

# RIBBLE VALLEY BOROUGH COUNCIL

---

please ask for: STEPHEN BARKER  
direct line: 01200 414412  
e-mail: stephen.barker@ribblevalley.gov.uk  
my ref: SB/MH/EL  
your ref:  
date: 3 April 2018

Council Offices  
Church Walk  
CLITHEROE  
Lancashire BB7 2RA

Switchboard: 01200 425111  
Fax: 01200 414488  
www.ribblevalley.gov.uk

Dear Councillor

The next meeting of the **LICENSING COMMITTEE** is at **6.30pm** on **TUESDAY, 10 APRIL 2018** in the **TOWN HALL, CHURCH STREET, CLITHEROE.**

I do hope you will be there.

Yours sincerely

CHIEF EXECUTIVE

To: Committee Members (Copy for information to all other members of the Council)  
Directors  
Press

## AGENDA

### Part I – items of business to be discussed in public

1. Apologies for absence.
- ✓ 2. Minutes of the meeting held on 30 January 2018 – copy enclosed.
3. Minutes of Licensing Sub-Committee – None.
4. Declarations of pecuniary and non-pecuniary interests (if any).
5. Public Participation (if any).

### FOR DECISION

- ✓ 6. Consideration of implementation of a Cumulative Impact Policy - report of Chief Executive – copy enclosed.
- ✓ 7. National Database for Taxi Drivers and Proposed Legislation - report of Chief Executive – copy enclosed.

### FOR INFORMATION

- ✓ 8. Relaxation of Licensing Hours for Royal Wedding - report of Chief Executive – copy enclosed.

- ✓ 9. Taxi Licensing Enforcement Operation - report of Chief Executive – copy enclosed.
- 10. Notes of Safety Advisory Group – None

Part II - Items of business **not** to be discussed in public

NONE

# RIBBLE VALLEY BOROUGH COUNCIL REPORT TO LICENSING COMMITTEE

DECISION

Agenda Item No. 6

meeting date: TUESDAY, 10 APRIL 2018  
title: CONSIDERATION OF IMPLEMENTATION OF A CUMULATIVE IMPACT POLICY  
submitted by: MARSHAL SCOTT - CHIEF EXECUTIVE  
principal author: MAIR HILL - SOLICITOR

## 1 PURPOSE

1.1 To seek Committee's views on whether consideration should be given to inclusion of a cumulative impact policy (CIP) within the Council's Statement of Licensing Policy.

1.2 Relevance to the Council's ambitions and priorities:

- Community Objectives -        }
  - Corporate Priorities -         }
  - Other Considerations -        }
- The Council aims to be a well-managed Council providing efficient services based on identified customer needs, consideration of this issue will enhance this.

## 2 BACKGROUND

2.1 Section 5 of the Licensing Act 2003 ("**Act**") provides that a Licensing Authority must determine a statement of policy for each 5 year period with respect to the exercise of its licensing functions and publish that statement before the beginning of that period. The Council's policy has been set for the period 2016-2021. A licensing statement of policy can be altered during the 5 year period provided the necessary procedure is followed.

2.2 The Statutory Guidance issued under Section 182 of the Act provides that the cumulative impact of licensed premises on the promotion of the licensing objectives is a proper matter for a licensing authority to consider in developing its licensing policy statement.

2.3 A CIP may be appropriate where the number, type or density of premises selling alcohol or providing late night refreshment is high or exceptional, serious problems of nuisance and disorder exist or have begun to arise outside or some distance from those premises.

2.4 The Council's current Statement of Licensing Policy does not contain any such policy. Concern has however been expressed by members of the public and a Ward Councillor about the recent proliferation of premises licensed to sell alcohol in Whalley and the effect which this is having upon the area. Committee is therefore asked to consider whether investigatory work should be carried out to establish whether there is sufficient evidence to warrant consideration of a CIP for this area. It should be noted that the implementation of a CIP would not act retrospectively and would not lead to removal of existing licences or a reduction in the hours authorised by existing premises licences, the CIP could affect the terms of a licence if an application was made to vary the licence.

2.5 Attached as Appendix 1 is a list of the premises in the Whalley Ward, categorised by type. As can be seen from the information provided the ward boundary extends to Barrow and Edisford, it would not therefore serve as the appropriate 'footprint' for the

CIP. One of the matters the Licensing Authority will need to consider before carrying out a formal consultation is where the boundaries of the CIP should lie.

