be replicated and quite possibly be exceeded in the future to meet requirements.

Summary

- 4.22 From this high level review it appears that there are some constraining factors which may limit the ability to deliver growth, most notably the environmental and landscape designations covering approximately 70% of the Borough, and to a lesser extent (although nonetheless important) the smaller area of Green Belt. There are no overwhelming development issues associated with infrastructure constraints known to affect the Ribble Valley area at present.

There is some evidence of localised congestion in the Key Service Centres, and there are issues of rural accessibility by modes other than the private car.

- 4.23 Despite this, at an overall Borough-wide level there is limited evidence at present that there are physical (non-Policy) factors which would prevent RVBC from adopting a growth strategy in line with the more modest demographic scenarios set out in Section 3.0. Therefore, there is a certain level of flexibility available to RVBC in approaching what the amount of housing development could be and the spatial strategy to deliver this.
- 4.24 There are several important factors which will need to be considered when arriving at a final housing target, particularly:
- a The implications of housing delivery on achieving wider objectives, particularly in view of the negative labour force growth and economic implications associated with planning for a lower (or zero) net migration scenario in the future due to an ageing population structure;
 - b The spatial dynamic of delivering housing growth and whether at a local (settlement) scale there are appropriate individual sites, infrastructure and environmental capacity and a vision for growth which would support the overall level of housing required in Ribble Valley as a whole; and
 - c The point of market saturation and deliverability of development. The extent of latent and unmet demand is difficult to estimate due to the policy of housing restraint covering much of this time period; however, there may be a lower realisable demand for new dwellings. Many residents are simply unable to afford the high open market house prices in the Borough; furthermore, there are questions over the ability/willingness of developers to bring forward the substantial numbers of affordable housing/low cost market housing to meet outstanding levels of need.

5.0

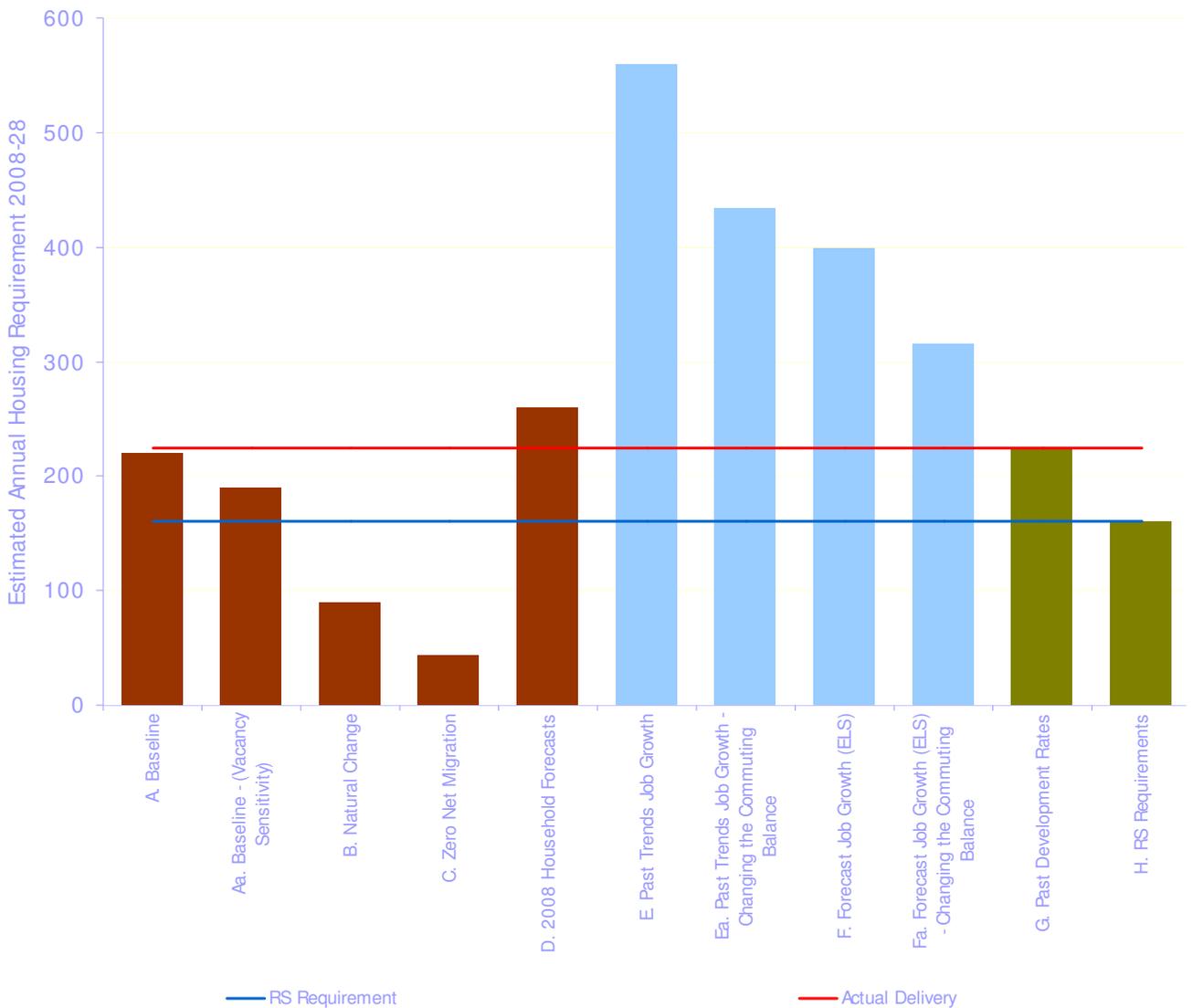
Defining a Local Housing Requirement

Summary of Scenarios

5.1

The scenarios indicate a wide range of housing requirements based upon different indicators of what the need for housing within Ribble Valley could be. Figure 5.1 summaries the various annual dwelling requirements.

Figure 5.1 Summary of Scenarios



Source: NLP Analysis

5.2

As illustrated, projected dwelling requirements range from 43 per annum (based on the zero net migration forecasts) to as high as 559 (Past trends job growth). In general, these can be split into three broad groups – demographic based scenarios allowing for an element of in-migration (A, Aa and D) and housing scenarios (G and H); demographic based scenarios excluding net in-

migration (scenarios B and C); and employment-led scenarios (E, Ea, F and Fa).

Appropriateness of Scenarios

5.3 These requirements need to be placed in the context of the delivery factors which further shape the ability of Ribble Valley to meet any particular scenario. In particular, these constraining factors affect the suitability of taking forward two of the three broad groups identified above.

‘Reduced migration’ group of scenarios (B and C):

- a The ‘natural change’ and ‘zero net migration’ scenarios represent extreme forecasts that bear little relation with what is likely to occur in Ribble Valley in the years ahead. As scenarios, they demonstrate the extent to which the Borough is reliant on inward migration to prevent population decline going forward, and represent an absolute lower limit for what could be required. However, to achieve these very low rates of household growth would not be possible without severe restrictions on housing supply which would prove unpopular and unworkable and have significant affordable implications;
- b By excluding in-migrants, the Borough would be reliant upon a dwindling resident workforce to take up the jobs. For example, under the ‘zero net migration’ scenario, the number of residents in employment would drop by almost 3,700 between 2010 and 2028, despite gradually decreasing unemployment rates between 2012 and 2017;
- c As a result, the delivery of housing below 200 units per annum has the potential to have major adverse labour force implications, as there will be insufficient residents of working age to meet the Borough’s aspirational job forecasts without substantial levels of in-commuting. There will also be a need to consider what an appropriate policy response to ensuring economic development in the face of an ageing population structure could be;
- d The SHMA has demonstrated an urgent need for affordable housing equal to 264 dpa, including an unmet backlog of 837 units; Scenarios B and C would only provide 89 and 43 dwellings per annum in total. Assuming 30% of this provision was developed for affordable units in accordance with planning policy, just 5-10% of the SHMA’s identified need would be met. Clearly, this would be unsustainable and exacerbate the current situation whereby younger, less well off families and young adults are forced to move elsewhere to meet their housing needs.

‘Employment-led’ group of scenarios (E, Ea, F and Fa):

5.4 Whilst the considerably higher requirements of the employment-led scenarios would help to address the urgent need for affordable housing and help achieve the Council’s economic aspirations, these scenarios are also ultimately unrealistic on the following grounds:

- a New build completions and conversions have not risen above 290 in recent years and for the past ten years have averaged around 160 dpa. It is recognised that the housing moratorium was in operation for much of this time and this, combined with the fallout from the recession in the construction industry, severely suppressed delivery. It is likely that were the market to be allowed a freer rein, housing delivery could increase accordingly. However, to suggest that the market is capable of delivering over 3.5 times the long term average (in relation to Scenario E) would require a minor revolution in housing construction in the Borough;
- b The Forest of Bowland AONB and much of the adjoining land is protected by environmental designations of national significance. In addition, significant areas of land are prone to flooding. Hence at least 70% of the Borough is effectively non-developable for housing, which would call into question the physical capability of the Borough to accommodate a step change in housing delivery; and,
- c A proportion of Ribble Valley Borough beyond the settlement boundaries is designated Green Belt land. This severely restricts the outward expansion of settlements such as Whalley without a comprehensive Green Belt review. It is likely therefore, that to build at least double, and perhaps triple, the long term annual average rate could result in the over-development of places such as Clitheroe, with concurrent infrastructure pressures.

5.5 These factors, alongside consideration of the suitability and realism of the various scenarios assessed, guide the scale of local housing requirement that it is appropriate to plan for. It is therefore considered that the reduced migration and employment-led scenarios are neither realistic nor desirable and should not be taken forward.

Emerging Housing Requirement

5.6 Para 33 PPS3 (re-issued by the coalition Government in June 2010) sets out the key considerations in determining the level of housing to plan for as follows:

“In determining the local, sub-regional and regional level of housing provision, Local Planning Authorities and Regional Planning Bodies, working together, should take into account:

- a *Evidence of current and future levels of need and demand for housing and affordability levels based upon:*
 - *Local and sub-regional evidence of need and demand, set out in Strategic Housing Market Assessments and other relevant market information such as long term house prices.*
 - *Advice from the National Housing and Planning Advice Unit (NHPAU) on the impact of the proposals for affordability in the region.*

- *The Government's latest published household projections and the needs of the regional economy, having regard to economic growth forecasts.*
- b *Local and sub-regional evidence of the availability of suitable land for housing using Strategic Housing Land Availability Assessments and drawing on other relevant information such as the National Land Use Database and the Register of Surplus Public Sector Land.*
- c *The Government's overall ambitions for affordability across the housing market, including the need to improve affordability and increase housing supply.*
- d *A Sustainability Appraisal of the environmental, social and economic implications, including costs, benefits and risks of development. This will include considering the most sustainable pattern of housing, including in urban and rural areas.*
- e *An assessment of the impact of development upon existing or planned infrastructure and of any new infrastructure required."*

5.7 Whilst the evidence within this report takes into consideration the need and demand for housing (a), reviews existing evidence on land availability (b), takes account of the need to improve affordability (c) and infrastructure capacity (e), it does not take into account the overall sustainability of the scale of housing requirement or the most sustainable pattern of housing (d). Crucially, it does not seek to make the planning or policy judgement – this is a matter for RVBC taking account of the information before it. This report therefore represents a first stage for further consideration of all relevant factors through the LDF process.

5.8 Excluding the employment led and reduced migration scenarios as discussed above, this leaves a broad range of 190-260 dwellings per annum, relating to the demographic projections for the area contained with Scenario Aa (the Baseline PopGroup model output sensitivity), Scenarios A (PopGroup Baseline), Scenario D (2008 CLG Household forecasts) and G (Past Development Rates). Based on the core constraints on development delivery and policy choices as shown by current evidence, the analysis suggests the realistic dwelling requirement for Ribble Valley Borough should sit somewhere within the 190-220 dwellings per annum range 2008-28. This refined range has been arrived at on the basis of the following considerations:

- a **Meeting Affordable Housing Need:** Providing 190-220 dpa would contribute towards meeting the housing need identified in the SHMA. The SHMA identifies a critical need of 264dpa in the Borough; the figure of 190-220 provides some scope to address the current affordable housing shortfall, and could provide between 57-66 affordable units per annum based on the draft Core Strategy requirement of 30% affordable housing on new sites. This level is still more than double the average amount that has been achieved over the past five years, and hence represents an aspirational (but potentially realisable) target which could

be increased if the proportion of affordable housing was raised in the LDF.

