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# RIBBLE VALLEY BOROUGH COUNCIL REPORT TO PLANNING AND DEVELOPMENT COMMITTEE

Agenda Item No

meeting date: THURSDAY, 12 MARCH 2015 title: PLANNING APPLICATIONS

submitted by: DIRECTOR OF COMMUNITY SERVICES

#### PLANNING APPLICATIONS UNDER THE TOWN AND COUNTRY PLANNING ACT 1990:

APPLICATION NO: 3/2015/0010/P (GRID REF: SD 370556 434580)
OUTLINE APPLICATION FOR 18 RESIDENTIAL DWELLINGS, INCLUDING 5 AFFORDABLE
HOMES AND ASSOCIATED ACCESS, LANDSCAPING AND OTHER NECESSARY WORKS
ON LAND OFF LONGSIGHT ROAD, LANGHO

PARISH COUNCIL:

Billington and Langho Parish Council strongly object to this application because the proposed development is contrary to Policies G1, G5, ENV 6 and H2 of the Ribble Valley District Wide Plan.

### 1. Policy G1 - Concerns re access to the site

The A59 is a major East-West traffic link and is classed as a Road of Regional Significance in LCCs Functional Road Hierarchy. In the Functional Road Hierarchy, roads and paths are categorised in terms of function and actual use. The safe, effective and efficient movement of motor vehicles is balanced against the needs of other transport and non-transport users. The hierarchy is seen as the foundation of a coherent, consistent and auditable approach to managing the road network. The hierarchy recommends that development should be limited on these roads. There is no highway justification to permit the proposed development.

This development should be refused in the interests of road safety, good highway design and the free flow of traffic along this road of regional significance for the following reasons:

- The proposed development will lead to an increase in turning traffic along the A59 which will increase the risk of further accidents and adversely affect the free flow of traffic.
- A previous application opposite the proposed development was refused due to these reasons.
- The egress from the proposed development onto the A59 will mirror the adjacent Northcote Road junction (no right turn across the traffic flow), This forces all traffic heading to the main village of Langho and beyond in a southerly direction (Blackburn, Manchester) and easterly direction

(East Lancashire and all points east of this development) will be forced to use Whitehalgh Lane or Chapel Lane as the next element of their route. Both these roads are effectively single track in places and contain several sharp and blind bends. The junction of the A59 and Whitehalgh Lane/Chapel Lane is a dangerous high-speed junction with some limited sight lines.

- Accident hot spots around the Petre roundabout, Northcote Road junction with the A59 and Whitehalgh Lane junction with the A59.
- Northcote Road was blocked off adjacent to this proposal to keep the number of junctions onto the A59 down and reduce conflict.
- Traffic turning right out of Northcote Road from Brockhall even though it is left turn only.
- Compound effect of extra traffic from the developments at Clitheroe, Whalley and Barrow, and, as previously mentioned, Carr Hall (300+ vehicles).
- Flooding at the bottom of Northcote Road over recent years which could be made worse due to the increased volume of rainwater being directed into the stream on the East boundary of the proposal.
- The Junction at the bottom of Whitehalgh Lane is extremely dangerous with poor sight lines and severe risk taking a daily occurrence and increasing the traffic flow would simply endanger lives.

In February 2014 Lancashire County Council published the East Lancashire Highways and Transport Masterplan (this lasts up to 2023 with a vision until 2026) and in the document it states that:

- The A59 is described as the 'Ribble Valley Growth Corridor'. The A59 is also classed as one of the two principal east – west road links and a main artery, with the car being the dominant choice of travel. Keeping this key corridor functioning well is vital to East Lancashire's aspirations.
- There are between 15001 and 30000 (data from 2011 so it has now increased) car trips daily between Langho and Clitheroe on the A59.
- There is no severe congestion on the A59 due to not allowing developments off it.

 Public health profiles that the Ribble Valley has significantly worse than the national average for road injuries and deaths. An increase on traffic would have adverse impacts on both road safety and air quality.

Policy G1 states - all development proposals will be expected to provide a high standard of building design and landscape quality. Development which does so will be permitted, unless it adversely affects the amenities of the surrounding area. In determining planning applications the following criteria will be applied:

- (a) Development should be sympathetic to existing and proposed land uses in terms of its size, intensity and nature.
- (b) The likely scale and type of traffic generation will be assessed in relationship to the highway infrastructure and the proposed and existing public transport network. This will include safety, operational efficiency, amenity and environmental considerations.
- (d) A safe access should be provided which is suitable to accommodate the scale and type of traffic likely to be generated.
- (e) The density, layout and relationship between buildings is of major importance. Particular emphasis will be placed on visual appearance and the relationship to surroundings as well as the effects of development on existing amenities.

#### 2. Policy G5

States that outside the main settlement boundaries and the village boundaries planning consent will only be granted for small-scale developments which are:

- essential to the local economy or the social wellbeing of the area; or
- ii) needed for the purposes of agriculture or forestry; or
- iii) sites developed for local needs housing (subject to Policy H20 of this plan); or
- iv) small scale tourism developments and small scale recreational developments appropriate to a rural area subject to Policy RTI; or
- v) other small-scale uses appropriate to a rural area which conform to the policies of this plan.

3.2.18 This policy recognises the need to protect the countryside from inappropriate development. In doing so, it must be accepted that the countryside is a working area and a source of many Ribble Valley residents' livelihoods. As such it is subject to change and to development pressures. If properly managed, these can be accommodated without harming the basic character of the area. This application fails to meet these criteria.

Langho has been identified as contributing 18 units (3 of which have been fulfilled) to the housing stock between 2008 and 2028. Those 18 units have been assigned to a specific settlement area as defined in the Districtwide Local Plan. As this proposal is outside of the boundary of the settlement defined, and in open countryside, the 18 units identified for the village should not count. The proposal is in the area categorised as other settlements outside of the 32 tier 1 and 2 settlements, and the residual number of units for this category is zero. As such this proposal is in direct conflict with the core strategy.

This number was identified as necessary for the village over the life of the core strategy and as such should not be allocated all to one development with one type of house, as this does not give a good housing mix.

The housing density is also far too low and out of keeping with that of the village, and makes this an inefficient use of land.

Langho has been described in the Core Strategy as a tier 1 village. This is questionable with it only having a satellite doctor's surgery, and one village store to supply not just the village but the surrounding areas of Wilpshire, The Rydings & The Dales, Brockhall, Dinckley and York Village. There are only eight businesses in the settlement area as identified in the SHMA update in 2013 yet it scored in line with there being ten or more and no direct public transport to Longridge.

#### 3. Policy ENV 6

The land is described as lowland fringe farmland. Positive landscape elements in the lowland fringe farmland are:

- the unspoilt settlements and their characteristics vernacular with only limited new development, well related to existing buildings;
- the open spaces in villages;
- absence of urbanisation;

- strong field pattern and well managed hedgerows, walls and fences;
- trees, woodlands, hedgerows and hedgerow trees, particularly semi natural vegetation and trees native to the area;
- open land which allows views of open water, rivers, becks and waterfalls;
- herds of dairy cattle;

Existing or potential landscape detractors include:

- intrusive, inappropriate and insensitive siting and design of new development;
- telegraph and electricity poles and overhead wires;
- road improvements including widening and straightening.

The Borough Council will safeguard the best and most versatile agricultural land (as classified by the Ministry of Agriculture) unless it can be shown that the need for development overrides agricultural considerations. Any agricultural land taken should be the minimum required to meet essential needs:

#### 4. Policy H2

Dwellings in the open countryside – Outside the settlement boundaries residential development will be limited to:

- Development essential for the purposes of agricultural or forestry or other uses wholly appropriate to the rural area.
- Residential development specifically intended to meet a proven local need.
- The protection of attractive open countryside is an important element of both national and county planning policy – to achieve this development in the countryside must be strictly controlled.

# The proposed development does not meet the criteria within Policy H2.

In addition to the contravention of these policies the Parish Council objects because:

 The proposed development is an over development of the area and is further erosion of land around a village. The railway line has traditionally been the natural boundary of the village and this development will cause an unnecessary spread leading to a ribbon development. It will have a detrimental impact upon residential amenities and the visual impact will also be detrimental. This includes the impact on the character of the area, the effect on the local infrastructure, density and over development. The proposed development is outside the identified boundary of the village, this being the railway line. This will result in the proposed development becoming an enclave with very limited access under the railway subway and no social cohesion between the proposal and the existing community (contrary to NPPF objectives).

- The effect on public services such as drainage and water supply. There is local knowledge of limited sewer capacity and the sewers have overflowed in the past.
- The development is also contrary to Key Statement DS1 and policies' DMG2 and DMH3 of the Ribble Valley Core Strategy Proposed Main Modifications (May 2014) in that the approval would lead to the creation of new dwellings in the open countryside without sufficient justification which would cause harm to the development strategy for the borough as set out in the emerging core strategy leading to unsustainable development.
- The applicant repeatedly mentions 'identified need' for five bedroomed houses in the proposal. This need was not reported on in the Ribble Valley Housing need survey carried out for the parish of Billington and Langho back in 2011. The only need identified was for affordable houses, which has been satisfied by the development at Petre Wood (2010 and extended 2014). If there was a secondary need in the parish then it was for accommodation for the elderly residents, and this too has been satisfied by the application on Elker Lane at Billington (passed November 2014). Finally, on identified need, why have the applicants not carried out a survey of the village to substantiate their claim?
- Policy DMH1 sets out the various groups that can access local affordable housing and refers to the Addressing Housing Need statement. This development would not be acceptable as potential affordable accommodation.
- Policy DMH3 of the Ribble Valley Core Strategy (Regulation 22 Submission Draft) which is relevant to dwellings in the open countryside and are consistent with the National Planning Policy Framework (Framework) in that it seeks to promote sustainable development by

avoiding isolated new homes in the countryside (paragraph 55).

- The applicants claim that this proposal will 'round off the village'. This is contrary to the definition of rounding off given and used by RVBC which is 'development that is essentially part of rather than an extension to the built up part of the settlement. It can be defined as the development of land within the settlement boundary (which is not covered by any protected designation) where at least two thirds of the perimeter is already built up with consolidated development.' (Taken from a report to the planning committee 18<sup>th</sup> Sept 2014).
- The proposed development would set a precedent for the acceptance of other unjustified proposals which would have an adverse impact on the implementation of the emerging planning policies of the Council contrary to the interests of the proper planning of the area in accordance with core principles and policies of the National Planning Policy Framework.

There are also concerns regarding the lack of employment opportunities, and amenities in particular doctors and dentists.

LCC (COUNTY SURVEYOR):

The County Surveyor comments that this current proposal is a significant reduction in numbers from the previous application (3/2014/0687) and in this respect he is satisfied that the access arrangements are sufficient to accommodate the modest access and egress requirements anticipated for this development (11 & 12 two way movements in the am/pm peaks respectively). The pedestrian/cycle links along Longsight Road are retained as part of the proposals and as a result he raises no objection to the proposal but requests that a S106 contribution is sought from the developer to enhance the pedestrian access under the railway station and general improvements to the facilities at the station. Based on the accessibility score for the development (a score of 23, medium accessibility) the development of 18 No. 4 bed residential dwellings would attract a contribution of £39,600.

The County Surveyor therefore has no objections to the application subject to the imposition of a number of conditions and advisory notes.

LCC (PLANNING CONTRIBUTIONS):

The application has been assessed by the County Council Education Team and has not resulted in a request for a planning contribution. There may, however, be a request for a contribution from the LCC Highways and Sustainable Transport Teams in relation to the proposal. (This is covered in the response from the County Surveyor referred to above.)

LCC (LEAD LOCAL FLOOD AUTHORITY):

Has no objections to the proposed development subject to a number of conditions and advisory notes.

LCC (ARCHAEOLOGY):

Have not commented in relation to this current application but, in respect of previous application 3/2014/0687/P they confirmed that, having checked their records, there were no significant archaeological implications.

**ENVIRONMENT AGENCY:** 

The Environment Agency has no objections to the proposed development subject to the imposition of conditions relating to the following:

- 1. Full compliance with the Flood Risk Assessment and Drainage Strategy dated December 2014 that was submitted with the application.
- 2. The submission for approval and subsequent implementation of a surface water drainage scheme for the site based on sustainable drainage principles and an assessment of the hydrological and hydrogeological context of the development.

**UNITED UTILITIES:** 

United utilities draw attention to a number of matters in order to facilitate sustainable development within the region, as follows.

In accordance with NPPF and the Building Regulations, the site should be drained on a separate system with foul drainage to the public sewer and surface water draining in the most sustainable way. Building Regulation H3 clearly outlines the hierarchy to be investigated by the developer when considering a surface water drainage strategy. The developer is asked to consider the drainage options in the following order of priority:

- a) An adequate soakaway or some adequate infiltration system or, where that is not reasonably practicable –
- b) a watercourse or, where that is not reasonably practicable –
- c) a sewer.

To reduce the volume of surface water draining from the site, United Utilities would promote the use of permeable paving on all driveways and other hard standing areas including footpaths and parking areas.

Overall, United Utilities would have no objection to the proposed development subject to appropriate conditions and advisory notes being included on any planning permission.

#### **NETWORK RAIL:**

Have commented that they objected to the previous application 3/2014/0687/P for 132 dwellings on the grounds of its impact on the Langho level crossing. In relation to this current application, however, Network Rail comments that, as the development is half a mile from the level crossing and as the development has reduced in numbers, they have **no objection** on the grounds of the level crossing. They would, however, wish to be informed of any further development in this area because several developments over time could have a cumulative impact upon the level crossing risk as a result of the potential for increase in the type and volume of users.

Network Rail also make a number of advisory comments in relation to matters such as surface water possibly draining onto their land, and safety/operational matters in view of the proximity of the development site to the railway line and Langho Station.

# LANCASHIRE CONSTABULARY:

The Architectural Liaison Officer has commented that the submitted layout suggests that a good level of natural surveillance would be obtained due to the differing orientation of the dwellings and that this would deter casual intruders looking for opportunistic crimes as they would be more likely to stand out.

In order, however, to further reduce the risk of crime and antisocial behaviour, the Architectural Liaison Officer also makes a number of recommendations that should be incorporated into the design and layout.

These are all suggestions that would be addressed at reserved matters stage in the event that outline permission is granted.

# ADDITIONAL REPRESENTATIONS:

A document entitled "Summary of Objections" (to this application) has been submitted by the Langho Residents Community Group. The document refers to, and includes copies of a number of the individual letters of objection submitted by local residents and the Parish Council; and it includes photographic evidence to amplify and explain many of the points of objection, that relate to the subjects of the previous application; local consultation; the Core Strategy; traffic and safety in relation to the A59 and local country lanes; loss of local environment; lack of local amenities; transport; access to the existing village; drainage; ecological damage; local business; disruption; and a number of general concerns.

A total of 166 letters from 129 households have been received. The Document and the letters are on the file and are available for inspection by Members, but a summary of the objections that they contain is as follows:

#### 1. Policy Considerations:

- The site is outside the defined settlement boundary of Langho as shown in the Local Development Plan and is in the open countryside.
- The proposal is contrary to the adopted Core Strategy and the Districtwide Local Plan as it is in an area classified as 'non-defined settlements/areas'.
- A housing need analysis carried out by the Council in 2011 did not identify any need for five bedroom dwellings in Billington and Langho. The applicant claims that by developing this field they would be rounding off the village. This is contrary to the description of rounding off used by the Council as there is at not at least two thirds of the boundary with consolidated development.
- The proposal would redefine the settlement boundary of the village which would set a dangerous precedent for any future proposals on the two adjoining fields over which the applicant has control.
- Following the adoption of the Core Strategy there should be no need to object to further developments within Langho and Billington as the required number of houses has already been met or exceeded.
- The three reasons for refusal of the previous application on this site for 132 houses are as valid for this proposal with some alterations due to the fact that the Core Strategy is now adopted.
- In relation to NPPF, the proposal does not satisfy the economic role as it provides no jobs in the long term; does not satisfy the social role as the proposal would be an enclave to the village outside the natural boundary of the railway line; and would not satisfy the environmental role as the development would be on green fields that are abundant with the wildlife.