### 3 ISSUES

3.1 In order to introduce a CIP the Licensing Authority would need to have evidence of an impact upon the licensing objectives such as:

- local crime and disorder statistics, including statistics on specific types of crime and crime hotspots;
- statistics on local anti-social behaviour offences;
- health-related statistics such as alcohol – related emergency attendances and hospital admissions;
- environmental health complaints, particularly in relation to litter and noise;
- complaints recorded by the local authority, which may include complaints raised by local residents or resident associations;
- residents' questionnaires;
- evidence from local Councillors; and
- evidence obtained through local consultation.

3.2 Where existing information is insufficient or not readily available, but the licensing authority believes there are problems in its areas resulting from the cumulative impact of licensed premises, it can consider conducting or commissioning a specific study to assess the position. This may involve conducting observations of the night-time economy to assess the extent of incidents relating to the promotion of the licensing objectives, such as incidents of criminal activity and anti-social behaviour, examples of public nuisance, specific issues such as underage drinking and the key times and locations at which these problems are occurring.

3.3 The steps to be followed in considering whether to adopt a special policy within the statement of licensing policy are summarised in the Guidance as:

- Identify concern about crime and disorder; public safety; public nuisance; or protection of children from harm.
- Consider whether there is good evidence that crime and disorder or nuisance are occurring or whether there are activities which pose a threat to public safety or the protection of children from harm.
- If such problems are occurring, identify whether these problems are being caused by the customers of licensed premises, or that the risk of cumulative impact is imminent.
- Identify the boundaries of the area where problems are occurring (this can involve mapping where the problems occur and identifying specific streets or localities where such problems arise).
- Consult those specified in Section 5(3) of the Act, and subject to the outcome of the consultation, include and publish details of the special policy in the licensing policy statement.

3.4 The effect of adopting a special policy of this kind is to create a rebuttable presumption that applications for the grant or variation of premises licences or club premises certificates, which are likely to add to the existing cumulative impact, will normally be refused or subject to certain limitations, following relevant representations, unless the applicant can demonstrate in the operating schedule that there will be no negative cumulative impact on one or more of the licensing objectives. Applicants should give consideration to potential cumulative impact issues when setting out the steps they will take to promote the licensing objectives in their application.

3.5 However, the policy would need to stress that this presumption does not relieve responsible authorities (or any other persons) of the need to make a relevant representation, referring to information which had been before the licensing authority when it developed its statement of licensing policy, before a licensing authority may lawfully consider giving effect to its special policy. If there are no representations, the licensing authority must grant the application in terms that are consistent with the operating schedule submitted.

#### 4 RISK ASSESSMENT

4.1 The approval of this report may have the following implications:

- Resources – No implications identified, save that if a study was commissioned funding would need to be identified.
- Technical, Environmental and Legal – No implications identified.
- Political – No implications identified.
- Reputation – No implications identified.
- Equality and Diversity – No implications identified.

#### 5 RECOMMENDED THAT COMMITTEE

5.1 Authorise the Head of Legal and Democratic Services to make enquiries of the responsible authorities to assess whether there is sufficient evidence to support a cumulative impact policy for the Whalley Ward and the area to which the policy would relate.

5.2 Consult informally with licensees in the Whalley Ward, the Parish Council and community groups.

5.3 Report back to Committee with recommendations based on the responses received.

MAIR HILL  
SOLICITOR

MARSHAL SCOTT  
CHIEF EXECUTIVE

For further information please ask for Mair Hill, extension 3216.

REF: MJH/Licensing/10 April 2018

**Licensed Premises situated within the Whalley Ward  
of Ribble Valley Borough Council**

<b>Premises Name</b>	<b>Address</b>	<b>Type</b>
Abbey Club	12 Accrington Road, Whalley, Clitheroe BB7 9TD	Club
Amico Mio	49 King Street, Whalley, Clitheroe BB7 9SP	Restaurant
Autisan Café	The National Autistic Society, Whalley Abbey, The Sands, Whalley, Clitheroe BB7 9SS	Café & Gift Shop
Benedicts of Whalley	1 George Street, Whalley, Clitheroe BB7 9TH	Café Bar
Brady's	Queen Street, Whalley, Clitheroe BB7 9TA	Wine Bar
Co-op	King Street, Whalley, Clitheroe BB7 9SN – Under Construction	Off Licence
Cucina Seventy Three	73 King Street, Whalley, Clitheroe BB7 9SW	Restaurant
De Lacy Arms	61 King Street, Whalley, Clitheroe BB7 9SP	Public House
Dog Inn	55 King Street, Whalley, Clitheroe BB7 9SP	Public House
Eagle at Barrow	Clitheroe Road, Barrow, Clitheroe BB7 9AQ	Bar & Restaurant
Edisford Bridge Hotel	Edisford Road, Clitheroe BB7 3LJ	Bar & Restaurant
Food by Breda Murphy	Station Road, Whalley, Clitheroe BB7 9RH	Restaurant
Forum	41 & 41a King Street, Whalley, Clitheroe BB7 9SP	Bar & Restaurant
H20 Bar	3 Accrington Road, Whalley, Clitheroe BB7 9TD	Bar
Jack's of Whalley	59 King Street, Whalley, Clitheroe BB7 9SP	Bar & Restaurant
Mitton Hall	Mitton Road, Mitton, Whalley, Clitheroe BB7 9PQ	Hotel/Wedding Venue
Oakhill Academy	Wiswell Lane, Whalley, Clitheroe, BB7 9AF	School and Leisure Centre
Rendezvous	16 Accrington Road, Whalley, Clitheroe BB7 9TD	Nightclub