- b **Supporting Ribble Valley's economy:** A dwelling requirement of 190-220 could lead to a neutral change in the number of residents in employment over the plan period. Whilst a neutral job gain does not, on the face of it, appear to be much of an aspiration, this should be set against the fact that a significantly higher proportion of the resident population are forecast to be economically inactive by 2028. For example, in 2010 13,660 residents were of pensionable age (23% of the total population); this will increase by over 7,000 residents to 20,670 by 2028 (33% of the total²¹).

A lower housing requirement would potentially lead to a much greater loss, intensifying the problem. Consequently although the migration reduction scenarios (B and C) suggest that dwelling growth could be much lower if the number of in-migrants were reduced, it is considered that this would impact negatively on economic growth aspirations through labour supply constraints and affordable housing need. Although there is a neutral growth in the working population under the preferred range, this level of employment represents a realistic and robust approach, albeit it indicates that for the ELR growth forecasts to be achievable there would have to be substantial rebalancing of the current pattern of net out-commuting.

- c **Balancing constraints to delivery:** The figure of 190-220 dpa is above the level achieved in the recent past; however, as discussed, this provides a poor guide to future needs and masks distorting factors which have constrained supply. The range is a much better match for the pre-moratorium delivery of 225dpa, which NLP consider to be a better proxy for the amount of units that the market could deliver in the Borough. Furthermore, despite the problems facing the construction market, demand for new homes in Ribble Valley remains high, with strong house prices. As a counter balance to this, the environmental constraints, AONB and Green Belt in the south of the Borough are likely to prevent a step change in delivery as suggested by the CLG household forecasts. Hence 190-220 dpa represents a challenging, but more achievable, figure than the higher CLG household projections (Scenario D).
- d **Balancing economic imperatives:** The range of 190-220 dpa represents a similar level of delivery to the level that was achieved before the housing moratorium came into force in 2004 (i.e. 225dpa). Hence it is considered that this range could be readily achieved once the housing market begins to regain its former strength. The CLG Household forecasts would represent an increase of 15% in delivery rates, based on the pre-moratorium average, and would represent a rate that has only

²¹ The figures are indicative and relate to women aged 60+ and men aged 65+ –they do not take into account the proposed changes to the pensionable age

been achieved once in the past 10 years (in comparison, the other years pre-moratorium all delivered levels of housing within the 190-220 range). As noted above, the constraints to development of many of the towns and surrounding rural areas of the Borough are likely to restrict what could practically be developed. 190-220dpa provides a more realistic range than the economic-led and even the CLG 2008 household forecasts suggest.

Conclusions and Recommendations

- 5.9 It is therefore considered that a dwelling requirement of between 190 and 220 per annum represents a sensible range for the Borough, providing a realistic level of housing to deliver some economic growth, whilst recognising the challenges ahead.
- 5.10 It should be noted that even this level would imply net in-migration flows of around 7,100, a population gain of around 5,100 and growth in the number of economically active residents in employment of around 50. The latter figure in particular contrasts with the Borough's ELR job growth forecasts, which plan for job growth many times higher than this; therefore for the ELR aspirations to be achieved, the vast majority of new jobs created would either have to be filled by in-commuters or, preferably, by 'clawing back' Ribble Valley residents who currently commute out to places such as Preston and Manchester.
- 5.11 As a consequence, a review of policy interventions is recommended to minimise any adverse labour force and economic implications, that could include:
- clawing back commuters, with 47% of the Borough's employed residents commuting outside of Ribble Valley to work and a net out-commute of almost 2,265 people identified in the Census 2001. In total, 12,310 residents leave Ribble Valley to work elsewhere; the provision of more and better quality job opportunities in the Borough may help to reverse this trend;
 - planning for a mix of housing which encourages the retention of residents of an economically active age or encourages younger economically active people to move into the Borough. At present, the proportion of the Borough's population in the crucial 20-34 age bracket is around two-thirds the North West regional average. This has significant impacts on the labour market and for the economic growth for Ribble Valley going forward. The provision of family starter homes and shared ownership tenures may help encourage the retention of existing young residents or, conversely, attract young families on more limited incomes to move into the area.
- 5.12 Further evidence on how far these may be practically implemented in the context of the Borough's economic development is necessary, but these highlight conceivable options for addressing the potential economic implications of a shifting demographic structure.

6.0 Conclusions

6.1 This report has been prepared by NLP to advise Ribble Valley Borough Council of the possible housing requirement to inform their LDF Development Plan Documents.

6.2 Based on NLP's bespoke HEaDROOM Model, we have demonstrated that:

- 1 Taking into account the scenarios tested and the core constraints on development delivery as shown by current evidence, it is NLP's view that the dwelling requirement for Ribble Valley Borough should be in the range of 190-220 dwellings per annum between 2008 and 2028;
- 2 This figure is lower than the latest CLG household projections and particularly the employment-led growth forecasts, to reflect realistic build rates of housing and constraints to delivery in the Borough;
- 3 However, it is NLP's view that any figure significantly lower than this 190-220 range would be unlikely to allow for the provision of a suitable level of affordable housing in the Borough; nor would it allow the Borough to pursue its economic growth objectives without potentially encouraging unsustainable levels of in-commuting from neighbouring districts. The 190-220 dpa range also reflects the potential for increasing the delivery of housing in Ribble Valley following the relaxation of the housing policy restraint;
- 4 It will be important to monitor progress on housing delivery and the changing demographic characteristics of the residents to ensure that the range of 190-220 dpa remains both suitable and achievable.

Next Steps and Monitoring

6.3 This report provides the baseline evidence for the likely scale of housing need and demand that Ribble Valley will need to accommodate to 2028. Whilst this report sets out a range of scenarios which it may be appropriate for RVBC to plan for, arriving at a final housing requirement will necessitate an iterative process utilising evidence contained within this report alongside other considerations material to the development of a spatial strategy for Ribble Valley. In this context, the necessary future work may include:

- a To integrate the evidence contained within this report into the wider debate over the scale of housing it is appropriate to plan for within Ribble Valley, taking account of the areas identified in PPS3 [para 33] and also the vision and objectives that come forward through the Core Strategy. This will need to include appropriate consultation;

- b To continue to monitor and update existing evidence and consider the implications of any future evidence upon constraints or opportunities for housing growth which may alter the scale of housing considered to be deliverable.
- c Potential to undertake the following further work:
 - i There may be a need to recalibrate the model with the most up-to-date statistical evidence (i.e. the 2011 Census data when it becomes available) to ensure the data is as robust as possible going into the Core Strategy EiP;
 - ii Review dwelling vacancy levels in the Borough to test whether a higher/lower figure should be incorporated into a recalibrated PopGroup model;
 - iii Further evidence on housing need at a sub-district level to provide further context for overall housing requirements;
 - iv Ongoing work on the evidence base for infrastructure, environmental and land supply constraints through ongoing dialogue and annual updates/monitoring work;
 - v A Green Belt review analysing the desirability of modifying the boundaries;
 - vi An integrated infrastructure delivery plan that assesses the extent to which different scale and distribution of housing is able to deliver financial return (via CIL, New Homes Bonus, and other mechanisms) to address infrastructure requirements (site specific and area-wide), including specific CIL charging schedule;
 - vii Consideration of the implications of the housing requirement in the context of the ELR's aspirations for job growth in the Borough, utilising up-to-date employment forecasts post recession. This may then precipitate a recalibration of Scenarios F and Fa;
 - viii This work may need to be integrated into the economic evidence base for the Borough, including identifying the appropriate economic strategy going forward given the potential implications of demographic change for labour supply and what policy options are available for the Borough, including on housing mix.

Glossary

PopGroup	Forecasting model to project future population levels, based upon assumptions regarding fertility, mortality and migration when used in conjunction with HouseGroup and LabGroup it will also project the future dwelling requirements associated with the population change and the economic activity/job effects of change.
Derived Forecast Model	<p>New development in the PopGroup suite of software that incorporates the previous features of HouseGroup and LabGroup. The DF model allows data to be entered for any variable that is closely related to the age-sex structure of the population as forecast by PopGroup or independently, including household structure, economic activity rates and disability projections, and to prepare projections from these data sources.</p> <p>In specific respect of this analysis, the DF model projects future household levels and resultant dwelling requirements and future economic activity and the number of jobs likely to be sustained in a particular area.</p>
HEaDROOM	NLP housing requirement framework which takes account of demographic, housing and economic factors as well as policy and delivery matters to set out future housing requirements.
Base Year	Starting year for assessment. Currently 2009 due to data availability.
Sub-Groups	Individual areas to be tested that collectively form part of a broader study area (e.g. districts in a county).
Special Populations	Particular groups within the wider population that exhibit particular demographic characteristics (e.g. students/school boarders/armed forces/prisoners).
TFR (Total Fertility Rate)	Average number of children that would be born to a woman over her lifetime if she were to experience the exact current age specific fertility rates (ASFR) through her lifetime and if she were to survive from birth to the end of her productive life.
SMR (Standard Mortality Rate)	Number of deaths per 1000 population per year.
Natural Change	<p>The difference (in any given time period) between the number of births and the number of deaths.</p> <p>A natural change projection ignores migration and shows the future population where any births and deaths affect it.</p>
Internal Migration	Migration to/from another part of UK.
International Migration	Migration to/from another country.
ASMigR (Age Specific Migration Rate)	Average number of migrants per 1000 people by year of age.
Household Headship	Head of a household expressed as % of each age – sex population category. For married/cohabiting couples, males are taken as heads of household.

<p>Concealed Households</p>	<p>A household that neither owns nor rents the dwelling within which they reside <u>AND</u> which wants to move into their own accommodation and form a separate household.</p>
<p>Household to Dwelling Conversion Factor</p>	<p>Factor for conversion of number of households to the number of dwellings. It takes account of transactional and long term vacancies and 2nd/holiday homes. Expressed as 100 minus the vacant homes/2nd homes rate (%) Over time, an objective would be to move towards a 3% vacancy level – expressed as a household to dwelling factor of 97.</p>
<p>Economic Activity Rate</p>	<p>The % of population (both employed and unemployed) that constitutes the manpower supply of the labour market.</p>
<p>Labour Force / Employment Conversion Rate</p>	<p>Factor for conversion of number of workers to number of jobs in an area it takes account of economic activity and commuting levels calculated by # workers in area ÷ # jobs in area over time, an objective would be to move towards a ratio of 1 = self-containment</p>