#### 2. Highway Safety and Traffic Generation Considerations:

- The recently approved change of use of Carr Hall together with this proposed development will impose a heavier burden on traffic on the existing limited road network in Langho. There are a number of narrow single track roads such as Whitehalgh Lane, Whinney Lane and Snodworth Road that already present significant difficulties to vehicles, pedestrians, cyclists and horse riders.
- The majority of journeys would be made by car which would impose a heavier burden of traffic on the narrow country lanes.

- The increased traffic on the A59 and the fact that people would be encouraged to make right hand turns from the estate across the fast flowing primary route will be a major road safety issue. In recent years, proposed developments have been refused planning permission solely on the grounds of their proximity to and their effects upon the A59.
- The transport documents submitted with this current application refer back to those carried out for the previous application in 2014. As such, all traffic surveys are now a year out of date and do not reflect the current state of the traffic on the roads around the village and recent permissions given, in particular the change of use of Carr Hall, the elderly accommodation and crèche at Elker Lane, Billington and all other proposals granted permission in the vicinity.

#### 3. Infrastructure Considerations:

- The proposal would put further pressure on the already over stretched facilities of schools, doctors, dentists etc.
- There is only one village store in Langho that serves not just the population of the village but also the surrounding developments. This puts a massive strain on the highway network accessing it, especially at the accident blackspots of the double roundabouts at the junction of Whitehalgh Lane, York Lane and the A666 Whalley Road.

#### 4. Environmental Considerations:

• The development would result in the loss of green fields which are a habitat to many animals, insects and plants. The endangered bee orchid has been sighted at the back of the station, before the landowner puts on horses to graze rather than managing the land effectively. The field is used by lots of migrating birds such as Curlew, Oyster catchers and Snipe and should therefore be protected from development. Bats also frequent the area especially around the stream on the eastern boundary of the site and badgers have been seen adjacent to Northcote Road adjoining the eastern boundary of the site.

 The site is classed as grade 3 agricultural land. It should be taken into account that the land has not been farmed satisfactorily in recent years and this will have had a detrimental effect on the grading. This would set a precedent whereby landowners could let good or better quality land deteriorate so that it gets a lower classification and can thus be used for development.

#### 5. Other Considerations:

- Lack of employment opportunities the development would bring no additional long term employment opportunities to the village and may well put an additional burden on job seekers finding work in the locality due to the increase in population.
- Flooding there are natural springs on the site which emerge and drain towards the fields to the north of the railway station. This water needs to go somewhere and flooding has occurred both on Whitehalgh Lane and Northcote Road. application site also often floods under heavy rainfall with streams appearing to take the flood water away. The developers own survey has highlighted the problem of groundwater flooding and this could lead to flooding of both existing properties and the proposed properties. The foul sewers on Whitehalgh Land and Moorland Road often surcharge leaving toilet tissue and raw sewage on the carriageway. This raises concerns about the utility systems being able to cope with the existing demands placed upon them, let alone the output from any further development.
- The ecology survey the ecology report is inadequate as it has been written without the surveyor gaining permission to access the stream on the eastern boundary although it bounds the site and is within the 30m buffer zone. The data regarding the absence of bats is questionable as they are abundant in the trees surrounding the stream on the eastern boundary which again was not assessed properly. After a survey should be carried out to gain accurate data throughout the proposed site and the 30m buffer zone, in particular the stream at the eastern boundary.
- Density the housing density proposed is not appropriate for the area or an efficient use of land and has been proposed possibly under the misapprehension that it complies with the Core Strategy in numerical terms but it is, in fact, outside of the settlement boundary.
- Isolated development the barrier created by the

railway line will mean that the new residents from the proposed development will find themselves in a separate enclave which will be a natural deterrent to integrating into and becoming active members of the village community.

Identification of need – it would appear that the applicants have engaged a single estate agent to produce the supporting information on their behalf and that this has been uses to support this application. From a lay point of view it would appear that starter homes or downsizing pensioners flats/bungalows may well be needed across Ribble Valley as a whole and that developments of this type would release larger dwellings for younger generations with growing families.

#### **Proposal**

The application is in outline with all matters except access reserved for consideration at reserved matters application stage.

As originally submitted, outline permission was sought for the erection of 18 relatively large open market detached houses within large curtilages. There is, however, an identified need in Langho for the provision of 'affordable homes'. The application has therefore been amended such that outline permission is now sought for the following:

- 13 large open market detached dwellings with 4+ bedrooms;
- 5 affordable homes comprising:
  - o 3 x 3 bedroom bungalows (shared ownership);
  - o 1 x 3 bed dwelling (rented); and
  - 1 x 2 bed dwelling (rented).

An amended illustrative master plan has been submitted which shows the general layout of the development and the position of the single point of vehicular access. The proposed vehicular access is onto the A59 relatively close to the eastern boundary of the site. The access takes the form of a priority control right-turn lane junction from the A59/Longsight Road into the site. Whilst the access is indicated on the illustrative master plan, detailed drawings for the access arrangement are provided in the supporting Transport Assessment.

The internal layout of the site as shown on the amended illustrative master plan shows a main 'spine' road with a cul-de-sac leading off its western side. 8 of the proposed open market dwellings would be located on the eastern side of the main spine road with the other 5 market dwellings located around the southern leg of the cul-de-sac. The 5 'affordable' dwellings would be located on the western side of the northern leg of the cul-de-sac.

A footpath within a relatively large public open space area is shown to run from the northern end of the site close to the A59 through to the subway under the railway line that adjoins the southern boundary of the site.

#### **Site Location**

The site comprises 5.3 hectares of agricultural land within an area designated as open countryside in the Local Plan. The southern boundary of the land is adjoined by a railway line immediately to the south of which is the settlement of Langho. There is a pedestrian underpass beneath the railway line at the south western corner of the site linking the site to the main centre of Langho to the south. There is a public footpath running in a north westerly direction through the adjacent field.

The northern boundary of the site is adjoined by Longsight Road (A59) and a residential property known as 'Langholme', with its associated gardens and woodland. To the west, the site is adjoined by other agricultural land; and the eastern boundary comprises a row of trees, a brook and the rear gardens of several residential properties fronting Northcote Road.

The submitted site location plan shows (outlined in blue) a larger parcel of greenfield land extending from the western site boundary up to the boundary with Whitehalgh Lane that is also within the applicant's ownership.

#### **Relevant History**

3/2014/0322/P — Screening opinion application under the Town and Country Planning (Environmental Impact Assessment) Regulations 2011 relating to residential development on this 5.3 hectare application site. The Local Planning Authority adopted the screening opinion that the proposal was not EIA development.

3/2014/0687/P – Outline application for up to 132 residential dwellings and associated access, landscaping and other necessary works. Refused.

#### **Relevant Policies**

Ribble Valley Core Strategy (Adopted Version)

Key Statement DS1 – Development Strategy.

Key Statement DS2 – Presumption in Favour of Sustainable Development.

Key Statement EN2 – Landscape.

Key Statement EN3 – Sustainable Development and Climate Change.

Key Statement EN4 – Biodiversity and Geodiversity.

Key Statement H1 – Housing Provision.

Key Statement H2 – Housing Balance.

Key Statement H3 – Affordable Housing.

Policy DMG1 – General Considerations.

Policy DMG2 – Strategic Considerations.

Policy DMG3 - Transport and Mobility.

Policy DME1 – Protecting Trees and Woodland.

Policy DME2 - Landscape and Townscape Protection.

Policy DME3 – Site and Species Protection and Conservation.

Policy DMH3 – Dwellings in the Open Countryside and AONB.

National Planning Policy Framework (NPPF).

National Planning Policy Guidance (NPPG).

### **Environmental, AONB, Human Rights and Other Issues**

The matters for consideration in the determination of this application relate to the principle of the development; highway safety/traffic issues; infrastructure provision; ecology/tree considerations; effects upon the character, appearance and landscape of the countryside area; effects upon residential amenity; affordable housing provision; and public open space and recreational facilities.

For ease of reference these are broken down into appropriate sub-headings for discussion.

#### Principle of Development

In considering the acceptability or otherwise of this development in principle, it is considered appropriate to refer to the previous application 3/2014/0687/P that sought outline permission for a development of up to 132 houses on the same 5.3 hectare site as this current application.

That previous application was considered by Planning and Development Committee on 13 November 2014 (ie before the adoption of the Core Strategy). The report therefore referred to the relevant saved policies of the Districtwide Local Plan, the relevant policies of the Core Strategy Submission Version as proposed to be modified and NPPF. It was stated in that previous report that in the Core Strategy as proposed to be modified, Langho was identified as one of the nine Tier 1 settlements and that, at that time, it had a residual requirement of 18 units. Whilst Langho in general, and this site in particular, were seen as sustainable locations for development, it was considered that a development of up to 132 units (over 7 times the residual requirement for Langho) was unacceptable as it conflicted with the Development Strategy as defined in Key Statement DS1 and the strategic considerations of the Strategy as defined in Policy DMG2. The officer therefore recommended the application be refused for the following two reasons:

- 1. The proposal is considered to be contrary to Policies G5 and H2 of the Ribble Valley Districtwide Local Plan and Key Statement DS1 and Policies DMG2 and DMH3 of the Ribble Valley Core Strategy Submission Version as proposed to be modified in that a permission would lead to the creation of new dwellings in the open countryside outside the boundaries of a Tier 1 settlement considerably in excess of the identified residual number of dwellings for that settlement. The proposal is therefore without sufficient justification and would cause harm to the development strategy for the borough as set out in the emerging Core Strategy leading to unsustainable development.
- The proposed development would create a harmful precedent for the acceptance of other similar unjustified proposals which would have an adverse impact on the implementation of the emerging planning policies of the Council contrary to the interests of the proper planning of the area in accordance with the core principles and policies of NPPF.

Committee agreed with the recommendation and requested the addition of a third reason for refusal as follows:

3. The proposed development by virtue of its scale, size and location would result in an unacceptable visual intrusion into the local landscape and would have a significant adverse effect on the character, appearance and visual amenities of the area. As such, the proposal is contrary to Policies G1, G5, ENV3 and ENV13 of the Districtwide Local Plan and Policies

DMG1, DME2 and Key Statement DS2 of the emerging Ribble Valley Core Strategy Submission Version as proposed to be modified.

The application was therefore refused by a Decision Notice dated 14 November 2014 for the three reasons stated above.

Since the refusal of the previous application, the Core Strategy has been adopted on 16 December 2014. Prior to that, at its meeting on 18<sup>th</sup> September 2014, Planning and Development Committee had resolved to continue to use settlement boundaries within the Districtwide Local Plan where appropriate for Development Management purposes. This application site is outside, but immediately adjacent to the existing settlement boundary of Langho.

Key Statement DS1: Development Strategy states that, "the majority of new housing development will be concentrated within an identified strategic site located to the south of Clitheroe towards the A59; and the principal settlements of Clitheroe, Longridge and Whalley...In addition to the identified strategic site at Standen and the borough's principal settlements, development will be focused towards the tier 1 villages, which are the more sustainable of the 32 defined settlements".

Due to the proximity of this site to the Settlement Boundary of Langho (a Tier 1 Settlement), the residual housing requirement for this village must be considered when assessing the application. As stated in Key Statement DS1 and table 4.11 of the adopted Core Strategy, the residual number of houses at Langho was 18. As stated in the latest published figures, as at 31 December 2014, the residual number for Langho is now 17.

Policy DMG2 (Strategic considerations) states that development should be in accordance with the Core Strategy Development Strategy and should support the spatial vision. It stipulates that development proposals in the principal settlements of Clitheroe, Longridge and Whalley and the tier 1 villages should consolidate, expand or round off development so that it is closely related to the main built up areas, ensuring this is appropriate to the scale of, and in keeping with, the existing settlement. As the proposed 18 units are adjacent to the Settlement Boundary of Langho, and represent just one more unit than the current residual requirement for Langho, it is considered that the proposal complies with adopted Policy DMG2.

National Planning Policy Framework (NPPF) para. 49 states that "Housing applications should be considered in the context of the presumption in favour of sustainable development." This reiterates the Framework's general presumption in favour of sustainable development set out at para. 14 and included in Key Statement DS2 of the Core Strategy.

Paragraph 55 of the NPPF states that to promote sustainable development in rural areas, housing should be located where it will enhance or maintain the vitality of rural communities. As previously indicated, this is not an isolated site but it is close to a variety of services within the Tier 1 Settlement of Langho and is therefore considered to be a sustainable location in principle for development.

In relation to five year supply, the Council's latest published position as at 31 December is that there is a 5.54 year supply.

In conclusion, it was considered that, even in relation to the previous application for up to 132 dwellings, the site represented a sustainable location for residential development. It was, however, considered that a development of that scale would have seriously undermined the (at

that time) emerging Development Strategy; would, if approved, have set an unwanted precedent, potentially causing more harm to the Development Strategy and (as stated in the third reason for refusal) would have resulted in an unacceptable visual intrusion in the local landscape.

This current application has sought to address the first two reasons for refusal of the previous application by proposing a much reduced number of dwellings that complies with the now adopted Development Strategy. It is considered that the application has succeeded in that objective, such that the development is acceptable in principle.

The effects of the proposal on the local landscape, and other detailed considerations to be made in respect of the application will be discussed in subsequent sections of this report.

#### Highway Safety/Traffic Issues

Highway safety and traffic issues form a part of many of the letters of objection to this application. Mention is made that, since the refusal of the previous application, conditions on the local highway network have changed through a number of planning permissions, including permission 3/2014/1044 for the change of use of Carr Hall from garden centre to B1 Office Use (for up to 300 employees) including the retention of the existing B8 Storage Use.

In relation to the previous application for a much larger number of dwellings, the County Highway Authority was involved with the developers and their highways consultant even before the application was submitted. The traffic generation figures used in the Transport Assessment submitted with that application had been agreed in the pre-application scoping study and were considered to be acceptable by the County Highway Authority. The principle of vehicle access on to the A59 was also considered to be acceptable by the Highway Authority in relation to the previous application. Overall, subject to conditions and financial contributions towards highway improvements, the County Highway Authority had no objections to the previously proposed much larger development. That application was therefore not refused for any reasons relating to highway safety or traffic generation issues.

The detailed comments of LCC Highways on this current application have been stated earlier in this report. No objections are expressed to the proposal subject to a S106 financial contribution and the imposition on any Approval Notice of a number of Conditions and Advisory Notes.

I concur with the opinion that this current application for 18 dwellings is acceptable in relation to highway safety and traffic generation considerations. Also, I would comment that, in my opinion, any reason for refusal on this ground could not be sustained, when the previous application for up to 132 dwellings was not refused for such a reason.

## Infrastructure Provision

In relation to the previous application for up to 132 dwellings, concerns were raised by persons objecting to the application about the ability of local schools to cope with the additional demands generated by this development. Following an assessment at that time, however, the County Council confirmed that that larger proposed development would not contribute to a shortfall in either primary or secondary school places such that (in the event that that application had been approved) no developer financial contribution would have been sought towards the provision of school places.

Subject to appropriate conditions, both the Environment Agency and United Utilities did not express any objections to that previous application. It was stated in the previous report that doctors and dentists tend to be demand led and in this pleasant location, this should not be problematic. Overall, for these reasons, there did not appear to be any issues relating to infrastructure provision in relation to the previous larger proposed development. That application was therefore not refused for any reason relating to this particular consideration.

Following a recent assessment, the County Council has confirmed that this current proposed development would not contribute to a shortfall in either primary or secondary school places such that (in the event that that the application is to be approved) no developer financial contribution would be sought towards the provision of school places.

Overall, I can see no legitimate reason for refusal of the application relating to effects on local infrastructure. Also, in my opinion, such a reason could not be sustained when no such reason was relatively recently given in relation to the previous proposal for up to 132 dwellings.