**Licensed Premises situated within the Whalley Ward  
of Ribble Valley Borough Council**

<b>Premises Name</b>	<b>Address</b>	<b>Type</b>
Romeros	37 King Street, Whalley, Clitheroe BB7 9SP	Takeaway
Spar Store	9 George Street, Whalley, Clitheroe BB7 9TH	Shop/off licence
Swan Hotel	62 King Street, Whalley, Clitheroe BB7 9SN	Hotel/Bar
The Aspinall Arms	Mitton Road, Mitton, Whalley, Clitheroe BB7 9PQ	Bar & Restaurant
Three Fishes	Mitton Road, Great Mitton, Whalley, Clitheroe BB7 9PQ	Restaurant
Trishna	25 King Street, Whalley, Clitheroe BB7 9SP	Restaurant
Whalley Abbey	The Sands, Whalley, Clitheroe BB7 9TN	Hotel & Conference Centre
Whalley Golf Club	Long Leese Barn, Clerk Hill Road, Whalley BB7 9DR	Club
Whalley Sports Club	Station Road, Whalley, Clitheroe BB7 9RT	Club
Whalley Village Hall	Accrington Road, Whalley, Clitheroe BB7 9TD	Village Hall
Whalley Wine Shop	63 King Street, Whalley, Clitheroe BB7 9SW	Bar & Off Licence

# RIBBLE VALLEY BOROUGH COUNCIL REPORT TO LICENSING COMMITTEE

DECISION

Agenda Item No. 7

meeting date: TUESDAY, 10 APRIL 2018  
title: NATIONAL DATABASE FOR TAXI DRIVERS AND PROPOSED LEGISLATION  
submitted by: CHIEF EXECUTIVE  
principal author: MAIR HILL

## 1 PURPOSE

1.1 To seek Committee's views on whether the Council should subscribe to the National Database for taxi drivers and join the National Anti-Fraud Network.

1.2 Relevance to the Council's ambitions and priorities:

- Community Objectives - } The Council aims to be a well-managed Council providing efficient services based on identified customer needs, consideration of this issue will enhance this.
- Corporate Priorities - }
- Other Considerations - }

## 2. BACKGROUND

2.1 At present there is no national database of private hire or hackney carriage licence holders and so no way for councils to check (other than by disclosure by an applicant as required on the application form) whether they have previously had a licence refused or revoked by a council in another area.

2.2 Daniel Zeichner MP has put forward a private members bill to introduce a legal register that will require authorities to record all refusal and revocations on a national register, as well as requiring them to cross-reference new application against the register, to stop rogue drivers securing licences elsewhere. The Local Government Association ("**LGA**") has supported this draft bill. The bill had its second reading in the House of Commons on 2 February 2018 but the debate was interrupted and the debate is not to be resumed until Friday 26 October 2018.

2.3 The LGA has however proposed a voluntary national database in the interim which will allow councils to record details of where a taxi or PHV licence has been refused, revoked or suspended and allow local authorities to check new applicants against the register.

## 3. ISSUES

3.1 The LGA has commissioned the National Anti-Fraud Network (NAFN) to develop and host the register. NAFN is a shared service, hosted by Tameside council, which supports public authorities to tackle fraud and share intelligence. NAFN have been working with the LGA and a user group comprised of licensing officers from a number of local authorities to develop the register, and testing of the site is set to begin shortly.

3.2 Under the scheme licensing authorities will be responsible for adding basic details of drivers who have had applications for a licence either refused, revoked or suspended. The intention is that when a licensing authority receives an application for a licence, the applicant's details will be run through the register to confirm that there is no record of them having being revoked or refused elsewhere. Details contained on the register will be limited to information that will help identify an



individual to a certain degree of accuracy, but will not give a reason why actions were taken. It will be up to individual authorities to follow up on any searches which come back with a match.