Appendix 1 Inputs and Assumptions

DEMOGRAPHIC	Scenario A: PopGroup Baseline (Scenario Aa: Vacancy Sensitivity)	Scenario B – Natural Change	Scenario C – Zero Net Migration
Population			
Baseline Population	A 2010 baseline population is taken from the 2009 Mid-year population estimates for Ribble Valley Borough. The total resident population figure of 58,300 is split by age cohort and gender.		
Births	A Total Fertility Rate (TFR) is applied to the population forecast using projected TFRs for Ribble Valley Borough from the ONS 2008-based SNPP. The TFR for each year is derived through PopGroup using the total births forecast for each year in Ribble Valley to 2031 from the SNPP (SNPP Table 5) and working back from this to identify what the TFR is for that year. The analysis shows the TFR is generally reducing over time within Ribble Valley.		
Deaths	A Standard Mortality Rate (SMR) is applied to the population forecast using projected SMRs for Ribble Valley Borough from the ONS 2008-based SNPP. The SMR for each year is derived through PopGroup using the total deaths forecast for each year in Ribble Valley to 2031 from the SNPP (SNPP Table 5) and working back from this to identify what the SMR is for that year. The analysis shows the SMR is reducing over time within Ribble Valley (i.e. increasing life expectancy).		
Internal Migration	Gross domestic in and out migration flows are adopted based on forecast migration in Ribble Valley from the ONS 2008-based SNPP for 2010 to 2033. This is the sum of internal migration (elsewhere in England) and cross-border migration (elsewhere in the UK) (SNPP Table 5). Internal migration includes moves to all other Local Authority areas, including to neighbouring areas (i.e. a move of two streets might be classed as internal migration if it involves a move to another LA area).	Gross domestic in and out migration flows have been set at zero over the period 2010-30.	Gross domestic in and out migration flows are adopted based on forecast migration in Ribble Valley from the ONS 2008-based SNPP for 2010 to 2033 (SNPP Table 5). To achieve zero net migration the difference between in and out flows is split to equalise the in and out flows at the middle point of the two.
International Migration	Gross international in and out migration flows are adopted based on forecast migration in Ribble Valley from the ONS 2008-based SNPP for 2010 to 2033.	Gross international in and out migration flows have been set at zero over the period 2010-30.	Gross international in and out migration flows are adopted based on forecast migration in Ribble Valley from the ONS 2008-based SNPP for 2010 to 2033 (SNPP Table 5). To achieve zero net migration the difference between in and out flows is split to equalise the in and out flows at the middle point of the two.
Propensity to Migrate (Age Specific Migration Rates)	Age Specific Migration Rates (ASMigR) for both in and out domestic migration are based upon the age profile of migrants to and from Ribble Valley over the previous five years. This is based upon NHSCR data from ONS on Internal Migration by Local Authorities in England and Wales (http://www.statistics.gov.uk/statbase/Product.asp?vlnk=15148). An average total level of migration for each age cohort is taken from mid-2004 to mid-2009 and then used to identify a migration rate for each age cohort within Ribble Valley (for both in and out flows separately) which is applied to each individual age providing an Age Specific Migration Rate. This then drives the demographic profile of those people moving into and out of the Borough (but not the total numbers of migrants). Note: the ASMigR for internal migration was calculated specifically for Ribble Valley, whilst the national figure was used for international migration (due to a lack of data available to undertake the necessary calculations).		

DEMOGRAPHIC	Scenario A: PopGroup Baseline (Scenario Aa: Vacancy Sensitivity)	Scenario B – Natural Change	Scenario C – Zero Net Migration
Housing			
Headship Rates	Headship rates that are specific to Ribble Valley Borough and forecast over the period to 2031 are taken from the government data which was used to underpin the 2008-based CLG household forecasts and applied to the demographic forecasts for each year as output by the PopGroup model. These headship rates are split by gender and age cohort.		
Concealed Households Rate	The concealed household rate is similarly taken from the assumptions used to underpin the 2008-based CLG household forecasts. No change is assumed in the rate of concealed households from the CLG identified rate; however, if these households were to become unconcealed (i.e. they could meet their housing aspirations) this would be in addition to the forecast households rates (with additional dwelling requirements associated). This issue has been analysed elsewhere in the report on a qualitative basis using the critical housing need figures from the Ribble Valley SHMA.		
Vacancy / 2nd Home Rate	A vacancy and second homes rate is applied to the number of households, representing the natural vacancies/not permanently occupied homes which occur within the housing market. This means that more dwellings than households are required to meet needs. The vacancy/second home rate in Ribble Valley Borough totals 3.7% (estimated using ONS 2008 Vacant Dwellings Data). This is held constant over the forecast period as it is only slightly lower than the North West average (4%) and is not considered likely to substantially improve. Tackling vacancy rates has been a long term aspiration of RVBC, although the complex issues involved have resulted in NLP retaining the current 3.7% figure for the majority of the scenarios with the exception of Scenario Aa: Vacancy Sensitivity, where a lower figure of 1.9% was modelled commensurate with RVBC's latest valuation lists.		
Economic			
Economic Activity Rate	<p>The model offers the option to use two in-built sets of Economic Activity Rates for each 5-year age cohort which are projected forward to 2011. These are assumed to remain largely static going forward.</p> <p>However, to allow for future pension reforms, 1% has been added to the female 60-64 age cohort activity rates in 2011, 2% in 2012, 3% in 2013 and so forth up to 8% in 2018. This 2018 rate has then been held constant across the remainder of the forecasting period. Furthermore, 1% has been added to the Male 65-69 and Female 65-69 age cohorts' economic activity rates in 2019 and 2% in 2020. These 2020 rates were then held constant across the forecasting period.</p>		
Commuting Rate	A standard net commuting rate is inferred through the modelling using a Labour Force ratio which is worked out using the formula: (A) Number of employed workers living in area ÷ (B) Number of workers who work in the area (number of jobs). In Ribble Valley Borough data from the 2008 Annual Population Survey (APS) and 2008 Annual Business Inquiry (ABI) identifies an LF ratio of 1.1428 (28,800 employed people in Ribble Valley ÷ 25,200 jobs). This has not been flexed over the forecasting period with no assumed increase or reduction in net commuting rates.		
Unemployment	To calculate the unemployment rate, NLP took Oct 2009-Sept 2010 NOMIS unemployment figure (3.3%) to equate to the 2010 rate; the Oct 2008-Sept 2009 figure (4.2%) to equate to 2009 and the Oct 2007-Sept 2008 (3.0%) to equate to 2008. NLP kept the 2010 figure constant for 2011 and 2012 to reflect initial stabilisation at the current high rate, and then gradually reduced the rate on a linear basis to the 6 year average (04-10) of 2.88% over a five year time frame on the grounds that as the economy grows out of recession unemployment will fall back to rate similar rate as seen pre-recession. This figure was then held constant to the end of the forecasting period as it was considered that this is a more accurate reflection of the long term trend than the current high rate.		

EMPLOYMENT FACTORS	Scenario E: Past Trends Job Growth (Scenario Ea: Past Trends Job Growth Increased Levels of commuting)	Scenario F: Forecast Job Growth (ELS) (Scenario Fa: Forecast Job Growth (ELS) Increased Levels of commuting)
Population		
Baseline Population	A 2010 baseline population is taken from the 2009 Mid-year population estimates for Ribble Valley Borough. The total resident population figure of 58,300 is split by age cohort and gender.	
Births	A Total Fertility Rate (TFR) is applied to the population forecast using projected TFRs for Ribble Valley Borough from the ONS 2008-based SNPP. The TFR for each year is derived through PopGroup using the total births forecast for each year in Ribble Valley to 2031 from the SNPP (SNPP Table 5) and working back from this to identify what the TFR is for that year. The analysis shows the TFR is generally reducing over time within Ribble Valley.	
Deaths	A Standard Mortality Rate (SMR) is applied to the population forecast using projected SMRs for Ribble Valley Borough from the ONS 2008-based SNPP. The SMR for each year is derived through PopGroup using the total deaths forecast for each year in Ribble Valley to 2031 from the SNPP (SNPP Table 5) and working back from this to identify what the SMR is for that year. The analysis shows the SMR is reducing over time within Ribble Valley (i.e. increasing life expectancy).	
Internal Migration	Internal migration is flexed to achieve the necessary number of economically active people to underpin the economy in Ribble Valley - past trends job growth indicates an increase of 7,935 jobs 2009-28. For Scenario Ea, as 41.6% of jobs in the Borough are taken up by in-commuters, the sensitivity test adjusts the level of net in-migration to ensure that 58.4% of the new jobs (4,633) go to new residents, with the remainder going to in-commuters / clawback of out-commuters who previously travelled beyond the Borough for work.	Internal migration is flexed to achieve the necessary number of economically active people to underpin the economy in Ribble Valley – 4,370 additional jobs 2009-28 based on the level of job growth projected in the Borough’s ELS (taken forward on a pro-rata basis to 2028). For Scenario Fa, as 41.6% of jobs in the Borough are taken up by in-commuters, the sensitivity test adjusts the level of net in-migration to ensure that 58.4% of the new jobs (2,551) go to new residents, with the remainder going to in-commuters / clawback of out-commuters who previously travelled beyond the Borough for work.
International Migration	International migration is flexed to achieve the necessary number of economically active people to underpin the economy in Ribble Valley as above.	International migration is flexed to achieve the necessary number of economically active people to underpin the economy in Ribble Valley as above.
Propensity to Migrate (Age Specific Migration Rates)	Age Specific Migration Rates (ASMigR) for both in and out domestic migration are based upon the age profile of migrants to and from Ribble Valley over the previous five years. This is based upon NHSCR data from ONS on Internal Migration by Local Authorities in England and Wales (http://www.statistics.gov.uk/statbase/Product.asp?vlnk=15148). An average total level of migration for each age cohort is taken from mid-2004 to mid-2009 and then used to identify a migration rate for each age cohort within Ribble Valley (for both in and out flows separately) which is applied to each individual age providing an Age Specific Migration Rate. This then drives the demographic profile of those people moving into and out of the Borough (but not the total numbers of migrants). Note: the ASMigR for internal migration was calculated specifically for Ribble Valley, whilst the national figure was used for international migration (due to a lack of data available to undertake the necessary calculations).	
Housing		
Headship Rates	Headship rates that are specific to Ribble Valley Borough and forecast over the period to 2031 are taken from the government data which was used to underpin the 2008-based CLG household forecasts and applied to the demographic forecasts for each year as output by the PopGroup model. These headship rates are split by gender and age cohort.	

EMPLOYMENT FACTORS	Scenario E: Past Trends Job Growth (Scenario Ea: Past Trends Job Growth Increased Levels of commuting)	Scenario F: Forecast Job Growth (ELS) (Scenario Fa: Forecast Job Growth (ELS) Increased Levels of commuting)
Concealed Households Rate	The concealed household rate is similarly taken from the assumptions used to underpin the 2008-based CLG household forecasts. No change is assumed in the rate of concealed households from the CLG identified rate; however, if these households were to become unconcealed (i.e. they could meet their housing aspirations) this would be in addition to the forecast households rates (with additional dwelling requirements associated). This issue has been analysed elsewhere in the report on a qualitative basis using the critical housing need figures from the Ribble Valley SHMA.	
Vacancy / 2nd Home Rate	A vacancy and second homes rate is applied to the number of households, representing the natural vacancies/not permanently occupied homes which occur within the housing market. This means that more dwellings than households are required to meet needs. The vacancy/second home rate in Ribble Valley Borough totals 3.7% (estimated using ONS 2008 Vacant Dwellings Data). This is held constant over the forecast period as it is only slightly lower than the North West average (4%) and is not considered likely to substantially improve.	
Economic		
Economic Activity Rate	The model offers the option to use two in-built sets of Economic Activity Rates for each 5-year age cohort which are projected forward to 2011. These are assumed to remain largely static going forward. However, to allow for future pension reforms, 1% has been added to the female 60-64 age cohort activity rates in 2011, 2% in 2012, 3% in 2013 and so forth up to 8% in 2018. This 2018 rate has then been held constant across the remainder of the forecasting period. Furthermore, 1% has been added to the Male 65-69 and Female 65-69 age cohorts' economic activity rates in 2019 and 2% in 2020. These 2020 rates were then held constant across the forecasting period.	
Commuting Rate	A standard net commuting rate is inferred through the modelling using a Labour Force ratio which is worked out using the formula: (A) Number of employed workers living in area ÷ (B) Number of workers who work in the area (number of jobs). In Ribble Valley Borough data from the 2008 Annual Population Survey (APS) and 2008 Annual Business Inquiry (ABI) identifies an LF ratio of 1.1428 (28,800 employed people in Ribble Valley ÷ 25,200 jobs). This has not been flexed over the forecasting period with no assumed increase or reduction in net commuting rates for Scenarios E and F. However, for the two sensitivity tests (Ea and Fa), following the allowance for 58.4% of the forecast job growth under the past trends and ELS scenarios to be met by in-migrants to the Borough, the commuting rate was flexed to meet the remaining job targets. In practice, this meant reducing the LF ratio to reflect the likelihood of a greater number of in-commuters and/or fewer out-commuters to/from Ribble Valley.	
Unemployment	To calculate the unemployment rate, NLP took Oct 2009-Sept 2010 NOMIS unemployment figure (3.3%) to equate to the 2010 rate; the Oct 2008-Sept 2009 figure (4.2%) to equate to 2009 and the Oct 2007-Sept 2008 (3.0%) to equate to 2008. NLP kept the 2010 figure constant for 2011 and 2012 to reflect initial stabilisation at the current high rate, and then gradually reduced the rate on a linear basis to the 6 year average (04-10) of 2.88% over a five year time frame on the grounds that as the economy grows out of recession unemployment will fall back to rate similar rate as seen pre-recession. This figure was then held constant to the end of the forecasting period as it was considered that this is a more accurate reflection of the long term trend than the current high rate.	

