DECISION

RIBBLE VALLEY BOROUGH COUNCIL REPORT TO HEALTH AND HOUSING COMMITTEE

Agenda Item No 8

meeting date: 22 JANUARY 2015

title: ORIGINAL REVENUE BUDGET 2015/16

submitted by: DIRECTOR OF RESOURCES

principal author: ANDREW COOK

1 PURPOSE

1.1 To agree the draft revenue budget for 2015/16, for consideration at Special Policy and Finance Committee.

2 BACKGROUND

- 2.1 The three year forecast to Policy and Finance Committee in September showed that significant reductions to our budget of £513k and £900k would be necessary for 2015/16 and 2016/17 based on our indicative grant allocation following a consultation in the summer, and forecast future grant allocation reductions.
- 2.2 Our provisional Settlement Funding Assessment, announced on the 18 December 2014, is £2,240,595 for 2015/16. In comparison our current year's allocation is £2,603,769. This represents therefore a reduction of 14% in our core government funding. No announcement was made regarding 2016/17.
- 2.3 The Government announce movements in our 'Spending Power' which includes income from Council Tax Payers, New Homes Bonus and other grants when quoting our funding allocations. According to the Government we will face a reduction in our Spending Power of 1% in 2015/16.
- 2.4 In the Autumn Statement announced on 3 December 2014 the Chancellor indicated that in the next Parliament Public Sector spending would continue to fall. He stated that the reductions in spending may be at the same rate seen over the last five years. In my budget forecast in September I have assumed a 10% reduction in core funding for 2016/17 and a further 5% in 2017/18. This pessimistic forecast may eventually prove to have been optimistic. Much will depend on the outcome of the General Election and the pace of economic recovery.
- 2.5 The Budget Working Group is meeting regularly to consider the Council's budget for next year and have suggested **four options** to address the budget shortfall:
 - Whether the Council Tax should be increased for 2015/16.
 - Examination in detail of our underspends and overspends to ensure our base budget is accurate
 - Consider increasing the amount of New Homes Bonus we use to finance the revenue budget
 - Examination of how much business rates growth we can realistically expect to rely upon.
- 2.6 The Budget Working Group will continue to meet over the coming weeks and will ultimately make recommendations to Special Policy and Finance on 10 February 2015.

3 2015/16 DRAFT REVENUE BUDGET

- 3.1 As far as your budget is concerned, the estimates have been prepared on the current levels of service, and they allow for the settled pay award of 2.2% spread over two years (2014/15 and 2015/16) and price increases of 2%.
- 3.2 Detailed in the following section of the report are the individual budget areas under this committee. These show the movements from the 2014/15 original estimate, to the proposed original estimate for 2015/16. Comments are also provided on the main variances.

4 COMMITTEE SERVICE ESTIMATES

4.1 LOCALISED COUNCIL TAX SUPPORT ADMINISTRATION

Service Description

District councils have a statutory duty to administer claims for Local Council Tax Support. This involves producing forms for the public to complete and then processing them on a bespoke computer system once evidence of all income and savings has been verified. We are also required to investigate suspected fraudulent claims.

CTBEN

Link to Ambitions

To be a well managed council providing efficient services based on identified customer needs

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Employee Related	0			780			780
Supplies & Services	56,550	1,130		-30,530			27,150
Support Services	132,230			52,140	-10,700		173,670
Total Expenditure	188,780	1,130	0	22,390	-10,700	0	201,600
Government Grants	-150,490	-3,010		59,600			-93,900
Total Income	-150,490	-3,010	0	59,600	0	0	-93,900
NET	38,290	-1,880	0	81,990	-10,700	0	107,700

Comments

Benefits section administration costs relate equally to both Localised Council Tax Support cases and Housing Benefits cases. Previously, most administration costs were only allocated to the Housing Benefits Administration cost centre. All relevant costs have now been split 50/50 between Localised Council Tax Support and Housing Benefits to reflect that they relate to the administration of both services. This has increased Localised Council Tax Support costs as follows - Employee Related £780, Supplies and Services £14,920, Support Services £52.140.

Supplies and Services costs have reduced by £30,530 because of a £46,450 reduction in spending to support New Burdens funding initiatives (see below re the equivalent New Burdens funding reduction from the DCLG), set against a £1,000 increase in consultant costs and a £14,920 increase in Benefits section administration costs (see above).

Government Grant income has reduced because of a £46,450 fall out of New Burdens funding compared to 2014/15 and a £13,150 reduction in Administration grant funding from the DCLG and DWP in 2015/16.