- 3.3 The register is set to go live in April 2018. The council has now been contacted by the LGA with regard to joining this initiative. In order to be part of it the council would need to join the National Anti-Fraud Network. The annual membership for this would be £1,050, although the LGA stress that this would be a legitimate cost to be recovered from licensing fees if the council uses its membership for this initiative alone. Access is also conditional upon the council agreeing to a data processing and data sharing agreement with NAFN to comply with both the Data Protection Act and GDPR which comes into force in May 2018.
- 3.4 Committee is therefore asked to consider whether the council should become part of the initiative and if so authorise it to join the National Anti-Fraud initiative.

#### 4 RISK ASSESSMENT

- 4.1 The approval of this report may have the following implications:
- Resources – The Council would need to identify funds to join the National Anti-Fraud database from existing budgets and establish whether this can be incorporated into Licence fees going forward.
  - Technical, Environmental and Legal – No implications identified.
  - Political – No implications identified.
  - Reputation – No implications identified.
  - Equality and Diversity – No implications identified.

#### 5 **RECOMMENDED THAT COMMITTEE**

- 5.1 Authorise the Head of Legal and Democratic Services to arrange that the Council sign up to the National database and to join the National Anti-Fraud Network.

MAIR HILL  
SOLICITOR

MARSHAL SCOTT  
CHIEF EXECUTIVE

For further information please ask for Mair Hill, extension 3216.

REF: MJH/Licensing Committee/10 April 2018

## RIBBLE VALLEY BOROUGH COUNCIL REPORT TO LICENSING COMMITTEE

Agenda Item No. 8

meeting date: 10 APRIL 2018  
 title: RELAXATION OF LICENSING HOURS FOR THE ROYAL WEDDING.  
 submitted by: CHIEF EXECUTIVE  
 principal author: MAIR HILL - SOLICITOR

### 1 PURPOSE

1.1 To inform Committee of the relaxation of licensing hours on 19 and 20 May 2018.

1.2 Relevance to the Council's ambitions and priorities

- Community Objectives - }
- Corporate Priorities - } The Council aims to be a well-managed authority  
these proposals support that objective.
- Other Considerations - }

### 2 BACKGROUND

2.1 The Government considers that the marriage of Prince Harry and Meghan Markle is an event of exceptional national significance. On 7 January 2018 it launched a consultation to seek views on whether to relax licensing hours across England and Wales. The consultation closed on 4 February 2018.

2.2 The Government proposed to make a licensing hours order under section 172 of the Licensing Act 2003 which would extend opening hours to 1am on Saturday 19 May 2018 and 1am on Sunday 20 May 2018 (i.e. Friday and Saturday night extensions) for the sale of alcohol for consumption in licensed premises in England and Wales.

### 3 ISSUES

3.1 The Government published its response to the consultation at the beginning of March 2018. A copy of this is enclosed as **Appendix 1**. The Government had received 183 response to the online consultation and also sought more detailed written response from the Local Government Association, the National Association of Licensing and Enforcement Officers, the Institute of Licensing, Alcohol Concern, the Institute of Alcohol Studies, the Association of Police and Crime Commissioners, the National Police Chiefs' Councils Licensing Group, the National Organisation of Residents Associations, the Beer and Pub Association, the Association of Licensed Multiple Retailers, the wine and Spirits Trade Association and the Welsh Government.

3.2 Having considered all responses received the Government has decided to proceed with the proposal to relax licensing hours for the Royal Wedding. The relaxation will apply in England and Wales. The order will apply to premises licensed for the sale of alcohol for consumption on the premises including the provision of late night refreshment where those premises are already licensed to provide this. The Government stated that it believes that 1am is an acceptable cut off time and

premises wishing to extend their hours beyond this can do so using a Temporary Event Notice.

#### 4 RISK ASSESSMENT

4.1 The approval of this report may have the following implications

- Resources – No implications identified.
- Technical, Environmental and Legal - No implications identified.
- Political - No implications identified.
- Reputation – No implications identified.
- Equality & Diversity – No implications identified.

#### 5 CONCLUSION

5.1 Committee is asked to note the contents of the report.

MAIR HILL  
SOLICITOR

MARSHAL SCOTT  
CHIEF EXECUTIVE

BACKGROUND PAPERS

For further information please ask for Mair Hill, extension 3216.