## **Ecology/Tree Considerations**

The Council's Countryside Officers were involved in pre-application discussions prior to the submission of the previous application 3/2014/0687/P. In accordance with advice given by the Countryside Officers, a preliminary Ecological Appraisal and Bat Survey Report was submitted with that previous application. This confirmed that the site is not within any protected ecological designation and that it was not considered that the previously proposed larger development would result in any adverse impacts on statutory or non-statutory natural designations. As part of the Ecological Appraisal, local trees were examined for bat roost potential in order to identify and evaluate the site's ecological value, identifying any protected habitats, assess the general potential roost site to support protected species, highlight any potential ecological constraints and advise on any further ecological survey, mitigation or licensing requirements.

The results of the Assessment were that the variety of habitat types at the site mean that it has a low to medium ecological value. The improved grass and field has limited biodiversity and has been damaged by grazing livestock. The woodland beyond the north west boundary of the site and northern hedgerows do offer a higher value in both the Flora and Fauna they support. The stream valleys and drainage ditches to the eastern and western boundaries support elements of badly degraded but formally diverse habitats. It was recommended in the report that the mix of habitat types should be retained and enhanced where possible in line with planning guidance and this was shown in the proposed master plan for the previous application through the retention of the woodland, the majority of the northern hedgerows and watercourses which are to be enhanced as part of the SUDs proposals for this site. The assessment concluded in relation to Great Crested Newts that there are no waterbodies within the survey area and desktop surveys and no record of this species within 1km of the site, and therefore no further survey licensing or mitigation was considered by the applicants at the previous application stage to be necessary. It was also stated that no bats had been found within the site but two trees were confirmed as having potential to support roosting bats and further surveys were commissioned. If any bats were found to be roosting whilst the site was being developed, then appropriate mitigation measures would need to be put in place.

The assessment found no evidence of otter, badger, water vole or reptiles and the opinion was expressed that the site does not offer potential habitat for breeding birds within the areas of scrub, hedgerows and trees. To prevent the damage or destruction of active bird nests, tree felling and vegetation clearance between the months of March and September would be

avoided. Nest boxes targeting red-list species would be provided in trees and buildings to provide additional nesting sites.

The Council's Countryside Officers studied the ecology document submitted with the application and concurred with its findings and recommendations. The Countryside Officer therefore did not have any objections to the previous proposal with regards to ecology considerations. If permission had been granted in respect of that previous application, then, through the imposition of appropriate conditions, the development could result in a net gain in biodiversity through the enhancement of the site for bird and bat species and through the use of native plant species in the landscaping scheme.

A Tree Survey Report was also submitted with the previous application. This included a detailed assessment of trees and hedgerows affecting the site. The majority of the trees are either on or just outside the site boundaries with branches overhanging the site. Only two trees lie within the body of the site, as opposed to the boundary, and the opinion was expressed in the Report that these would provide major consideration with any proposed housing layout. It was stated in the report that all boundary trees, including Green Nook Wood could be accommodated by the creation of a suitable buffer zone for the protection of trees and ecology; and that the presence of the stream to the eastern boundary would significantly restrict root spread from trees growing to the east of the stream.

Three specific arboricultural recommendations were made in the Report as follows:

- 1. An Arboricultural Method Statement and Tree Protection Plan will need to be formulated under condition and agreed with the Local Planning Authority to protect trees and hedgerows that are to be retained.
- 2. There is a veteran Alder in the south west corner of the site that is of conservation value. This should be retained where possible for the benefit of the site ecology. Limited surgery or the use of supporting structures should be considered in this instance.
- 3. Permission should be sought to access private land and further investigate the structural stability of the trees along the eastern boundary. Where there is danger of collapse, agreement should be reached with the relevant landowner to take appropriate actions. Some ground stabilisation may be required where trees are being undermined, to extend the life of the trees and prevent collapse.

In relation to the previous application, the Council's Countryside Officers did not raise any issues in relation to the Tree Report. Therefore, in the event that outline permission had been granted for that development of up 132 houses, the use of appropriate conditions would have ensured that the development would not be detrimental to the trees and hedges within the site and on or close to its boundaries. The previous application, therefore, was not refused for any reasons relating to ecological or arboricultural considerations.

The same documents relating to arboriculture and ecology have been submitted in support of this current application for a much reduced scheme of 18 dwellings.

Having considered the submitted documents within the context of the current application, the Countryside Officer has commented that it is stated within the documents that landscaping will be dealt with as part of reserved matters application. as such, the Countryside Officer has confirmed that he has no objection to the illustrative details included within the outline

application but would like it made clear in any permission that they have been accepted on a 'minimum required' basis.

Therefore, in common with the previous application, subject to the imposition of appropriate conditions, this current proposed development is acceptable in relation to arboricultural and ecological considerations.

Overall, I can therefore see no legitimate reason for refusal of the application relating to these particular considerations. Also, in my opinion, such a reasons could not be sustained when no such reason was relatively recently given in relation to the previous proposal for up to 132 dwellings.

# Effects Upon the Character, Appearance and Landscape of the Countryside Area

The site is not located in any protected landscape areas such as a national park, area of outstanding natural beauty, green belt or any other locally protected area. Nevertheless, in relation to the previous application for up to 132 dwellings, a Landscape and Visual Impact Assessment was submitted with the application. The Assessment confirmed that the loss of the existing field and alterations to the topography would have some impact on the rural landscape character of the area.

However, the opinion was expressed in the Assessment that such impacts would be minimised through the retention of existing landscaping features such as hedgerows, trees and a brook, with additional planting to provide screening and by working with the existing site levels. The previously submitted Assessment also concluded that the proposal would reinforce local townscape character and would also have a beneficial impact on public footpaths and recreation routes.

In terms of visual impact, the Assessment concludes that, whilst some views might suffer adverse impacts at certain time of the year, these impacts would be minimised through the retention of the existing landscape features and additional planting. It also noted that these impacts significantly reduce when the trees are in leaf and would reduce further as the landscape matures.

The Council's Countryside Officer had been involved in the formulation of that previously submitted Landscape and Visual Impact Assessment at pre-application stage. Other than a requirement for a significant tree buffer in the north eastern corner of the site, the Countryside Officer did not express any objections to that previous application in respect of its impacts upon visual amenity. In the report relating to the previous application, the Case Officer concurred with the opinion of the Countryside Officer and concluded that there would be no sustainable reason for refusal of the application relating to its effects upon the visual amenities of the locality. It was not therefore recommended in the report that the application be refused for any reason relating to this particular consideration.

Notwithstanding this, Members considered that, by virtue of its scale, size and location, the previous proposal would result in an unacceptable visual intrusion to the local landscape and would have a significant adverse effect on the character, appearance and visual amenities of the area contrary to the relevant saved policies of the Local Plan and the relevant policies of the emerging Core Strategy. A third reason for refusal in those terms was therefore added by Committee to the two reasons for refusal recommended by the Officers.

This current application is obviously for a considerably reduced number of dwellings, 13 of which would be within large curtilages. A new Landscape Visual Impact Assessment, relating to the presently proposed development, has been submitted with this current application. This concludes that the current proposal would result in the following landscape impacts:

- a negligible impact on landscape character at the national level;
- a minor beneficial impact on landscape character at the regional level;
- a negligible impact on landscape character at the local level;
- a moderate beneficial impact on townscape character;
- a minor adverse impact on designated areas;
- a minor beneficial impact on public footpaths and recreational routes;
- a negligible impact on topography;
- a minor beneficial impact on other site features of value.

It is stated in the LVIA that the proposal has been formulated through a lengthy process involving environmental assessment and consultation. This process, it is stated, has allowed site constraints and opportunities to direct influence the evolution of the master plan and the landscape proposals as a result, mitigation measures form an inherent component of the detailed design of the landscape and surrounding built form.

The principal mitigation measures as stated in the LVIA are summarised as follows:

- 1. The housing around the western edge of the site is more rural in character, utilizing townscape features prevalent within the rural context beyond the railway line, within the wider valley; therefore this change will not be uncharacteristic when considered within the wider rural context.
- Whilst the proposal would bring the hard surfaced area beyond the hedgerow/landscape boundary, in order to enhance the connectivity with the pedestrian underpass/station platform the design could utilize rural surface treatments to help assimilate the proposal into the landscape.
- 3. The retention of a hedgerow boundary to the north, and setting back of properties from the roadside to reflect the existing dwellings along Longsight Road, and providing opportunities for planting and tree planting within front gardens to soften the visual impact of development.
- 4. The proposed dwellings would be designed to a high standard in order to achieve a high quality overall development, thus minimising any potential landscape or visual impacts, the buildings will also be sensitively sites within the defined master plan area with careful consideration of topography and existing landscape features to minimise visual impacts and potential negative impact on landscape character, the layout of the buildings facilitates green linkages through the site, to create visual permeability and create green linkages into the surrounding countryside and woodland.
- 5. Incorporation of existing landscape features, such as the watercourse and existing trees and hedges, will ensure the proposals would be well integrated into the landscape and would also help to minimise landscape and visual impacts.

- 6. Additional planting proposed as part of the master plan, particularly along the eastern and western boundaries would provide further screening and softening of the proposed development and would also contribute to the overall habitat and ecological value of the site.
- 7. The proposals would have the potential to enhance connectivity into the wider footpath and cycle route network.
- 8. Substantial new areas of open space, including a semi-natural play are proposed as part of the master plan which will form new well overlooked publicly accessible facilities available to the wider community.
- 9. The building design, plot layout and the master plan arrangement have all been informed by a careful townscape analysis to reflect high quality and characteristic elements present within the existing settlement of Langho and the wider rural context. This would ensure that the development would fit well within the local landscape and townscape setting.
- 10. Landscape proposals including the naturalisation and wild flower meadow planting around the western edge of the site; new hedgerows and street tree planting, which would visually break up and screen new housing to ensure that it appears embedded in the landscape.

The LVIA has been considered by the Council's Countryside Officer who does not disagree with its findings and conclusions. It is considered that, through the implementation of the mitigation measures outlined above and, as it is a development for a much reduced number of dwellings, the proposed development has satisfactorily addressed the third reason for refusal of the previous application. It is not, therefore, considered that this current application could legitimately be refused for any reasons relating to the effects of the proposed development on the local landscape or on the character, appearance and visual amenities of the locality.

#### Effects Upon Residential Amenity

The only existing dwellings that could be affected by the proposed development are a number of dwellings on Northcote Road whose rear gardens adjoin the eastern boundary of the site and a relatively large detached dwelling, Langholme, on Longsight Road, that has two boundaries with the application site. In respect of the previous application for up to 132 dwellings, the submitted illustrative layout showed existing tree screening between all of these properties and the application site; and it was stated in the submitted planning statement that a minimum separation distance of 30m would be provided between any proposed dwellings and the neighbouring existing dwellings. It was stated in the report for the previous application that, with appropriate consideration at reserved matters application stage, the proposed dwellings could be sited and orientated in such a way that they would not have any seriously detrimental effects upon the privacy or other residential amenities of any existing neighbouring residents. It is considered that that comment is either more applicable to this current application for 18 dwellings.

The previous application was not refused for any reasons relating to effects upon the amenities of existing nearby residents and I do not consider that this current proposal could be refused for any reason relating to this particular consideration.

#### Affordable Housing

As originally submitted, there was no on-site provision of affordable housing within the proposed development. The applicants considered that it would be more appropriate in this particular case to make a contribution towards the off-site provision of affordable dwellings. The Council's Housing Strategy Officer, however, commented that, having looked at the Housing Needs Survey for Billington and Langho, it was evident that the need had not been fully satisfied by the Petre development and that, therefore, our priority would be on-site provision as the agreed policy is that we would only consider a commuted sum for off-site provision when there is no identified local need.

The applicants therefore liaised with the Housing Strategy Officer and have amended the proposal by the inclusion of five affordable dwellings of the sizes, dwelling types and tenure type in accordance with the Housing Strategy Officer's requirements. As amended, therefore, the proposal satisfies the Council's requirements in relation to affordable housing provision and the Housing Strategy Officer has confirmed that she has no objections to the application as amended. The provision and permanent retention of the five units would be the subject of a requirement in a Section 106 Agreement in the event that outline permission is granted. There is therefore no objection to the proposed development in relation to the provision of affordable housing.

#### Public Open Space and Recreational Facilities

The submitted amended illustrative layout shows the provision of a band of public open space running through the centre of the site from its northern boundary with the A59 and culminating in a wider public open space area adjoining the southern site boundary with the railway line. This is shown to include a footpath that would give pedestrian access from the A59 through the site and leading to the subway under the railway line at Langho Station. Whilst the precise details of onsite open space provision would be covered at reserved matters application stage, the area shown on the illustrative layout is considered to be considerably more than adequate for a development of 18 dwellings (13 of which would have large private garden/curtilages). In the even that outline permission is granted, conditions would be required to ensure the provision of appropriate public open spaces as broadly shown on the illustrative master plan and also to ensure their future management and maintenance (that would be by the applicants and not by the Council).

Notwithstanding this level of on-site provision, the Council is currently in the process of undertaking an assessment of need in respect of the open space and sports facilities in the Borough. Whilst this is currently in draft form, the assessment is at an advanced stage of production and would be presented to both the Planning and Development Committee and the Community Committee once finalised.

In its current form, this paper has identified sports/recreational facilities that are needed in the Borough, the estimated total cost for which is £2,906,428. The required contribution per person, on an assessed increase in residents of 13,400 works out at £216.90. The number of persons in a development is calculated on the following basis:

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1 bed unit - 1.3 people
2 bed unit - 1.8 people
3 bed unit - 2.5 people
4 bed unit - 3.1 people
5+ bed unit - 3.5 people
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A stated previously this proposed development comprises the following:

- 13 large open market detached dwellings with 4+ bedrooms; and
- 5 affordable homes comprising:
  - 3 x 3 bedroom bungalows (shared ownership);
  - 1 x 3 bed dwelling (rented); and
  - 1 x 2 bed dwelling (rented).

As it is not known at this stage how many of the market houses would have 4 bedrooms (3.1 persons) and how many would be 5+ bedroom houses (3.5 persons) the average of 3.3 persons has been taken to calculate the required contribution for the 13 market houses in the table below:

```
      13 x 3.3 persons
      =
      42.9 persons

      4 x 2.5 persons
      =
      10 persons

      1 x 1.8 persons
      =
      1.8 persons

      Total
      =
      54.7 persons
```

55 persons x £216.90 would amount to a required contribution of £11,865. In the event that outline permission is granted, a sum in the region of £11,865 (the precise figure to be determined when the total number of bedrooms within the development is known) would be included in a Section 106 Agreement.

#### Section 106 Agreement Content

In the event that outline planning permission is to be granted, a prior appropriate Section 106 Agreement would be required. This would need to cover the following:

- The provision and permanent retention of the five units of affordable housing as detailed in the application and in accordance with the Council's policy. The applicants have engaged in discussions with the Council's Housing Strategy Officer and there is no dispute between the parties in respect of this element of the required Section 106 Agreement.
- 2. The payment of a financial contribution to Lancashire County Council not exceeding £39,600 to fund various off-site highway improvement works and improvements to the subway at the railway station. At the time of preparation of this report, the County Highway Authority had not given any precise details of the works that the requested contribution would fund. The applicants have stated that they are happy to pay this contribution as long as it can be demonstrated by the time of the Committee where this money will be spent, to ensure that it is CIL compliant. This section of the 106 Agreement will therefore be worded to the effect that the sum of £39,600 is a maximum and that the precise sum will be agreed at a later date when the precise off-site highway works have been specified and checked for compliance with CIL requirements.
- 3. The payment of a sum not exceeding £11,865 towards the provision of sports and recreation facilities in accordance with the Council's document "Sports Facilities Needs Assessment". Whilst this document is at an advanced stage, it has not yet been adopted. This section of the Section 106 Agreement will therefore be worded to the effect that the sum of £11,865 is

a maximum and that the precise amount will be finalised at a later date to ensure compliance with the final adopted version of the Document and checked for compliance with CIL requirements which could even negate the requirement in its entirety.

For the avoidance of any doubt, in relation to this particular application, no financial contribution towards education provision will be required.