Support Service costs have reduced by £10,700 mainly due to changes in cost allocations from Financial Services and Revenue Services. The main reason is that 25% of the new Benefit Fraud and Control officer post costs are allocated to the Universal Credit cost centre, rather than to this cost centre.

4.2 HOUSING BENEFITS ADMINISTRATION

Service Description HGBEN

District councils have a statutory duty to administer claims for housing benefit. This involves producing forms for the public to complete and then processing them on a bespoke computer system once evidence of all rental income and savings has been verified. We are also required to investigate suspected fraudulent claims.

The Council pays out Housing Benefits to eligible claimants and these payments are fully reimbursed by subsidy grant received from the DWP

Link to Ambitions

To be a well managed council providing efficient services based on identified customer needs

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Employee Related	2,700	50		-1,960			790
Supplies and Services	38,590	750		-16,860			22,480
Transfer Payments	7,262,770	145,250		127,460			7,535,480
Support Services	225,820			-52,140	20		173,700
Total Expenditure	7,529,880	146,050	0	56,500	20	0	7,732,450
Government Grants	-7,391,580	-147,830		-118,640			-7,658,050
Total Income	-7,391,580	-147,830	0	-118,640	0	0	-7,658,050
NET	138,300	-1,780	0	-62,140	20	0	74,400

Comments

Benefits section administration costs relate equally to both Localised Council Tax Support cases and Housing Benefits cases. Previously, most administration costs were only allocated to the Housing Benefits Administration cost centre. All relevant costs have now been split 50/50 between Localised Council Tax Support and Housing Benefits to reflect that they relate to the administration of both services. This has decreased Housing Benefits Administration costs as follows - Employee Related £780, Supplies and Services £14,920, Support Services £52,140.

Employee related costs have reduced by £1,960 because of the £780 costs re-allocated to the Localised Council Tax Support Administration cost centre (see above) and £1,180 budgeted reduction on training costs.

Supplies and Services have reduced by £16,860 because of the £14,920 costs re-allocated to the Localised Council Tax Support Administration cost centre (see above), a £5,830 saving on not needing to use the Civica IT fraud module from 2015/16 onwards and £2,610 of budgeted reductions on other supplies and services costs, set against £6,500 planned DWP grant funded expenditure on Fraud and Error Reduction and real time information data matching.

Transfer payments estimates have increased by £127,460 above inflation in line with the DWP's growth forecasts for Rent Allowance and Rent Rebate payments to Benefit claimants, £102,460, and to reflect £25,000 Discretionary Housing payments to be made to Benefit claimants in 2015/16.

Government grants income has increased by £118,640 above inflation, based on additional Benefits subsidy grant from the DWP to cover increased Rent Allowance and Rent Rebate payments, £100,290, and Discretionary Housing Payments grant of £25,000. In addition, New Burdens funding of £6,500 is expected but there is a £13,150 reduction in Administration grant funding from the DWP and DCLG in 2015/16.

Support Service costs have reduced by £20 mainly due to changes in cost allocations from several services - charges from Financial Services, Legal Services and IT Services have increased, but the charges from Revenues Services have reduced because 25% of the new Benefit Fraud and Control officer post costs are allocated to the Universal Credit cost centre, rather than to this cost centre.

4.3 UNIVERSAL CREDIT

Service Description

UCRED

The Council has been working in partnership with the DWP to provide support to Universal Credit claimants. 50% of the work of the new Benefit Fraud and Control Officer post relates to this work and there are awareness events held for landlords. The roll out of Universal Credit in Ribble Valley commenced on 24 November 2014.

Link to Ambitions

To be a well managed council providing efficient services based on identified customer needs

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	0			140			140
Support Services	0				19,840		19,840
Total Expenditure	0	0	0	140	19,840	0	19,980
NET	0	0	0	140	19,840	0	19,980

Comments

This is a new cost centre.

The majority of the budgeted expenditure is a support services recharge of £19,840 from Revenues Services for 50% of the costs of the new Benefit Fraud and Control officer post plus other related support service costs. Supplies and services costs, £140, are for landlord awareness.

In 2014/15 the Council has received funding from the DWP for carrying out certain functions on their behalf, from the end of November to the end of March. The estimate for 2015/16 has been prepared on a prudent basis by excluding any funding from the DWP as confirmation has not yet been received with regard to 2015/16.

4.4 COMMON LAND

Service Description

COMNL

The Council has a responsibility for the management of the common land at Salesbury and Copster Green, and an overseeing role regarding common land in general.

Link to Ambitions

To protect and enhance the existing environmental quality of our area

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Premises Related	520	10					530
Supplies and Services	110						110
Support Services	2,970				-880		2,090
Total Expenditure	3,600	10	0	0	-880	0	2,730
NET	3,600	10	0	0	-880	0	2,730

Comments

The reduction in Support Services costs is due to changes in cost allocations from Community Services and Legal Services.