Appendix 2 PopGroup Summary

	SCENARIO A: PopGroup Baseline			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			8,900	
Total Net international migration			-1,800	
Total net migration			7,100	
Total net natural change			-2,000	
Population	58,300	63,400	5,100	9%
Households	24,444	28,251	3,807	16%
Dwellings	25,383	29,337	3,954	16%
Size of Labour Force	28,352	28,290	-62	0%
Number of Residents in Employment	23,989	24,041	52	0%

	SCENARIO Aa. Baseline - (Vacancy Sensitivity)			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			8,900	
Total Net international migration			-1,800	
Total net migration			7,100	
Total net natural change			-2,000	
Population	58,300	63,400	5,100	9%
Households	24,444	28,251	3,807	16%
Dwellings	25,383	28,798	3,415	13%
Size of Labour Force	28,352	28,290	-62	0%
Number of Residents in Employment	23,989	24,041	52	0%

	SCENARIO B: Natural Change			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			0	
Total Net international migration			0	
Total net migration			0	
Total net natural change			-2,352	
Population	58,300	55,948	-2,352	-4%
Households	24,444	25,985	1,541	6%
Dwellings	25,383	26,983	1,600	6%
Size of Labour Force	28,352	25,190	-3,162	-11%
Number of Residents in Employment	23,989	21,407	-2,582	-11%

	SCENARIO C: Zero Net Migration			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			0	
Total Net international migration			0	
Total net migration			0	
Total net natural change			-2,738	
Population	58,300	55,562	-2,738	-5%
Households	24,444	25,194	750	3%
Dwellings	25,383	26,162	779	3%
Size of Labour Force	28,352	23,886	-4,466	-16%
Number of Residents in Employment	23,989	20,298	-3,691	-15%

	SCENARIO E: Past Trends Job Growth			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			16,718	
Total Net international migration			3,600	
Total net migration			20,318	
Total net natural change			-31	
Population	58,300	78,587	20,287	35%
Households	24,447	34,133	9,686	40%
Dwellings	25,387	35,445	10,058	40%
Size of Labour Force	28,361	37,133	8,772	31%
Number of Residents in Employment	23,997	31,555	7,558	31%

	SCENARIO Ea: Past Trends Job Growth – Changing the Commuting Balance			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			12,656	
Total Net international migration			1,800	
Total net migration			14,456	
Total net natural change			-878	
Population	58,300	71,878	13,578	23%
Households	24,446	31,545	7,099	29%
Dwellings	25,385	32,757	7,372	29%
Size of Labour Force	28,358	33,247	4,889	17%
Number of Residents in Employment	26,799	31,555	4,756	18%

	SCENARIO F: Forecast Job Growth (ELS)			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			12,681	
Total Net international migration			1,350	
Total net migration			14,031	
Total net natural change			-950	
Population	58,300	71,380	13,080	22%
Households	24,446	31,349	6,903	28%
Dwellings	25,385	32,553	7,168	28%
Size of Labour Force	28,357	32,938	4,581	16%
Number of Residents in Employment	23,994	27,990	3,996	17%

	SCENARIO Fa: Forecast Job Growth (ELS) – Changing the Commuting Balance			
	2010 Situation	2028	Change 2010-28	% Change 2010-28
Total Net domestic migration			9,804	
Total Net international migration			900	
Total net migration			10,704	
Total net natural change			-1,392	
Population	58,300	67,612	9,312	16%
Households	24,446	29,901	5,455	22%
Dwellings	25,385	31,049	5,664	22%
Size of Labour Force	28,357	30,797	2,440	9%
Number of Residents in Employment	25,661	27,990	2,329	9%

Appendix 3 PopGroup Modelling Outputs

A. PopGroup Baseline Scenario

Population Estimates and Forecasts

Ribble Valley HEAdROOM

Components of Population Change

Ribble Valley SubFolder

BASELINE

Year beginning July 1st

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Births																						
Male	257	257	257	257	257	257	257	257	257	257	257	257	257	257	257	257	257	206	206	206	206	206
Female	243	243	243	243	243	243	243	243	243	243	243	243	243	243	243	243	243	194	194	194	194	194
All Births	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	400	400	400	400	400
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01
Births input																						
Deaths																						
Male	283	285	286	287	289	291	292	294	296	297	298	298	299	299	300	300	300	351	350	350	349	348
Female	317	315	314	313	311	309	308	306	304	303	302	302	301	301	300	300	300	349	350	350	351	352
All deaths	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	700	700	700	700	700
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.2	77.6	75.1	72.7	70.3	67.9	65.6	63.4	71.5	69.7	67.9	66.2	64.5
SMR: females	102.2	100.0	97.9	91.9	89.1	86.9	84.5	81.9	79.2	76.4	73.8	71.4	68.6	65.8	63.0	60.2	57.4	65.5	63.7	61.9	60.2	58.5
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.5	81.6	81.8	82.0	82.2	82.4	82.6	82.9	83.1	83.3	83.5	83.8	82.9	83.1	83.3	83.5	83.6
Deaths input																						
In-migration from the UK																						
Male	1,427	1,415	1,404	1,396	1,385	1,377	1,378	1,374	1,412	1,407	1,403	1,402	1,398	1,396	1,398	1,396	1,392	1,389	1,389	1,389	1,387	1,385
Female	1,673	1,685	1,696	1,723	1,715	1,723	1,726	1,788	1,800	1,797	1,788	1,800	1,804	1,802	1,804	1,808	1,811	1,811	1,811	1,811	1,813	1,815
All	3,100	3,100	3,100	3,100	3,100	3,100	3,100	3,100	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200
SMiGR: males	53.2	52.4	51.7	51.2	50.6	49.9	49.6	49.3	50.4	49.8	49.2	48.7	48.0	47.4	46.9	46.6	46.6	46.5	46.7	46.8	46.7	47.0
SMiGR: females	60.6	60.6	60.3	60.2	60.1	59.6	59.9	58.7	60.4	60.0	59.5	58.7	58.1	57.6	57.2	56.8	56.8	56.8	56.8	56.9	57.0	57.0
Migrants input																						
Out-migration to the UK																						
Male	1,295	1,289	1,281	1,271	1,217	1,214	1,262	1,258	1,253	1,205	1,201	1,198	1,193	1,234	1,187	1,227	1,222	1,216	1,212	1,209	1,205	1,201
Female	1,405	1,411	1,419	1,429	1,383	1,386	1,438	1,442	1,447	1,395	1,399	1,402	1,407	1,466	1,413	1,473	1,478	1,484	1,488	1,491	1,495	1,499
All	2,700	2,700	2,700	2,700	2,600	2,600	2,700	2,700	2,700	2,600	2,600	2,600	2,600	2,600	2,600	2,700	2,700	2,700	2,700	2,700	2,700	2,700
SMiGR: males	48.3	47.8	47.2	46.6	44.4	44.0	45.4	45.1	44.7	42.6	42.1	41.6	40.9	41.9	40.1	41.2	40.9	40.7	40.7	40.7	40.8	40.8
SMiGR: females	51.1	50.7	50.5	50.4	48.5	48.0	49.2	48.9	49.0	46.7	46.3	45.8	45.4	46.4	44.8	46.4	46.4	46.5	46.7	46.8	47.0	47.1
Migrants input																						
In-migration from Overseas																						
Male	100	100	100	100	100	99	99	99	99	99	98	98	98	98	98	98	98	98	98	98	98	98
Female	100	100	100	100	100	101	101	101	101	102	102	102	102	102	102	102	102	102	102	102	102	102
All	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200
SMiGR: males	56.7	56.1	55.4	54.6	53.9	53.0	52.3	51.9	51.6	51.2	50.6	50.1	49.6	49.0	48.8	48.1	48.1	48.1	48.1	48.2	48.6	48.9
SMiGR: females	56.7	56.1	55.4	54.6	53.9	53.0	52.3	51.9	51.6	51.2	50.6	50.1	49.6	49.0	48.8	48.1	48.1	48.1	48.1	48.2	48.6	48.9
Migrants input																						
Out-migration to Overseas																						
Male	151	150	150	150	149	149	148	148	148	148	148	148	148	148	148	148	148	148	147	147	147	147
Female	149	150	150	150	151	151	152	152	152	152	152	152	152	152	152	152	152	152	153	153	153	153
All	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300
SMiGR: males	85.0	84.2	83.1	81.9	80.8	79.5	78.4	77.8	77.4	76.7	75.9	75.2	74.3	73.6	73.2	72.5	72.2	72.2	72.3	72.5	72.9	73.3
SMiGR: females	85.0	84.2	83.1	81.9	80.8	79.5	78.4	77.8	77.4	76.7	75.9	75.2	74.3	73.6	73.2	72.5	72.2	72.2	72.3	72.5	72.9	73.3
Migrants input																						
Migration - Net Flows																						
UK	+400	+400	+400	+400	+500	+500	+400	+400	+500	+600	+600	+600	+600	+500	+600	+500	+500	+500	+500	+500	+500	+500
Overseas	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100
Summary of population change																						
Natural change	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-300	-300	-300	-300	-300
Net migration	+300	+300	+300	+300	+400	+400	+300	+400	+400	+300	+400	+500	+500	+400	+500	+400	+400	+400	+400	+400	+400	+400
Net change	+200	+200	+200	+200	+300	+300	+200	+200	+300	+400	+400	+400	+400	+300	+400	+300	+300	+100	+100	+100	+100	+100

Summary of Population estimates/forecasts

Population at mid-year

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	
0-4	2,677	2,617	2,560	2,546	2,538	2,526	2,531	2,529	2,528	2,534	2,545	2,554	2,561	2,565	2,560	2,560	2,554	2,550	2,446	2,343	2,241	2,139	2,036	
5-10	4,070	4,081	4,035	4,025	3,934	3,795	3,563	3,631	3,560	3,552	3,555	3,543	3,552	3,574	3,585	3,590	3,593	3,593	3,592	3,588	3,583	3,579	3,579	
11-15	3,872	3,930	4,043	3,986	4,047	4,180	4,198	4,142	4,169	4,068	3,899	3,821	3,738	3,660	3,642	3,635	3,612	3,614	3,619	3,629	3,640	3,652	3,662	
16-17	1,682	1,545	1,443	1,520	1,553	1,500	1,531	1,617	1,576	1,570	1,617	1,688	1,598	1,596	1,503	1,441	1,444	1,431	1,408	1,405	1,405	1,408	1,411	
18-59Female, 64Male	32,342	32,337	32,277	32,142	32,044	32,116	32,162	32,100	31,994	32,095	32,214	32,311	32,409	32,508	32,415	32,399	32,085	31,885	31,666	31,451	31,201	31,029	30,845	
60/65-74	8,441	8,656	8,913	9,125	9,282	9,427	9,551	9,747	9,902	9,934	9,974	10,073	10,096	10,082	10,245	10,556	10,873	11,173	11,481	11,728	12,021	12,192	12,347	
75-84	3,783	3,854	3,941	4,045	4,160	4,234	4,325	4,392	4,549	4,745	4,909	5,109	5,457	5,739	5,927	6,063	6,134	6,239	6,245	6,216	6,237	6,186	6,186	
85+	1,434	1,480	1,488	1,512	1,543	1,621	1,694	1,751	1,821	1,902	1,999	2,100	2,190	2,307	2,435	2,567	2,708	2,814	2,962	3,134	3,286	3,461	3,734	
Total	58,300	58,500	58,700	58,900	59,100	59,400	59,700	59,900	60,100	60,400	60,800	61,200	61,600	62,000	62,300	62,700	63,000	63,300	63,400	63,500	63,600	63,700	63,800	5,100