#### Conclusion

The previous outline application for up to 132 dwellings on this site was determined at a time when the Council's Core Strategy was at submission stage. That application was refused on the basis that development for that number of houses would cause harm to the development strategy for the borough as set out in the emerging Core Strategy leading to unsustainable development; would set a harmful precedent; and would result in an unacceptable visual intrusion into the local landscape and would have a significant adverse effect on the character, appearance and visual amenities of the area.

This current application, which seeks to address those reasons for refusal of the previous application needs to be determined in accordance with the Council's now adopted Core Strategy.

As a development of only 18 houses, it would not be harmful to the development strategy as it is in line with the current residual number (17) for the Tier 1 Settlement of Langho. The first two reasons for refusal of the previous application have therefore, in my opinion, been overcome. For reasons explained in the report, it is also considered that this much lower density development would not (subject to conditions regarding landscaping etc) have any seriously detrimental effects upon the character and visual amenities of the locality. The application, therefore, in my opinion, has also overcome the third reason for refusal of the previous application.

I am mindful of the objections of the Parish Council and local residents but do not consider the issues raised constitute a valid reason for refusal in the light of statutory consultee comments and having regard to any visual impact. This is addressed in my report so it is not considered that there are any sustainable reasons for refusal of the application relating to any of the relevant detailed considerations (eg highway safety, residential amenity etc).

It is acknowledged that the density of the proposed development is lower than that of surrounding developments in Langho and the majority or other market housing developments coming forward in the borough. However, this is because the scheme has been deliberately designed to provide 13 large "executive" homes and 5 affordable homes in order to not cause harm to the now adopted development strategy. The need for the 5 affordable homes has been proven and it is considered that in Ribble Valley there will be sufficient demand for the 13 executive dwellings.

Section 6 of NPPF requires Local Planning Authorities to deliver a wide choice of high quality homes. It is considered that this application satisfies that objective.

Paragraph 12 of NPPF states that the Framework "does not change the statutory status of the development plan as the starting point for decision making. Proposed development that accords with an up-to-date local plan should be approved, and proposed development that

conflicts should be refused unless other material considerations indicate otherwise. It is highly desirable that Local Planning Authorities should have an up-to-date plan in place".

This Council does now have an up-to-date plan in place. At paragraph 14 of NPPF it is stated that at the heart of the Framework is a "presumption in favour of sustainable development, which should be seen as a golden thread running through both plan-making and decision-taking" and that for decision-taking this means "approving development proposals that accord with the development plan without delay".

This proposal will provide the benefits of 13 executive houses, 5 affordable houses, substantial on-site public open space and footpath links plus improvements to the local highway and the subway under the railway line and the provision of sports/recreation facilities for the borough through Section 106 Agreement contributions.

The proposal does not, in my opinion, contravene the development plan (the adopted Core Strategy) therefore in accordance with the advice in NPPF, it is considered that outline permission should be granted subject to appropriate conditions.

RECOMMENDATION: That planning permission be DEFERRED and DELEGATED to the Director of Community Services for approval following the satisfactory completion of a Legal Agreement within 3 months from the date of this Committee meeting or delegated to the Director of Community Services in conjunction with the Chairman and Vice Chairman of the Planning and Development Committee should exceptional circumstances exist beyond the period of 3 months and subject to the following conditions:

- 1. Approval of the details of appearance, landscaping, layout and scale (hereinafter called "the reserved matters") shall be obtained from the local planning authority in writing before any development is commenced.
- 2. Plans and particulars of the reserved matters referred to in condition 1 above, shall be submitted in writing to the local planning authority and shall be carried out as approved.
- 3. Application for approval of the reserved matters shall be made to the local planning authority before the expiration of [three] years from the date of this permission.
- 4. The development hereby permitted shall be begun either before the expiration of five years from the date of this permission, or before the expiration of two years from the date of approval of the last of the reserved matters to be approved, whichever is the later
- 5. The submission of reserved matters in respect of layout, scale, appearance and landscaping shall be in general compliance with the Design and Access Statement, the 'illustrative master plan' (Drawing Number PL1352.AB-002 dated 19.02.15) and the Parameters Plan (drawing no PL1352.AB-003-01).

REASON: To define the scope of the permission.

6. The development hereby permitted in outline relates to the erection of 18 dwellings including 5 "affordable" homes. The application for reserved matters shall not exceed 18 dwellings.

REASON: To define the scope of the permission.

- 7. Prior to the commencement of development, a Construction Method Statement shall be submitted to and approved in writing by the Local Planning Authority. The Statement shall provide details of:
  - i) The parking of vehicles of site operatives and visitors;
  - ii) Loading and unloading of plant and materials;
  - iii) Storage of plant and materials used in the construction of the development;
  - iv) The erection and maintenance of security fencing;
  - v) Wheel washing facilities;
  - vi) Measures to control the emission of dust and dirt during construction; and
  - vii) A scheme for recycling/disposing of waste resulting from construction works.
  - viii) Periods when plant and materials trips should not be made to and from the site
  - ix) Routes to be used by vehicles carrying plant and materials to and from the site.
  - x) Details of how existing habitat features, hedgerows/streams shall be retained and protected during the lifetime of the development from the adverse effects of development works by maintaining construction exclusion zones the details of which shall have first been submitted to and approved in writing by the Local Planning Authority prior to commencement of each phase of development.

The approved construction method statement shall be adhered to throughout the entire period of construction works.

REASON: In order to ensure safe working practices on or near the highway in the interests of safety and in the interests of the amenities of nearby residents in accordance with the requirements of Policy DMG1 of the Core Strategy (Adopted Version).

- 8. The development hereby permitted in outline shall be carried out in accordance with the approved Flood Risk Assessment (FRA) and drainage strategy dated December 2014 and the following mitigation measures detailed within the FRA:
  - Finished floor levels are set no lower than 300mm above existing ground level.

The mitigation measures shall be fully implemented prior to occupation and subsequently in accordance with the timing/phasing arrangements embodied within the scheme, or any other period as may subsequently be agreed in writing by the Local Planning Authority.

REASON: To prevent flooding by ensuring the satisfactory storage/disposal of surface water from the site in order to prevent a mitigate the risks of flooding on and off site and to comply with the requirements Policy DMG1 of the Core Strategy (Adopted Version) and the requirements of the National Planning Policy Framework.

9. No development shall take place until a surface water drainage scheme for the site (based on sustainable drainage principles and an assessment of the hydrological and hydrogeological context of the development) has been submitted to and approved in writing by the Local Planning Authority. The drainage strategy shall demonstrate the surface water run-off generated up to and including the 1 in 100 year plus climate change critical storm will not exceed the run-off from the undeveloped site following the corresponding rainfall event. Surface water discharge from the site shall be limited to 29l/s as stated in the Drainage Strategy. The scheme shall subsequently be implemented in accordance with the approved details before the development is completed and shall be retained in perpetuity thereafter in a condition commensurate with delivering the approved objectives.

REASON: To prevent flooding by ensuring the satisfactory storage/disposal of surface water from the site in order to prevent a mitigate the risks of flooding on and off site and to comply with the requirements of Policy DMG1 of the Core Strategy (Adopted Version) and the requirements of the National Planning Policy Framework.

- 10. The development hereby permitted in outline shall be carried out in accordance with the conclusions and recommendations of the tree survey report (reference SE581T/H/01c/DH dated 21 July 2014), in particular:
  - An Arboricultural Method Statement and a tree protection plan shall be submitted to and approved in writing by the Local Planning Authority and the development shall be carried out fully in accordance with the approved details.
  - A Veteran alder in the southwest corner of the site that has conservation value shall be retained where possible for the benefit of the site ecology. Consideration shall be given to limited surgery or the use of supporting structures should this be considered appropriate in this instance.
  - Permission should be sought to access private land to further investigate the structural stability of trees along the eastern boundary of the site. Where there is danger of collapse, agreement should be reached with the relevant landowner to take appropriate actions. Some ground stabilisation may be required where trees are being undermined to extend the life of the trees and prevent collapse.

REASON: In order to ensure the retention and protection of existing trees in the interests of visual amenity and to comply with Policies DMG1, DME1 and DME2 of the Core Strategy (Adopted Version).

- 11. The development hereby permitted in outline shall be carried out in accordance with the ecological recommendations in Section 6 of the Preliminary Ecological Appraisal and Bat Activity Report (reference SE602/01b/LH dated 18 July 2014).
  - REASON: To ensure the protection and enhancement of the ecology of the site in accordance with Policies DMG1, DME2 and DME3 of the Core Strategy (Adopted Version).
- 12. The development hereby permitted in outline shall be carried out in accordance with the energy saving/conservation measures detailed in the Sustainability Statement (reference MAN.0139 dated December 2014) that was submitted with the application.
  - REASON: To ensure the provision of sustainable development in accordance with the requirements of Policy DMG1 of the Core Strategy (Adopted Version) and the requirements of the National Planning Policy Framework.
- 13. The vehicular access into the site shall be formed as shown on the illustrative master plan (drawing no PL1352AB-002) and in accordance with the precise details and specifications shown on drawing no SCP/14050/F01REVB within the Transport Statement (reference PT/14050/TS/01 dated December 2014) and shall be fully completed to the satisfaction of the Local Planning Authority prior to the first occupation of any of the dwellings on the site.

- REASON: In the interests of highway safety and to comply with Policy DMG1 of the Core Strategy (Adopted Version).
- 14 The new estate road/access between the site and Longsight Road shall be constructed in accordance with the Lancashire County Council Specification for Construction of Estate Roads to at least base course level before any development takes place within the site.
  - REASON: To ensure that satisfactory access is provided to the site before the development hereby permitted becomes operative in the interests of highway safety and to comply with Policy DMG1 of the Core Strategy (Adopted Version)
- 15. No part of the development shall be commenced until all necessary off site highway works have been constructed in accordance with a scheme that shall have first been submitted to and approved in writing by the Local Planning Authority.
  - REASON: To enable all construction traffic to enter and leave the premises in a safe manner without causing a hazard to other road users and to comply with Policy DMG1 of the Core Strategy (Adopted Version)
- 16. No part of the development hereby approved shall commence until a scheme for the construction of the site access and the off-site works of highway improvement has been submitted to, and approved by, the Local Planning Authority.
  - REASON: In order to satisfy the Local Planning Authority and Highway Authority that the final details of the highway scheme/works are acceptable before work commences on site and to comply with Policy DMG1 of the Core Strategy (Adopted Version)
- 17. No part of the development hereby approved shall be occupied or opened for trading until the approved scheme referred to in Condition 14 has been constructed and completed in accordance with the scheme details.
  - REASON: In order that the traffic generated by the development does not exacerbate unsatisfactory highway conditions in advance of the completion of the highway scheme/works and to comply with Policy DMG1 of the Core Strategy (Adopted Version).
- 18. No development shall take place until a Landscape Management and Maintenance Plan for the public open space areas within the site has been submitted to and approved in writing by the Local Planning Authority. The Plan shall set out the management responsibilities and maintenance schedules for all landscaped areas, inclusive of trees, hedges ditches and balancing ponds. The development shall be undertaken in accordance with the approved details.
  - REASON: In order to ensure the satisfactory management and maintenance of the public open space areas within the site in the interest of visual amenity and to comply with Policy DMG1 of the Core Strategy (Adopted Version).

#### **INFORMATIVES**

1 The grant of planning permission will require the applicant to enter into an appropriate Legal Agreement, with the County Council as Highway Authority. The Highway Authority hereby

reserves the right to provide the highway works within the highway associated with this proposal. Provision of the highway works includes design, procurement of the work by contract and supervision of the works. The applicant should be advised to contact the contact the Environment Directorate for further information by telephoning the Developer Support Section (Area East) on 0300 123 6780, or writing to Developer Support Section, Lancashire County Council, Environment Directorate, Burnley Highways Office, Widow Hill Road, Burnley BB10 2TJ or email <a href="mailto:lhscustomerservice@lancashire.gov.uk">lhscustomerservice@lancashire.gov.uk</a>

- 2 This consent does not give approval to a connection being made to the County Council's highway drainage system.
- 3 The grant of planning permission does not entitle a developer to obstruct a right of way and any proposed stopping-up or diversion of a right of way should be the subject of an Order under the appropriate Act. Public Right of Way 3-6-fp6a runs close/adjacent to the site.
- 4. This outline permission shall be read in conjunction with the Section 106 Agreement.

APPLICATION NO: 3/2015/0065 (GRID REF: SD 361301 437386)
OUTLINE APPLICATION FOR THE DEVELOPMENT OF UP TO NO.195 DWELLINGS WITH
ALL MATTERS RESERVED, SAVE FOR ACCESS FROM DILWORTH LANE.
LAND TO NORTH OF DILWORTH LANE, LONGRIDGE, PR3 3ST

TOWN COUNCIL: Objection.

We have serious concerns about this being yet another addition to the cumulative impending developments within Longridge.

We are concerned that we are being asked to make decisions and recommendations in the absence of an integrated Longridge development plan, which would explore total transport and utilities constraints and solutions, as well as proposals from developers to enhance community assets. We are also concerned that the footpaths are not wide enough.

CAMPAIGN TO PROTECT RURAL ENGLAND:

No response received.

Previously objected on the following grounds: Objectively assessed housing need should be met on sites that are suitable and sustainable. Concern that the development would fundamentally alter the local character, loss of habitat and wildlife and loss of a site that is of amenity value for local residents.

MOD DEFENCE INFRASTRUCTURE ORGANISATION No objection.

ELECTRICITY NORTH WEST:

No objection.

The applicant should also be advised that, should there be a requirement to divert the apparatus because of the proposed works, the cost of such a diversion would usually be borne by the applicant.

ENVIRONMENT DIRECTORATE (ARCHAEOLOGY):

No objection.

I am in agreement with the conclusion reached in section 6.5 of the Archaeological Desk Based Assessment (CgMs Consulting, January 2015) and therefore have no further comments to make.

ENVIRONMENT DIRECTORATE (CONTRIBUTIONS):

On the current information, a contribution of £84,207 is requested for 7 primary school places and £525,665 for 29 secondary school places.

If any other pending applications are approved prior to a decision being made on this development the claim for primary school provision could increase up to a maximum of 74 places. This would result in a maximum primary claim of £890,192.

A recalculation will be undertaken at reserved matters stage once bedroom information is available.

ENVIRONMENT DIRECTORATE (COUNTY SURVEYOR): The County Surveyor has indicated that they have no objection to the proposal on the basis that it represents a revised and reduced scheme to which they had originally raised no objections.

The developer will be required to deliver mitigation measures for sustainable modes and planning contributions, a full breakdown of the response and requested mitigation measures are contained later in this report.

ENVIRONMENT DIRECTORATE (PUBLIC RIGHTS OF WAY): The proposed development layout shows links from the development to the public bridleway. The public bridleway is maintained as a rural bridleway and the increased use of the bridleway and increased user expectations regarding bridleway standards will place an additional maintenance responsibility on Lancashire County Council with regards to the surfacing standard of the public bridleway.

If the proposed development is granted planning permission funds are requested from the developer to improve the surfacing and drainage of the public bridleway to accommodate the increased level of use and expectation brought about by the proposed development.

ENVIRONMENT DIRECTORATE (MINERALS): No response received.

Previously raised no objection following the receipt of additional

information.

ENVIRONMENT AGENCY: No objection subject to conditions.

HIGHWAYS AGENCY: No response received.

Previously raised no objection, response summarised as follows:

We have reviewed this application and in particular, consideration has been given to the impact this development, together with other committed developments in the area, would have on the strategic road network, i.e. junction 31a of the M6 motorway. Having done so, we have concluded that the impact of the proposed development on the junction would not be

significant.

LANCASHIRE CONSTABULARY:

No objection.

Lancashire Constabulary have made a number of recommendations should the applicant wish to achieve Secure

By Design accreditation.

NATURAL ENGLAND: Based upon the information provided, Natural England advises

the Council that the proposal is unlikely to affect any statutorily

protected sites.

PRESTON CITY COUNCIL: No response received.