4.5 CLITHEROE CEMETERY

Service Description CLCEM

The Council provides a municipal cemetery service at Clitheroe Cemetery, primarily for the residents of Ribble Valley. This includes traditional burials and interment of ashes, woodland burial and also a remembrance arboretum.

The Council is also responsible for several closed churchyards that have been entrusted to the Council within 12 months of their closure. These are St Bartholomew's at Chipping, St Mary Magdalene's and St James's at Clitheroe and a portion of St Mary's at Gisburn. This includes the grounds maintenance, upkeep of walls, fences, paths and the safety of headstones.

Link to Ambitions

To protect and enhance the existing environmental quality of our area

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Employee Related	0			90			90
Premises Related	51,560	300	70	-110	2,960		54,780
Supplies and Services	5,980	120		-780			5,320
Support Services	28,820				-530		28,290
Depreciation and Impairment	6,080					10	6,090
Total Expenditure	92,440	420	70	-800	2,430	10	94,570
Customer and Client Receipts	-48,240	-950	-10	5,040			-44,160
Total Income	-48,240	-950	-10	5,040	0	0	-44,160
NET	44,200	-530	60	4,240	2,430	10	50,410

Comments

Increased employee related costs of £90 are additional pension amounts because pension is now payable on overtime.

The premises related costs above inflation increase of £70 is due to the budgeted 10% increase in electricity costs and NNDR costs increases being 2.3% for the Cemetery buildings. The £110 reduction is due to an expected decrease in electricity usage, based on usage levels over recent years. The £2,960 support services increase is due to extra grounds maintenance charges because of the increased work and costs on the new cemetery extension and expected grass cutting until later into Autumn due to milder weather, as experienced in more recent years.

Supplies and services have reduced by £780 because of reduced purchases of plaques, reflecting less demand and income for these (see below).

The net reduction of £530 in support services costs is due to changes in costs allocations in several areas, the main ones being Community Services, Financial Services and Organisation & Member Development Services.

Depreciation and Impairment has increased by £10 because of additional cemetery extension capital costs that will be depreciated over a number of years.

Customer and client receipts income has reduced by £5,030 overall. This is due to budgeted income reductions for interments (-£1,670), exclusive burial rights (-£1,620), headstone foundations (-£900), plaques (-£770) and maintenance of graves (-£80), based on reduced income levels in recent years. These reductions are set against a minor £10 increase above inflation for some fees and charges set in some areas.

4.6 GRANTS AND SUBSCRIPTIONS

Service Description

ENVGR

The Council pays a subscription to maintain membership of EMAQ+ who provide technical data and training on air quality management issues. The small budget shown here is for this subscription.

Link to Ambitions

To help make people's lives safer & healthier

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies & Services	630	10		100			740
Support Services	1,950				-510		1,440
Total Expenditure	2,580	10		100	-510		2,180
NET	2,580	10	0	100	-510	0	2,180

Comments

The supplies and services increase is due to an increase in EMAQ+ subscriptions costs.

The net reduction in support services is due to changes in cost allocations in Financial Sevices and Community Services.

4.7 CLEAN AIR

Service Description

CLAIR

The Council is required to undertake periodic screening and assessments of local air quality. To meet the requirements, the Council undertakes local air quality monitoring, including localised monitoring of NOx on Whalley Road, Clitheroe, associated with traffic congestion.

Link to Ambitions

To help make people's lives safer & healthier

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies & Services	1,630	30		-910			750
Support Services	1,120						1,120
Total Expenditure	2,750	30		-910	0		1,870
NET	2,750	30	0	-910	0	0	1,870

Comments

The reduction in supplies and services is due to a reduction in the costs of equipment that is used for air quality monitoring.

4.8 DOG WARDEN AND PEST CONTROL

Service Description DOGWD

A dedicated pest control and dog warden service is provided in the Borough. The pest control service deals with the control and eradication of a range of public health pests in private residential and commercial premises and also the control and eradication of rodents within the public sewer system. The dog warden service deals with dog-related complaints, including stray dogs, dog fouling and noise arising from barking dogs.

