DECISION

RIBBLE VALLEY BOROUGH COUNCIL REPORT TO PLANNING & DEVELOPMENT COMMITTEE

Agenda Item No. 6

meeting date:22 JUNE 2017title:PUBLIC PARTICIPATION AT PLANNING COMMITTEEsubmitted by:CHIEF EXECUTIVEprincipal author:DIANE RICE

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1 PURPOSE

- 1.1 For members to reconsider the public participation scheme with particular reference to speakers on individual planning applications.
- 1.2 Relevance to the Council's ambitions and priorities:
 - Community Objectives)
 - Corporate Priorities –

The Council aims to be a well-managed Council. Review of Council procedures contributes to that objective.

• Other Considerations –

2 BACKGROUND

- 2.1 The Council has been operating a system of public participation at all its committee meetings and Council meetings for more than 15 years. There is a standard item on every agenda where the public can attend the meeting to speak on a decision item on the agenda. The current scheme is attached at Appendix 1.
- 3 ISSUES
- 3.1 Planning and Development committee is different from the other committees in that as well as the standard item of public participation the opportunity is also available to applicants or their agents and objectors to speak for 3 minutes each on individual planning applications on the agenda.
- 3.2 Only one person for each side is allowed to speak with priority being given to the relevant parish council should they wish to object to a particular planning application and to the applicant on their own application.
- 3.3 When the system was set up it was decided that the applicant/agent should speak first followed by the objector. This was to account for the objector not being a 'professional' and therefore potentially at a disadvantage. However some objectors get an agent to speak on their behalf and some applicants speak for themselves.
- 3.4 Following a suggestion by an agent that the majority of councils in Lancashire operate their public participation system the other way round ie objector followed by applicant a survey was carried out and the suggestion was found to be correct with 11 out of the 12 responses doing it this way round. For that reason it may now be appropriate to reconsider how our system should be operated.

- 3.5 The argument for change from the applicant's point of view is that if an objector says something inaccurate there is no right of reply or correction. Neither do they get a chance to respond to the objectors points of objection.
- 3.6 In some cases, areas of doubt that are raised in the minds of committee can be addressed by officers, but there are occasions where objectors raise issues that could only be explained by the applicant.
- 3.7 Given that the applicant's case rests primarily on the application as submitted, and on the public record, it is unlikely that objectors would suffer a similar disadvantage by speaking first.
- 4 RISK ASSESSMENT
- 4.1 The approval of this report may have the following implications:
 - Resources none arising from this report
 - Technical, Environmental and Legal none arising from this report. This is one of our own procedures so there are no set guidelines
 - Political none arising from this report
 - Reputation none arising from this report
 - Equality & Diversity the scheme is open to all

5 **RECOMMENDED THAT COMMITTEE**

5.1 Consider whether to change the order in which the speakers participate on planning applications.

DIANE RICE HEAD OF LEGAL AND DEMOCRATIC SERVICES MARSHAL SCOTT CHIEF EXECUTIVE

BACKGROUND PAPERS

For further information please ask for Diane Rice extension 4418

REF: OMH/PLANNING & DEVELOPMENT COOMITTEE/220617

PUBLIC PARTICIPATION AT COUNCIL AND COMMITTEE MEETINGS

The Council operates public participation at council meetings and committee meetings. It is a regular item on every agenda.

Listed below are the ground rules for people wishing to speak at any meeting.

- 1. Only residents of the Ribble Valley may ask a question or make comments.
- 2. Contributions are limited to one per person per item and no person shall speak for more than 3 minutes, except in exceptional circumstances.
- 3. Public participation will last for 15 minutes at the start of each meeting. The running order of the agenda may be changed to accommodate public participation at the discretion of the Chairman.
- 4. Public participation is a part of the formal proceedings and will be recorded in the minutes.
- 5. Persons wishing to speak at any meeting can only do so in relation to decision items on the agenda. All agendas will be published on the Council's website at least 5 working days before the meeting. Agendas are also available for inspection at the Council Offices, Church Walk, Clitheroe.
- 6. If an item is listed in Part 2 of the agenda it is to be discussed in private as exempt information and press and public are excluded from the meeting.
- 7. Speakers on the same agenda item will be taken in the order they are received. Speakers on different agenda items will be dealt with in agenda item order.
- 8. No person will be allowed to speak on the same issue at two consecutive meetings unless the item has been deferred from a previous meeting.
- 9. No paperwork/plans/photographs are allowed to be circulated by any speaker at the meeting. This must be done in advance of the date of the meeting if they wish the members to consider information other than that which is contained in the agenda papers.
- 10. Any person wishing to speak at committee meetings must register with the council by no later than noon on the day of the meeting (for Council it is the Friday before the meeting).
- 11. If an immediate response is required to a question/comment, it should be submitted in writing at least two working days before the meeting.
- 12. In respect of questions at Council meetings, members of the public must give notice in writing to the Chief Executive by no later than noon on the Friday before the Council meeting. The notice must specify the nature of the question in

enough detail to enable a reply to be prepared. A response will be given by the Chairman of the appropriate committee and a copy of the written answer will be given to the questioner. Questioners have the right to ask one supplementary question once they have received the chairman's response.

- 13. Speakers must be aware that under the 'Openess Regulations' there is an obligation on the Council to allow filming /recording of meetings as long as it is not disruptive.
- 14. There are different rules for Licensing Sub-Committees and Planning & Development committees as follows:-

At Licensing Sub-Committee committee

- Only the Applicant and persons who have made relevant representations to a licensing application are permitted to speak;
- The Applicant will be invited to speak first followed by each person who has made a relevant representation;
- There is no limit on the length of time a person may speak, although parties will be allowed a maximum equal period to exercise their rights, such period to be determined by the Sub-Committee;
- Members of the public who attend the sub-committee and who have not submitted a relevant representation are not permitted to speak;
- Members of the Sub-Committee may ask a question of any party or other person appearing at the hearing;
- Parties will be allowed to clarify points upon which they wish to support their application;
- Any additional paperwork/evidence in support of or against the application must be submitted prior to the hearing, and members of the Sub-Committee may take into account any new documentary or other information produced to the authority on the day of the hearing with the consent of all parties

At Planning and Development committee a maximum of 2 speakers is also allowed on each planning application.

- One will be the applicant/agent; the other an objector
- If the Parish Council is the objector they will have first refusal on the right to speak
- If the Parish Council do not wish to speak, the Council will accept the first person to register as an objector
- The applicant / agent will speak first and the objector second
- With reference to rule 1 residents of Ribble Valley. This rule is waived to accommodate representatives of applicants/objectors from outside the Ribble Valley to participate

- Officers and members other than the Chairman cannot question the speaker. In exceptional circumstances the Chairman may ask an applicant and/or objector to clarify a matter of fact. If this happens, the applicant and /or objector must confine themselves to giving a direct answer to the question
- Officers will not be required to answer questions raised, but will do so if a member of the committee so requests
- No paperwork/plans/photographs will be allowed to be circulated by the applicant/agent or objector at the meeting. The onus is on the applicant/agent and/or objector to do this in advance of the date of the meeting if they wish the members of the planning and development committee to consider information other than that which is contained in the agenda papers.