Population impact of constraint

Number of persons

+780

Households

Aa. PopGroup Baseline Scenario (Vacancy Sensitivity)

Population Estimates and Forecasts

Ribble Valley HEaDROOM

Components of Population Change

	Ribble Valley SubFolder										BASELINE REDUCED VACANCIES											
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Year beginning July 1st																						
Births																						
Male	257	257	257	257	257	257	257	257	257	257	257	257	257	257	257	257	257	206	206	206	206	206
Female	243	243	243	243	243	243	243	243	243	243	243	243	243	243	243	243	243	194	194	194	194	194
All Births	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	400	400	400	400	400
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01
Births input																						
Deaths																						
Male	283	285	286	287	289	291	292	294	296	297	298	298	299	299	300	300	300	351	350	350	349	348
Female	317	315	314	313	311	309	308	306	304	303	302	302	301	301	300	300	300	349	350	350	351	352
All deaths	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	700	700	700	700	700
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.2	77.6	75.1	72.7	70.3	67.9	65.6	63.4	71.5	69.7	67.9	66.2	64.5
SMR: females	102.2	100.0	97.9	95.7	93.7	91.4	89.1	86.9	84.5	81.9	79.2	76.4	73.8	71.1	68.6	66.0	63.5	71.4	69.4	67.5	65.6	63.8
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.5	81.6	81.8	82.0	82.2	82.4	82.6	82.9	83.1	83.3	83.5	83.8	82.9	83.1	83.3	83.5	83.6
Deaths input																						
In-migration from the UK																						
Male	1,427	1,415	1,404	1,396	1,385	1,377	1,378	1,374	1,412	1,407	1,403	1,402	1,398	1,396	1,396	1,392	1,389	1,389	1,389	1,389	1,387	1,385
Female	1,673	1,685	1,696	1,704	1,715	1,723	1,722	1,726	1,788	1,793	1,797	1,798	1,800	1,804	1,802	1,804	1,808	1,811	1,811	1,811	1,813	1,815
All	3,100	3,100	3,100	3,100	3,100	3,100	3,100	3,100	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200	3,200
SMigR: males	53.2	52.4	51.7	51.2	50.6	49.9	49.6	49.3	50.4	49.8	49.2	48.7	48.0	47.4	46.9	46.6	46.5	46.7	46.8	46.9	47.0	47.0
SMigR: females	60.8	60.6	60.3	60.2	60.1	59.6	58.9	58.7	60.4	60.0	59.5	58.7	58.1	57.6	57.2	56.8	56.8	56.8	56.8	56.9	57.0	57.0
Migrants input																						
Out-migration to the UK																						
Male	1,295	1,289	1,281	1,271	1,217	1,214	1,262	1,258	1,253	1,205	1,201	1,198	1,193	1,234	1,187	1,227	1,222	1,216	1,212	1,209	1,205	1,201
Female	1,405	1,411	1,419	1,429	1,383	1,386	1,426	1,442	1,447	1,395	1,399	1,402	1,407	1,466	1,413	1,478	1,478	1,484	1,488	1,491	1,495	1,499
All	2,700	2,700	2,700	2,700	2,600	2,600	2,700	2,700	2,700	2,600	2,600	2,600	2,600	2,700	2,600	2,700	2,700	2,700	2,700	2,700	2,700	2,700
SMigR: males	48.3	47.8	47.2	46.6	44.4	44.0	45.4	45.1	44.7	42.6	42.1	41.6	40.9	41.9	40.1	41.2	40.9	40.7	40.7	40.7	40.8	40.8
SMigR: females	51.1	50.7	50.5	50.4	48.5	48.0	49.2	49.0	48.9	46.7	46.3	45.8	45.4	46.8	44.8	46.4	46.4	46.5	46.7	46.8	47.0	47.1
Migrants input																						
In-migration from Overseas																						
Male	100	100	100	100	100	99	99	99	99	99	98	98	98	98	98	98	98	98	98	98	98	98
Female	100	100	100	100	101	101	101	101	101	102	102	102	102	102	102	102	102	102	102	102	102	102
All	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200	200
SMigR: males	56.7	56.1	55.4	54.6	53.9	53.0	52.3	51.9	51.6	51.2	50.6	50.1	49.6	49.0	48.8	48.3	48.1	48.1	48.1	48.2	48.4	48.9
SMigR: females	56.7	56.1	55.4	54.6	53.9	53.0	52.3	51.9	51.6	51.2	50.6	50.1	49.6	49.0	48.8	48.3	48.1	48.1	48.1	48.2	48.4	48.9
Migrants input																						
Out-migration to Overseas																						
Male	151	150	150	150	149	149	148	148	148	148	148	148	148	148	148	148	148	148	148	147	147	147
Female	149	150	150	150	151	151	152	152	152	152	152	152	152	152	152	152	152	152	153	153	153	153
All	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300
SMigR: males	85.0	84.2	83.1	81.9	80.8	79.5	78.4	77.8	77.4	76.7	75.9	75.2	74.3	73.6	73.2	72.5	72.2	72.2	72.3	72.5	72.9	73.3
SMigR: females	85.0	84.2	83.1	81.9	80.8	79.5	78.4	77.8	77.4	76.7	75.9	75.2	74.3	73.6	73.2	72.5	72.2	72.2	72.3	72.5	72.9	73.3
Migrants input																						
Migration - Net Flows																						
UK	+400	+400	+400	+400	+500	+500	+400	+400	+500	+600	+600	+600	+600	+500	+600	+500	+500	+500	+500	+500	+500	+500
Overseas	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100
Summary of population change																						
Natural change	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-100	-300	-300	-300	-300	-300
Net migration	+300	+300	+300	+300	+400	+400	+300	+300	+400	+500	+500	+500	+500	+400	+500	+400	+400	+400	+400	+400	+400	+400
Net change	+200	+200	+200	+200	+300	+300	+200	+200	+300	+400	+400	+400	+400	+300	+400	+300	+300	+100	+100	+100	+100	+100

Summary of Population estimates/forecasts

	Population at mid-year																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
0-4	2,677	2,617	2,560	2,546	2,538	2,526	2,531	2,529	2,528	2,534	2,545	2,554	2,561	2,565	2,560	2,560	2,554	2,550	2,446	2,343	2,241	2,139	2,036
5-10	4,070	4,081	4,035	4,025	3,934	3,795	3,707	3,631	3,560	3,552	3,555	3,543	3,552	3,563	3,574	3,585	3,590	3,593	3,594	3,592	3,588	3,583	3,579
11-15	3,872	3,930	4,043	3,986	4,047	4,180	4,198	4,142	4,169	4,068	3,899	3,821	3,738	3,660	3,642	3,635	3,612	3,614	3,619	3,629	3,640	3,652	3,662
16-17	1,682	1,545	1,443	1,520	1,553	1,500	1,531	1,617	1,576	1,570	1,705	1,688	1,598	1,576	1,503	1,441	1,444	1,431	1,408	1,405	1,405	1,408	1,411
18-59Female, 64Male	32,342	32,337	32,277	32,142	32,044	32,317	32,100	32,277	32,419	32,095	32,214	32,311	32,409	32,508	32,415	32,293	32,085	31,885	31,666	31,451	31,201	31,029	30,845
60/65-74	8,441	8,656	8,913	9,125	9,282	9,427	9,551	9,747	9,902	9,934	9,974	10,073	10,096	10,082	10,245	10,556	10,873	11,173	11,461	11,728	12,021	12,192	12,347
75-84	3,783	3,854	3,941	4,045	4,160	4,234	4,325	4,382	4,549	4,745	4,909	5,109	5,327	5,739	6,063	6,134	6,239	6,245	6,218	6,219	6,219	6,237	6,186
85+	1,434	1,480	1,488	1,512	1,543	1,621	1,694	1,751	1,821	1,902	1,999	2,100	2,190	2,307	2,435	2,567	2,708	2,814	2,962	3,134	3,286	3,461	3,734
Total	58,300	58,500	58,700	58,900	59,100	59,400	59,700	59,900	60,100	60,400	60,800	61,200	61,600	62,000	62,300	62,700	63,000	63,300	63,400	63,500	63,600	63,700	63,800

Population impact of constraint

Number of persons +780

Households

Number of Households	24,444	24,558	24,673	24,778	24,857	24,988	25,276	25,514	25,724	25,972	26
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B. Natural Change

Population Estimates and Forecasts

Ribble Valley HEAdROOM

Components of Population Change

Ribble Valley SubFolder

NATURAL CHANGE SCENARIO

	Year beginning July 1st																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	
Births																							
Male	257	257	257	256	256	254	251	250	248	246	242	238	235	231	229	225	223	176	173	170	167	164	
Female	243	242	242	242	241	239	237	236	234	232	228	225	221	218	216	213	210	166	163	161	158	155	
All Births	500	499	499	498	497	493	488	486	482	477	470	463	456	449	444	438	433	342	337	331	325	319	
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01	
Births input																							
Deaths																							
Male	283	285	286	286	288	290	291	292	294	295	296	296	296	296	296	296	296	345	344	343	342	341	
Female	317	315	313	312	310	308	305	303	301	299	297	295	293	292	290	288	287	334	333	332	331	330	
All deaths	600	599	599	598	598	597	596	596	595	594	592	592	589	588	586	584	583	679	677	675	673	671	
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.3	77.7	75.2	72.8	70.3	68.0	65.7	63.5	71.6	69.8	68.0	66.3	64.6	
SMR: females	102.2	100.0	97.8	95.7	93.7	91.4	89.1	86.9	84.5	81.9	79.1	76.4	73.7	71.1	68.5	65.9	63.4	71.3	69.3	67.3	65.4	63.6	
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1	
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.4	81.6	81.8	82.0	82.2	82.4	82.6	82.8	83.0	83.3	83.5	83.7	82.8	83.0	83.2	83.4	83.6	
Deaths input																							
In-migration from the UK																							
Male	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Female	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
All	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
SMigR: males	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
SMigR: females	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Migrants input																							
Out-migration to the UK																							
Male	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Female	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
All	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
SMigR: males	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
SMigR: females	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Migrants input																							
In-migration from Overseas																							
Male	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Female	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
All	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
SMigR: males	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
SMigR: females	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Migrants input																							
Out-migration to Overseas																							
Male	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Female	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
All	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
SMigR: males	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
SMigR: females	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Migrants input																							
Migration - Net Flows																							
UK	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Overseas	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Summary of population change																							
Natural change	-100	-100	-100	-100	-101	-104	-108	-110	-113	-117	-122	-128	-133	-138	-142	-147	-150	-337	-340	-344	-348	-352	
Net migration	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
Net change	-100	-100	-100	-100	-101	-104	-108	-110	-113	-117	-122	-128	-133	-138	-142	-147	-150	-337	-340	-344	-348	-352	