Link to Ambitions

To help make people's lives safer & healthier

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Premises Related	18,270				-1,170		17,100
Transport Related	4,430	90		-740			3,780
Supplies and Services	4,140	80		-380			3,840
Third Party Payments	5,610	110					5,720
Support Services	77,960				-4,970		72,990
Depreciation and Impairment	2,270					2,200	4,470
Total Expenditure	112,680	280	0	-1,120	-6,140	2,200	107,900
Customer and Client Receipts	-19,570	-390		1,100			-18,860
Total Income	-19,570	-390	0	1,100	0	0	-18,860
NET	93,110	-110	0	-20	-6,140	2,200	89,040

Comments

The net reduction in premises related costs is due to changes in costs allocations from grounds maintenance, -£1,460, and the depot, +£290.

Transport related costs have reduced because of a £1,030 reduction in diesel and MOT costs, set against a £290 increase in tyres and road fund licence costs.

Supplies and services have reduced because of a reduction in baits and poisons costs of £380.

The net reduction in support services costs is due to changes in cost allocations in Financial Services, Legal Services, Organisation & Member Development Services and Chief Executive's.

Depreciation costs have increased by £2,200 because the cost of the new dog warden van bought in 2014/15 will be depreciated over the next five years, starting in 2015/16.

The customer and client receipts income reduction is due to a £1,100 reduction in kennelling income, based on reduced demand and income received in recent years.

4.9 ENVIRONMENTAL HEALTH

Service Description ENVHT

These functions are principally regulatory and consist mainly of staff time spent on food control, health and safety work, nuisance complaint investigation, private water supply regulation, infectious diseases, Local Authority Pollution Prevention Control, air quality pollution problems, associated registration of premises and animal welfare licensing.

Link to Ambitions

To help make people's lives safer & healthier

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	11,810	240		-1,790			10,260
Support Services	297,940				6,330		304,270
Total Expenditure	309,750	240	0	-1,790	6,330	0	314,530
Customer and Client Receipts	-17,090	-340		-6,950			-24,380
Total Income	-17,090	-340	0	-6,950	0	0	-24,380
NET	292,660	-100	0	-8,740	6,330	0	290,150

Comments

The net reduction in supplies and services costs is due to reductions in food sample costs (£300 based on the spend levels in recent years), software maintenance costs (£2,600 because some costs have been re-allocated to other services that now use Civica software) and subscriptions (£240 because actual costs are lower than previously budgeted), set against a £1,350 increase in water sample lab tests costs (because an increased level of yearly private water samples will be undertaken from 2015/16 onwards to avoid any future water sampling backlog).

The net increase in support services costs is due to changes in cost allocations in several areas, the main ones being Chief Executive's, Legal Services and Community Services.

Customer and client receipts income has increased because of a £5,910 planned increase in environmental protection registration fees (based on predictions of newly liable commercial sites) and a £1,040 increase in private water sample fees income (due to an increased level of yearly private water samples being undertaken from 2015/16 onwards - see above).

4.10 CONTAMINATED LAND

Service Description CLAND

The authority has a statutory duty under Part IIA of the Environmental Protection Act 1990 to produce a contaminated land strategy, setting out how it intends to identify and subsequently see remedied any land in its area that is considered to be contaminated.

Link to Ambitions

To help make people's lives safer & healthier

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	320	10					330
Support Services	9,940				5,550		15,490
Total Expenditure	10,260	10	0	0	5,550	0	15,820
Customer and Client Receipts	-50						-50
Total Income	-50	0	0	0	0	0	-50
NET	10,210	10	0	0	5,550	0	15,770

Comments

The increase in support services costs is due to changes in cost allocations in Community Services.

4.11 HOUSING ASSOCIATIONS

Service Description HSASS

Enabling the delivery of affordable housing, working in partnership with Housing Associations to identify potential sites and support bids to assist delivery.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Support Services	13,550				-7,550		6,000
Total Expenditure	13,550	0	0	0	-7,550	0	6,000
NET	13,550	0	0	0	-7,550	0	6,000

Comments

The reduction in support services costs is due to changes in cost allocations in Community Services and Chief Executive's.

4.12 HOUSING ADVANCES

Service Description HSADV

Following the redemption of previous mortgages the Council's mortgage portfolio now only consists of one outstanding mortgage. Here are shown the interest receipts plus the software maintenance costs and support service costs associated with the administration of the Housing Advances.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	220			-110			110
Support Services	400				-400		0
Total Expenditure	620	0	0	-110	-400	0	110
Customer and Client Receipts	-70			50			-20
Total Income	-70	0	0	50	0	0	-20
NET	550	0	0	-60	-400	0	90

Comments

Supplies and services have reduced by £110 because support costs for the mortgages system have reduced.

The reduction in support services costs is due to a change in cost allocations in Financial Services.

Customer and client receipts income is reduced because there is only one mortgage outstanding and the principal left is reducing - the mortgage is close to being paid off.