Previously raised no objection, response summarised as follows:

The National Planning Policy Framework sets out a Duty to Cooperate between authorities on cross boundary matters, particularly strategic ones such as housing delivery. As part of the Duty to Co-operate between Preston City Council and Ribble Valley Borough Council (RVBC), Preston has been identified to accommodate 200 dwellings set out within RVBC's Core Strategy. Recent planning permissions in Preston have been granted for 220 dwellings on land north of Whittingham Road (Ridings Depot); 78 south of Whittingham Road (Mosses Farm); 10 at the former DJ Ryan depot on Inglewhite Road; and 190 dwellings on land south of Inglewhite Road. Therefore, the Duty to Co-operate has been fully discharged.

In terms of the above planning application at land north of Dilworth Lane, I can confirm that in principle Preston City Council raises no objection to the proposal. However, the development proposals would inevitably result in increased vehicular traffic entering Preston along Whittingham Road (B5269) towards

Broughton and along Longridge Road (B6243) through Grimsargh. At present the strategic highway network suffers from a level of congestion, with queuing at peak times on the A6 corridors through Broughton Crossroads, together with flows through Grimsargh village, including the pinch point at Skew Bridge. In order for future development proposals to come forward without having an unacceptable severe impact upon the strategic highway network, highway infrastructure improvements identified in the Central Lancashire Highways and Transport Masterplan (CLHTM) would need to be brought forward. The CLHTM identifies strategic highway improvements at the North West Preston Strategic Location, including the Broughton Bypass and the Preston Western Distributor, in addition to improvements at M6 Junction 31a.

On 30 September 2013, Preston City Council's Community Infrastructure Levy came into effect which sets out that planning approval for new developments will provide a CIL contribution, which will be used towards the funding and delivery of identified strategic infrastructure projects. These include both improvements to the Broughton Congestion Relief, Preston Western Distributor Road and M6 Junction 31a. Therefore, as the proposed development submitted to RVBC is likely to generate increased vehicular movements on this strategic highway network, there would be a requirement for the developer to provide a financial contribution towards this infrastructure in order to mitigate this impact. I would envisage that the precise level of contribution will be provided to you by Lancashire County Council.

SUSTRANS:

No response received.

**UNITED UTILITIES:** 

No objection subject to conditions relating to foul and surface waters.

ADDITIONAL REPRESENTATIONS:

78 letters of objection have been received from local residents, including a letter of objection from Dilworth Hill Action Group. The main concerns raised include:

- The current application is not a material change from the previous refusal.
- There is a need to consider the growth of Longridge in a holistic manner and this should be properly planned for than deliver through ad-hoc applications.
- The development is in an unsustainable location.
- The reductions and alteration embodied in the current proposal do not address the previous reasons for refusal.
- The proposal retains the overall same development footprint to that of the previous application.

- Major development to the east of Longridge is counterintuitive and counter-productive to the generational growth of the town.
- By virtue of the constraints of the land to the north the site will remain isolated from the existing settlement.
- Increasing the woodland buffers will simply mask 'the problem'.
- The application will have severe Highways implications for the majority of Longridge.
- The application extends the settlement boundary.
- The application is premature.
- The Council has a 5 year land supply and therefore the application should be refused.
- The proposal brings forward no infrastructure improvements.
- There is no identified local need.
- Development should be focused within the town.
- The development will exacerbate existing drainage and flooding problems.
- There are no significant bus services of note that will serve the development.
- The road network will be unable to sustain the additional traffic generated.
- Development in an around Longridge should be assessed having due regard to the pressures being placed upon the settlement by Preston.
- The proposal will have a similar level of visual impact to that of the previous refusal.
- Loss of privacy.
- Devaluation of property.
- The site represents a gateway into Longridge and should not be developed.
- The development will put additional pressure on schools and health facilities.
- The level of cumulative development proposed will fundamentally alter the character of Longridge.
- The proposal has a negative impact on a non-designated heritage asset.
- Longridge has inadequate fire and police facilities which will be put under additional pressure.

#### **Proposal**

Outline planning permission is sought for a residential development comprising up to 195 dwellings including vehicular access from Blackburn Road and pedestrian/emergency accesses from Dilworth Lane. All other matters are reserved for subsequent approval. It is proposed that 30% of the units will be for affordable housing provision.

The primary vehicular access is proposed to be located towards the south eastern extents of the proposal site and approximately 100m to the east of the junction of Lower Lane and Dilworth Lane. A pedestrian refuge island, located approximately 80m to the east of the aforementioned

junction, is proposed on Blackburn Road with a footway also being proposed on the opposite side of Blackburn Road to provide a pedestrian link to Lower Lane.

Whilst this is an outline application with access only, the indicative layout and illustrative masterplan show the majority of the trees and the hedgerows along the Dilworth Lane frontage and within the site being retained.

The submitted parameters plan indicates that the maximum height of the dwellings would be limited to two-storeys in height with the development parcels being set back from Dilworth Lane and from the eastern boundary of the site, the development parcels are further contained and subdivided by 'Internal corridors' and 'green streets'.

The proposed Parameters Plan and Illustrative Masterplan includes provision for the following:

- A 'Community Woodland Corridor' (Minimum of 30m in depth) is indicated along the eastern boundary of the site adjacent to bridleway no.35. This area is also referred to as a 'Linear Community Woodland' which will accommodate extensive woodland planting (approximately 200 trees) to mitigate the visual impact of the proposal on approach from the east and accommodate a 2m wide rolled gravel pedestrian route that would provide wider linkages to the network within the site and to the existing bridleway to the east.
- 'Entrance Green' (Minimum width of 25m) located to the east of the proposed primary vehicular access point and providing separation between proposed built form and the southern boundary of the site. The entrance green would form a gateway into the site accommodating elements of public realm with approximately 40 trees being planted in the area to further enhance the existing boundary treatment.
- West Access Corridor' (Minimum width of 16m) located to the west of the proposed primary vehicular access point and providing separation between proposed built form and the southern boundary of the site.
- 'Village Green' (Minimum width and depth 70m) located to the east of the Dilworth House and integral to one of the primary pedestrian/cycle entry points to the site. It is envisaged that this area will accommodate a community orchard; natural themed children's play area and pond/other public realm elements. A 3m combined pedestrian/cycleway will provide linkages through the village green and link to a wider network within the site.
- Western Internal Corridor' (Minimum width 10m) providing a degree of visual separation between development parcels running south to north adjacent the eastern boundary of Dilworth house.
- Frontage Corridor' located to the south western extents of the site to be generally 10m in width narrowing to 5m towards the western edge of the site.
- 'Northern Green Corridor' (Minimum width of 5m at its western extents ranging to 15m at its eastern extents) located to the northern extents of the site to allow for the provision of a landscape buffer and to respect the Root Protection Areas of existing trees.
- 'Eastern Internal Corridor' (Minimum width 14m) acting as a 'connective space' between the village green to the south west and the proposed 'Green Street' to the north east

accommodating a 3m combined pedestrian/cycleway. This will provide further visual separation between development parcels and allow for elements of the wider landscaping to be integral to the development parcels of the development.

- 'Eastern Green Wedge': Minimum width of green space to be 20m, minimum width between buildings adjacent the Community Woodland Corridor to be 40m.
- 'Green Street' will create a direct link between the village green and the community woodland corridor. It is envisage that this area reinforce a visual link between the development and the countryside/bridleway to the east. The green street will be largely of a shared surfaced arrangement with trees in an informal arrangement forming part of the streetscene.
- Proposed bungalow development area located to the western extents of the site to the north of numbers 30-34 Dilworth Lane (Maximum ridge height of bungalows to be 6m in height).
- Minimum 25m offset between existing (30-24 Dilworth Lane) and proposed dwellings providing landscape buffer comprising of new gardens and potential rear garden extension to existing properties (subject to detailed design).

For the purposes of clarity I have summarised below the main material changes embodied within the current submission in relation to the previous submission as follows:

- A reduction in maximum housing numbers from 220 to 195.
- An increase in the width of the eastern 'Woodland Corridor' from 15m to 30m.
- Parameters have now been provided for the 'Green Corridor' at the northern extents of the site with a width of 5m proposed at the west section of the boundary increasing to 15m at the east
- The omission of 2.5 storey dwellings from the Parameters Plan.
- Further detail has been provided in respect of the parameters/masterplan within an Illustrative Landscape Framework document providing indicative details of the entrance green, linear community woodland, village green and green street.

#### **Site Location**

The site comprises of a broadly triangular parcel of land measuring 10.02 hectares to the north of Dilworth Lane in Longridge. Spade Mill reservoirs lie to the east of the site and the rear gardens of three dwellings on the northern side of Dilworth Lane adjoin the western boundary of the site, the closest of which is a recently constructed three storey dwelling.

An area of open land adjoins the northern boundary of the site, beyond which are the rear gardens of properties to the south of Higher Road. Dilworth House is a detached two storey dwelling also to the north of Dilworth Lane and the application site comprises of the land around the curtilage of this property. Dilworth House is considered to be a non-designated heritage asset.

Bridleway No.35 runs along the eastern boundary of the site on Tan Yard Lane. Footpath No.36 adjoins this bridleway to the north leading to Higher Road and footpath No's 29 and 33

lead east towards Beacon Fell View holiday-park. Dilworth Lane forms part of the Lancashire Cycleway.

# **Relevant History**

# 3/2014/0517

Outline planning application for the development of up to 220 dwellings with all matters reserved, save for means of access from Dilworth Lane/Blackburn Road. (Application refused. Appeal lodged)

#### **Relevant Policies**

# Ribble Valley Core Strategy (Adopted Version)

Key Statement DS1 – Development Strategy

Key Statement DS2 – Presumption in Favour of Sustainable Development

Key Statement EN2 - Landscape

Key Statement EN3 – Sustainable Development and Climate Change

Key Statement EN4 – Biodiversity and Geodiversity

Key Statement EN5 – Heritage Assets

Key Statement H1 – Housing Provision

Key Statement H2 – Housing Balance

Key Statement H3 – Affordable Housing

Key Statement EC2 - Development of Retail, Shops and Community Facilities and Services

Key Statement DMI1 - Planning Obligations

Key Statement DMI2 – Transport Considerations

Policy DMG1 – General Considerations

Policy DMG2 – Strategic Considerations

Policy DMG3 – Transport and Mobility

Policy DME2 – Landscape and Townscape Protection

Policy DME3 – Site and Species Protection and Conservation

Policy DME4 – Protecting Heritage Assets

Policy DME5 – Renewable Energy

Policy DME6 – Water Management

Policy DMH1 – Affordable Housing Criteria

Policy DMB4 – Open Space Provision

Policy DMB5 – Footpaths and Bridleways

# Joint Lancashire Minerals and Waste Local Plan

Policy CS1 – Safeguarding Lancashire's Mineral Resources

Policy M2 – Mineral Safeguarding

National Planning Policy Framework (NPPF)

National Planning Practice Guidance (NPPG)

Technical Guidance to National Planning Policy Framework

# **Environmental, AONB, Human Rights and Other Issues**

For the purposes of clarity it is imperative to note that following the previous refusal (Ref: 3/2014/0517) the Core Strategy has now been fully adopted and is therefore given more weight in the assessment of the current application with policies contained within the Districtwide Local

Plan no longer relevant for decision making. I am mindful that although prematurity did not form a reason for refusal, it was debated by members.

Subsequent to the submission of the current application the applicant has confirmed their willingness to withdraw the current appeal (ref: APP/T2350/W/14/3001836) should members resolve to approve the current application at the 12<sup>th</sup> of March committee meeting with planning approval being issued prior to the 2<sup>nd</sup> of April, the applicant has also confirmed that they would not seek to recover costs from the council on this basis.

Members shall be aware that the applicant has made reference to the 2<sup>nd</sup> of April, from this date the pooling of S.106 Agreements will be restricted under CIL Regulations which may significantly affect the ability of the Local Planning Authority to seek financial contributions through Section 106 agreements on a number of matters which may result a reduction in the benefits that may come forward as part of the current submission or subsequent development proposals within the borough.

# **Principle**

Planning law requires applications to be determined in accordance with the development plan unless material considerations indicate otherwise. The National Planning Policy Framework adopted in 2012 (NPPF) is one such material consideration and whilst it does not change the legal status of the development plan, it promotes a presumption in favour of sustainable development. Paragraph 14 of the NPPF states that for decision making, this means:

- Approving development proposals that accord with the development plan without delay;
   and
- Where the development plan is absent, silent or relevant policies are out-of-date, granting permission unless:
  - any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole; or
  - specific policies in this Framework indicate development should be restricted.

Consideration of the adverse impacts and benefits would enable a conclusion to be reached on whether the proposal comprises sustainable development, as defined by the NPPF. There are three dimensions to sustainable development: economic, social and environmental and paragraphs 18 to 219, taken as a whole, constitute the Government's view of what sustainable development in England means in practice for the planning system.

The NPPF advises that development should be allocated on land of lesser environmental value. Whilst the scope of any definition of this would be wide, the applicant has produced a land quality report that demonstrates that the land classification is not of high value to agriculture (Grade 3b – moderate quality). There is no principle objection to the loss of this agricultural land on the basis of its quality in agricultural terms.

In terms of strategic considerations, Key Statement DS1 of the recently adopted Core Strategy outlines that the majority of new housing development will be concentrated within the identified strategic site to the south of Clitheroe (Standen); and the principal settlements of Clitheroe, Longridge and Whalley. Key Statement DS1 states that the scale of planned housing growth will be managed to reflect existing population size, the availability of, or the opportunity to, provide

facilities to serve the development and the extent to which development can be accommodated within the local area.

Policy DS1 identifies 1160 residential units to be provided in Longridge over the plan period (2008-2028) and current monitoring indicates that 633 dwellings remain to be provided (31st March 2014).

The Council is required to maintain a 5 year supply of housing land to ensure land supply is not a barrier to housing growth. Objectively assessed housing need identifies 280 units are required to be delivered in the Borough per year – these are minimum targets.

Using the 31<sup>st</sup> of December monitoring figures (Housing Land Availability Schedule January 2015), the Council can demonstrate a 5.54 year supply of housing land with an annual requirement of 280 units using the Sedgefield methodology.

Whilst the Council can demonstrate a 5.54 year supply of housing land, completion rates remain below the identified 280dpa target in the emerging core strategy. Persistent underperformance in respect of completion rates could exacerbate the current undersupply of new residential units in the Borough.

Notwithstanding this, the emerging core strategy, based on objectively assessed housing need, identifies the overall minimum housing target for Longridge is 1160 over the plan period 2008-2028. As of 31<sup>st</sup> December 2014 629 dwellings remain to be provided in Longridge over the plan period. The current proposal would contribute 195 dwellings to this objectively assessed need and the principle of the development in housing numbers terms is therefore considered to be in accordance with the emerging core strategy and the NPPF.

Amendments to the current settlement boundary would normally be considered in the forthcoming Housing and Economic Development Plan Document (DPD) however, this application clearly precedes any such document. In the absence of and adopted DPD the application must be considered on its merits and in light of the additional housing proposed to be accommodated in Longridge, as set out in the Core Strategy. In this respect, the principle of the proposed development is in accordance with the recently adopted Core Strategy in respect of housing numbers.

Housing has recently been constructed on the opposite side of Dilworth Lane between this road and Lower Lane, which also lies outside the existing settlement boundary. I therefore consider that a reason for refusal in respect of prematurity, in respect of the Housing and Economic DPD, would be unjustified and contrary to national planning policy.

#### Minerals

The application site lies within a minerals safeguarding area (sandstone). No response from LCC has been received to date. The current Minerals Assessment Report concludes that there is no prospect of prior extraction of the mineral taking place on this site. The conclusions reached are identical to that of the previous application, to which LCC raised no objection (following the receipt of additional information).

I concur with the conclusions of the reports submitted by the applicant - it is necessary for non-mineral development to take place and I consider that the site constraints, including the proximity to the biological heritage site at Spade Mill Reservoirs and the presence of trees of amenity value, are such that prior extraction would not be feasible.