REF: MJH/LICENSING/10 April 2018



Home Office

# **Relaxation of Licensing Hours for the Royal Wedding**

## Government response to the consultation

March 2018

# Government response

## Introduction

1. The *Relaxation of licensing hours for the Royal Wedding* public consultation ran from 7 January to 4 February 2018. This included a proposal to make a licensing hours order under section 172 of the Licensing Act 2003 ('the 2003 Act') to extend opening hours on the nights of Friday 18 May and Saturday 19 May to 1AM the following mornings for the sale of alcohol for consumption on licensed premises in England and Wales.

## Background

2. The Government considers the Royal Wedding an event of national significance and wishes for everyone to be able to celebrate fully. The Royal Wedding will also coincide with the FA Cup Final taking place on Saturday 19 May. As such, it is likely that many pubs and other licensed premises will wish to extend their licensing hours over the Royal Wedding weekend in order to sell alcohol and hot food later than their traditional licensed hours allow and to make the most of the celebrations.
3. There are two ways under the 2003 Act to extend premises' licensed hours: through premises using Temporary Event Notices (TENs) or through a national relaxation. TENs enable those with or without existing licences, including people who run pubs and bars, to give notice to the council, for a fee of £21, that they intend to sell alcohol at times when this would not otherwise be authorised, on a 'one-off' limited basis. This system is designed to balance offering people and organisations flexibility in selling alcohol and carrying on other licensable activities<sup>1</sup>, with protecting local people from the problems this can cause, including crime and disorder and public nuisance. For this reason, the police and environmental health authorities can object to a TEN on the basis of the licensing objectives<sup>2</sup> and potentially prevent the event to which it relates to from going ahead.
4. Alternatively, under section 172 of the 2003 Act, the Secretary of State may make an order relaxing licensing hours for licensed premises in relation to a 'celebration period' to mark an occasion of 'exceptional international, national or local significance'. Since the introduction of the 2003 Act, this national power has been used to extend licensing hours for the Royal Wedding in 2011, the Queen's Diamond Jubilee in 2012, the FIFA World Cup in 2014 and the Queen's 90<sup>th</sup> Birthday celebrations in 2016.

---

<sup>1</sup> Licensable activities include the sale and supply of alcohol, the provision of late night refreshment and regulated entertainment.

<sup>2</sup> The licensing objectives under the Licensing Act 2003 are: the prevention of crime and disorder; public safety; the prevention of public nuisance; and the protection of children from harm.

## Summary of responses

5. The consultation sought views on the proposal to extend licensing hours for the Royal Wedding as set out above. During the consultation process, the general public were invited to submit formal responses to four closed questions on whether they agree with the scope, duration and geographical extent of the order, and one open question inviting those who disagreed with the proposal to give reasons. There was also one question about the respondent. Responses to the questions were submitted either via an online survey or by sending written responses by email or post.
6. The Home Office received a total of 183 responses to the online consultation from a range of stakeholders including community or voluntary groups, social clubs, charities, the police, licensing authorities, licensed trade and trade associations, the health sector and members of the public. 174 responses were submitted via the online survey<sup>3</sup>, three responses were submitted by email<sup>4</sup> and six were sent by post. Those who provided written responses may also have responded to the online survey.
7. We also sought more detailed written responses from the Local Government Association, the National Association of Licensing and Enforcement Officers, the Institute of Licensing, Alcohol Concern, the Institute of Alcohol Studies, the Association of Police and Crime Commissioners, the National Police Chiefs' Council Licensing Group, the National Organisation of Residents Associations, the British Beer and Pub Association, the Association of Licensed Multiple Retailers, the Wine and Spirits Trade Association and the Welsh Government.
8. Substantive comments are summarised in the analysis below and a list of respondents is at Annex B. All responses were treated as public, unless stated otherwise.

## Responses to specific questions

Question 1: Do you agree that the order should apply to the sale of alcohol for consumption on the premises?

9. 75% of respondents (137) to the consultation agreed that the order should apply to the sale of alcohol for consumption on the premises and 26% of respondents (48) disagreed. One respondent asked whether the order could be extended to cover takeaway establishments until 2am as they are also licensed under the same regime but are exempt from any national relaxations since they do not sell alcohol. The order does not cover late night refreshment licences where the premises does not hold a licence to sell alcohol. As late-night refreshment venues are, by definition, already licensed to open late at night they would not benefit from a relaxation in licensing hours.

---

<sup>3</sup> Excluding five respondents who began the online survey but did not complete any questions.

<sup>4</sup> Excluding one miscellaneous response which did not address the consultation document.

## Relaxation of Licensing for Hours the Royal Wedding

Question 2: Do you agree that the order should apply to England and Wales?