4.13 SUPPORTING PEOPLE

Service Description SUPPE

Supporting People is the funding stream which funds the support element of any supporting housing scheme. The service looks to ensure existing schemes continue to receive appropriate financial support and seeks to identify new areas of need and submit appropriate bids for new allocations.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Employee Related	50			-50			0
Support Services	20,710				-4,140		16,570
Total Expenditure	20,760	0	0	-50	-4,140	0	16,570
NET	20,760	0	0	-50	-4,140	0	16,570

Comments

Employee related costs have reduced by £50 to nil because direct staff costs are no longer charged to supporting people work.

The reduction in support services costs is due to changes in cost allocations in Chief Executive's.

4.14 CLITHEROE MARKET

Service Description CLMKT

The market site was redeveloped in 1995 to provide a modern facility with adjacent car parking. General retail markets are held on three days per week (Tuesday, Thursday and Saturday) with a collectors market held on Friday. Cabins are rented to market traders under contract arrangements. Stalls and pitches are also provided for traders.

Link to Ambitions

To protect and enhance the existing environmental quality of our area

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Employee Related	2,440	50		430			2,920
Premises Related	38,760	670	610	-2,070	780		38,750
Supplies and Services	3,100	70		-100			3,070
Support Services	36,290				3,480		39,770
Depreciation and Impairment	3,090						3,090
Total Expenditure	83,680	790	610	-1,740	4,260	0	87,600
Customer and Client Receipts	-124,420	-2,480		900			-126,000
Miscellaneous Recharges	-7,670	-150		430			-7,390
Total Income	-132,090	-2,630	0	1,330	0	0	-133,390
NET	-48,410	-1,840	610	-410	4,260	0	-45,790

Comments

Employee related costs have increased by £430 due to a £620 increase in temporary staff costs to cover additional market events, set against a £190 budgeted reduction in employee insurance costs.

The £610 above inflation premises related cost increase is due to an expected 10% increase in electricity costs in 2015/16. The £780 premises related support services increase is due to increased costs for refuse collection, which are based on the weight of refuse collected. The premises related cost reductions, -£2,070, relate to a £1,460 reduction in cleaning materials (based on the level of materials used in recent years), reduced NNDR costs of £220 and a £390 budgeted reduction in premises insurance costs.

Supplies and services costs have reduced by £100 because telephone costs are lower than previously budgeted for.

The net increase in support services costs is due to changes in cost allocations in several areas, the main ones being Community Services, Financial Services, Organisation & Member Development Services and Chief Executive's.

The customer and client receipts income net reduction of £900 is based on a £2,070 Stalls, Pitches and Other reduction (due to setting a budget based on the actual levels of income achieved in recent years) and a £200 Market Cafe reduction (the rent for the cafe increases once every three years, rather than by a yearly inflation increase), set against an increase of £1,370 in Cabins income (based on the actual levels of income received in recent years).

Miscellaneous recharges to the CCTV budget for use of the Market Office have reduced mainly because there is reduced expenditure budgeted on cleaning materials (see above).

4.15 JOINERS ARMS HOMELESSNESS UNIT

Service Description JARMS

The Joiners Arms unit provides seven units of temporary accommodation; five of which are family units. The service oversees the allocation of the units and the ongoing engagement to ensure households do not remain in temporary accommodation for longer than the target length of stay of 7 weeks. The Joiners Arms is managed by Ribble Valley Homes, on behalf of the Council.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Premises Related	2,210	45	5	60			2,320
Supplies and Services	300	10		-100			210
Third Party Payments	8,680	170					8,850
Support Services	2,140				1,480		3,620
Depreciation and Impairment	3,750						3,750
Total Expenditure	17,080	225	5	-40	1,480	0	18,750
Miscellaneous Recharges	-100			100			0
Total Income	-100	0	0	100	0	0	0
NET	16,980	225	5	60	1,480	0	18,750

Comments

Premises related costs have increased by £65 because of expected increases in NNDR and wastewater payments.

Supplies and services costs have reduced by £100 because broadband costs have reduced.

The net increase in support services is due to changes in costs allocations in several areas, the main one being Community Services.

Customer and client receipts income is reduced by £100 because no service charge income is planned in 2015/16.

4.16 HOMELESSNESS GENERAL

Service Description HOMEG

The Housing Needs Service provides advice and assistance to households that are facing homelessness. It is often appropriate for home visits to be made to undertake the initial interview.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	470	10					480
Support Services	51,430				1,970		53,400
Total Expenditure	51,900	10	0	0	1,970	0	53,880
NET	51,900	10	0	0	1,970	0	53,880

Comments

The increase in support services costs is due to changes in costs allocations in Chief Executive's.