In the absence of a response from Lancashire County Council in relation to the current submission I am of the opinion that the issues, in respect of mineral safeguarding, remain identical to that of the previous submission and do not consider that any new issues have arisen in respect of the subject matter that would warrant a differing conclusion.

The proposal meets identified exceptions in Policy M2 of the Joint Lancashire Minerals and Waste Local Plan and the proposal therefore accords with Policies M2 and CS1 of the Joint Lancashire Minerals and Waste Local Plan and Key Statement EN3 of the emerging Core Strategy.

#### Highway Safety and Accessibility

The development proposal is outline (apart from access) for the construction of a residential development of up to 195 dwellings which will be accessed off Dilworth Lane/ Blackburn Road via a new priority road junction and a number of pedestrian/cycle access points.

The application is a resubmission of the previous application (3/2014/0517) for 220 dwellings with all matters reserved. This application was refused on the grounds that the development would have unacceptable landscape and visual impacts. It is my understanding that the previous scheme has been amended to increase landscape buffers and reduce building heights to overcome the Councils objection resulting in the current 195 dwelling application.

The submitted 195 dwelling retains the same access detail and pedestrian/public transport improvements of the previous scheme as agreed with LCC (amended drawing no. TPMA1178\_011 Rev L.). The Transport Assessment traffic impact analysis still relates to the 220 dwellings and therefore represents a scenario which would have a greater impact than the submitted 195 dwelling development proposal. The submitted documents also imply that the developer is agreeable to providing the same level of highway mitigation as previously agreed for the 220 dwelling application; and my views remain those indicated in my letter of 3 October 2014 for application 3/2014/0517 and there are no highway objections to the submitted development proposal subject to conditions and delivery of mitigation measures.

For clarity regarding the highway impacts of the development; while the development traffic would have a minor impact in the opening year, the cumulative impact of existing and committed development will result in a number of junctions on the local network reaching/or exceeding capacity for periods of the network peaks. When this point is reached any further additional impact will exacerbate the congested conditions and this cannot be dismissed as minimal.

It is, however, LCC opinion that the impact from the scale of development (proposed 195 units) would not warrant objection but requires the developer to deliver mitigation measures for sustainable modes and planning contributions as indicated in the submission documents.

Subject to appropriate mitigation and conditions, it is considered that the proposal would be acceptable in respect of access, connectivity and highway safety in accordance with Policies G1, T1 and T7 of the Districtwide Local Plan, Policies DMG1 and DMI2 of the emerging Core Strategy and the NPPF.

# Landscape and Visual Impact

Policy DS1 of the Adopted Core Strategy states that the scale of planned housing growth will be managed to reflect existing population size, the availability of, or the opportunity to provide facilities to serve the development and the extent to which development can be accommodated within the local area. DS1 also seeks to guide the majority of new housing development towards the identified Strategic Site and the principles settlements of Clitheroe, Longridge and Whalley.

The site is located directly adjacent to the settlement boundary of Longridge and the nature of the proposed development is such that there would inevitably be a significant change in the character of the landscape as a result of the residential development proposed. However it should be recognised that any form of development, to some degree, will have a level of visual impact and an assessment needs to be made with regards to any 'harm' resultant from any such visual impact or if any such 'harm' exists.

The northern extents of the development site are largely denoted by an existing tree belt that runs from east to west in an irregular manner. To some degree this treeline also demarks where the topography of 'Dilworth Hill' begins to significantly increase in height to the north and where changes in land-levels are more significant and become visually evident.

The proposed development, for the main part, is accommodated on the lower-lying southern extents of 'Dilworth Hill', the change in levels across are less significant in comparison to that of the remainder of the land to the north, indicative sections show a variance in levels of approximately 15m, 12m and 6m running south to the north through the site.

The topography of the area is such that the development site is somewhat visually enclosed although I do recognise that limited views of the higher north eastern extents on the site may be afforded upon approach from the east, although elements of the proposal would be read against the backdrop of elevated to the north (Higher Road), long-views of portions of the site may also be afforded upon approach from Lower Lane from the south.

The development will largely be read in context with existing residential development on approach from the west and in context with the artificial and engineered landscape of the reservoirs to the east. I recognise the reservoirs and their associated grounds contribute to creating a sense of openness upon approach, a characteristic which is largely present on the development site at present.

It is considered that the context of the site and the surrounding topography/features would ensure the visual impact of the development would be largely localized. The western extents of the site, in terms of location, are considered to relate well to existing built-form, albeit directly adjacent to a form of ribbon development. Whilst it is recognized that the proposal site extents significantly eastward in relation to the existing settlement pattern I consider that the development site, notwithstanding detailed considerations, represents a geographically logical extension to the existing settlement.

Members will recall that following considerable debate they resolved to be minded to refuse the application based on visual impact and visual amenity issues on the 16<sup>th</sup> of October 2014 with the application being subsequently refused on the 13<sup>th</sup> of November 2014.

The applicant has sought to address the previous reasons for refusal regarding visual intrusion and significant adverse effect on the character and appearance and visual amenities of the area through a number of measures detailed within the submitted Parameters Plan and Landscape Framework, these are detailed earlier in this report and further summarised as follows:

- Reduction in overall numbers of dwellings proposed from 220 to 195.
- Development to be limited to a maximum of two storeys in height.
- A 'Community Woodland Corridor': Minimum of 30m in depth indicated along the eastern boundary of the site adjacent to bridleway no.35.
- 'Entrance Green': Minimum width of 25m located to the east of the proposed primary vehicular access point and providing separation between proposed built form and the southern boundary of the site.
- 'West Access Corridor': Minimum width of 16m located to the west of the proposed primary vehicular access point and providing separation between proposed built form and the southern boundary of the site.
- 'Village Green': Minimum width and depth 70m located to the east of the Dilworth House and integral to one of the primary pedestrian/cycle entry points to the site.
- Western Internal Corridor': Minimum width 10m providing a degree of visual separation between development parcels running south to north adjacent the eastern boundary of Dilworth house.
- Frontage Corridor' located to the south western extents of the site to be generally 10m in width narrowing to 5m towards the western edge of the site.
- 'Northern Green Corridor': Minimum width of 5m at its western extents ranging to 15m at its eastern extents.
- 'Eastern Internal Corridor': Minimum width 14m acting as a 'connective space' between the village green to the south west and the proposed 'Green Street' to the north east accommodating a 3m combined pedestrian/cycleway.
- 'Eastern Green Wedge': Minimum width of green space to be 20m, minimum width between buildings adjacent the Community Woodland Corridor to be 40m.
- 'Green Street': Will create a direct link between the village green and the community woodland corridor.
- Proposed bungalow development area located to the western extents of the site to the north of numbers 30-34 Dilworth Lane (Maximum ridge height of bungalows to be 6m in height).
- Minimum 25m offset between existing (30-24 Dilworth Lane) and proposed dwellings providing landscape buffer comprising of new gardens and potential rear garden extension to existing properties (subject to detailed design).

It is accepted that the development will have a level of visual impact upon the existing character of the area and how it will be perceived. However it is considered that the elements detailed above, in particular the increase in the eastern woodland buffer and reduction in scale of the dwellings, will go some way to mitigating any harm to the character of the area resultant from the visual impact by aiding in preserving a sense of 'openness' on approach from the east whilst allowing adequate margins for effective 'landscape' visual screening of proposed built form to establish over a period of time.

It is further considered that the retention of trees to the south, the setback of the development parcels from Dilworth Lane and the inclusion of the village green, entrance green and frontage corridor will ensure that the immediate context and primary southern frontage are still largely defined by existing tree planting further reinforced with supplemental landscaping/tree planting.

It is recognised that careful detailed consideration would need to be afforded at reserved matters stage to minimising detrimental visual intrusion in the landscape that might arise through inappropriate density, orientation, elevational treatment and roof-scape, particularly towards the eastern and higher extents of the site.

However it is considered that such matters could be addressed successfully through positive dialogue/negotiation, subject to agreement by the applicant, at the appropriate stages in detailed scheme development to minimise/negate any perceived harm and the overall visual impact of the development upon the character of the area.

## **Trees**

The trees on the site are protected by Tree Preservation Orders (TPO) and of high amenity value making a positive contribution to the character and appearance of the area. In respect of the application site, the TPO does not include category U trees and some other trees have been excluded (for example those in an unsuitable location, of low amenity value, those not currently under threat, or those with significant defects).

For the avoidance of doubt, the TPO includes those trees identified for removal to facilitate access to the site as this application remains under consideration.

The arboricultural impact assessment (AIA) indicates that the provision of the vehicular access point would necessitate the removal of up to eight trees to provide adequate visibility at the site access. The provision of a pedestrian crossing to provide safe access to Lower Lane would may also result in tree removals on the opposite side of Blackburn Road, but the submitted AIA An amendment has been made since receipt of the application to re-position the pedestrian and cycle access in the western part of the site to Dilworth Lane, with the result that no trees would be removed. The AIA recommends consideration is afforded to the detailed layout to minimise the impact of the development on the trees, for example by employing no dig contribution methods and siting the internal pedestrian and cycle route outside the root protection zones. Subject to conditions, I am satisfied that the proposal has been designed to minimise as far as practicable, the loss of trees along the frontage of the site. Replacement tree planting in locations deemed suitable by the countryside officer and local highway authority would be secured at reserved matters stage.

Subject to detailed consideration at reserved matters stage and appropriate conditions, the proposals would comply with Policies G1 and ENV7 of the Ribble Valley Districtwide Local Plan and Policies DMG1, DME1 and DME2 of the emerging Core Strategy as proposed to be modified.

#### Impact on Dilworth House

Dilworth House is a substantial detached two storey dwelling set within spacious sylvan grounds. The dwelling is not listed, however it is considered to comprise a non-designated heritage asset and the application site comprises agricultural land that may once have been associated with Dilworth House. Whilst the site therefore makes some contribution to the setting of Dilworth House, the sylvan character of the curtilage itself makes a far greater contribution to its setting and significance and I am satisfied that the development parcels and landscaping indicated on the illustrative masterplan would not unduly harm the significance of Dilworth House.

# **Ecology**

The site lies close to Spade Mill Reservoirs Biological Heritage Site (BHS), which is designated for its wintering bird interest and is used by birds in conjunction with the nearby Alston reservoirs.

The proposed development would be set back from Tan Yard Lane and would be screened by a strengthened hedgerow and woodland buffer along the eastern boundary with Tan Yard Lane. Whilst further information could have been provided in respect of the impact on this site, the County ecologist was previously satisfied that the proposal would be unlikely to result in additional impacts subject to appropriate conditions to secure mitigation and enhancement. The County ecologist advised that consideration should be given at reserved matters stage to; the installation of interpretation boards at the eastern end of the proposed development to raise awareness of the biodiversity value of the reservoirs and to suggest a code of good practice in proximity; landscaping; and in particular, the layout of the development where it approaches Tan Yard Lane and the BHS, which should demonstrate (with supporting information which evidences) that the proposed development will not adversely affect wintering or breeding birds associated with the adjacent BHS.

There are two ponds present on the site and a further pond is located within 250m of the site to the north within the garden of a residential property. Surveys of these ponds have been undertaken and a small number of frogs were the only amphibians found to be present and it is therefore concluded that great crested newts are highly likely to be absent. Extensive species surveys have been undertaken and the County ecologist was previously satisfied that the proposal would have no detrimental impact on species subject to appropriate conditions. Appropriate conditions would also secure a net increase in biodiversity and appropriate mitigation and as such, the proposal is therefore in accordance with Policy G1, ENV7 and ENV13 of the Districtwide Local Plan, Key Statements EN3 and EN4 and Policies DMG1 and DME3 of the emerging Core Strategy as proposed to be modified.

#### Flood Risk and Drainage

The Environment Agency and United Utilities have raised no objection subject to conditions relating to foul and surface waters. As such, the proposal is therefore considered to be acceptable in respect of drainage and flood risk in accordance with Policy G1 of the Districtwide Local Plan, Key Statements EN2 and EN3 and Policies DMG1 and DME6 of the emerging Core Strategy.

Whilst detailed design and layout is a reserved matter, in accordance with SUDs best practice the first 5mm of rainfall must be infiltrated on site. This can be achieved by the use of green roofs, pervious paving on hard standing areas (under-drained if ground conditions do not suit) and by landscaping the development so that water is directed to permeable areas such as filter strips and grass verges. The reserved matters applications would need to demonstrate that these matters are appropriately addressed in the detailed design and layout of the development.

# Residential Amenity

The application is outline with access only, hence detailed consideration would be afforded to amenity considerations at reserved matters stage once the detailed design has been established. A noise assessment has however been submitted to demonstrate that the future occupants of the dwellings would not be unduly affected by road noise subject to inclusion of appropriate mitigation in the detailed design. Whilst I appreciate the outlook from rear of the properties on Dilworth Lane would change significantly, it is an established principle that there is no right to a view. It is noted that No's 32 and 34 Dilworth Lane to the west of the site have short rear gardens, hence the applicant indicates that land within the site could be given over to form extended gardens for these properties. Alternatively, appropriate distances would need to be maintained between these existing properties and the proposed dwellings at reserved matters stage.

The proposed location of the emergency access would have no undue impact on the amenity of the occupants of Dilworth House given it would be used only rarely by vehicles. Again, consideration would need to be afforded to the impact of the detailed layout on the amenity of the occupants of this property at reserved matters stage.

On the basis of the outline application, the proposal is in accordance with Policy DMG1 of the Ribble Valley Core Strategy (Adopted Version).

#### Energy and Sustainability

One of the core planning principles of the NPPF is to support the transition to a low carbon future in a changing climate. Paragraph 93 clarifies that this is central to the economic, social and environmental dimensions of sustainable development - planning plays a key role in helping shape places to secure radical reductions in greenhouse gas emissions, minimising vulnerability and providing resilience to the impacts of climate change, and supporting the delivery of renewable and low carbon energy and associated infrastructure.

To secure a sustainable form of development and in particular to contribute to the social and environmental roles, it is recommended that a condition be attached to the permission to require at least 10% of the energy needs of the development to be provided from renewable or low carbon energy sources in accordance with Key Statement EN3 and Policy DME 5 of the Adopted Core Strategy.

The reserved matters applications should also demonstrate that take account of landform, layout, building orientation, massing and landscaping minimise energy consumption in accordance with paragraph 96 of the NPPF.

# <u>Infrastructure</u>, <u>Services and Developer Contributions</u>

The proposal would result in an increase in the population of Longridge and therefore increased demand for education services, sports facilities, open space and healthcare services and also increased pressure on existing infrastructure, such as the highway network. One of the core planning principles of the NPPF is to deliver sufficient community and cultural facilities and services to meet local needs and such impacts can be mitigated both on-site and off-site.

In relation to affordable housing, 30% affordable housing provision would equate to 58 units. The housing needs evidence for Longridge demonstrates the high demand for housing for older people and the housing waiting list has over 60 households requiring ground floor accommodation for older people.

The housing strategy officer previously considered that although older person's provision is the highest demand, the topography of the area is such that this site is not the most appropriate location for delivering specialist housing.

On this basis, the housing strategy officer has advised that the 30% affordable housing requirement should comprise both on and off-site provision and requests that a total of 26 affordable units are provided on site (10 bungalows, 8 x 2 bed properties and 8 x 3 bed properties) with a commuted sum for the equivalent of 32 units, which would be used to deliver accommodation for older people in a more appropriate location within Longridge. The commuted sum requested will be in the region of £1,602,800.

Access to high quality open spaces and opportunities for sport and recreation can make an important contribution to the health and well-being of communities (paragraph 73 of the NPPF) and contributes to the social role of sustainable development. The indicative layout identifies an area of on-site open space provision to include a locally equipped area for play (LEAP) to provide a play facility for younger children. The provision and maintenance of this could be secured by condition of the permission. In respect of facilities for older children (which normally comprise neighbourhood equipped areas for play (NEAPs) such as multi-use games areas) and also for adults (sports pitches and sports halls), off-site contributions could be secured in lieu of provision of such facilities on site.