Summary of Population estimates/forecasts

	Population at mid-year																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
0-4	2,677	2,604	2,538	2,516	2,502	2,480	2,474	2,463	2,450	2,434	2,414	2,391	2,366	2,337	2,304	2,272	2,240	2,210	2,096	1,984	1,871	1,759	1,646
5-10	4,070	3,891	3,700	3,574	3,416	3,259	3,172	3,098	3,031	3,009	2,994	2,969	2,957	2,944	2,928	2,907	2,880	2,850	2,782	2,745	2,706	2,669	2,639
11-15	3,872	3,831	3,821	3,635	3,540	3,484	3,319	3,196	3,055	2,904	2,742	2,674	2,600	2,534	2,513	2,499	2,477	2,460	2,442	2,431	2,412	2,389	2,389
16-17	1,682	1,637	1,552	1,590	1,590	1,490	1,476	1,501	1,395	1,310	1,339	1,255	1,153	1,131	1,078	1,026	1,024	1,012	992	991	990	989	984
18-59Female, 64Male	32,342	32,277	32,215	32,119	32,040	32,043	31,991	31,888	31,733	31,669	31,514	31,302	31,045	30,772	30,404	29,945	29,486	29,033	28,566	28,110	27,630	27,222	26,808
60/65-74	8,441	8,626	8,841	9,000	9,099	9,176	9,233	9,356	9,428	9,379	9,329	9,335	9,266	9,175	9,249	9,465	9,685	9,890	10,078	10,242	10,428	10,511	10,581
75-84	3,783	3,855	3,944	4,050	4,167	4,240	4,332	4,390	4,558	4,753	4,913	5,100	5,423	5,916	5,823	5,916	5,951	6,022	5,995	5,938	5,905	5,886	5,800
85+	1,434	1,480	1,490	1,514	1,546	1,625	1,697	1,755	1,826	1,906	2,000	2,099	2,185	2,298	2,425	2,554	2,692	2,797	2,943	3,113	3,263	3,432	3,688
Total	58,300	58,200	58,100	58,000	57,899	57,798	57,694	57,586	57,476	57,363	57,246	57,124	56,996	56,862	56,724	56,582	56,436	56,285	55,948	55,608	55,264	54,916	54,564

Population impact of constraint

Number of persons	+780																						
Households																							
Number of Households	24,444	24,485	24,524	24,545	24,538	24,540	24,687	24,832	24,966	25,117	25,227	25,348	25,470	25,562	25,643	25,726	25,859	25,951	25,985	26,022	26,014	26,003	25,971
Change over previous year	+162	+41	+39	+21	-7	+3	+146	+134	+152	+110	+120	+123	+92	+81	+83	+133	+92	+34	+37	-8	-10	-32	
Number of supply units	25,383	25,426	25,466	25,488	25,480	25,483	25,635	25,786	25,925	26,082	26,197	26,322	26,449	26,544	26,628	26,715	26,853	26,948	26,983	27,022	27,013	27,002	26,969
Change over previous year	+169	+43	+40	+22	-7	+3	+152	+151	+139	+157	+114	+125	+127	+95	+84	+86	+138	+95	+35	+38	-9	-11	-33
Number of Jobs																							

C. Zero Net Migration

E. Past Trends Job Growth

Population Estimates and Forecasts

Ribble Valley HEaDROOM

Components of Population Change

Ribble Valley SubFolder

Employment led past trends

	Year beginning July 1st																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	
Births																							
Male	258	266	275	284	294	303	313	322	331	338	344	349	353	357	360	363	365	363	293	295	296	297	298
Female	243	251	260	268	277	286	295	304	312	318	324	329	333	337	340	342	344	342	277	278	279	280	281
All Births	501	517	535	553	571	590	608	626	643	656	668	678	686	693	700	704	709	707	570	572	575	577	579
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01	1.01
Births input																							
Deaths																							
Male	283	286	288	290	292	295	297	300	302	304	306	307	309	310	312	313	314	367	368	368	369	369	
Female	316	316	317	318	317	317	317	317	317	316	317	317	317	318	317	318	319	319	372	373	375	376	378
All deaths	599	602	605	607	610	612	615	617	619	621	623	624	626	627	629	631	632	739	741	743	745	748	748
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.3	77.7	75.2	72.8	70.3	68.0	65.7	63.4	71.6	69.8	68.0	66.3	64.6	64.6
SMR: females	102.2	100.0	97.8	95.7	93.6	91.4	89.1	86.8	84.5	81.9	79.1	76.4	73.7	71.1	68.5	65.9	63.4	71.3	69.3	67.4	65.5	63.7	63.7
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1	64.1
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.5	81.6	81.8	82.0	82.1	82.4	82.7	82.9	83.1	83.3	83.6	83.8	82.9	83.1	83.3	83.5	83.7	83.7
Deaths input																							
In-migration from the UK																							
Male	1,654	1,638	1,622	1,610	1,597	1,587	1,588	1,584	1,579	1,575	1,572	1,573	1,574	1,573	1,576	1,574	1,574	1,572	1,574	1,575	1,574	1,574	1,574
Female	1,936	1,952	1,968	1,980	1,993	2,003	2,001	2,006	2,011	2,015	2,018	2,016	2,016	2,017	2,014	2,014	2,016	2,018	2,018	2,015	2,016	2,016	2,016
All	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590	3,590
SMigR: males	61.6	59.3	57.2	55.4	53.7	51.9	50.7	49.5	48.2	47.0	45.9	44.9	43.9	43.0	42.4	41.7	41.1	40.7	40.5	40.3	40.0	39.8	39.8
SMigR: females	70.4	68.6	67.0	65.4	64.0	62.2	60.3	59.0	57.7	56.5	55.3	53.9	52.7	51.7	50.8	50.0	49.4	49.0	48.6	48.2	47.9	47.5	47.5
Migrants input																							
Out-migration to the UK																							
Male	1,296	1,288	1,278	1,267	1,212	1,208	1,254	1,251	1,246	1,199	1,196	1,195	1,192	1,235	1,189	1,231	1,228	1,224	1,221	1,219	1,218	1,216	1,216
Female	1,404	1,412	1,422	1,433	1,388	1,392	1,446	1,449	1,454	1,401	1,404	1,405	1,408	1,465	1,411	1,469	1,476	1,476	1,479	1,481	1,482	1,484	1,484
All	2,700	2,700	2,700	2,700	2,600	2,600	2,700	2,700	2,700	2,600	2,600	2,600	2,600	2,700	2,600	2,700	2,700	2,700	2,700	2,700	2,700	2,700	2,700
SMigR: males	48.2	46.7	45.1	43.6	40.7	39.5	40.1	38.1	35.8	34.9	33.1	33.3	33.8	32.0	32.6	32.1	31.7	31.4	31.2	31.0	31.0	30.7	30.7
SMigR: females	51.1	49.6	48.4	47.3	44.6	43.2	43.5	42.6	41.7	39.3	38.5	37.6	36.8	37.6	35.6	36.4	36.1	35.9	35.6	35.4	35.2	35.0	35.0
Migrants input																							
In-migration from Overseas																							
Male	251	250	250	248	247	247	245	245	244	244	244	244	244	244	244	244	244	244	244	244	243	243	243
Female	249	250	250	252	253	253	255	255	256	256	256	256	256	256	256	256	256	256	256	256	257	257	257
All	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500
SMigR: males	141.5	136.5	131.4	126.2	121.5	116.9	112.8	109.7	107.1	104.6	102.2	100.1	97.8	95.8	94.3	92.7	91.4	90.6	90.0	89.4	89.1	88.8	88.8
SMigR: females	141.5	136.5	131.4	126.2	121.5	116.9	112.8	109.7	107.1	104.6	102.2	100.1	97.8	95.8	94.3	92.7	91.4	90.6	90.0	89.4	89.1	88.8	88.8
Migrants input																							
Out-migration to Overseas																							
Male	151	150	150	149	148	148	147	147	147	147	146	146	146	146	146	146	146	147	146	146	146	146	146
Female	149	150	150	151	152	152	153	153	153	153	154	154	154	154	154	154	154	153	154	154	154	154	154
All	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300
SMigR: males	84.9	81.9	78.8	75.7	72.9	70.1	67.7	65.8	64.2	62.8	61.3	60.0	58.7	57.5	56.6	55.6	54.9	54.4	54.0	53.7	53.5	53.3	53.3
SMigR: females	84.9	81.9	78.8	75.7	72.9	70.1	67.7	65.8	64.2	62.8	61.3	60.0	58.7	57.5	56.6	55.6	54.9	54.4	54.0	53.7	53.5	53.3	53.3
Migrants input																							
Migration - Net Flows																							
UK	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890	+890
Overseas	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200	+200
Summary of population change																							
Natural change	-98	-85	-70	-55	-39	-23	-7	-9	-24	-35	-45	-54	-60	-66	-71	-74	-77	-169	-169	-169	-169	-168	-168
Net migration	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090	+1,090
Net change	+992	+1,005	+1,020	+1,035	+1,151	+1,167	+1,083	+1,099	+1,113	+1,225	+1,235	+1,243	+1,250	+1,156	+1,261	+1,164	+1,167	+921	+921	+921	+921	+921	+922

Summary of Population estimates/forecasts

	Population at mid-year																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
0-4	2,674	2,663	2,660	2,707	2,767	2,836	2,928	3,018	3,110	3,201	3,293	3,378	3,453	3,517	3,561	3,604	3,633	3,658	3,535	3,407	3,274	3,138	2,998
5-10	4,072	4,142	4,149	4,192	4,148	4,051	4,010	3,988	3,979	4,041	4,127	4,211	4,328	4,451	4,573	4,691	4,797	4,891	4,973	5,039	5,093	5,134	5,170
11-15	3,863	3,971	4,135	4,123	4,231	4,414	4,468	4,442	4,506	4,622	4,711	4,152	4,109	4,144	4,204	4,266	4,368	4,476	4,589	4,704	4,813	4,917	5,011
16-17	1,673	1,560	1,478	1,577	1,631	1,592	1,643	1,755	1,729	1,734	1,893	1,879	1,786	1,774	1,706	1,646	1,659	1,659	1,693	1,693	1,733	1,778	1,825
18-59Female, 64Male	32,359	32,924	33,445	33,901	34,405	35,096	35,765	36,327	36,878	37,518	38,199	38,860	39,523	40,179	40,631	41,047	41,370	41,698	42,003	42,312	42,594	42,973	43,350
60/65 - 74	8,450	8,686	8,969	9,210	9,400	9,577	9,738	9,977	10,183	10,264	10,355	10,513	10,595	10,638	10,868	11,259	11,653	12,029	12,394	12,737	13,113	13,559	13,992
75-84	3,778	3,863	3,962	4,203	4,286	4,385	4,448	4,482	4,822	4,822	4,989	5,196	5,586	6,211	6,300	6,430	6,462	6,463	6,463	6,463	6,493	6,545	6,526
85+	1,430	1,483	1,499	1,529	1,566	1,652	1,733	1,798	1,876	1,963	2,069	2,178	2,274	2,398	2,534	2,673	2,820	2,933	3,086	3,266	3,425	3,611	3,900
Total																							

Ea. Past Trends Job Growth (Changing the Commuting Balance)