10. 74% of respondents (136) to the consultation agreed that the order should apply across England and Wales and 27% of respondents (49) disagreed. Around ten of the respondents who disagreed with this proposal identified themselves as residential or community groups and individual members of the public. Of these ten respondents, two residents living in cities with high concentrations of late-night drinking felt that any form of national relaxation would generally increase consumption levels and associated anti-social behaviour.
11. One respondent asked whether the order could also cover Northern Ireland and Scotland. As the Licensing Act 2003 applies to England and Wales only, it would be a matter for the Scottish Government and Northern Ireland Department of Justice to make any similar arrangements for extended licensing hours.

Question 3: Do you agree that the order should extend licensing hours until 0100AM on Saturday 19 May 2018?

*Taken with*

Question 4: Do you agree that the order should extend licensing hours until 0100AM on Sunday 20 May 2018?

12. 70% of respondents (129) to the consultation were in favour of the order extending licensing hours to 0100AM on the Saturday, and 30% of respondents (55) disagreed.
13. 66% of respondents (120) to the consultation were in favour of the order extending licensing hours to 0100AM on the Sunday, and 36% of respondents (65) disagreed.
14. The majority of members belonging to the National Organisation of Residents Associations (NORA)<sup>5</sup> supported the proposed licensing hours extension. A minority of its members only supported the extension of licensing hours for one night and felt the proposal for two nights was unreasonable.
15. Licensed trade bodies believed that pubs across England and Wales would significantly benefit from a relaxation of licensing hours on both nights as a result of attracting more customers over a longer period of time. The British Beer and Pub Association (BBPA)<sup>6</sup> calculated that an extension of licensing hours during the Royal Wedding could offer the pub sector an estimated boost of up to £10million in trade.
16. The BBPA also pointed out that a large number of licensed premises already have later permissions on their licences for Friday and Saturday nights and therefore any relaxation in licensing hours would not automatically result in a surge of public

---

<sup>5</sup> The National Organisation of Residents Associations represents nearly two million residents in cities, towns and villages across England and Wales.

<sup>6</sup> The British Beer and Pub Association is the leading organisation representing the brewing and pub sector. Its members account for over 90% of the beer brewed in the United Kingdom and own around 20,000 of Britain's public houses.

## **Relaxation of Licensing for Hours the Royal Wedding**

nuisance and alcohol-related anti-social behaviour. Conversely, NORA felt the proposed licensing hours order seemed unnecessary if its aim was to extend hours for the minority of licensed venues without extended hours.

### **General comments**

17. A number of residential organisations and community groups were concerned about the potential impact of extending the licensing hours on overstretched public resources and the capacity to fund additional policing to deal with increased late-night drinking, as well as the emerging pressures on A&E departments.
18. Individual members of the public raised concerns about the Royal Wedding coinciding with the FA Cup Final and the effects of this combination in promoting excessive drinking and football-related disorder. One representative from North Wales Police said large football events such as the FA Cup Final with elevated levels of intrinsic rivalry between fans were likely to create a greater propensity for violent conduct, however the National Police Chiefs' Council Licensing Group had no concerns.
19. Several respondents who categorised themselves as residential or community groups felt a blanket relaxation of closing times would prevent any local assessment of nuisance using the TENS system and considered the impact on residents living near licensed premises.
20. Licensing authorities were generally in favour of the proposed licensing hours order, as were social clubs and licensed trade bodies. Both the BBPA and the Working Men's Club and Institute Union noted that there had not been any history of increased disorder following previous extensions to licensing hours. Members of the licensed trade also noted that the advanced notice given for the national relaxation would mean well-supervised licensed premises will have sufficient time to prepare.
21. The BBPA were extremely supportive of the proposed order and felt the extension of licensing hours for pubs during the Royal Wedding will be a great way to celebrate, as well as having an extremely positive effect on the pub sector.
22. The Association of Licensed Multiple Retailers<sup>7</sup> said it overwhelmingly supports the moderate extension of licensed hours proposed saying that it will contribute to promoting a spirit of national celebration and unity around the Royal Wedding. It added that previous instances of the extension of licensing hours have proved that there have been tangible benefits for hospitality businesses, throughout the day, and no evidence of any disorder associated with the extension. They felt that the main advantage of this proposal would be in reducing the administrative burden and costs associated with licensed outlets having to apply for TENS, combined with the cultural and financial benefits that the extension of hours would bring.

---

<sup>7</sup> The Association of Licensed Multiple Retailers is the national body representing hospitality retailers such as pubs, branded restaurants, coffee shops, bars and nightclubs.