The Council is currently in the process of undertaking an assessment of need in respect of the open space and sports facilities in the Borough and whilst this is currently in draft form, the assessment is at an advanced stage of production and will be presented to both the Planning and Development Committee and the Community committee once finalised.

In respect of Longridge, the assessment identifies specific areas for improvement in respect of the quality of the facilities available for use by residents and attributes a cost to these improvements based on information produced by Sport England. The improvements identified would secure the following:

- 1. Swimming pool modernisation scheme at Ribblesdale, Clitheroe
- 2. Grass pitch improvements at Mardale, Longridge
- 3. Cricket wicket provision at Longridge Cricket Club
- 4. Sports hall improvements at Longridge Sports Club
- 5. Play facility improvements in Longridge

It is considered that further evidence would be required before a contribution could be sought from developers of sites in Longridge to fund swimming pool improvements in Clitheroe. There may for example be such facilities in the Preston area more readily accessible to the residents of Longridge and it is not currently known to what extent Longridge residents use the pool in Clitheroe.

Excluding the contribution towards swimming pool facilities, a contribution of £42,822 (£219.60 per dwelling) would be required to mitigate the impact of the development on sports and open space facilities in Longridge and to improve the quality of provision.

Lancashire County Council request the following contributions towards highway and accessibility improvements, in addition to works that would be delivered under a section 278 agreement:

- A sustainable transport contribution of £260 per unit is included in the S106 (to be made available to the developers appointed Travel Plan Co-ordinator and not to LCC or RVBC)to deliver the following Personalised Travel Plan Measures:
- Public Transport Smartcards for households to encourage sustainable patterns from the outset of the development. (£110 for a minimum of 8 weeks bus fares for service between Longridge and Preston bus station, note a long term saver ticket is not available, so estimate based on current weekly return ticket @ £14)
- Provision of cycles for households (£150 cycle contribution per unit)
- A separate contribution of £12,000 is included in the S106 to enable Lancashire County Councils Travel Planning Team to provide a range of services to support the travel plan/travel plan coordinator.
- Pedestrian/Cycle infrastructure improvements A highways contribution of £262,430 include in the s106 agreement. The developer has indicated support and funding for the provision and implementation of the new pedestrian/cycle links to improve connectivity within Longridge and towards Preston to encourage sustainable modes of travel. The developer has agreed to provide £242,000 towards the provision of a combined footway/cycleway on Preston Road (including improvements to Chapel Hill/Chapel Brow and Lower Lane) between Longridge and Grimsargh; and £20,430 towards improvements works to Tan Yard Lane.
- Public Transport Accessibility The provision of 1 new bus stop on Blackburn Road to the
  east of the site access and 1 bus stop on Lower Lane close to the junction with Dilworth
  Lane. In association with the provision of a pedestrian refuge island on Blackburn Road
  between the site access and junction with Lower Lane, together with a new footway on the
  south side of Blackburn Road to provides a connection to the new bus stop location on
  Lower Lane.

On the current information, a contribution of £84,207 is requested for 7 primary school places and £525,665 for 29 secondary school places. These figures are indicative and the precise level of contribution would be determined at reserved matters stage once the precise number of dwellings and bedrooms is known. The contributions would be directly related to the development, would mitigate the impacts of the development, are fairly and reasonably related in scale and kind and would be necessary to enable the development to proceed.

# **Benefits**

The proposal would contribute to the provision of housing in the Borough, including affordable housing and this would contribute to the social role of sustainable development. There would be economic benefits in NPPF terms and economic benefits associated with funding from the new homes bonus.

The proposal would result in job creation during the construction period and benefits to the local economy from the resulting increase in population and thus expenditure. The proposal would secure significant biodiversity enhancements and the creation of the woodland buffer along the eastern boundary of the site with Tan Yard Lane would result in wider environmental and social benefits. The highway works are mitigation associated with the development, however the contribution to sustainable travel would provide a valuable improved pedestrian and cycle link between Longridge and Grimsargh to the benefit existing residents of the settlement and future occupants of the proposed development.

## Conclusion

The proposal would contribute to the provision of housing and affordable housing in the Borough to meet objectively assessed housing need. It is considered that the tree losses required to facilitate access have been minimised and would be compensated with replacement tree planting to maintain the tree lined appearance of the road. Appropriate conditions would ensure the connectivity of the site is maximised to provide inclusive access and to assist in reducing the reliance on the private car.

Whilst the development of agricultural land to provide housing would inevitably change the character of the area, the topography of the area is such that the visual impact of the proposal would be largely localised. The nature of the visual impact itself would therefore largely consist of the introduction of built-form into an area of open agricultural land, a potential reduction in the sense of 'openness' associated with the site and perception of the associated change as a result of the development.

It is considered that the landscape framework, in concert with the parameters proposed, will provide sufficient visual mitigation to limit any perceived harm to the inherent character of the area. Furthermore, the visual impact of the proposal would be further mitigated with appropriate design, layout, scale, appearance and landscaping which would be secured at the detailed reserved matters stage.

It is not considered that the proposal, as submitted, would result in significant harm to the character and appearance or visual amenities of the immediate area and the visual impact would not be so significant as to outweigh the benefits associated with the proposal. I therefore recommend accordingly.

RECOMMENDATION: That the application be DEFERRED AND DELEGATED to the Director of Community Services for approval following the satisfactory completion of a legal agreement (in the terms described in the developer contributions section of this report and subject to changes in CIL Regulations) within 3 months from the date of this Committee meeting or delegated to the Director of Community Services in conjunction with the Chairperson and Vice Chairperson of Planning and Development Committee should exceptional circumstances exist beyond the period of 3 months and subject to the following conditions:

#### General

1. No part of the development hereby permitted shall be commenced on any phase (as referred to in Condition 5) until full details of the layout, scale and appearance of the buildings and landscaping within that phase (hereinafter called 'the reserved matters') have been submitted to and approved in writing by the Local Planning Authority.

In relation to landscaping, the details shall include: the types and numbers of trees and shrubs to be planted, their distribution on site, those areas to be seeded, turfed, paved or hard landscaped, including details of any changes of level or landform, full specifications of all boundary treatment and a scheme of maintenance, including long term design objectives.

In respect of ecology, any submission of reserved matters shall demonstrate and evidence that the biodiversity interest of the adjacent Biological Heritage Site will not be adversely affected; that the identified bat foraging and commuting habitat will be retained, maintained and enhanced; that mature trees and hedgerows will be retained and any losses appropriately compensated; that replacement ponds (to compensate the loss of the two ephemeral ponds) will be created and maintained, and that any necessary habitat mitigation will be delivered as part of the proposals.

REASON: As the application is outline only and to define the reserved matters in accordance with Policies DMG1 and DME3 of the emerging Ribble Valley Core Strategy (Adopted Version).

Applications for approval of the reserved matters shall be made to the local planning authority not later than three years from the date of this permission. The development hereby permitted shall begin not later than two years from the date of approval of the final of the reserved matters.

REASON: Required to be imposed pursuant to Section 91 of the Town and Country Planning Act 1990 as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

- 3. No more than 195 dwellings shall be developed on the application site edged red on the submitted Red Line Boundary Plan (drawing reference 492D-01) and the vehicular and pedestrian accesses to the site shall be constructed in accordance with the details shown on the following plans unless otherwise required by condition of this permission:
  - a) Eastern Access drawing number TPMA1178-011 Rev L
  - b) Western Access drawing number TPMA1178 010 Rev E

Each site access shall be constructed to base course level prior to the first occupation of a dwelling within the parcel of the development served by the access and completed in accordance with the timetable to be approved pursuant to Condition 14 of this permission.

REASON: For the avoidance of doubt and to clarify the permission in accordance with Policy G1 of the Ribble Valley Districtwide Local Plan and Policy DMG1 of the emerging Ribble Valley Core Strategy as proposed to be modified.

4. Prior to the submission of any reserved matters application, an accessibility and connectivity strategy shall be submitted to and approved in writing by the local planning authority. The

strategy shall include an assessment of the feasibility of qualitative improvements to Dilworth Lane and Tan Yard Lane (bridleway No.35) to inform a schedule of works and shall include a timescale for implementation. The development shall be carried out in complete accordance with the approved strategy.

REASON: To facilitate inclusive access for pedestrians and cyclists and to deliver a sustainable form of development in accordance with the National Planning Policy Framework and Key Statement EN2 and Policies DMG1, DMG3 and DMI2 of the Ribble Valley Core Strategy (Adopted Version).

#### Phasing

5. Prior to the submission of any reserved matters application, a phasing scheme including the parcels which shall be the subject of separate reserved matters applications shall be submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in accordance with the approved phasing scheme.

REASON: To ensure the development is appropriately phased to deliver a sustainable form of development in accordance with Policies DMG1, DMG3, DME3, DMI2 and Key Statements EN2 and EN4 of the Ribble Valley Core Strategy (Adopted Version).

## <u>Design</u>

6. The reserved matters details shall substantially accord with the Illustrative Masterplan (drawing reference 492B 06F), Parameters Plan (drawing reference 492D 02 Dated 32.02.15), Design and Access Statement (dated 23rd January 2015) and the submitted Illustrative Landscape Framework unless otherwise required by condition of this permission.

REASON: To ensure the development accords with the general design principles and to reserve full consideration of the reserved matters in accordance with Policies DMG1, DMG3, DME3, DMI2 and Key Statements EN2 and EN4 of the Ribble Valley Core Strategy (Adopted Version).

# Landscaping and Levels

7. All landscaping and landscape maintenance schemes approved for each phase of development (as approved under Condition 5) shall be fully implemented in accordance with the approved details in the first complete planting season following the first occupation of each dwelling within that parcel or the completion of the parcel to which they relate, whichever is the sooner. Any trees or plants which, within a period of five years from completion of the relevant development parcel die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species.

REASON: To ensure the site is satisfactorily landscaped in accordance with Policies DMG1 and DME3 of the emerging Ribble Valley Core Strategy as proposed to be modified.

8. Applications for the approval of reserved matters shall include details of existing and proposed land levels and finished floor levels, including the levels of the proposed roads. The development shall thereafter be carried out in accordance with the approved details.

REASON: To secure satisfactory finished ground and floor levels in accordance with Policy DMG1 of the emerging Ribble Valley Core Strategy as proposed to be modified.

## Drainage

9. Prior to the commencement of development, a drainage strategy outlining the general system of drainage for foul and surface water flows arising from the entire site shall be submitted to and approved in writing by the Local Planning Authority. The drainage strategy shall accord with the approved Flood Risk Assessment and shall demonstrate that: the surface water run-off generated by the 1 in 100 year plus climate change critical storm shall not exceed the run-off from the undeveloped site and shall not increase the risk of flooding off-site; surface water run-off shall be limited to 73 litres per second; and pervious paving shall be used on private driveways to facilitate the infiltration of the first 5mm of rainfall. Thereafter the detailed schemes for foul and surface water drainage approved pursuant to Conditions 10 & 11 for development within each phase shall accord with the approved drainage strategy under this condition.

REASON: To ensure satisfactory storage and disposal of surface water from the site to prevent flooding in accordance with Policies DMG1 and DME6 and Key Statement EN2 of the emerging Ribble Valley Core Strategy (Adopted Version).

10. Prior to the commencement of development within a phase, the details of a scheme for surface water drainage and means of disposal for that phase, to accord with the Drainage Strategy approved pursuant to Condition 9 and to include evidence of an assessment of site conditions, sustainable drainage principles, an assessment of the hydrological and hydro-geological context of the development, management and maintenance and timescales for implementation, shall be submitted to and approved in writing by the Local Planning Authority. The scheme shall be implemented, maintained and managed in accordance with the approved details at all times thereafter.

REASON: To ensure satisfactory storage and disposal of surface water from the site to prevent flooding in accordance with Policies DMG1 and DME6 and Key Statement EN2 of the emerging Ribble Valley Core Strategy (Adopted Version).

11. Prior to the commencement of development within a phase, details of the foul drainage scheme for that phase, which shall be based on the Drainage Strategy approved pursuant to Condition 10 of this permission, shall be submitted to and approved in writing by the Local Planning Authority. The foul drainage scheme shall be implemented prior to completion of the first dwelling within that phase of development and maintained and managed in accordance with the approved details at all times thereafter.

REASON: To ensure satisfactory means of foul drainage in accordance with Policies DMG1 and DME6 of the emerging Ribble Valley Core Strategy (Adopted Version).

#### Construction

12. Prior to commencement of development within a phase, the sampling and analytical strategy of the site investigation for that phase shall be submitted to and approved in writing by the local planning authority. The strategy shall address; the nature, degree and distribution of contamination and ground gases; an identification and assessment of the risk to receptors as defined under Part IIA of the Environmental Protection Act 1990, focusing

primarily on risks to human health and controlled waters; implications of the health and safety of site workers, of nearby occupied building structures, on services and landscaping schemes; and on wider environmental receptors including ecological systems and property. The site investigation shall be carried out in accordance with the approved details and the results submitted to and approved in writing by the local planning authority prior to commencement of development. If the site investigation(s) indicates remediation is necessary, Remediation Statement(s) detailing the recommendations and remedial measures to be implemented within the site, including timescales for implementation, shall be submitted to and approved in writing by the local planning authority. The remediation shall be carried out in accordance with the agreed statement and on completion of the development/remedial works with each phase (approved pursuant to Condition 5), the developer shall submit a Verification Report to the local planning authority for approval in writing that certifies that all works were completed in accordance with the agreed Remediation Statement prior to the first occupation of each dwelling in that phase.

REASON: To prevent pollution of ground and surface waters both on and off site and to ensure the site is suitable for its end use in accordance with Policies EN2, EN4, DME2 and DME3 of the Ribble Valley Core Strategy (Adopted version).

- 13. No development approved by this permission shall commence within a phase until a Construction Management Plan for that phase has been submitted to and approved in writing by the Local Planning Authority. The approved Management Plan shall be adhered to throughout the construction period and shall provide for:
  - The routes to be used by construction vehicles carry plant and machinery routes to be used by vehicles carrying plant and materials to and from the site which shall have been constructed to base course level;
  - ii) Parking of vehicles within the site of site operatives and visitors;
  - iii) Loading and unloading of plant and materials;
  - iv) Storage of plant, materials and potential ground and water contaminants;
  - v) Erection and maintenance of security hoardings including decorative displays and facilities for public viewing, where appropriate;
  - vi) Wheel washing facilities;
  - vii) A management plan to control the emission of dust and dirt during construction identifying suitable mitigation measures;
  - viii) A scheme for recycling/disposing of waste resulting from construction works. There shall be no burning on site;
  - ix) A scheme to control noise during the construction phase:
  - x) Details of lighting to be used during the construction period;
  - xi) Site working hours;
  - xii) Periods when plant and materials trips should not be made to and from the site (mainly peak hours, but the developer to suggest times when such trips should not be made)
  - xiii) Sustainable travel options for journeys to and from construction workers including pedestrian routes, travel by bicycles, journeys by train, car sharing schemes and other opportunities to reduce journeys by car.

REASON: In the interests of residential amenity, highway safety and convenience and to protect the adjacent biological heritage site during construction works in accordance with Policies Policies EN2, EN4, DMG1, DME2 and DME3 of the emerging Ribble Valley Core Strategy (Adopted Version).

#### Highways

14. No development approved by this permission shall commence until a scheme for the on and off-site highway works, including timescales for implementation for each phase, has been submitted to and approved in writing by the Local Planning Authority. The development shall thereafter be carried out in accordance with the approved details.

REASON: In the interests of highway safety and to mitigate the impacts of the development in accordance with Policies EN2, DMG1, DMI2 and DMG3 of the emerging Ribble Valley Core Strategy (Adopted Version).