Population Estimates and Forecasts

Ribble Valley HEAdROOM

Components of Population Change

Ribble Valley SubFolder

Employment-led Past Trends increased commuting scenario

	Year beginning July 1st																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	
Births																							
Male	258	263	268	273	279	284	290	295	300	304	307	309	311	313	315	316	317	254	255	255	256	256	
Female	243	248	253	258	263	268	273	278	283	288	292	294	295	297	298	299	299	240	241	241	241	242	
All Births	501	510	521	531	542	553	563	573	583	590	596	601	605	609	612	614	616	494	495	496	497	498	
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01	
Births input																							
Deaths																							
Male	283	285	287	288	291	293	295	297	300	301	303	304	305	305	307	307	308	360	361	361	361	361	
Female	317	316	316	316	315	314	313	312	311	311	310	310	310	310	309	310	310	362	362	363	364	366	
All deaths	600	601	603	604	606	607	608	610	611	611	613	613	615	615	616	617	618	722	723	724	725	726	
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.2	77.6	75.1	72.7	70.3	68.0	65.6	63.4	71.5	69.7	67.9	66.2	64.6	
SMR: females	102.2	100.0	97.8	95.7	93.7	91.4	89.1	86.8	84.5	81.9	79.1	76.4	73.7	71.1	68.5	65.9	63.5	71.4	69.4	67.4	65.5	63.7	
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1	
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.5	81.6	81.8	82.0	82.2	82.4	82.7	83.1	83.3	83.6	83.8	83.8	82.9	83.1	83.3	83.5	83.7	
Deaths input																							
In-migration from the UK																							
Male	1,549	1,535	1,522	1,512	1,500	1,491	1,492	1,488	1,482	1,479	1,475	1,476	1,476	1,474	1,477	1,476	1,473	1,471	1,472	1,473	1,472	1,471	
Female	1,815	1,829	1,842	1,853	1,865	1,873	1,872	1,876	1,882	1,885	1,889	1,888	1,889	1,890	1,889	1,888	1,891	1,894	1,892	1,891	1,892	1,893	
All	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	3,364	
SMigR: males	57.7	56.1	54.6	53.3	52.1	50.8	50.0	49.1	48.1	47.2	46.3	45.6	44.7	43.9	43.5	43.0	42.5	42.2	42.2	42.1	42.0	41.9	
SMigR: females	66.0	64.9	63.8	62.9	62.0	60.8	59.3	58.4	57.6	56.8	55.9	54.8	53.8	53.1	52.3	51.7	51.4	51.2	50.9	50.7	50.5	50.3	
Migrants input																							
Out-migration to the UK																							
Male	1,295	1,289	1,280	1,269	1,215	1,211	1,258	1,254	1,250	1,203	1,199	1,197	1,194	1,194	1,236	1,190	1,231	1,228	1,223	1,220	1,218	1,216	
Female	1,405	1,411	1,420	1,431	1,385	1,389	1,446	1,446	1,450	1,397	1,401	1,403	1,406	1,442	1,410	1,469	1,472	1,477	1,480	1,482	1,484	1,487	
All	2,700	2,700	2,700	2,700	2,600	2,600	2,700	2,700	2,700	2,600	2,600	2,600	2,600	2,600	2,600	2,600	2,700	2,700	2,700	2,700	2,700	2,700	
SMigR: males	48.3	47.1	45.9	44.8	42.2	41.2	42.1	41.3	40.5	38.4	37.6	36.9	36.2	35.9	35.1	34.9	34.8	34.7	34.8	34.7	34.5	34.5	
SMigR: females	51.1	50.1	49.2	48.6	46.1	45.1	45.7	45.0	44.4	42.1	41.4	40.7	40.1	41.1	39.1	40.2	40.0	39.9	39.8	39.7	39.6	39.5	
Migrants input																							
In-migration from Overseas																							
Male	201	200	200	199	199	198	197	197	196	196	196	196	196	196	196	196	196	196	196	196	196	195	
Female	199	200	200	201	201	202	203	203	204	204	204	204	204	204	204	204	204	204	204	204	204	205	
All	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	400	
SMigR: males	113.3	110.4	107.4	104.1	101.3	98.3	95.6	93.7	92.1	90.6	89.0	87.6	86.0	84.6	83.7	82.5	81.8	81.3	81.0	80.9	80.9	80.9	
SMigR: females	113.3	110.4	107.4	104.1	101.3	98.3	95.6	93.7	92.1	90.6	89.0	87.6	86.0	84.6	83.7	82.5	81.8	81.3	81.0	80.9	80.9	80.9	
Migrants input																							
Out-migration to Overseas																							
Male	151	150	150	149	149	148	148	147	147	147	147	147	147	147	147	147	147	147	147	147	147	147	
Female	149	150	150	151	151	152	152	153	153	153	153	153	153	153	153	153	153	153	153	153	153	153	
All	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	
SMigR: males	85.0	82.8	80.5	78.1	76.0	73.7	71.7	70.3	69.1	67.9	66.7	65.7	64.5	63.5	62.8	61.9	61.3	61.0	60.8	60.6	60.7	60.7	
SMigR: females	85.0	82.8	80.5	78.1	76.0	73.7	71.7	70.3	69.1	67.9	66.7	65.7	64.5	63.5	62.8	61.9	61.3	61.0	60.8	60.6	60.7	60.7	
Migrants input																							
Migration - Net Flows																							
UK	+664	+664	+664	+664	+764	+764	+664	+664	+664	+764	+764	+764	+764	+664	+764	+664	+664	+664	+664	+664	+664	+664	
Overseas	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	+100	
Summary of population change																							
Natural change	-99	-91	-82	-73	-64	-54	-45	-36	-28	-22	-17	-13	-9	-7	-5	-3	-2	-228	-228	-228	-228	-228	
Net migration	+764	+764	+764	+764	+864	+864	+764	+764	+764	+864	+864	+864	+864	+864	+764	+764	+764	+764	+764	+764	+764	+764	
Net change	+665	+673	+682	+691	+801	+810	+719	+728	+736	+842	+847	+851	+855	+757	+860	+761	+762	+536	+536	+536	+536	+536	

Summary of Population estimates/forecasts

	Population at mid-year																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
0-4	2,675	2,644	2,618	2,640	2,672	2,708	2,764	2,815	2,868	2,920	2,975	3,024	3,066	3,101	3,120	3,141	3,152	3,162	3,045	2,927	2,806	2,684	2,559
5-10	4,071	4,116	4,101	4,122	4,058	3,944	3,883	3,839	3,804	3,835	3,883	3,924	3,963	4,005	4,136	4,205	4,264	4,315	4,357	4,390	4,414	4,431	4,446
11-15	3,866	3,953	4,096	4,065	4,154	4,316	4,355	4,272	4,108	4,041	3,969	3,910	3,921	3,951	3,975	4,032	4,092	4,160	4,227	4,291	4,341	4,348	4,348
16-17	1,676	1,553	1,463	1,553	1,598	1,554	1,596	1,698	1,666	1,665	1,813	1,797	1,705	1,687	1,616	1,555	1,564	1,556	1,546	1,564	1,586	1,612	1,639
18-59Female, 64Male	32,353	32,685	32,967	33,180	33,437	33,873	34,285	34,855	35,682	36,483	36,880	37,078	37,244	37,319	37,401	37,481	37,526	37,526	37,526	37,526	37,526	37,526	37,526
60/65-74	8,447	8,675	8,947	9,176	9,353	9,516	9,662	9,833	10,067	10,126	10,194	10,325	10,380	10,396	10,595	10,949	11,307	11,647	11,975	12,282	12,619	12,830	13,026
75-84	3,780	3,858	3,952	4,064	4,184	4,264	4,361	4,421	4,592	4,791	4,957	5,160	5,515	5,807	6,004	6,150	6,231	6,351	6,375	6,361	6,378	6,414	6,381
85+	1,432	1,481	1,494	1,521	1,566	1,638	1,716	1,777	1,852	1,936	2,037	2,143	2,236	2,356	2,488	2,624	2,768	2,878	3,028	3,204	3,360	3,541	3,823
Total	58,300	58,965	59,639	60,321	61,012	61,813	62,623	63,342	64,069	64,806	65,648	66,495	67,347	68,202	68,959	69,818	70,579	71,341	71,878	72,414	72,950	73,486	74,022

Population impact of constraint

Number of persons	+580																					
Households																						

F. Forecast Job Growth (ELS)

Population Estimates and Forecasts

Ribble Valley HEaDROOM

Components of Population Change

Ribble Valley SubFolder

Employment Led ELR Scenario

	Year beginning July 1st																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	
Births																							
Male	258	262	267	272	278	283	288	293	298	301	304	306	308	310	311	312	313	251	252	252	253	253	
Female	243	247	252	257	262	267	272	276	281	284	287	289	291	292	294	295	295	237	237	238	238	239	
All Births	501	510	519	529	540	550	560	569	578	585	590	595	599	602	605	607	609	488	489	490	491	492	
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01	
Births input																							
Deaths																							
Male	283	285	287	288	291	293	295	297	300	301	302	303	304	305	306	307	308	360	360	360	360	360	
Female	317	316	316	316	314	314	313	312	311	310	310	310	310	310	309	309	310	361	362	363	364	365	
All deaths	600	601	603	604	605	607	608	609	611	612	612	613	614	615	616	616	617	721	722	723	724	725	
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.2	77.6	75.1	72.7	70.3	68.0	65.6	63.4	71.5	69.7	67.9	66.2	64.6	
SMR: females	102.2	100.0	97.8	95.7	93.7	91.4	89.1	86.8	84.5	81.9	79.1	76.4	73.7	71.1	68.5	65.9	63.5	71.4	69.4	67.4	65.5	63.7	
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1	
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.5	81.6	81.8	82.0	82.1	82.4	82.7	82.9	83.1	83.3	83.6	83.8	82.9	83.1	83.3	83.5	83.7	
Deaths input																							
In-migration from the UK																							
Male	1,550	1,536	1,523	1,512	1,500	1,491	1,493	1,488	1,483	1,479	1,475	1,476	1,475	1,473	1,476	1,475	1,473	1,470	1,472	1,472	1,471	1,470	
Female	1,816	1,830	1,843	1,853	1,866	1,874	1,873	1,877	1,883	1,887	1,890	1,890	1,892	1,892	1,889	1,893	1,896	1,894	1,894	1,894	1,895	1,896	
All	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	3,366	
SMigR: males	57.7	56.2	54.7	53.5	52.2	51.0	50.2	49.3	48.4	47.5	46.6	45.9	45.0	44.3	43.9	43.3	42.9	42.6	42.5	42.5	42.4	42.3	
SMigR: females	66.0	65.0	64.0	63.0	62.2	61.0	59.6	58.7	57.9	57.1	56.2	55.2	54.2	53.5	52.7	52.1	51.8	51.6	51.4	51.1	51.0	50.8	
Migrants input																							
Out-migration to the UK																							
Male	1,295	1,289	1,280	1,269	1,214	1,211	1,258	1,254	1,250	1,202	1,199	1,197	1,193	1,236	1,189	1,231	1,227	1,222	1,219	1,217	1,214	1,211	
Female	1,405	1,411	1,420	1,431	1,386	1,389	1,442	1,446	1,450	1,398	1,401	1,403	1,407	1,464	1,411	1,469	1,473	1,478	1,481	1,483	1,486	1,489	
All	2,700	2,700	2,700	2,700	2,600	2,600	2,700	2,700	2,700	2,600	2,600	2,600	2,600	2,700	2,600	2,700	2,700	2,700	2,700	2,700	2,700	2,700	
SMigR: males	48.3	47.1	46.0	44.9	42.3	41.4	42.3	41.5	40.8	38.6	37.9	37.2	36.2	37.1	35.3	35.2	35.2	35.2	35.1	35.0	34.9	34.9	
SMigR: females	51.1	50.1	49.3	48.7	46.2	45.2	45.9	45.2	44.6	42.3	41.7	41.0	40.4	41.4	39.4	40.5	40.3	40.2	40.1	40.1	40.0	39.9	
Migrants input																							
In-migration from Overseas																							
Male	188	188	187	187	186	185	185	184	184	184	184	184	184	184	184	184	184	184	184	184	183	183	
Female	197	197	196	196	196	196	196	191	191	191	191	191	191	191	191	191	191	191	191	191	192	192	
All	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	375	
SMigR: males	106.2	103.6	100.8	97.9	95.3	92.5	90.0	88.4	86.9	85.5	84.0	82.7	81.3	80.0	79.2	78.1	77.4	77.0	76.7	76.6	76.6	76.7	
SMigR: females	106.2	103.6	100.8	97.9	95.3	92.5	90.0	88.4	86.9	85.5	84.0	82.7	81.3	80.0	79.2	78.1	77.4	77.0	76.7	76.6	76.6	76.7	
Migrants input																							
Out-migration to Overseas																							
Male	151	150	150	149	149	148	148	147	147	147	147	147	147	147	147	147	147	147	147	147	147	147	
Female	149	150	150	151	151	152	152	153	153	153	153	153	153	153	153	153	153	153	153	153	153	153	
All	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	
SMigR: males	85.0	82.9	80.7	78.3	76.2	74.0	72.0	70.7	69.5	68.4	67.2	66.2	65.1	64.0	63.3	62.5	61.9	61.6	61.4	61.3	61.3	61.3	
SMigR: females	85.0	82.9	80.7	78.3	76.2	74.0	72.0	70.7	69.5	68.4	67.2	66.2	65.1	64.0	63.3	62.5	61.9	61.6	61.4	61.3	61.3	61.3	
Migrants input																							
Migration - Net Flows																							
UK	+666	+666	+666	+666	+766	+766	+666	+666	+666	+766	+766	+766	+766	+666	+766	+666	+666	+666	+666	+666	+666	+666	
Overseas	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	+75	
Summary of population change																							
Natural change	-99	-91	-83	-75	-66	-57	-49	-40	-32	-27	-22	-18	-15	-13	-11	-10	-9	-233	-233	-233	-233	-233	
Net migration	+741	+741	+741	+741	+841	+841	+741	+741	+741	+841	+841	+841	+841	+741	+841	+741	+741	+741	+741	+741	+741	+741	
Net change	+642	+649	+657	+666	+775	+783	+692	+700	+708	+814	+818	+822	+825	+728	+830	+731	+732	+508	+508	+508	+507	+507	