4.17 HOMELESSNESS STRATEGY

Service Description HOMES

The service provides the homeless prevention work, which includes provision of the tenancy protection scheme, referrals to floating support and mediation. Also included is the strategic work of the section in the development of the Homelessness Strategy, maintaining the Homeless Forum and achievements towards the action plan.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Employee Costs	210						210
Premises Related	4,360	90		-1,450			3,000
Supplies & Services	4,130	70		-820			3,380
Transport Related	50						50
Transfer Payments	11,570	240		1,180			12,990
Support Services	14,720				430		15,150
Total Expenditure	35,040	400	0	-1,090	430	0	34,780
NET	35,040	400	0	-1,090	430	0	34,780

Comments

Premises related costs have reduced by £1,450 because of a reduced need for placement of homeless clients in bed and breakfast and other temporary accommodation, partly due to an increase in affordable housing units.

Supplies and services costs have reduced by £820 because of a £700 reduction in software costs (due to Civica software costs being allocated across more cost centre users) and a £120 reduction in telephone costs (due to no telephone costs being charged to this budget in 2015/16).

Transfer payments have increased by £1,180 because of increased budgeted costs for the Home Improvement Agency and the Pennine Lancashire Mental Health and Housing Service.

The net increase in support services is due to changes in costs allocations in two areas, the main one being Chief Executive's.

4.18 ADMINISTRATION OF IMPROVEMENT GRANTS

Service Description IMPGR

The service administers and oversees the delivery of the disabled facilities grants and landlord tenant grants. Disabled facilities grants enable homeowners and tenants to remain in their own home. Landlord tenant grants facilitate an increase in affordable housing units in the borough. Delivery of disabled facilities grants requires the greatest input from the service.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Support Services	43,500				-7,760		35,740
Total Expenditure	43,500	0	0	0	-7,760	0	35,740
Customer and Client Receipts	-8,000	-160					-8,160
Total Income	-8,000	-160	0	0	0	0	-8,160
NET	35,500	-160	0	0	-7,760	0	27,580

Comments

The net reduction in support services costs is due to changes in costs allocations in several areas, the main ones being Community Services and Chief Executive's.

4.19 HOME ENERGY CONSERVATION

Service Description

The service provides advice to households as to how to improve the energy efficiency of their home and reduce CO2 emissions as well as aiming to raise the profile of renewable energy sources and their benefits, particularly in new build developments.

HOMEE

Link to Ambitions

To make people's lives safer and healthier.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	730	10					740
Support Services	23,620				-10,640		12,980
Total Expenditure	24,350	10	0	0	-10,640	0	13,720
NET	24,350	10	0	0	-10,640	0	13,720

Comments

The net reduction in support services costs is due to changes in costs allocations in Community Services and Chief Executive's.

4.20 SHARED OWNERSHIP RENTS

Service Description SHARE

This budget represents income received from shared ownership property rents at Riverside, Clitheroe, and any related costs.

Link to Ambitions

To be a well managed council providing efficient services based on identified customer needs

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost Changes to		Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Support Services	0				580		580
Total Expenditure	0	0	0	0	580	0	580
Customer and Client Receipts	-3,500	-70		2,380			-1,190
Total Income	-3,500	-70	0	2,380	0	0	-1,190
NET	-3,500	-70	0	2,380	580	0	-610

Comments

The increase in support services costs is due to changes in costs allocations in Financial Services.

Customer and client receipts income has reduced by £2,380 because it is expected that there will only be one shared ownership property to receive rent from in 2015/16. Of the three properties at the beginning of 2014/15, one has been sold and one is expected to be sold by 31 March 2015.

4.21 HOUSING STRATEGY

Service Description HSTRA

The Strategic Housing Service addresses the housing needs in the borough through partnership working with Registered Housing Providers and support providers. The service also undertakes housing needs surveys to assess the affordable housing need in the borough. A housing forum is held twice a year to update stakeholders on housing strategy progress and key issues.

Link to Ambitions

To match the supply of homes in our area with the identified housing needs.

Budget Analysis	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
	£	£	£	£	£	£	£
Supplies and Services	0			1,530			1,530
Third Party Payments	5,320	110		80			5,510
Support Services	55,350				-7,230		48,120
Total Expenditure	60,670	110	0	1,610	-7,230	0	55,160
NET	60,670	110	0	1,610	-7,230	0	55,160

Comments

Supplies and services costs have increased by £1,530 to introduce a budget for the expected cost of housing needs surveys.

Third party payments have increased by £80 because the costs of maintaining the housing register have increased.

The net reduction in support services costs is due to changes in costs allocations in several areas, the main ones being Community Services and Chief Executive's.