- 15. Prior to the occupation of the first dwelling within a phase, a Travel Plan based upon the submitted Travel Plan Framework to improve accessibility by sustainable modes for residents of dwellings within that phase shall have been submitted to and approved in writing by the Local Planning Authority. The Travel Plan shall include:
  - a) Appointment of a named Travel Plan Co-ordinator.
  - b) Details of measures to encourage sustainable travel patterns.
  - c) A scheme for the management and implementation of the Travel Plan.
  - d) Targets for modal shift.
  - e) Implementation timescales.
  - f) A strategy for marketing and proposed incentives.
  - g) Arrangements for monitoring and review.

The approved Travel Plan shall be implemented, monitored and reviewed in accordance with the approved Travel Plan for development within that phase for a period of time not less than 5 years following completion of the final parcel of development in that phase (as approved under Condition 5).

REASON: To deliver a sustainable form of development and to reduce reliance on the private car in accordance with Policies EN2, DMG1, DMI2 and DMG3 of the Ribble Valley Core Strategy (Adopted Version) and the National Planning Policy Framework.

#### **Trees**

16. Prior to the commencement of any site works, a revised Tree Survey, revised Arboricultural Impact Assessment and a Methods Statement for all works associated with the development hereby permitted, shall be submitted to and approved in writing by the local planning authority. The development shall thereafter be carried out in complete accordance with approved details. All trees identified to be retained in or adjacent to the application site shall be protected during construction in accordance with BS5837: 2012 'Trees in relation to design, demolition and Construction (as subsequently amended).

REASON: In the interests of visual amenity and to protect trees during construction in accordance with Policies DMG1, DME2, DME3 and Key Statement EN4 of the Ribble Valley Core Strategy (Adopted Version).

# **Ecology**

- 17. The development hereby permitted shall not commence during the bird nesting season (March to August inclusive) unless the absence of nesting birds has been confirmed by further surveys or inspections undertaken by an appropriately qualified ecologist, the results of which shall be submitted to and approved in writing by the local planning authority prior to any commencement in the bird nesting season.
  - REASON: To protect nesting birds, having regard to the adjacent biological heritage site in accordance with Policies DMG1, DME3 and Key Statement EN4 of the Ribble Valley Core Strategy (Adopted Version).
- 18. Prior to the commencement of each phase of the development (approved pursuant to condition 5), the land within that phase shall be subject to a further survey to confirm the continued absence of badgers and badger setts and the results shall be submitted to the Local Planning Authority for approval in writing together with proposals for mitigation if required. The development shall be carried out in complete accordance with the approved survey(s).
  - REASON: To protect any badgers that may be present on the land at the time of commencement in accordance with Policies DMG1, DME3 and Key Statement EN4 of the Ribble Valley Core Strategy (Adopted Version).
- 19. The reserved matters application(s) shall be accompanied by repeat surveys of the trees identified for removal to confirm the continued absence of roosting bats. If the surveys demonstrate that bats have colonised, the surveys shall include appropriate mitigation and/or compensation proposals. The development shall thereafter be carried out in complete accordance with the approved survey(s).
  - REASON: In the interests of protected species in accordance with Policies DMG1, DME3 and Key Statement EN4 of the Ribble Valley Core Strategy (Adopted Version).
- 20. No site works shall take place within a phase until a Landscape Management Plan to include: long-term design objectives; habitat creation; details of the retention, creation and enhancement of native hedgerows, mature trees, woodlands, grasslands and ponds; and shall demonstrate that the habitat of protected and priority species (most notably bats, but also breeding birds and amphibians) is enhanced; enhancement, management responsibilities and maintenance schedules for all landscaped areas (other than privately-owned domestic gardens) and timing of works within each phase, has been submitted to and approved in writing by the Local Planning Authority.

The Landscape Management Plan shall include (but not be limited to) details of the proposed woodland buffer to the east of the site adjacent to Spade Mill Biological Heritage Site, trees and tree lines, hedgerows and other areas of public open space. The Landscape Management Plan shall be informed by the Ecological Appraisal (dated 22<sup>nd</sup> January 2015), Bat Survey Report (dated 5<sup>th</sup> September 2014) and the details approved pursuant to condition 16. Habitats shall comprise locally appropriate native species and plant species used in more formal/ornamental planting should be selected to provide benefit for biodiversity (i.e. pollen, nectar, berry bearing). The landscape management plans shall be implemented and maintained in accordance with the approved details.

REASON: To secure biodiversity enhancements having regard to the adjacent biological heritage site in accordance with Policies DMG1, DME3 and Key Statements EN2 and EN4 of the emerging Ribble Valley Core Strategy (Adopted Version).

21. Prior to the felling of any trees indicated in the Tree Survey Report (dated 20<sup>th</sup> January 2015) a pre-works visual inspection to check for occupation by bats shall be carried out by a suitably qualified ecologist, the results of which shall be submitted to and approved in writing by the local planning authority. Should evidence of roosting bats be found, a European Protected Species licence will be required from Natural England.

REASON: To protect any bats that may be present in accordance with Policies DMG1, DME3 and Key Statement EN4 of the emerging Ribble Valley Core Strategy (Adopted Version).

22. Prior to commencement of development within a phase, details of the provisions to be made for building dependent species of conservation concern, including artificial bird nesting boxes and artificial bat roosting sites for that phase shall be submitted to and approved in writing by the Local Planning Authority. The details shall be submitted on a dwelling/building dependent bird/bat species development site plan and include details of plot numbers and the numbers of artificial bird nesting boxes and artificial bat roosting site per individual building/dwelling and type. The details shall also identify the actual wall and roof elevations into which the above provisions shall be incorporated. The artificial bird/bat boxes shall be incorporated during the actual construction of those individual dwellings identified on the submitted plan and made available for use before each such dwelling is first occupied unless otherwise agreed in writing by the Local Planning Authority.

REASON: In the interests of biodiversity and to enhance roosting opportunities for species of conservation concern in accordance with Policies DMG1, DME3 and Key Statement EN4 of the Ribble Valley Core Strategy (Adopted Version).

#### Energy

23. No development shall take place until a scheme to secure at least 10% of the energy requirements of the development hereby permitted from renewable or low carbon energy sources, with a timetable for implementation, has been submitted to and approved in writing by the local planning authority. Development shall be carried out in accordance with the approved scheme and retained thereafter at all times in accordance with the approved scheme. Any solar panels installed as part of this scheme shall be removed after a period of 25 years from the date of electricity first being generated.

REASON: To allow the energy needs of the development to be partially generated on site to reduce reliance on the grid in accordance with Key Statements EN2 and EN3 and Policies DMG1 and DME5 of the Ribble Valley Core Strategy (Adopted Version) and the National Planning Policy Framework.

#### Play Space

24. Prior to commencement of development within a phase a play space management plan including long term design objectives, timing of the works, management responsibilities and maintenance schedules for the play areas within that phase, shall be submitted to and approved in writing by the Local Planning Authority. The play space management plan shall

provide precise details of all play equipment and other related structures in that phase and its maintenance and indicate a timescale when the play spaces and related structures on the open space shall be provided and made available for use within that phase. The play space management plan shall be implemented in accordance with the approved details.

REASON: In the interests of the amenity of the future occupants in accordance with Policy DMG1 of the Ribble Valley Core Strategy (Adopted Version).

#### Lighting

25. Prior to commencement of development within a phase (approved pursuant to Condition 5) details of a scheme for all external lighting for that phase/parcel, including timescales for implementation, shall be submitted to and approved in writing by the Local Planning Authority. The lighting scheme shall accord with guidance issued by the Bat Conservation Trust and Institute of Lighting Engineers and shall include details to demonstrate how artificial illumination of important wildlife habitats is minimised. The lighting scheme(s) shall be implemented in complete accordance with the approved details and retained thereafter at all times.

REASON: In the interests of residential amenity and protected species in accordance with Policies DMG1, DME1 and DME3 of the Ribble Valley Core Strategy (Adopted Version).

# <u>Noise</u>

26. Prior to commencement of development within a phase of development (approved pursuant to Condition 5 of this permission) a scheme of noise mitigation measures for that phase adhering to the principles laid out in the Noise Assessment dated January 2015 shall be submitted to and approved in writing by the Local Planning Authority. The measures so identified shall be incorporated into the construction of the development within that phase and thereafter retained at all times.

REASON: In the interests of the amenity of the future occupants in accordance with Policy DMG1 of the Ribble Valley Core Strategy (Adopted Version).

# ITEMS DELEGATED TO DIRECTOR OF COMMUNITY SERVICES UNDER SCHEME OF DELEGATED POWERS

The following proposals have been determined by the Director of Community Services under delegated powers:

# APPLICATIONS APPROVED

Plan No	<u>Proposal</u>	Location
3/2014/0425/P	Proposed conversion of a redundant	Curtis House
	agricultural building into a single open market	Chipping Road, Longridge
0/0044/0740/D	dwelling	0.4.1 5:
3/2014/0719/P	Roof lift and rear and side extension	3 Arley Rise Mellor
3/2014/0751/P	Fraction of single detached dwelling	8 Hammond Drive
3/2014/0/31/P	Erection of single detached dwelling	Read
3/2014/0957/P	Roof cover over existing slurry store and	Wharf Farm, Talbot Street
0/201-/0001/1	extension of that slurry store	Chipping
3/2014/1024/P	Proposed variation of condition 3 of planning	land adjacent to
	permission 3/2010/0113 to substitute drawing	Whalley Road
	No 8056.209A (amendments to boundary wall	Sabden
	to Whalley Road)	
3/2014/1096/P	Replace existing damaged structural elements	The Swan and Royal Hotel
	due to fire and water damage with new steel work in accordance with the structural	26 Castle Street Clitheroe
	engineer's design and calculations	Cilineroe
3/2014/1113/P	Demolition of attached garage and erection of	1 Bowling Green Cottages
0,2011,1110,1	single storey side extension incorporating a	The Drive, Brockhall
	garage and extended kitchen area	Old Langho
3/2014/1126/P	Replacement conservatory	7 Pasture Grove
		Whalley
3/2014/1130/P	Proposed security shutters	71 King Street
		Whalley
3/2015/0001/P	Alterations and extensions to incorporate	22 Hillside Drive
	dormers to front and back and alterations to	West Bradford
3/2015/0033/P	garage Removal of ribbon pointing from front	4 Whalley Road
3/2013/0033/1	elevation of the property and reinstate lime	Hurst Green
	mortar pointing to prevent further water/frost	
	damage to the stone	
3/2015/0096/P	Modification of Section 106 Agreement in	land at The Whins
	relation to alterations to the qualifying person	Whins Lane
	reference	Read

# APPLICATIONS REFUSED

<u>Plan No</u> 3/2014/1122/P	Proposal Formation of car park at the rear of 35 King Street to include new opening onto back street	Location 35 King Street Whalley	Reasons for Refusal Harmful to listed building and Whalley Conservation Area because of the loss of property enclosure and incongruous (overtly modern; non-domestic) and visually intrusive development in its materials, layout and (vehicular) use. Core Strategy Policies DME4 and DMG1 and NPPF paragraph 17, 131 and 132.
3/2014/1118/P	Extension, floodlighting, resurfacing, perimeter fencing and associated landscaping relating to artificial sports pitch	Oakhill College Wiswell Lane Whalley	Contrary to Policies DMG1 and DME3 – residential amenity and impact on wildlife.
3/2015/0006/P	One 3 bedroom detached house including change of use of land to residential at land adjacent	Chapel House off Chapel Lane West Bradford	Key Statement DS1 and Policy DMG2 of the Core Strategy Adopted Version – provision of 1 market dwellings in a tier 2 settlement contrary to the spatial vision leading to unsustainable development - Create a harmful precedent.

# APPLICATIONS WITHDRAWN

<u>Plan No</u> 3/2014/0843/P	Proposal  New two storey dwelling with attached garage on land adjacent Hay Moo	Location The Hay Moo Mellor Brow Mellor
3/2014/1136/P	Extensions, alterations and remodelling of existing house	Bennets Close Wiswell
3/2015/0012/P	Installation of two 5.15mm high fascia with two internally illuminated Natwest lettering and chevron logo set 360mm high. Two 600mm high internally illuminated projecting signs. One 1040mm high internally illuminated ATM surround	Natwest York Street Clitheroe

# **SECTION 106 APPLICATIONS**

Plan No	<b>Location</b>	Date to	<u>Number</u>	<u>Progress</u>
		<u>Committee</u>	<u>of</u>	
			<u>Dwellings</u>	
3/2012/0785	Clitheroe Hospital	6/12/12	57	With Applicants Solicitor
	Chatburn Road			
	Clitheroe			
3/2013/0981	Land at Chatburn Road	13/2/14	23	With LCC
	Clitheroe	18/12/14		
3/2014/0666	15 Parker Avenue	18/9/14	15	With Applicants Solicitor
	Clitheroe			• •
3/2014/0597	Land off Waddington	16/10/14	275	With Planning awaiting
	Road, Clitheroe	15/1/15		Decision Notice
3/2014/0779	Land off Dale View	16/10/14	18	With LCC
	Billington			
3/2014/0188	Victoria Mill	13/11/14	40	With Planning
	Watt Street, Sabden			G
3/2014/0742	Land off Pimlico Road	15/1/15	19	With LCC
	Clitheroe			
<b>Non Housing</b>				
3/2011/0649P	Calder Vale Park	15/3/12		Subject to departure
	Simonstone			procedures, draft 106
				received from LCC

# APPEALS UPDATE

Application No	<u>Date</u> <u>Received</u>	Applicant Proposal/Site	<u>Type</u> <u>of</u> Appeal	<u>Date of</u> Inquiry/Hearing	<u>Progress</u>
3/2013/0722 U	16/05/14	Englands Head Farm Paythorne	WR		Awaiting decision
3/2014/0394 R	23/07/14	Stoneroyd Haugh Ave Simonstone	НН		Awaiting decision
3/2014/0235 R	29/07/14	20 Chapel Hill Longridge	HH		Awaiting decision
3/2014/0258 R	01/08/14	1 Main Street Bolton by Bowland	HH		Awaiting decision
3/2014/0298 R	11/08/14	Rose Cottage Main Street Grindleton	НН		Awaiting decision
3/2013/1023 U	29/08/14	Land off Kingsmill Avenue, Whalley	WR		Awaiting decision
3/2014/0550	01/10/14	Bradyll House Franklin Hill Old Langho	WR		Awaiting decision
3/2013/0442 R	05/11/14	Woodfield Farm Longsight Road Clayton-le-Dale	WR		Appeal dismissed 11/02/15

Application No	<u>Date</u> <u>Received</u>	Applicant Proposal/Site	<u>Type</u> <u>of</u> Appeal	<u>Date of</u> <u>Inquiry/Hearing</u>	<u>Progress</u>
3/2014/0705 R	06/01/15	Meadows Farm Worston	НН		Appeal dismissed 05/02/15
3/2014/0793 R	21/01/15	Talbot Fold Barn Talbot Bridge Bashall Eaves	WR		Questionnaire sent 26/01/15 Statement due 25/02/15
3/2014/0592 R	14/01/15	The Moorcock Inn Slaidburn Road Waddington	WR		Questionnaire sent 20/01/15 Statement due 18/02/15
3/2014/0634 R	24/12/14	11 Lower Lane Longridge	НН		Appeal dismissed 05/02/15
3/2014/0838 R	22/01/15	Beech House Alston Lane Alston	НН		Awaiting decision
3/2014/0438 R	16/01/15 but extension given until 6/02/15	Land east of Chipping Lane Longridge	Inquiry		Notification and questionnaire sent. Statement due 27/02/15
3/2014/0517 R	09/02/15	Land to the north of Dilworth Lane Longridge	Inquiry		Notification and questionnaire sent. Statement due 23/03/15
3/2014/0827 R	12/02/15	39 Clitheroe Road Whalley	WR		Notification and questionnaire sent. Statement due 19/03/15
3/2014/0464 R	Awaiting validation by PINS	60 Taylor Street Clitheroe			440 10/00/10
3/2014/0312	Awaiting validation by PINS	Time House Knowle Green	WR		
3/2014/0679 R	Awaiting validation by PINS	Mill Cottage Victoria Terrace Mellor Brook	WR		
3/2014/0887 R	Awaiting validation by PINS	Bent House Tosside	WR		