Summary of Population estimates/forecasts

	Population at mid-year																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	
0-4	2,676	2,643	2,616	2,635	2,666	2,698	2,751	2,800	2,849	2,898	2,950	2,997	3,037	3,069	3,087	3,106	3,116	3,125	3,009	2,991	2,771	2,650	2,528
5-10	4,071	4,115	4,098	4,118	4,053	3,938	3,876	3,830	3,794	3,822	3,867	3,905	3,969	4,038	4,105	4,170	4,225	4,273	4,313	4,343	4,366	4,381	4,394
11-15	3,867	3,953	4,094	4,062	4,150	4,311	4,349	4,310	4,359	4,264	4,100	4,033	3,961	3,900	3,909	3,936	3,957	4,011	4,069	4,132	4,196	4,256	4,310
16-17	1,677	1,553	1,462	1,552	1,596	1,552	1,594	1,695	1,663	1,662	1,809	1,792	1,701	1,683	1,612	1,550	1,559	1,551	1,540	1,557	1,577	1,602	1,627
18-59Female, 64Male	32,352	32,665	32,929	33,124	33,361	33,777	34,169	34,455	34,698	35,083	35,483	35,861	36,241	36,617	36,995	36,940	36,996	37,057	37,098	37,142	37,156	37,257	37,353
60/65 - 74	8,446	8,673	8,945	9,173	9,349	9,511	9,657	9,877	10,061	10,119	10,187	10,317	10,372	10,387	10,586	10,938	11,295	11,634	11,961	12,266	12,601	12,811	13,004
75-84	3,780	3,858	3,952	4,063	4,184	4,263	4,360	4,420	4,590	4,789	4,954	5,157	5,312	5,802	5,999	6,145	6,226	6,345	6,365	6,354	6,371	6,407	6,374
85+	1,432	1,481	1,494	1,521	1,556	1,638	1,716	1,777	1,852	1,935	2,037	2,142	2,235	2,356	2,487	2,623	2,767	2,876	3,026	3,202	3,358	3,539	3,820
Total	58,300	58,942	59,591	60,248	60,914	61,689	62,472	63,164	63,864	64,573	65,386	66,205	67,027	67,852	68,580	69,410	70,141	70,873	71,380	71,888	72,396	72,903	73,411

Population impact of constraint

Number of persons +605

Households

Fa. Forecast Job Growth (ELS) – Changing the Commuting Balance

Population Estimates and Forecasts

Ribble Valley HEaDROOM

Components of Population Change

Ribble Valley SubFolder

Employment Led ELR Increased Commuting Scenario

	Year beginning July 1st																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	
Births																							
Male	258	260	263	266	270	273	276	278	281	283	284	285	286	286	287	287	287	290	290	290	290	290	
Female	243	246	248	251	254	257	260	263	265	267	268	269	269	270	270	271	271	271	271	271	271	271	
All Births	501	506	512	518	524	530	536	541	547	549	552	554	555	556	557	558	558	561	561	561	561	561	
TFR	1.81	1.81	1.80	1.79	1.76	1.71	1.66	1.62	1.57	1.52	1.47	1.42	1.38	1.34	1.32	1.29	1.28	1.02	1.01	1.01	1.01	1.01	
Births input																							
Deaths																							
Male	283	285	287	288	290	292	294	296	298	299	300	301	302	303	304	304	304	356	356	355	355	355	
Female	317	315	315	314	312	311	310	309	308	306	306	305	305	305	304	304	304	354	354	355	356	357	
All deaths	600	600	601	602	603	603	604	605	606	606	606	607	607	607	607	608	608	710	710	711	711	711	
SMR: males	101.7	99.0	96.5	93.9	91.7	89.4	87.1	84.9	82.6	80.2	77.6	75.1	72.7	70.3	67.9	65.6	63.4	71.5	69.7	67.9	66.2	64.5	
SMR: females	102.2	100.0	97.9	95.7	93.7	91.4	89.1	86.9	84.5	81.9	79.1	76.4	73.7	71.1	68.5	65.9	63.5	71.4	69.4	67.4	65.6	63.7	
SMR: male & female	101.9	99.5	97.2	94.8	92.7	90.4	88.1	85.9	83.6	81.1	78.4	75.8	73.2	70.7	68.2	65.8	63.4	71.4	69.5	67.7	65.9	64.1	
Expectation of life	80.6	80.7	80.9	81.1	81.3	81.5	81.6	81.8	82.0	82.2	82.4	82.7	82.9	83.1	83.3	83.5	83.8	82.9	83.1	83.7	83.5	83.6	
Deaths input																							
In-migration from the UK																							
Male	1,476	1,464	1,452	1,442	1,431	1,423	1,425	1,421	1,415	1,411	1,408	1,408	1,407	1,405	1,407	1,406	1,403	1,401	1,402	1,402	1,401	1,399	
Female	1,730	1,742	1,754	1,764	1,775	1,781	1,781	1,785	1,791	1,795	1,798	1,798	1,799	1,801	1,798	1,800	1,802	1,805	1,804	1,804	1,805	1,806	
All	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	3,206	
SMigR: males	55.0	53.8	52.6	51.7	50.7	49.8	49.2	48.5	47.8	47.1	46.4	45.8	45.0	44.4	44.2	43.7	43.4	43.2	43.2	43.3	43.3	43.3	
SMigR: females	62.9	62.2	61.5	60.9	60.4	59.5	58.4	57.8	57.3	56.7	56.0	55.1	54.4	53.8	53.2	52.7	52.6	52.5	52.4	52.3	52.3	52.2	
Migrants input																							
Out-migration to the UK																							
Male	1,295	1,289	1,281	1,271	1,216	1,213	1,260	1,257	1,252	1,205	1,201	1,199	1,196	1,238	1,191	1,232	1,229	1,223	1,220	1,217	1,215	1,211	
Female	1,405	1,411	1,419	1,429	1,384	1,387	1,440	1,443	1,448	1,395	1,399	1,401	1,404	1,462	1,409	1,468	1,471	1,477	1,480	1,483	1,485	1,489	
All	2,700	2,700	2,700	2,700	2,600	2,600	2,700	2,700	2,700	2,600	2,600	2,600	2,600	2,700	2,600	2,700	2,700	2,700	2,700	2,700	2,700	2,700	
SMigR: males	48.3	47.4	46.4	45.6	43.1	42.4	43.5	42.9	42.3	40.2	39.6	39.0	38.3	37.1	37.4	38.3	37.7	37.6	37.6	37.6	37.6	37.5	
SMigR: females	51.1	50.4	49.8	49.4	47.1	46.3	47.2	46.7	46.3	44.0	43.5	42.9	42.4	43.7	41.7	43.0	42.9	43.0	43.0	43.0	43.0	43.0	
Migrants input																							
In-migration from Overseas																							
Male	176	175	175	174	174	174	173	173	172	172	172	172	172	172	172	172	172	172	172	172	172	172	
Female	174	175	175	176	176	176	177	177	178	178	178	178	178	178	178	178	178	178	178	178	178	178	
All	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	350	
SMigR: males	99.1	97.3	95.2	93.0	91.0	88.8	86.8	85.6	84.5	83.5	82.4	81.4	80.3	79.3	78.6	77.8	77.3	77.1	77.1	77.2	77.4	77.6	
SMigR: females	99.1	97.3	95.2	93.0	91.0	88.8	86.8	85.6	84.5	83.5	82.4	81.4	80.3	79.3	78.6	77.8	77.3	77.1	77.1	77.2	77.4	77.6	
Migrants input																							
Out-migration to Overseas																							
Male	151	150	150	150	149	149	148	148	148	148	148	148	148	148	148	148	148	148	148	148	147	147	
Female	149	150	150	150	151	151	152	152	152	152	152	152	152	152	152	152	152	152	152	152	153	153	
All	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	300	
SMigR: males	85.0	83.4	81.6	79.7	78.0	76.1	74.4	73.4	72.5	71.6	70.7	69.8	68.8	67.9	67.4	66.7	66.3	66.1	66.1	66.1	66.3	66.6	
SMigR: females	85.0	83.4	81.6	79.7	78.0	76.1	74.4	73.4	72.5	71.6	70.7	69.8	68.8	67.9	67.4	66.7	66.3	66.1	66.1	66.1	66.3	66.6	
Migrants input																							
Migration - Net Flows																							
UK	+506	+506	+506	+506	+606	+606	+506	+506	+506	+606	+606	+606	+606	+606	+606	+606	+606	+606	+606	+606	+606	+606	
Overseas	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	+50	
Summary of population change																							
Natural change	-99	-94	-89	-84	-79	-74	-69	-64	-59	-56	-54	-53	-52	-51	-50	-50	-50	-264	-264	-264	-265	-265	
Net migration	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	+556	
Net change	+457	+461	+466	+472	+577	+582	+487	+492	+497	+599	+601	+603	+604	+605	+605	+605	+605	+292	+292	+291	+291	+291	

Summary of Population estimates/forecasts

	Population at mid-year																						
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032
0-4	2,676	2,631	2,592	2,597	2,612	2,627	2,660	2,688	2,717	2,745	2,777	2,805	2,828	2,844	2,848	2,855	2,855	2,854	2,740	2,627	2,512	2,398	2,283
5-10	4,071	4,100	4,070	4,076	3,999	3,873	3,800	3,741	3,690	3,700	3,725	3,741	3,780	3,822	3,862	3,901	3,932	3,957	3,976	3,988	3,994	3,995	3,996
11-15	3,868	3,941	4,070	4,027	4,103	4,252	4,280	4,233	4,271	4,170	4,000	3,925	3,846	3,776	3,732	3,783	3,785	3,816	3,850	3,888	3,927	3,964	3,996
16-17	1,677	1,549	1,453	1,537	1,576	1,528	1,565	1,660	1,624	1,619	1,760	1,741	1,649	1,628	1,555	1,493	1,497	1,487	1,470	1,479	1,490	1,504	1,520
18-59Female, 64Male	32,350	32,533	32,664	32,724	32,824	33,099	33,350	33,495	33,838	34,094	34,330	34,565	34,799	34,838	34,846	34,796	34,693	34,600	34,511	34,389	34,352	34,306	34,306
60/65 - 74	8,445	8,668	8,934	9,155	9,323	9,477	9,612	9,820	9,989	10,033	10,084	10,197	10,232	10,229	10,405	10,733	11,065	11,380	11,682	11,963	12,273	12,460	12,630
75-84	3,780	3,855	3,946	4,054	4,172	4,249	4,344	4,403	4,572	4,769	4,934	5,136	5,488	5,775	5,967	6,109	6,184	6,297	6,309	6,290	6,298	6,324	6,280
85+	1,432	1,480	1,490	1,515	1,548	1,628	1,703	1,762	1,835	1,916	2,015	2,117	2,208	2,326	2,455	2,589	2,730	2,837	2,985	3,159	3,312	3,490	3,766
Total	58,300	58,757	59,218	59,684	60,156	60,733	61,315	61,802	62,294	62,791	63,391	63,992	64,595	65,199	65,704	66,309	66,814	67,320	67,826	68,332	68,838	69,344	69,850

Population impact of constraint

Number of persons +630

Households

Number of Households	24,446
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