5 SUMMARIES

- 5.1 The proposed original estimate for 2015/16 is £833,880, after allowing for transfers to and from earmarked reserves. Net expenditure has increased by £1,270 between the 2014/15 original estimate and the 2015/16 original estimate.
- 5.2 The draft budget is summarised in two ways. One over the net cost of the service provided by the committee (objective). The other is over the type of expenditure and income (subjective).

a) Cost of Services Provided (Objective)

				В	UDGET ANALY:	SIS		
Cost Centre	Service Name	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
CTBEN	Localised Council Tax Support Admin	38,290	-1,880	0	81,990	-10,700	0	107,700
HGBEN	Housing Benefits Admin	138,300	-1,780	0	-62,140	20	0	74,400
UCRED	Universal Credit	0	0	0	140	19,840	0	19,980
COMNL	Common Land	3,600	10	0	0	-880	0	2,730
CLCEM	Clitheroe Cemetery	44,200	-530	60	4,240	2,430	10	50,410
ENVGR	Grants & Subscriptions	2,580	10	0	100	-510	0	2,180
CLAIR	Clean Air	2,750	30	0	-910	0	0	1,870
DOGWD	Dog Warden & Pest Control	93,110	-110	0	-20	-6,140	2,200	89,040
ENVHT	Environmental Health	292,660	-100	0	-8,740	6,330	0	290,150
CLAND	Contaminated Land	10,210	10	0	0	5,550	0	15,770
HSASS	Housing Associations	13,550	0	0	0	-7,550	0	6,000
HSADV	Housing Advances	550	0	0	-60	-400	0	90
SUPPE	Supporting People	20,760	0	0	-50	-4,140	0	16,570
CLMKT	Clitheroe Market	-48,410	-1,840	610	-410	4,260	0	-45,790
JARMS	Joiners Arms	16,980	225	5	60	1,480	0	18,750
HOMEG	Homelessness General	51,900	10	0	0	1,970	0	53,880
HOMES	Homelessness Strategy	35,040	400	0	-1,090	430	0	34,780
IMPGR	Improvement Grants	35,500	-160	0	0	-7,760	0	27,580
HOMEE	Home Energy Conservation	24,350	10	0	0	-10,640	0	13,720
SHARE	Shared Ownership Rents	-3,500	-70	0	2,380	580	0	-610
HSTRA	Housing Strategy	60,670	110	0	1,610	-7,230	0	55,160
NET COST	OF SERVICES	833,090	<i>-5,655</i>	675	17,100	-13,060	2,210	834,360

ITEMS A	ITEMS ADDED TO/(TAKEN FROM) BALANCES AND RESERVES										
	DEFRA grant (Clean Air) -480 0 0 0 0 -480										
NET COS	NET COST OF SERVICES 832,610 -5,655 675 17,100 -13,060 2,210 833,880										

b) Type of Expenditure/Income (Subjective)

	Original Estimate 2014/15	Inflation at 2%	Inflation above or below 2%	Unavoidable Changes to Service Cost	Support Services	Capital	Original Estimate 2015/16
Employee Costs	5,400	100	0	-710	0	0	4,790
Premises Costs	115,680	1,115	685	-3,570	2,570	0	116,480
Transport Costs	4,480	90	0	-740	0	0	3,830
Supplies and Services	128,710	2,540	0	-50,610	0	0	80,640
Third Party	19,610	390	0	80	0	0	20,080
Transfer Payments	7,274,340	145,490	0	128,640	0	0	7,548,470
Support Services	1,040,460	0	0	0	-15,630	0	1,024,830
Depreciation & Impairment	15,190	0	0	0	0	2,210	17,400
TOTAL EXPENDITURE	8,603,870	149,725	685	73,090	-13,060	2,210	8,816,520
Government Grants	-7,542,070	-150,840	0	-59,040	0	0	-7,751,950
Other Grants and Reimbursements	0	0	0	0	0	0	0
Customer & Client Receipts	-220,870	-4,390	-10	2,470	0	0	-222,800
Interest	-70	0	0	50	0	0	-20
Miscellaneous Recharges	-7,770	-150	0	530	0	0	-7,390
TOTAL INCOME	-7,770,780	-155,380	-10	-55,990	0	0	-7,982,160
NET COST OF SERVICES	833,090	-5,655	675	17,100	-13,060	2,210	834,360

ITEMS ADDED TO/(TAKEN FROM) BALANCES AND RESERVES									
DEFRA grant (Clean Air)	-480	0	0	0	0	0	-480		
NET COST OF SERVICES	832,610	-5,655	675	17,100	-13,060	2,210	833,880		

5.3 Net expenditure for this committee has increased by £1,270 between the 2014/15 original estimate and the 2015/16 original estimate. The main reasons that contribute to the net increase in expenditure are summarised below.