## **Conclusion**

23. The consultation generated a high level of interest and the Government would like to thank all those who took part. The results of the consultation and comments received across different sectors have been invaluable in the consideration of this proposal.
24. The Royal Wedding is an occasion of exceptional national significance. Many people will wish to come together to enjoy celebrating this occasion in pubs and bars, as demonstrated by the support for the proposal to extend licensing hours from the majority of those who responded to the consultation.
25. There are benefits to business from an increase in the sale of alcohol and late night refreshment during the weekend of the Royal Wedding. Each TEN carries a fee of £21.00 and licensed premises wishing to extend their licensed hours for the Royal Wedding would benefit from not having to pay this fee, nor having to spend time completing a TEN. The Government has estimated that this will save businesses between £0.3 million to £0.5 million<sup>8</sup>.
26. Licensing hours have previously been extended for national occasions. While the Royal Wedding also coincides with the FA Cup Final, there were no reports of increased football-related disorder as a result of previous extensions to licensing hours, for example, during the weekend of Her Majesty The Queen's 90<sup>th</sup> birthday which coincided with two Euro 2016 matches involving England and Wales, nor as a result of the licensing hours extension during the World Cup in 2014.
27. The Government has listened to the views received in response to this consultation and separately from partners, and for the reasons outlined above has decided to proceed with the proposal to relax licensing hours for the Royal Wedding.
28. The relaxation will apply in England and Wales. The Order will apply to premises licensed for the sale of alcohol for consumption on the premises including the provision of late night refreshment where those premises are already licensed to provide this. The Government believes that 0100AM is an acceptable cut-off time and premises wishing to extend their hours beyond this can do so using a TEN.

---

<sup>8</sup> Home Office impact assessment: extension of licensing hours for the Royal Wedding is available at: [www.gov.uk/government/consultations/relaxation-of-licensing-hours-for-the-royal-wedding](http://www.gov.uk/government/consultations/relaxation-of-licensing-hours-for-the-royal-wedding)

# Consultation principles

The principles that government departments and other public bodies should adopt for engaging stakeholders when developing policy and legislation are set out in the consultation principles.

[www.gov.uk/government/publications/consultation-principles-guidance](http://www.gov.uk/government/publications/consultation-principles-guidance)

## Annex A – Analysis of responses to the online consultation

29. The consultation document asked four closed questions about the proposal, one open-ended question and a final question about the respondent.
30. Percentages for the questions below are based on the total number of people who clearly answered the questions. Unanswered questions have been excluded from the percentage totals. Percentages have been rounded up to the nearest whole number and therefore totals may not always add up to 100 per cent.
31. This section relates to all consultation responses<sup>9</sup> including to the online survey and responses sent by email and post.
32. For further information about the analysis of the data, please see Annex C.

### **Question 1: Do you agree that the order should apply to the sale of alcohol for consumption on the premises?**

Yes	75%	137
No	26%	48

### **Question 2: Do you agree that the order should apply to England and Wales?**

Yes	74%	136
No	27%	49

---

<sup>9</sup> Excluding five respondents who began the online survey but did not complete any questions and one miscellaneous response which did not address the consultation document.

## Relaxation of Licensing for Hours the Royal Wedding

**Question 3: Do you agree that the order should extend licensing hours until 0100 on Saturday 19 May?**

Yes	70%	129
No	30%	55

**Question 4: Do you agree that the order should extend licensing hours until 0100 on Sunday 20 May?**

Yes	66%	120
No	36%	65

**Question 5: If you disagree with this proposal, please give reasons.**

Responses to this question are summarised in the 'general comments' section of this consultation document.

This was an open-ended question.	60

**Question 6: Information about you: please indicate in what capacity you are responding to this consultation.**

This question was added to the online survey on 22 January, so any responses received before that date were unidentified.

Police	2
Local authority	2
Licensing lawyer	1
Licensed trade or trade organisation	30

## Relaxation of Licensing for Hours the Royal Wedding

Health sector	2
Residents' group or member of public	25
Other (included charities, taxis, community or voluntary groups and social clubs)	6
Total identified	68
Unidentified <sup>10</sup>	115

---

<sup>10</sup> Excluding five respondents who began the online survey but did not complete any questions and one miscellaneous response which did not address the consultation document.