Description	Variances to net expenditure between 2014/15 and 2015/16 £
CTBEN – Localised Council Tax Support Administration Administration Grant income from the DCLG and DWP is reduced.	13,150
HGBEN – Housing Benefits Administration Administration Grant income from the DCLG and DWP is reduced.	13,150

Description	Variances to net expenditure between 2014/15 and 2015/16 £
CLCEM – Clitheroe Cemetery Reduced income budgeted for the year on interments, exclusive burial rights, headstone foundations, plaques and maintenance of graves, based on reduced income levels in recent years.	5,030
DOGWD – Dog Warden and Pest Control The purchase of a new dog warden van in 2014/15 has resulted in increased depreciation being charged to this cost centre over the next five years, starting in 2015/16.	2,200
VARIOUS Net reduction in recharges for the committee overall, following a re-assessment of costs to date and time allocations in all support services areas.	-13,060
VARIOUS Net impact of the 2% inflation increase across income and expenditure budgets in all service areas.	-5,655
HGBEN – Housing Benefits Administration Savings from no longer needing to use the Civica IT fraud module from 1 April 2015.	-5,830
ENVHT – Environmental Health Budgeted increase in income from Environmental Protection Registration fees, based on predictions of newly liable commercial sites, and private water sampling income, based on increased levels of sampling for 2015/16 onwards to avoid future sampling backlogs.	-6,950

- 5.4 In addition to the above variances, a re-assessment of the Benefits section's administration costs identified that these costs relate equally to the processing of both Local Council Tax Support cases and Housing Benefits cases. The 2014/15 original estimate included these administration costs in the Housing Benefits Administration cost centre only. The 2015/16 original estimate now splits these costs 50/50 between the Localised Council Tax Support Administration and Housing Benefits Administration cost centres. This increases the Localised Council Tax Support Administration net expenditure by £67,840 but reduces the Housing Benefits Administration net expenditure by £67,840. There is a nil impact on the committee's net expenditure total overall.
- 5.5 This committee's subscriptions estimates for 2015/16 are shown in Annex 1.

6 RISK ASSESSMENT

- 6.1 The approval of this report may have the following implications
 - Resources approval of the original estimate for 2015/16 of £833,880 would see an increase in net expenditure of £1,270 compared with the original estimate for 2014/15 of £832,610 after allowing for transfers to and from earmarked reserves.
 - Technical, Environmental and Legal none identified.
 - Political none identified.
 - Reputation sound financial planning safeguards the reputation of the Council.

• Equality and Diversity – Equality and diversity issues are considered in the provision of all Council services.

7 FEES AND CHARGES

- 7.1 Fees and charges for this Committee were agreed in October 2014, and have been increased by 2%. Detailed rates will be contained in the Council's fees and charges book and the new rates will be applicable from 1 April 2015.
- 8 RECOMMENDED THAT COMMITTEE
- 8.1 Agree the revenue budget for 2015/16 and submit this to the Special Policy and Finance Committee, subject to any further consideration by the Budget Working Group.

SENIOR ACCOUNTANT

DIRECTOR OF RESOURCES

HH1-15/AJ/AC 8 January 2015

BACKGROUND PAPERS: None

For further information please ask for Andrew Cook.

ANNEX 1

Health and Housing Committee – Subscriptions

Cost Centre	Body	Budgeted Subscription £	Benefits and Outcomes	Since
ENVGR Environmental Grants	EMAQ+ EMAQ+ provides professional development training and technical guidance to assist Environmental Protection Officers build the knowledge and understanding they need to implement the functions required of a local authority.	£740	The subscription provides essential training and competency for officers dealing with air quality. Included within the subscription is 3 seminar places and access to technical reference materials. It is viewed as best practice to subscribe, and essential to this authority due to the skill set of officers.	2000/2001
ENVHT Environmental Health	Environmental Health Lancashire (EHL) A network of Chief Environmental Health Officers from all Lancashire local authorities.	£250	The subscription funds best practice for officers to meet their CPD requirements. The cost of external training is very expensive; however membership of this body allows economies of scale to be obtained leading to more cost effective training. Some training days are included within the membership fee.	2002/2003
ENVHT Environmental Health	EHC Net Chartered Institute of Environmental Health (CIEH) Environmental Health Network	£490	Membership is compulsory amongst all local authorities within the UK. It enables communication with other environmental health officer and allows members to obtain advice/communicate information.	1999/2000