## Annex B – List of respondents

Respondents to the consultation included representatives of the following organisations<sup>11</sup>:

Association of Licensed Multiple Retailers  
British Beer and Pub Association  
British Institute of Innkeeping  
Caledonian Heritable Ltd  
Fuller's Smith and Turner Plc Brewery  
Fuller's Smith and Turner Inns  
IHOPE Fellowship Church Group  
Kingswood Community Baptist Church  
London Baptist Association  
National Organisation of Residents' Associations  
National Police Chiefs' Council Licensing Group  
North Wales Police  
The White Star Tavern  
Townsend Residents Association  
Working Men's Club and Institute Union Ltd

---

<sup>11</sup> This list excludes individual members of the public, miscellaneous responses and responses where no sector or organisational details were provided.

## Annex C – The consultation process

33. A total of 183 consultation responses were received<sup>12</sup>. This included 174 responses to the online survey and nine replies by email and post. All online, email and postal responses referring to the consultation proposal and received during the consultation period were considered.
34. Data from responses to the consultation were recorded and analysed. In cases where a respondent left an answer to one of the questions blank, these responses have been categorised as unanswered. The analysis in Annex A relates to all responses to the consultation including to the online survey and responses sent by email and post.
35. Percentages have been rounded up to the nearest whole number and therefore totals may not always add up to 100 per cent. Unanswered questions have been excluded from the percentage totals.
36. We have summarised the key themes from the returns received as written responses in this document.

---

<sup>12</sup> Excluding five respondents who began the online survey but did not complete any questions and one miscellaneous response which did not address the consultation document.



© Crown copyright 2018

This publication is licensed under the terms of the Open Government Licence v3.0 except where otherwise stated. To view this licence, visit [nationalarchives.gov.uk/doc/open-government-licence/version/3](https://nationalarchives.gov.uk/doc/open-government-licence/version/3) or write to the Information Policy Team, The National Archives, Kew, London TW9 4DU, or email: [psi@nationalarchives.gsi.gov.uk](mailto:psi@nationalarchives.gsi.gov.uk).

Where we have identified any third party copyright information you will need to obtain permission from the copyright holders concerned.

This publication is available at [www.gov.uk/government/consultations/relaxation-of-licensing-hours-for-the-royal-wedding](https://www.gov.uk/government/consultations/relaxation-of-licensing-hours-for-the-royal-wedding).

Any enquiries regarding this publication should be sent to us at [public.enquiries@homeoffice.gsi.gov.uk](mailto:public.enquiries@homeoffice.gsi.gov.uk).



## RIBBLE VALLEY BOROUGH COUNCIL REPORT TO LICENSING COMMITTEE

---

Agenda Item No. 9

meeting date: 10 APRIL 2018  
 title: TAXI ENFORCEMENT OPERATION  
 submitted by: CHIEF EXECUTIVE  
 principal author: MAIR HILL

### 1 PURPOSE

1.1 To inform committee of the results of an inspection of licensed private hire and hackney carriage vehicles.

1.2 Relevance to the Council's ambitions and priorities

- Community Objectives - }
- Corporate Priorities - }      Consideration of these issues will promote the Council's aim to be a well-managed Council.
- Other Considerations - }

### 2. BACKGROUND

2.1 On 9 March 2018, the Council's Taxi Enforcement Officer carried out an inspection of licensed private hire and hackney carriage vehicles, in a joint operation with the Police, and Vehicle and Operator Services Agency.

### 3. ISSUES

3.1 The Council's Taxi Enforcement Officer inspected 10 vehicles. 6 were found to be of the required standard. Four vehicles were not of the required standard. The drivers of 3 of those vehicles were served with delayed prohibition notices requiring work to be carried out on their vehicles within 7 days. The notices related to a hole in the off side rear sill, the off side ball joint and the near side ball joint. The Council's Taxi Enforcement Officer has monitored whether this work has been carried out. One of the vehicles has had a new MOT certificate issued. Two of the three vehicles have had the required works carried out, but one has not and so has had its licence suspended until this is received. The remaining vehicle was found to have two tyres with tread below the legal limit. This vehicle was issued with a prohibition notice and was taken off the road with immediate effect.

3.2 The Council has issued a press release notifying the public of the results of the operation.

### 4. RISK ASSESSMENT

4.1 The approval of this report may have the following implications:

- Resources – No implications identified.
- Technical, Environmental and Legal – Improved control of licence holders should improve public safety.
- Political – No implications identified.
- Reputation – Improved public safety will enhance the Council's reputation.
- Equality & Diversity – No implications identified.

## 5. **CONCLUSION**

5.1 Committee is asked to note the contents of the report.

MAIR HILL  
SOLICITOR

MARSHAL SCOTT  
CHIEF EXECUTIVE

For further information please ask for Mair Hill, extension 3216

REF: MJH/Licensing Committee/10 April 2018